#### WOODBURY COUNTY BOARD OF SUPERVISORS AGENDA ITEM(S) REQUEST FORM

	Dat	te: 4/18/24	Weekly A	genda Date:	4/23/24 4:42	<u> </u>	
			_				
	ELECTED OFFICIAL / DE	EPARTMENT HE	AD / CITIZEN: Dan	iel Priestle	ey .		
	MORDING FOR AGENDA A) Receive the Zoning Comprehensive Plan 2 consideration of the pro reading of the Compreh	Commission's fi 040 from their 3, oposed Woodbu	nal report and recomn /25/24 meeting. B) Co ry County Compreher	nendation of induct the first sive Plan 20	the Woodbury C st public hearing 40. C) Approve t	ounty for the the first	
			ACTION REQUIRE	D:			
	Approve Ordinance		Approve Resolution	] A	pprove Motion	]	
	Public Hearing 🗹		Other: Informational	Д	ttachments 🔽		
E	XECUTIVE SUMMARY:						
vision thougl planni	oposed Woodbury County Co The purpose of this compreh- offul statement of the commun ing topics: Housing, Economic es, Land Use and Natural Res	ensive plan is to ity's vision and o Development, T	provide a current invegoals for the future. The ransportation, Public	entory of com ne comprehe Infrastructure	nmunity services nsive plan includ e and Utilities, Co	and resources and resources les analysis of the	and a ne following
B	ACKGROUND:	um County Book	rd of Cupornicoro voto	d to approve	a contract with t	ha Ciauvland In	torototo
aspec and re disast of the updat addre Respo	ovember 24, 2020, the Woodb politan Planning Council (SIMI sehensive plan informs future of contributes to future economits that support residents daily esiliency to ensure that Woodb ers. This project was funded by CARES Act are to invest in fully ecoincided with the COVID-19 sees resiliency in county infrastonse, Recovery, and Resiliench A Steering Committee was for take the public input efforts.	ic strength, as wallives. In addition our County uses by the Coronaviruture stability, grown pandemic, while structure, service of the structure.	vell as improvements to his comprehensive so foresight in planning us Aid, Relief, and Ecowth, and opportunity och inevitably influencess. and land develoom	to quality of light plan devotes and prepara conomic Securand to develoant. A new cone.	ife, housing, tran s a chapter to dis tion for future pa irity (CARES) Ac op a strong and ir contents and dire chapter is devote	sportation, and saster response, undemics and ot to f 2020. Some resilient recover ection. Each chard specifically to	all other recovery, her natural of the goals y. This apter Disaster
On Ma Plan 2	arch 25, 2024, the Woodbury ( 040 to the Board of Superviso	County Zoning Cors.	Commission voted to re	ecommend t	he draft Woodbu	ry County Comp	rehensive

	FINANCIAL IMPACT:
0	
	IETHERE IS A CONTRACT INVOLVED IN THE ACENDALITED HAS THE CONTRACT REEN CURNITIED AT LEAST ONE WEEK
	IF THERE IS A CONTRACT INVOLVED IN THE AGENDA ITEM, HAS THE CONTRACT BEEN SUBMITTED AT LEAST ONE WEEK PRIOR AND ANSWERED WITH A REVIEW BY THE COUNTY ATTORNEY'S OFFICE?
	Yes □ No □
	RECOMMENDATION:
Re	eceive the Zoning Commission's recommendation from their March 25, 2024 meeting.
	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
O	pen and close the public hearing (Set Time - 4:42 PM)
Tr	e 2nd and 3rd public hearings have been scheduled for Tuesday, April 30, 2024 at 4:42 PM and
	iesday, May 7, 2024 at 4:42 PM.
	ACTION REQUIRED / PROPOSED MOTION:
A	
C	Receive the Zoning Commission's final report and recommendation of the Woodbury County omprehensive Plan 2040 from their 3/25/24 meeting.  Conduct the first public hearing for the consideration of the proposed Woodbury County Comprehensive
ĮΡΙ	an 2040.
	Approve the first reading of the Comprehensive Plan.
1	

# NOODBURY COUNTY

# WOODBURY COUNTY ZONING COMMISSION

WOODBURY COUNTY COURTHOUSE 620 DOUGLAS STREET SIOUX CITY, IA 51101

Woodbury County Board of Supervisors 620 Douglas Street Sioux City, Iowa 51101

RE: Zoning Commission Comprehensive Plan for 2040 Recommendation

Dear Board of Supervisors:

The Woodbury County Zoning Commission voted 5-0 to recommend approval of the proposed Comprehensive Plan 2040 (Comp Plan) as prepared for Woodbury County by SIMPCO.

The Comp Plan has been before the Zoning Commission on numerous occasions including on May 22, 2023 as an informational item, January 22, 2024 as a public hearing, and March 25, 2024 as a public hearing. Woodbury County and SIMPCO originally entered into an agreement for SIMPCO to prepare the plan in December of 2020. Since that time, SIMPCO staff has engaged the public through various means and has developed a plan that can be used as a basis for future decision-making on a number of issues including housing, economic development, transportation, public infrastructure and utilities, community facilities and services, land use and natural resources, disaster response, recovery, and resiliency, etc.

During the public hearing on March 25, 2024, the Zoning Commission voted unanimously to recommend approval of the Comp Plan with a modification to the draft presented to include a statement under the renewable energy infrastructure that states support of landowners' individual choices to implement renewable energy infrastructure for personal and private use.

For further context regarding our proceedings, access to our meeting information including agendas, backup materials, minutes, and audio are available through the Woodbury County website at: <a href="https://www.woodburycountyiowa.gov/committees/zoning\_commission/">https://www.woodburycountyiowa.gov/committees/zoning\_commission/</a>. Again, the Comp Plan was brought to the Zoning Commission on May 22, 2023, January 22, 2024, and March 25, 2024.

Please refer to the draft copy of the Zoning Commission minutes from March 25, 2024 for further details about the Commission's recommendation.

Dated this 8 day of Ama, 2024

Christine Zellmer Zant, Chair
Woodbury County Zoning Commission

#### RESOLUTION NUMBER

#### **RESOLUTION TO APPROVE THE WOODBURY COUNTY COMPREHENSIVE PLAN 2040**

**WHEREAS**, Woodbury County residents and community members have provided detailed feedback on matters related to the future growth and prosperity of the Woodbury County community through a public input process; **AND** 

**WHEREAS,** the Zoning Commission held a public hearing to discuss the plan and recommended approval of the Woodbury County Comprehensive Plan for 2040 by the Board of Supervisors; **AND** 

**WHEREAS,** the Board of Supervisors has held three (3) public hearings to discuss the Comprehensive Plan; **AND** 

**WHEREAS,** the Board of Supervisors has determined that the Comprehensive Plan meets the goals of providing a legal basis for land use regulation by analyzing existing conditions and developing growth goals and presenting a unified and compelling vision for the community which includes specific actions necessary to fulfill that vision.

**NOW, THEREFORE, BE IT RESOLVED,** by the Board of Supervisors of Woodbury County, Iowa, that the Woodbury County Comprehensive Plan for 2040 is hereby adopted.

SUPERVISOR	_ seconded the motion to adopt the resolution, and upon the
question being put and re	oll being called, the following supervisors voted:
AYES: NAYS: ABSENT:	
PASSED AND APPROVED T	HIS DAY OF, 2024.
	Matthew Ung, Chairperson, Board of Supervisors
ATTEST:	
Patrick F. Gill, Woo	odbury County Auditor











Woodbury County Comprehensive Plan for 2040

simpco

# **Acknowledgements & Contributors**

# Steering Committee

Gary Brown, Former Director, Woodbury County Emergency Services
David Gleiser, Former Director, Woodbury County Community and Economic Development
Kevin Greime, Director, Siouxland District Health Department
Dan Heissel, Director, Woodbury County Conservation Board
Mark Nahra, County Engineer, Woodbury County Secondary Roads
Scott Mitchell, Director, Woodbury County Emergency Services
Michael Montino, Coordinator, Woodbury County Emergency Management
Dan Priestley, Zoning Coordinator, Woodbury County Community and Economic Development
Keith Radig, Woodbury County Board of Supervisors
Chad Sheehan, County Sheriff, Woodbury County Sheriff's Office
Tom Theisen, Chair, Woodbury County Board of Adjustment
Christine Zellmer-Zant, Chair, Woodbury County Zoning Commission

# Woodbury County Board of Supervisors

Matthew Ung, Chairperson – 4<sup>th</sup> District Jeremy Taylor, Vice Chairperson – 5<sup>th</sup> District Daniel Bittinger II, Supervisor – 2<sup>nd</sup> District Mark Nelson – 3<sup>rd</sup> District Keith Radig – 1<sup>st</sup> District

# **Woodbury County Zoning Commission**

Christine Zellmer-Zant, Chairperson Thomas Bride, Vice Chairperson Corey Meister Jeffrey O'Tool Barb Parker Dan Bittinger, Board Liaison Keith Radig, Board Liaison

# Woodbury County Board of Adjustment

Daniel Hair, Chairperson Pam Clark, Vice Chairperson Ashley Christensen Tom Thiesen Doyle Turner Dan Bittinger, Board Liaison

# SIMPCO Staff

Corinne Erickson, Regional Planner Erin Berzina, Regional Planning Director

This project is funded in part by a U.S. Economic Development Administration CARES Act funds received and distributed by SIMPCO

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# **Introduction**

#### Comprehensive Plan Purpose

The Woodbury County Comprehensive Plan 2020 is intended to serve as an advisory document that outlines the county's vision. The purpose of this comprehensive plan is to provide a current inventory of community services and resources and a thoughtful statement of the community's vision and goals for the future. This comprehensive plan includes analysis of the following planning topics: Housing, Economic Development, Transportation, Public Infrastructure and Utilities, Community Facilities and Services, Land Use and Natural Resources, and Disaster Response, Recovery and Resiliency.

The plan can inform grant applications and leverage funding for community projects. Funding agencies look to the plan to learn about the community resources and needs. County Staff can utilize the comprehensive plan as a guide in their work on behalf of the community. The comprehensive plan document provides legal justification for community decisions and ensures that local policies are in step with those of state, regional, and federal planning best practices. The plan process incorporated public participation and facilitated intergovernmental collaboration through review and consideration of neighboring jurisdictions policy and plans.

# Inventory Inventory

#### **Iowa Smart Planning**

In 2010, Iowa's legislation passed the Iowa Smart Planning Act that encourages communities to incorporate ten smart planning principles when drafting a comprehensive plan. The following ten (10) smart planning principles are intended to produce greater economic opportunity, enhance environmental integrity, improve public health outcomes, and safeguard a community's quality of life. All the Iowa Smart Planning topics are discussed or referenced in this comprehensive plan document. The Woodbury County Comprehensive Plan 2040 considers the Smart Planning Principles outlined in the Iowa Smart Planning Act.

#### **IA Smart Planning Principles**

- 1) Collaboration
- 2) Efficiency, Transparency, and Consistency
- 3) Clean, Renewable, and Efficient Energy
- 4) Occupational Diversity
- 5) Revitalization
- 6) Housing Diversity
- 7) Community Character
- 8) Natural Resources and Agricultural Protection
- 9) Sustainable Design
- 10) Transportation Diversity

The ten smart planning principles are described in Iowa Code Section 18B.1. The Code also states guidelines for the plan contents including the following thirteen elements that are described in the Iowa Smart Planning Guide and restated in the corresponding chapters comprehensive plan. Thirteen smart planning elements include: Participation, 2) Issues and Opportunities, 3) Land Use, 4) Housing, 5) Public Infrastructure and Utilities. Transportation, 7) Economic Development,

8) Agricultural and Natural Resources, 9) Community Facilities, 10) Community Character, 11) Hazards, 12) Intergovernmental Collaboration, 13) Implementation.

#### Plan Process

Woodbury County contracted services with Siouxland Interstate Metropolitan Planning Council (SIMPCO) to facilitate the Comprehensive Plan update process. By nature, a comprehensive plan informs future directions, decisions, and policies through the analysis of current and past conditions. This insight contributes to future economic strength, as well as improvements to quality of life, housing, transportation, and all other aspects that support residents' daily lives. In addition, this comprehensive plan devotes a chapter to disaster response, recovery, and resiliency to ensure that Woodbury County uses foresight in planning and preparation for future pandemics and other natural disasters. This project was funded by the Coronavirus Aid, Relief, and Economic Security (CARES) Act of 2020. Some of the goals of the CARES Act are to invest in future stability, growth, and opportunity and to develop a strong and resilient recovery. This update coincided with the COVID-19 pandemic, which inevitably influenced the plan's contents and direction. Each chapter addresses resiliency in county infrastructure, services, and land development. A new chapter is devoted specifically to Disaster Response, Recovery, and Resiliency, addressing public safety, public health, and how they are both applicable to disasters of all kinds.

A Steering Committee was formed from County departments and provided background information and input needed to undertake the public input efforts. The following timeline was followed to review and adopt this Comprehensive Plan.

Meeting or Task	Date
Introduction Meeting – Steering Committee Introduction, Background, SWOT, Schedule	<b>February 11, 2021</b> SIMPCO – Virtual Format
Steering Committee Meeting #2 SWOT, Data Analysis and County Trends	<b>April 15, 2021</b> SIMPCO - In-person/Virtual Hybrid Format
Public Input Survey	<b>July 5-August 31, 2021</b> Online and Paper Survey
Steering Committee Meeting #3	October 21, 2021 SIMPCO - In-person/Virtual Hybrid Format
Public Open Houses (4)	<b>September, 2022</b> Hornick, Moville, Sergeant Bluff, Anthon
Steering Committee Meeting #4	October 26, 2022
Steering Committee Meeting #5	November 30, 2022
Steering Committee Meeting #6	February 13, 2023
Final Public Open House	April 26, 2023 Woodbury County Courthouse in Sioux City
Public Comment Period PZ Meeting (4 <sup>th</sup> Monday every month) Board of Supervisors 3 readings (meet weekly)	

#### Plan Adoption, Distribution and Amendments

Woodbury County is encouraged to review and amend the plan as needed through the County Zoning Commission and County Board of Supervisors. The Woodbury County Comprehensive Plan 2040 was updated and adopted by Resolution #2023-\_\_\_\_\_\_ on \_\_\_\_\_\_. Following its adoption, copies of the comprehensive plan or amended plan shall be sent or made available to neighboring counties, cities within the county, the council of governments or regional planning commission where the county is located, and public libraries within the county. Section 335.5 Iowa Code states the following regarding notice, adoption, and distribution of the plan.

# Iowa Code 2021 335.5 Regulations and Comprehensive Plan — considerations and objectives - notice, adoption, distribution.

- 4. a. A comprehensive plan recommended for adoption or amendment by the zoning commission established under section 335.8 may be adopted by the board of supervisors. The board of supervisors shall not hold a public hearing or take action on the recommendation until it has received the zoning commission's final report containing the recommendation.
- b. Before taking action on the recommendation, the board of supervisors shall hold a public hearing at which parties in interest and citizens shall have an opportunity to be heard. Notice of the time and place of the hearing shall be published as provided in section 331.305.
- c. The board of supervisors may amend a proposed comprehensive plan or amendment prior to adoption. The board of supervisors shall publish notice of the meeting at which the comprehensive plan or amendment will be considered for adoption. The notice shall be published as provided in section 331.305.

#### **Public Participation**

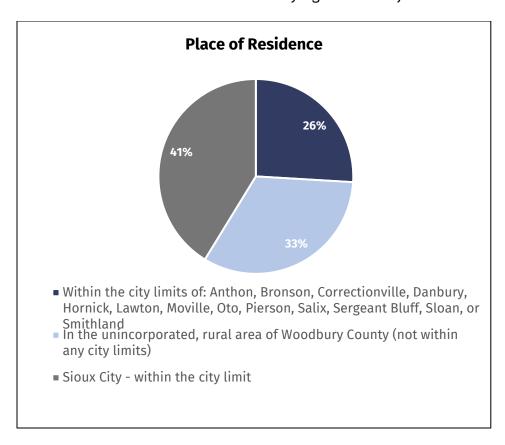
Iowa Smart Planning Guide states the following regarding the public participation element of the comprehensive plan: Information relating to public participation during the creation of the comprehensive plan or land development regulations, including documentation of the public participation process, information identified in the public comment received, and identification of any work groups created to assist in the process.

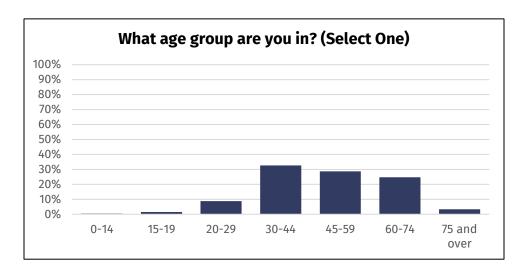
#### **Woodbury County Comprehensive Plan 2040 Public Input Survey**

SIMPCO staff developed and administered a public input survey in summer 2021 to gather public opinions to help advise Comprehensive Plan goals. Members of the public were invited to share their opinions about plan topics including Housing, Economic Development, Transportation, Public Infrastructure and Utilities, Community Facilities and Services, Land Use and Natural Resources, and Disaster Response, Recovery and Resiliency. The survey included 15 questions covering the aforementioned topics. Paper copies of the survey were hand-delivered or mailed to City Halls, and completed paper copies of surveys were hand-collected from City Halls. An online survey was distributed and marketed during the period of July 5 – August 31, 2021. Paid Facebook marketing was utilized as an online marketing tool to increase responses, and a booth at the Woodbury County Fair was secured to increase awareness. As part of the Woodbury County fair booth, a cooler was raffled to increase participation. Four hundred fifty-eight (458) County residents participated in the 2021 survey. Full results of the survey can be found in Appendix 9 and results are summarized by topic within each chapter.

#### **Summer 2021 Public Input Survey Participant Demographics**

The following graphs show the survey participant age and location. Survey results relevant to each topic will be presented in each chapter, to highlight the results most pertinent to the chapter's subject matter. The survey produced rich feedback from residents that was instrumental in the creation of the County's goals and objectives for 2040.





#### **Open Houses**

SIMPCO staff held four (4) public input meetings throughout the month of September 2022 in Hornick, Moville, Sergeant Bluff, and Anthon. Draft goals and objectives for each chapter and

the current land use map of the county were printed on large posters and displayed on easels. Attendees were encouraged to read the posters at their own pace and fill comment out cards on topics of interest. and **SIMPCO** county staff were available



answer questions, field verbal comments, and discuss community concerns.

Eleven residents attended in-person open houses and six contributed comments online. All comments received both in person and online during the Fall 2022 comment period are presented in the Appendix.

After a draft of the plan was completed in April 2023, SIMPCO staff hosted a final public open house in partnership with County staff at the Woodbury County Courthouse in Sioux City. This followed the same format as prior open houses, with information from each topic area in the plan summarized and displayed on posters. Comment cards were provided to attendees, and staff members from SIMPCO and the County were available to answer questions and collect input.

The event was advertised in local newspapers throughout the County, on the Facebook page for the project, and on the project website. On event flyers and Facebook posts, the planning team provided a link where anyone who was unable to attend the event could contribute comments.

About 15 residents attended this final public open house and one person contributed input online. All comments received both in person and online during the Spring/Summer 2023 comment period are presented in the Appendix.

During the public comment period (4/13/2023 – 6/15/2023), the full draft plan was sent via email to a diverse contact list of relevant interests in the county. These interests included agencies and organizations related to social services, natural resources, economic development, housing, public health, transportation, and telecommunications. The draft was also distributed to all county staff and each city located in the county.

#### **Website and Social Media**

A website was created to hold plan documents and information, steering committee meeting agendas, minutes, and presentations. A Facebook page was created to promote plan updates,

direct residents and business owners to the plan website, and increase participation in public input.

SIMPCO staff created a video presentation about the draft goals and objectives that were presented at town halls, which was posted to the project website and advertised on Facebook. Comments on the draft goals and objectives were collected in November 2022. Participants who contributed at least three comments about the goals were entered into a drawing to win one of two gift cards. The comments about the draft goals and objectives gathered from online and in person events are compiled in the Appendix. Links to the Facebook page and project website are listed below.

Facebook page: facebook.com/WoodburyCoCompPlan2040

Project website: simpco.org/woodbury-county-comprehensive-plan

#### Vision Statement

A vision statement is an aspirational statement about the community and its direction for the future. The Woodbury County Comprehensive Plan Vision Statement was drafted from steering committee input and from public comments gathered through the community survey. The major themes from each source were used to form the following vision statement.

#### Woodbury County is a place where:

- rural character and a strong sense of community are shared;
- land development is managed in a way that complements and enhances the County's character and upholds residents' ideals;
- economic development is rooted in a diverse, agriculture-based economy, focused on opportunities to grow and enhance existing businesses and industry, provide a supportive environment for new enterprises, and develop a robust workforce;
- conservation and stewardship of natural resources is a matter of pride and shared ownership;
- demand for a quality and affordable standard of living is met;
- government exists to serve people and to protect the public health, safety, and welfare to ensure a prosperous and resilient future.

# **Community Profile**

#### **Location and History**

Woodbury County is located in Northwestern Iowa, bordered by Plymouth County, Iowa on the north, Union County, South Dakota to the northwest, and the Nebraska counties of Dakota and Thurston to the west. Northwest Woodbury County is comprised of the Sioux City Metropolitan area, which serves as the economic hub of the tri-state region.

The Missouri River forms the western county and state border and has shaped the landscape of western Iowa for thousands of years. Woodbury County is located within the unique Loess Hills landform, created from wind deposits of riverbed soils from the Missouri River valley that were crushed into a fine powder by glaciers during the last ice age. These geological forces shaped the landscape into rolling hills and gave the soil its characteristic "sugar clay" texture.

Prior to European settlement in the 19th century, the land that Woodbury County now occupies was a mixture of loess prairie, deciduous forests, wetlands, and alluvial ecosystems. Several Native American communities, such as the Great Oasis, Mill Creek, and Oneota cultures occupied this region hundreds of years prior to European settlement. Around the time of European settlement, the Dakota Sioux were living in the region. As European settlers pushed westward, many Native American tribes such as the Ho-Chunk (Winnebago) people were forced to move from the Great Lakes area to this region.

Once European explorers, such as Lewis and Clark, mapped and recorded western land, these



Sioux City Public Library Virtual Collections. Proceedings of the Academy of Science and Letters.

areas were gradually opened up to European settlers. As this region grew in European population, the county received official recognition by the Iowa legislature in 1853. Originally called Wahkaw, it was renamed Woodbury County in honor of a United States Congressman and Supreme Court justice, Levi Woodbury, from New Hampshire. The young settlement of Sioux City, platted just two years prior, was declared the county seat in 1856, replacing the original county seat of Floyd's Bluff. The county's location along the Missouri River, as well as the rich loess soils, made this region ideal for agriculture. Proximity to the Missouri River also contributed to the growth and success of the region's agricultural and meatpacking industries by providing access to western markets via steamboat trade. The development of the railway network solidified Sioux City's economic role as a gateway for the shipment of goods via train from major eastern cities such as Chicago, to western markets in the Dakotas and Montana Territories via steamboat.

#### **Government Structure**

The County Board of Supervisors consists of five elected officials serving four-year terms and the administrative offices of the Finance/Operation Controller, Board Administrative Coordinator, and an Executive Secretary/Public Bidder. The board has many responsibilities which exhibit characteristics of both executive and legislative powers in their many varied duties. For example, this body functions as the county's financial management office, makes decisions about taxation, is responsible for construction and maintenance of the county road system, and determines the disposition of claims against the county. The Board of Adjustment is a quasi-judicial committee made up of five appointed citizens who live in unincorporated Woodbury County. They make decisions about zoning interpretations, conditional uses, and variances in the case of unusual circumstances that would result in unnecessary hardship for a resident's land if the code were enforced verbatim.

In addition to the Board of Adjustment, there are eight other committees that are mandated by State of Iowa code, 16 committees based on various Chapter 28E, or cross-jurisdictional agreements, five based on general agreements, and five special purpose committees. The county's administrative offices handle a wide range of duties, such as public health, social services, and tax collection. A list of these committees and administrative offices is included for reference below.

#### **Administrative Offices:**

- Sioux City Assessor
- Woodbury County Assessor
- Attorney
- Auditor
- 911 Communication Center
- Community and Economic Development
- Conservation Board
- Elections Office
- Emergency Services

#### **Mandated Committees:**

- 911 Service Board
- Board of Adjustment
- Conservation Board

#### **General Agreement Committees:**

- Community Action Agency of Siouxland Board of Directors
- Highway 20 Association
- Law Enforcement Authority

#### **Chapter 28E Agreement Committees:**

• Area Solid Waste Board (Landfill)

- Human Resources
- Motor Vehicle
- Recorder
- Secondary Roads
- Sheriff
- Siouxland District Health
- Social Services
- Treasurer
- Veteran Affairs
- Weed Commissioner
- DECAT Board
- Emergency Management Commission
- Siouxland Economic Development Corporation
- STARCOMM
- Hungry Canyons

- Loess Hills Alliance
- Loess Hills Development and Conservation Authority
- Loess Hills Economic Development
- Loess Hills Scenic Byway
- National Resources Conservation Service
- Region IV Hazardous Materials Commission
- Western Iowa Tourism

#### **Special Purpose Committees:**

- Commission to Assess Damages
- Health and Wellness Committee
- Policy Review Committee
- Safety and Security Committee

- Regional Workforce Investment Board
- Rolling Hills Community Services Region
- Security Institute Commission
- SIMPCO
- Siouxland District Board of Health
- Siouxland Human Investment Partnership
- WCICC
- Woodbury County Courthouse Advisory
- Committee for Historical Preservation

#### Population and Demographic Trends

Since the year 2000, Woodbury County's population has stayed relatively steady, increasing by just two percent. The unincorporated area of the county has seen a loss of about four percent of the population between 2000 and 2020, while the county's 15 incorporated towns have seen variable gains and losses (summarized in Table 1.1). The fastest growing communities in Woodbury County were Lawton (35% increase) and Sergeant Bluff (51% increase). Despite the various changes in population amongst the county's communities, the proportion of residents in rural versus urban areas has remained relatively consistent with just a few gradual changes over the past 20 years, as detailed in Table 1.2. The rural population, including both small rural towns and unincorporated areas has decreased slightly since 2000. At the same time, the proportion of county residents living in the urban areas of Sioux City and Sergeant Bluff increased.

Population Change 2000-2020						
	2000	2010	2020	Percent Change 2000-2020		
<b>Woodbury County</b>	103,877	102,172	105,941	2%		
Unincorporated	8,465	8,200	8,162	-4%		
Anthon	649	565	545	-16%		
Bronson	269	322	294	9%		
Correctionville	851	821	766	-10%		
Cushing	253	220	230	-9%		
Danbury	384	348	320	-17%		
Hornick	253	225	255	1%		
Lawton	697	908	943	35%		
Moville	1,583	1,618	1,687	7%		
Oto	145	108	72	-50%		
Pierson	371	366	337	-9%		
Salix	370	363	295	-20%		
Sergeant Bluff	3,321	4,227	5,015	51%		
Sioux City	85,013	82,684	85 <b>,</b> 797	1%		
Sloan	1,032	973	1,042	1%		
Smithland	221	224	181	-18%		
State of Iowa	2,926,324	3,046,355	3,190,369	9%		

Table 1. 1 U.S. Census Bureau, Decennial Census of 2000, 2010, and 2020.

From Woodbury County's past population changes, we can make a guess as to what the population will be in the future. However, it is important to note that projecting future population based on past trends is a simplified way of looking ahead. When using this method, we are working under the assumption that any economic, cultural, or demographic factors that have driven past population levels will remain the same in the future, which is unlikely. Figure 1.1 includes three different projections based on the rate of change from 2000 to 2010, the rate of change from 2010 to 2020, and the rate of change from 2000 to 2020. Taken together, these three scenarios project Woodbury County's population to range between 105,259 and 107,449 by 2060, representing a rate of population change between -2% and 4%.

Urban vs. Rural Population, Woodbury County 2000-2020							
	2000		2010		2020		Percent Change
	Count	Percent	Count	Percent	Count	Percent	2000- 2020
Woodbury County Total	103,877		102,172		105,941		2%
All Incorporated Cities	95,412	91.9%	93,972	92.0%	97,779	92.3%	2%
Incorporated Urban (Sioux City & Sergeant Bluff)	88,334	85.0%	86,911	85.1%	90,812	85.7%	3%
Incorporated Rural (without Sioux City & Sergeant Bluff)	7,078	6.8%	7,061	6.9%	6,967	6.6%	-2%
Unincorporated Rural	8,465	8.1%	8,200	8.0%	8,162	7.7%	-4%
Total Rural Population	15,543	15.0%	15,261	14.9%	15,129	14.3%	-3%

Table 1.2. U.S. Census Bureau, Decennial Census of 2000, 2010, and 2020.

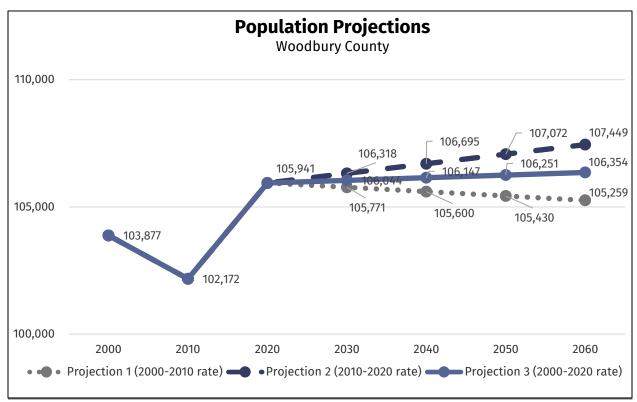


Figure 1.1

#### Age Structure

Compared to the State of Iowa as a whole, Woodbury County has a similar age structure. One subtle difference is Woodbury County's population has a slightly higher percentage of residents under 18 years of age, and a corresponding lower proportion of adults (about a three percent difference compared to the state population). The median age of Woodbury residents is 35.8, also slightly lower than the state's median age of 38.2.

The population pyramids illustrate significant shifts in the county population's age composition over the past twenty years. Since 2000, the proportion of residents in their 50's and 60's increased by about 170 percent, while the proportion of those in their 70's or older increased by 50 percent. This shift corresponds with the aging of the Baby Boomer generation, born between 1946 and 1964, which is known for being a larger sized cohort. Also, during this time the proportion of children under the age of 18 decreased by about six percent.

Select Age Categories Compared to State of Iowa, 2020 Estimates					
Age Category	lowa 2020	Percent of Total	Woodbury 2020	Percent of Total	
5 to 14	410,171	13%	15,029	15%	
15 to 17	122,854	4%	4,439	4%	
Under 18	728,487	23%	26,767	26%	
18 to 24	316,660	10%	9,922	10%	
15 to 44	1,217,575	39%	40,302	39%	
16 and over	2,504,540	80%	78,697	77%	
18 and over	2,421,524	77%	75,920	74%	
21 and over	2,282,254	72%	71,268	69%	
60 and over	741,508	24%	21,431	21%	
62 and over	657,440	21%	19,102	19%	
65 and over	537,401	17%	15,452	15%	
75 and over	236,791	8%	6,394	6%	
Total Population	3,150,011		102,687		
Median age	38.3		35.8		

Table 1.3. U.S. Census Bureau, American Community Survey, 2020 5-year estimates.

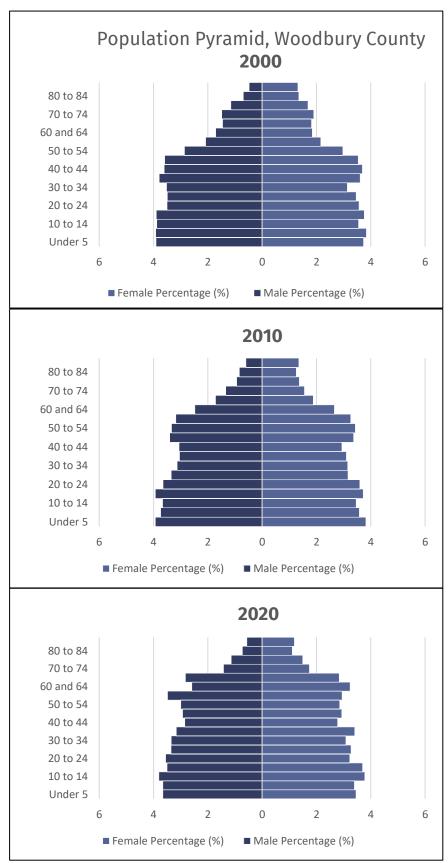


Figure 1.2. U.S. Census Bureau, Decennial Census Data of 2000, 2010, and 2020.

Median Age & Dependency Ratios, 2020 Estimates						
	Median Age	Age dependency ratio	Old-age dependency ratio	Child dependency ratio		
<b>Woodbury County</b>	35.8	69.8	25.6	44.3		
Anthon	45.5	68.7	42.2	26.5		
Bronson	35.7	57.0	18.8	38.2		
Correctionville	42.2	101.6	43.3	58.3		
Cushing	33.3	79.7	38.3	41.4		
Danbury	41.0	88.7	45.5	43.2		
Hornick	32.9	64.4	21.3	43.1		
Lawton	40.4	80.7	35.8	44.9		
Moville	33.7	73.4	24.9	48.5		
Oto	56.4	118.9	86.5	32.4		
Pierson	32.5	75.3	20.7	54.5		
Salix	37.6	64.0	24.0	40.1		
Sergeant Bluff	36.6	72.0	19.4	52.7		
Sioux City	34.1	67.8	22.6	45.1		
Sloan	41.0	67.5	31.7	35.8		
Smithland	48.3	80.6	43.0	37.6		
State of Iowa	38.3	67.2	28.5	38.7		
<b>United States</b>	38.2	62.5	26.1	36.5		

Table 1.4. U.S. Census Bureau, American Community Survey, 2020 5-year estimates. \*Light blue cells are at least 5% greater than the state level. \*Dark blue cells are at least 20% greater than the state level.

The dependency ratio describes the ratio of dependents – residents below age 18 and age 65 and above - to the working population, defined as those aged 18 through 64. The breakdown of this ratio between seniors and children is one way of understanding the balance between different age groups in a community. Having a large age dependency ratio describes a population with a relatively small workforce in comparison to the number of retirees and children too young to work. This has implications for social and economic costs, such as those associated with childcare, healthcare, and caretaker duties. These figures can help indicate the needs of communities that have growing numbers of seniors versus the needs of communities with many young families and a growing school-aged population.

As indicated in Table 1.4, the age dependency ratio in Woodbury County overall was high compared to the United States and the State of Iowa, with the bulk of dependents coming from a higher proportion of children. There was a slightly lower proportion of seniors compared to the state and national ratios. However, these figures vary considerably amongst the county's cities and towns, indicating the diverse needs of Woodbury's individual communities. For example, Anthon has a relatively older population, with a high proportion of retired residents and seniors, while Sergeant Bluff has a younger population with greater childcare needs.

# **Diversity**

Over the past 20 years, the racial diversity of Woodbury County has increased substantially; more so than in the state of Iowa as a whole. In the year 2000, non-white residents comprised less than ten percent of the population. This figure had increased to more than a quarter of the county's population by the year 2020. The population of residents identifying as Hispanic or Latino has followed a similar pattern of increasing faster than in the state overall. Twenty years ago, the percentage of Hispanic or Latino residents in Woodbury County was under ten percent. This population has nearly doubled in the past two decades, comprising just under 20% of the population by the year 2020. The increasing diversity of Woodbury County's population is a strength of the region that will help to encourage more people of diverse backgrounds, as well as those who value diversity, to locate here in the future.

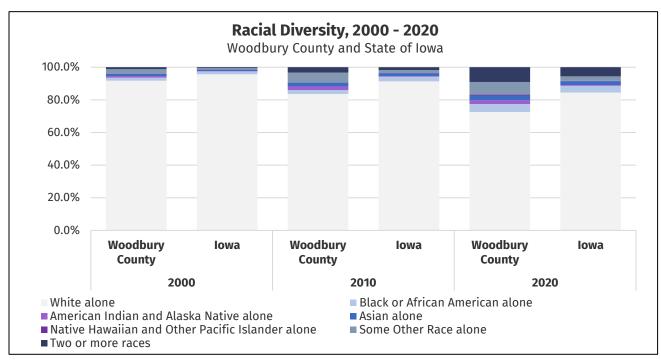


Figure 1.3. U.S. Census Bureau, Decennial Census of 2000, 2010, and 2020.

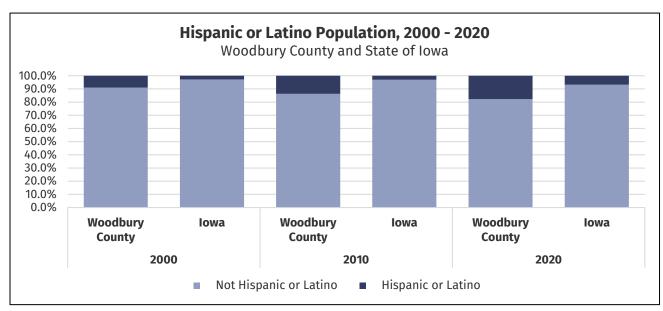


Figure 1.4. U.S. Census Bureau, Decennial Census of 2000, 2010, and 2020.

# **Chapter 1: Housing**

Section	Contents
Iowa Smart Planning	Housing Element
Housing Trends	Occupancy, average household size, total households, etc.
Housing Stock	Types and age of housing
Costs	Costs of housing over time
Home Values	Home values over time
Owner-occupied Housing	Homeowner demographics
Homelessness	Data about homelessness
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

# Iowa Smart Planning Principles

The 2010 Iowa Smart Planning Guide states the following about Housing:

Housing Element: Objectives, policies, and programs to further the vitality and character of established residential neighborhoods and new residential neighborhoods and plans to ensure an adequate housing supply that meets both the existing and forecasted housing demand. The comprehensive plan or land development regulations may include an inventory and analysis of the local housing stock and may include specific information such as age, condition, type, market value, occupancy, and historical characteristics of all the housing within the municipality. The comprehensive plan or land development regulations may identify specific policies and programs that promote the development of new housing and maintenance or rehabilitation of existing housing and that provide a range of housing choices that meet the needs of the residents of the municipality.

**Housing Diversity Principle**: Planning, zoning, development, and resource management should encourage diversity in the types of available housing, support the rehabilitation of existing housing, and promote the location of housing near public transportation and employment centers.

# **Housing Trends**

The number of households and occupied housing units have remained relatively stable throughout the past two decades. This is to be expected considering that the population of Woodbury County has increased by just two percent since the year 2000.

The rental vacancy rate and the owner-occupied vacancy rate have both decreased over the past two decades. This trend reflects the national and statewide trend of decreasing vacancy rates due to a shortage of new housing units compared to increasing demand. The shortage of suitable housing units for sale could also explain the increase in the percentage of residents renting over time. Would-be buyers have been priced out of the housing market due to price hikes driven by short supply.

Housing Trends Woodbury County, 2000-2020				
	2000	2010	2020	Percent change 2000- 2020
Total Households	39256	38739	39523	0.7%
Average household size	2.58	2.52	2.53	-1.9%
Households with one or more people under 18 years	37%	33.3%	34.8%	-5.9%
Householder living alone, 65 and older	11.5%	11.3%	11.8%	2.6%
Total housing units	41394	41616	42701	3.2%
Occupied housing units	39151	38739	39523	1.0%
Owner-occupied units	26859	26576	26638	-0.8%
Renter-occupied units	12292	12163	12885	4.8%
Total vacant housing units	2243	2877	2932	30.7%
% of total housing units that are vacant	5.4%	6.9%	6.9%	26.7%
# of rental units that are vacant/for rent	1023	871	877	-14.3%
% of rental units that are vacant/for rent	7.7%	6.7%	6.3%	-18.0%
# of vacant units for sale	411	435	293	-28.7%
% of owner-occupied units that are vacant/for sale	1.5%	1.6%	1.1%	-27.0%

Table 2.1. Data from U.S. Census Bureau ACS 5-year estimates for 2010 & 2020

#### **Housing Stock**

The predominant housing type in Woodbury County is single family detached homes, which make up about 75% of all units. The remaining quarter of units are attached single family units, multifamily apartment buildings and condos, and mobile homes.

The age of Woodbury County's housing stock presents both a challenge and a unique strength. More than 53% of housing units were built prior to 1960, and roughly 76% of housing units were built prior to 1980, or at least 42 years ago. These older homes are a unique asset to the community, adding character and beauty to neighborhoods.

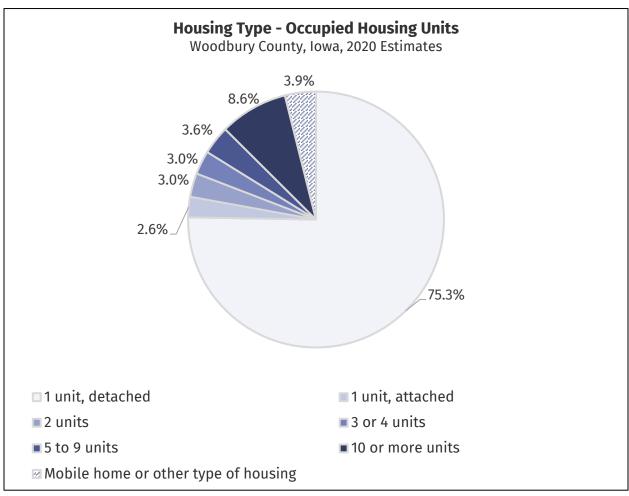


Figure 2.1. U.S. Census Bureau, American Community Survey, 2020 5-year estimates.

At the same time, older homes require maintenance and eventual replacement of aging materials and infrastructure. There is a need for housing rehabilitation assistance to maintain and restore older housing stock. Not only does this benefit homeowners, but this benefits the community by preventing properties from falling into dilapidated condition, increasing surrounding home values, and reducing the need for new construction. In distributing information about housing rehabilitation programs, outreach should be targeted to homeowners that may be impacted by flooding, in need of septic system updates, lead or radon mitigation, or other immediate safety concerns. Low-income, minority, disabled, and senior residents should also be a priority in outreach efforts for such programs.

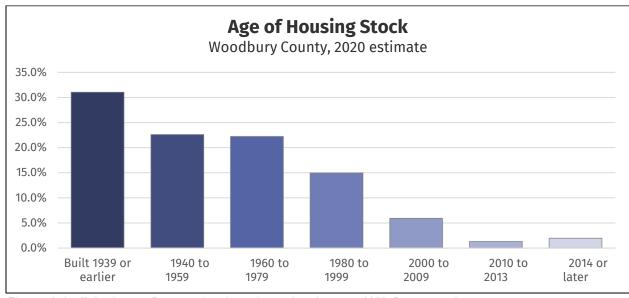


Figure 2.2. U.S. Census Bureau, American Community Survey, 2020 5-year estimates.

# **Housing Costs**

When comparing housing costs as a percentage of household income across different income ranges, we can distinguish which households are burdened by housing costs. Housing costs are considered affordable when they comprise less than 30% of household income. As demonstrated by the series of diagrams in Figure 2.3, a majority of households with incomes less than \$20,000 are burdened by housing, paying more than 30% of their income toward housing costs. About half of households earning between \$20,000 and \$34,999, and about a quarter of households earning between \$35,000 and \$49,999 are burdened by housing costs. High housing costs above the 30% threshold leave few funds for food, healthcare, and basic household supplies in an increasingly expensive economy. About 23% of Woodbury County households across all income ranges were paying over 30% of household income toward housing costs in 2020.

# **Percent of Household Income Spent on Housing**

Woodbury County, IA 2020 Estimates

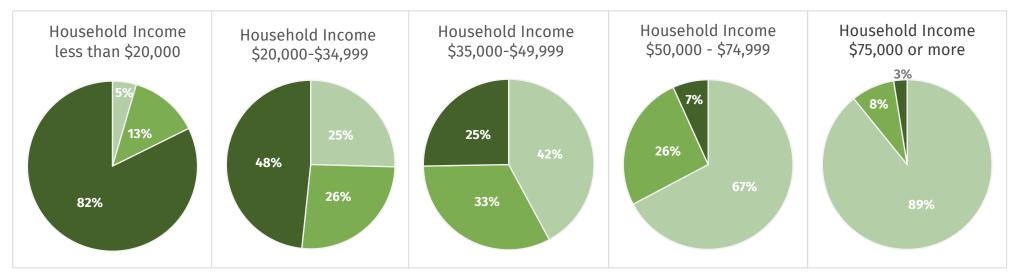


Figure 2.3. U.S. Census Bureau, American Community Survey, 2020 5-year estimates.

■ Less than 20 percent ■ 20 to 29 percent ■ 30 percent or more

When it comes to housing cost burdens, renters are much more likely to pay disproportionately high costs compared to their income than homeowners. In contrast, homeowners are more likely to pay less than 30% of household income toward housing costs. The chart in Figure 2.4 demonstrates this pattern.

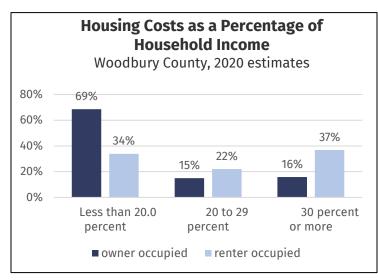


Figure 2.4: In 2020, 37% of renters were burdened by housing costs, compared to 16% of homeowners.

2020. Between 2000 and the rent-burdened percentage of households in Woodbury County increased by roughly 7%, which suggests that rent prices have been increasing at a faster rate than household income. County residents would benefit from more affordable. diverse. and creative housing solutions before this trend becomes more pronounced locally. Increasing the overall supply of rental units, both affordable and market rate, will help to slow the rate of rent cost increases. Encouraging development of upper story units above downtown store fronts would

help to introduce additional housing variety in small towns and increase the supply of housing units. In addition, supporting flexibility in residential zoning to allow for innovative housing solutions, such as the construction of accessory dwelling units, can also lay the groundwork for additional housing variety that could potentially serve as a source of supplemental income for homeowners. Lastly, encouraging the use of energy- and water-efficient appliances for new construction and retrofitted buildings can offset costs for residents while reducing the environmental impact of housing.

#### Home Values

In the state of Iowa as well as at the county level, home values have shifted higher over the past two decades. Median home values had nearly doubled in Iowa with an increase of 90% between 2000 and 2020. They increased by about 71% in Woodbury over the same period. Compared to the state of Iowa overall. Woodbury home values are increasing more slowly, but the same trend can be observed.

In 2020, it was estimated that less than one third of homes in Woodbury

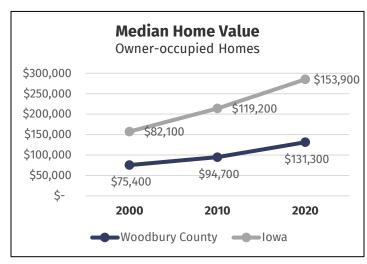


Figure 2.5. U.S. Census Bureau, American Community Survey, County were valued below \$100,000. 5-year estimates for 2000, 2010, and 2020.

Increasing home values in Woodbury are generally positive for homeowners, however this sets the bar higher for lower-income residents to purchase homes. In addition, due to the abundance of homes built prior to the 1940's, many of Woodbury County's homes require extensive updates and renovations. However, the value of these older homes is increasing as well, effectively placing them out of reach for many buyers when considering the costly renovations necessary to update the homes in addition to the purchase price.

Residents would benefit from informational materials about homebuyer assistance and financial counseling resources to aid first-time homebuyers purchase homes, especially while prices are increasing. Home rehabilitation assistance programs would benefit low-income homeowners by offsetting the cost of updates to older homes.

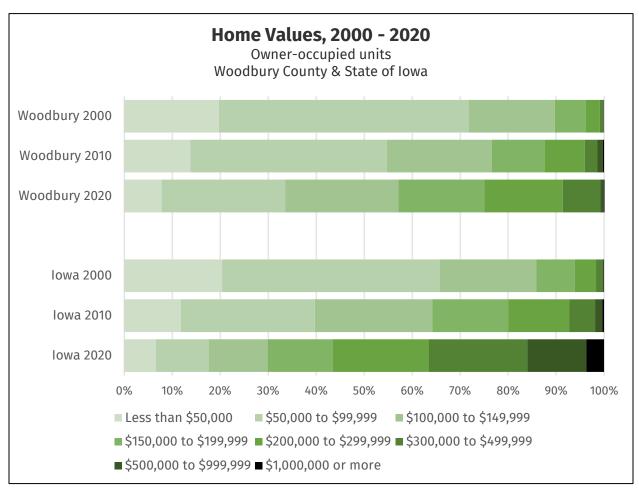


Figure 2.6. U.S. Census Bureau, American Community Survey, 5-year estimates for 2000, 2010, and 2020.

#### Owner-occupied housing

In the past twenty years, an increasing number of non-white residents have become homeowners in Woodbury County and in Iowa overall. However, in 2020 only about seven percent of homes were owned by householders of color, immensely disproportionate to the population of people of color that make up about 28% of the total population in Woodbury County. This trend has also been very slow to develop, with minority-owned homes increasing by less than 2% since the year 2000. Figure 2.7 illustrates the disparity between the percentage of renters and homeowners of color, with people of color substantially overrepresented as renters and making very slow gains in the rate of homeownership over the past two decades. To help close this gap, it is important that information about first-time homebuying and financial resources are distributed in minority neighborhoods and made accessible in residents' first language.

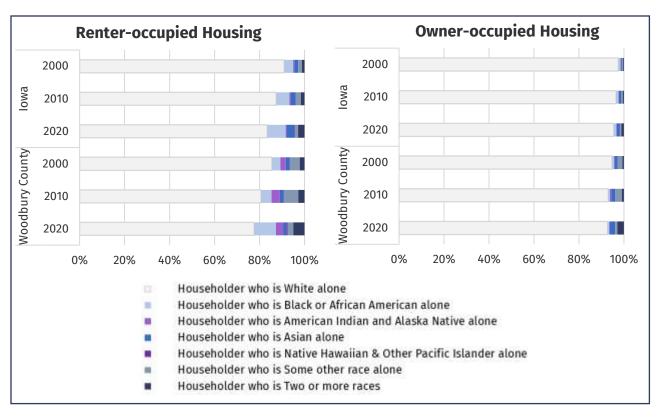


Figure 2.7. U.S. Census Bureau, American Community Survey, 5-year estimates for 2000, 2010, and 2020.

#### Homelessness

At the beginning of 2020, the total number of homeless individuals in the region had increased by 20% from the previous year. The largest increases of the above populations were those of chronically homeless individuals and the unsheltered population. The effects of the pandemic have most likely exacerbated this trend. During a point-in-time count in January of 2019, there were beds available for just 61% of homeless individuals in the region, while there was an excess capacity of 12 beds for homeless families. Efforts toward decreasing the number of homeless individuals and breaking the cycle of homelessness should continue by directing funding toward emergency shelters, housing, and social work services for homeless individuals living in the county.

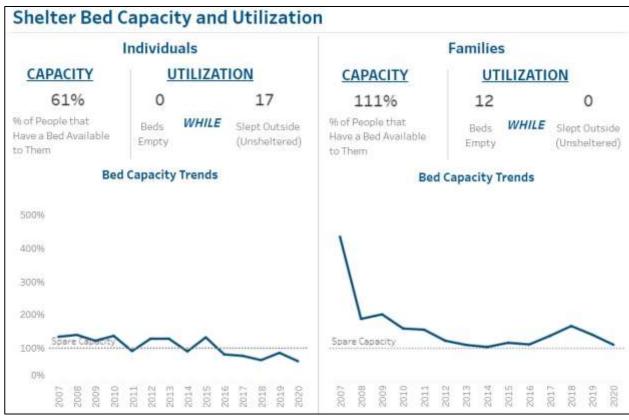


Figure 2.8. From National Alliance to End Homelessness, State of Homelessness, 2022. Data for the Sioux City/Dakota, Woodbury Counties Continuum of Care (COC).

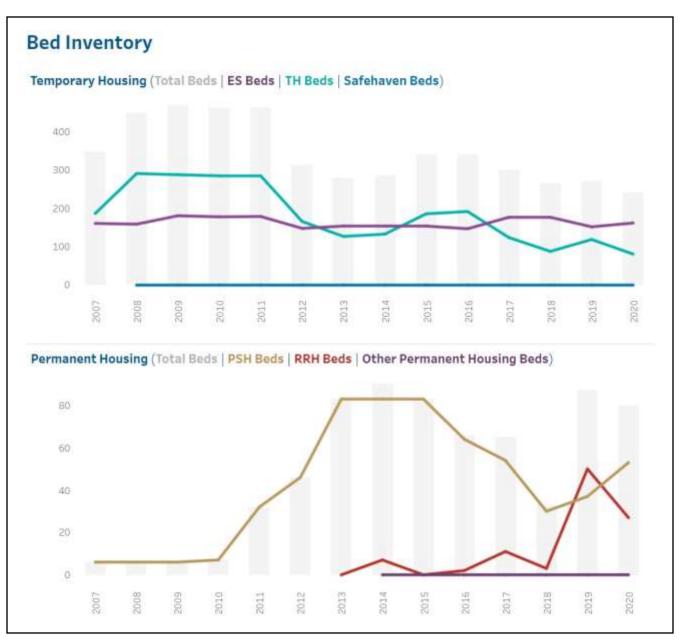


Figure 2.9. From National Alliance to End Homelessness, State of Homelessness, 2022. Data for the Sioux City/Dakota, Woodbury Counties Continuum of Care (COC).

Temporary Housing: ES (Emergency Shelter), TH (Temporary Housing)
Permanent Housing: PSH (Permanent Supportive Housing), RRH (Rapid Re-Housing)

# Survey Results Synopsis

# **Housing Characteristics**

In a survey distributed during the development of this plan, residents were asked to rank their satisfaction in terms of housing inventory availability, variety of housing types, housing costs, and the condition of housing. Overall, residents were the least satisfied when it came to housing affordability, followed by availability, variety, and condition respectively. Residents of unincorporated areas had all-around higher satisfaction with all four housing aspects. The small rural towns and Sioux City shared similar levels of concern when it came to housing condition and affordability. Variety of housing types and availability of housing were more significant issues for small rural towns, but still of concern for the other areas of the county.

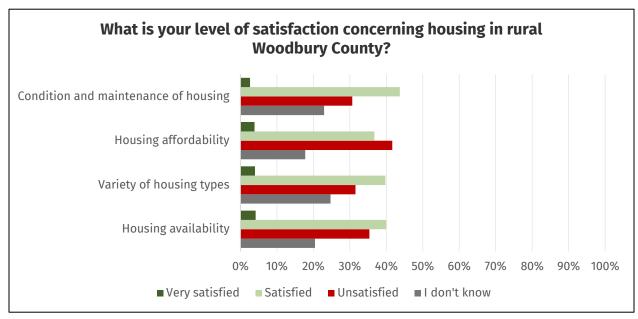


Figure 2.10.

<u>Unincorporated areas</u>: Overall, respondents who lived in unincorporated areas rated all four housing aspects as more satisfactory than residents living in cities. About 29% were unsatisfied with housing affordability, 21% unsatisfied with the variety of housing, 17% unsatisfied with the condition of housing, and 23% unsatisfied with housing availability.

<u>Small rural towns</u>: Residents of small rural towns were the least satisfied with housing availability (51% unsatisfied) and affordability (51% unsatisfied). Amongst these respondents, 42% were unsatisfied with the variety of housing types, and 40% unsatisfied with the condition of housing.

<u>Sioux City</u>: Urban residents living in Sioux City were more likely to express dissatisfaction with housing affordability compared to rural residents, with 54% of respondents unsatisfied with housing costs and several comments reflecting the lack of affordability as well. About 36% were unsatisfied with housing availability, 36% unsatisfied with housing conditions, and 35% unsatisfied with variety.

#### **Housing-related Assets and Weaknesses**

When asked to choose amongst a list of potential positive qualities to identify the county's top three assets, over one third of survey respondents chose the "rural character," while just under one third cited the "cost of living" as a top positive quality.

However, when asked about the county's greatest weaknesses, a sizeable number of respondents (16 percent) felt that "cost of living" was actually a weakness of the county. In several open-ended questions, affordability of housing was specifically mentioned by about five respondents as a need or weakness. About 30 percent rated "limited housing availability" amongst the top three weaknesses.

Housing issues overall (affordability, inventory, and availability) were among the top five priorities that respondents thought would be the most important in the next 20 years, with 13 percent of respondents voting for this topic.

While residents expressed an appreciation for the rural character of the county; affordability, limited housing stock, condition of housing, and the variety of housing options were concerning to many survey respondents.

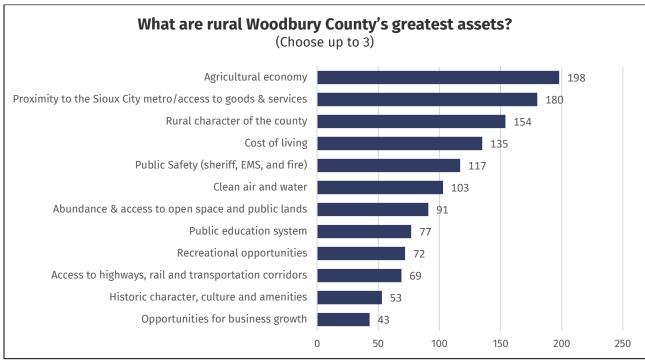


Figure 2.11.

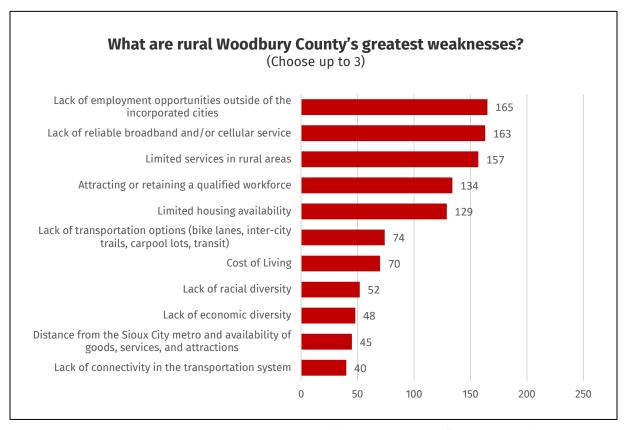


Figure 2.12. Other weakness identified in comments: "High housing costs" (2 comments)

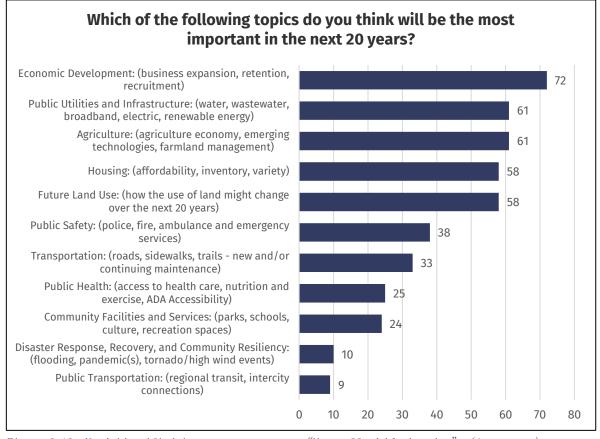


Figure 2.13. Need identified in survey comments: "More affordable housing" (4 comments)

# Goals & Objectives

### Quality

- Goal: Improve the condition of existing housing stock to ensure homes are safe, efficient, and resilient.
  - Objective: Provide rehabilitation assistance resources for homeowners living in historic or outdated structures.
  - Objective: Target outreach to minority and under-resourced communities to ensure that information and resources are equitably distributed.
  - Objective: Target outreach to homeowners that may be impacted by disasters, in need of septic system updates, lead abatement, or other immediate safety concerns.

### **Affordability**

- Goal: Increase the variety of housing options to maximize affordability and availability for residents of all income levels.
  - Objective: Encourage flexibility in residential zoning to allow residents to meet housing needs with the construction of accessory dwelling units or home additions that can provide additional rental units and supplemental income, housing for extended family, or homecare arrangements for caretakers.
  - Objective: Increase the quantity of high quality, affordable rental units by encouraging the development of a variety of multi-family housing options within incorporated cities that meet the diverse needs of residents of all ages.
  - Objective: Increase the number of affordable housing units in Woodbury County.
  - Objective: Encourage the development of upper story units above downtown store fronts to introduce additional housing variety in small towns.

#### **Rural character**

- Goal: Preserve the rural character of the county.
  - o Objective: Limit density in rural areas outside of incorporated cities.
  - Objective: Protect agricultural land, wildlife habitat, and outdoor recreational land.
  - Objective: Prioritize new development to locate adjacent to existing town limits, and prioritize the rehabilitation of existing structures, infill development, and brownfield redevelopment.

#### **Access to housing**

- Goal: Expand access to safe, high-quality housing for all residents in Woodbury County.
  - Objective: Direct funding toward the provision of high-quality, affordable housing options for vulnerable populations: low-income residents, seniors, and residents with disabilities.
  - Objective: Direct funding toward emergency shelters, housing, and social work services for homeless individuals living in the county.
  - Objective: Connect residents with funding opportunities that provide financial assistance for housing rehab.

## Homeownership

- Goal: Assist residents in the path from renting to becoming homeowners.
  - Objective: Connect residents with information and resources that aid in the purchase of homes, such as down payment assistance grants for first time or low-income residents, and low-cost financial counseling. Particular care should be taken to reach out to residents of color and immigrant communities with these opportunities; providing resources, information, and support in residents' native language when applicable.

# **Chapter 2: Economic Development**

Section	Contents
Iowa Smart Planning	Economic Development Element
Commercial and Industrial Areas	Commercial and industrial areas of the county
Industry Clusters	Strong industries in the county
Laborshed	Woodbury County's economic center
Employment & Income	Employment rates, poverty, and income
Education	Education levels
Workforce Development	Workforce development needs and opportunities
Workforce Housing	Workforce housing needs and opportunities
Quality of Life	Quality of life improvements
Broadband & Cellular Service	Broadband and cellular service coverage
Economic Development Programs	Economic development programs
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

The term economic development varies in definition but can be defined as long-term public investments to increase the prosperity of the community. Economic development can include investments in business retention, expansion, and recruitment, workforce development, agriculture, recreation, and natural resource conservation. Traditional indicators of a strong economy include analysis of the community's unemployment rate, income levels, wages, and diversity of industry or occupation categories. This Economic Development chapter consists of the following: census income and industry data, unemployment data, major employers, education data, health considerations, broadband access, economic development programs, economic development results from the community survey, and goals for the future.

# Iowa Smart Planning Principles

The 2010 Iowa Smart Planning Guide states the following in regard to Economic Development:

**Economic Development Element:** Objectives, policies, and programs to promote the stabilization, retention, or expansion of economic development and employment opportunities. The comprehensive plan or land development regulations may include an analysis of current industries and economic activity and identify economic growth goals for the municipality. The comprehensive plan or land development regulations may also identify locations for future brownfield or grayfield development.

**Occupational Diversity Principle**: Planning, zoning, development, and resource management should promote increased diversity of employment and business opportunities, promote access to education and training, expand entrepreneurial opportunities, and promote the establishment of businesses in locations near existing housing, infrastructure, and transportation.

## Commercial and Industrial Areas

A majority of the commercial and industrial activity in Woodbury County is located within or in the vicinity of the City of Sioux City as the region's economic hub. The map in Figure 2.1 illustrates the primary areas of concentrated commercial and industrial activity and growth in the county. The small towns of Woodbury County also support local commercial areas, farm operations, and industrial activities as well. These smaller businesses are located throughout the rural areas and are also vital to the economic health of the county.

# Industry Clusters<sup>1</sup>

## **Location quotient**

Compared with the nation as a whole, Woodbury County has a high concentration of employment in many industries related to food production. The industries of highest employment concentration relative to the nation are animal slaughtering and processing, refrigerated warehousing and storage, food manufacturing, meat and meat product wholesalers, animal food

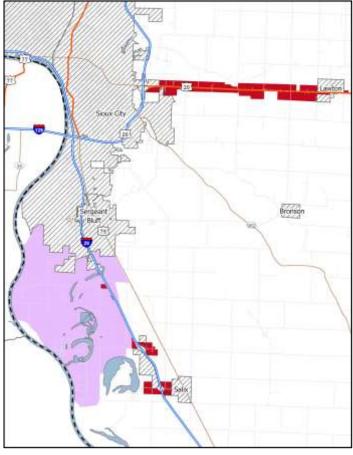


Figure 3.1 Primary industrial (purple) and commercial (red) activity centers in unincorporated Woodbury County.

manufacturing, grain and field bean wholesalers, farm product raw material wholesalers, and cattle feedlots. Other industries that are concentrated in Woodbury County include refrigeration equipment wholesalers, construction equipment wholesalers, motor vehicle wholesalers, and structural metals manufacturing.

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<sup>&</sup>lt;sup>1</sup> US Economic Development Administration defines clusters as geographic concentrations of firms, workers and industries that do business with each other and have common needs for talent, technology, and infrastructure. Clusters are essentially networks of similar, synergistic, or complementary entities that are engaged in or with a particular industry sector; have active channels for business transactions and communication; share specialized infrastructure, labor markets, and services; and leverage the region's unique competitive strengths to stimulate innovation and create jobs. Clusters may cross municipal, county, and other jurisdictional boundaries.

#### **Traded Clusters**

The Iowa Economic Development Authority's cluster mapping tool identifies six strong traded clusters in Woodbury County. Traded clusters are groups of related industries that are uniquely specialized and concentrated in the county. These industries serve markets outside of the region and fuel the local economy. Woodbury's strongest clusters were identified in 2016 to be: Distribution and Electronic Commerce, Education and Knowledge Creation, Livestock Processing, Food Processing and Manufacturing, Downstream Metal Products, and Downstream Chemical Products.

# TRADED CLUSTERS

#### THE ENGINES OF REGIONAL ECONOMIES

- · Serve markets in other regions or nations
- Concentrated in regions that afford specific competitive advantages
- Example industries: aircraft manufacturing, management consulting, iron ore mining

Metal Iowa Economic Development Cluster
Mapping

### **Industries of employment**

One of Woodbury County's unique economic strengths is the prevalence of manufacturing job opportunities. The county exceeds state and national employment percentages by a sizeable margin in the manufacturing industry employment. To a lesser degree, the county also employs a greater percentage of residents in the industries of retail trade, construction, and wholesale trade, compared to the state of lowa and the nation.

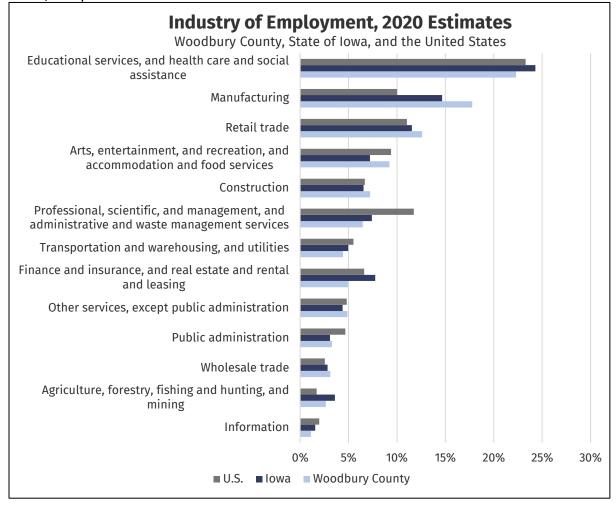


Figure 3.2. U.S. Census Bureau, American Community Survey, 5-year estimates for 2020.

### **Woodbury County's Top Employers**

The top employers in the Siouxland metro area employing more than 1,000 people are MercyOne Health System, Seaboard Triumph Foods, Sioux City Community Schools, Tyson Fresh Meats, Unity Point Health, and Wells Enterprises. A full list of the region's top employers in 2021 from the Siouxland Chamber of Commerce is included for reference in Appendix 2.



CF Industries plant facility. Image source: MessengerNews.net

### Laborshed

Sioux City is the primary employment center for the Siouxland MSA, which includes the greater tri-state metropolitan area in Iowa, Nebraska, and South Dakota. In an analysis of the Siouxland MSA laborshed by Iowa Workforce Development, it was found that the Woodbury County communities that had the highest number of workers commuting into Sioux City for employment were Sergeant Bluff, Moville, Lawton, Salix, and Sloan. While some residents of all the communities in the county commute into and out of Sioux City for work, these closer towns have more residents making this commute.

Several surveyed residents expressed concerns with how few quality, high-paying jobs are available in rural communities, making it necessary to commute long distances into Sioux City and other employment centers. Many residents would like to see a growth of local businesses in rural communities to provide more job opportunities, and to support a high quality of life in rural Woodbury County. The most commonly desired type of business was a grocery store, followed by a variety of local retail shops such as antique stores, secondhand stores, boutiques, and bookstores, as well as restaurants and breweries.

## **Employment & Income**

#### Income

The county's median household income tends to be about two to ten percent lower than the median household income for the state of Iowa. The gap between state and local income in 2020 was the smallest it has been in the past two decades, with Woodbury households earning 98% of the state's median household income.

#### **Poverty**

The percentage of individuals in Woodbury County with income below the federal poverty level was estimated to be 12.4% in 2020. This was higher than the proportion of residents earning below the poverty level for the State of Iowa (11.1%), but slightly less than the nation as a whole (12.8%).

While the percentage of residents living in poverty is in line with state and nationwide figures, there are

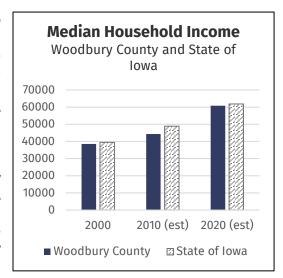


Figure 3.3. U.S. Census Bureau. Decennial Census of 2000. American Community Survey, 5-year estimates for 2010 and 2020

several areas of concentrated poverty within Sioux City, where more than 20% of residents have income below the poverty level (Siouxland District Health, Health Needs Assessment, 2022-2024). Of these areas there are two census tracts in downtown Sioux City where nearly 50% of residents are earning below the poverty level. A majority of the residents in these areas are people of color from historically underrepresented groups.

While not as high of a percentage or as concentrated as in Sioux City, poverty is not unique to the urban areas of the county. More than 1,000 rural Woodbury County residents were estimated in 2020 to be living in poverty as well. This demonstrates the varying needs of residents between different communities of Woodbury County and amongst different neighborhoods within the same community. The county should continue to identify and facilitate access to appropriate supports and resources for residents struggling with poverty.

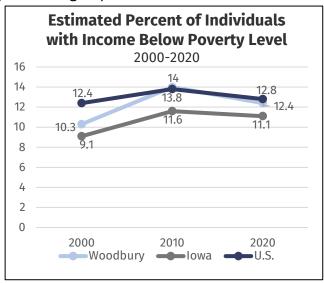


Figure 3.4. U.S. Census Bureau, American Community Survey, 5-year estimates for 2000, 2010, and 2020

### Unemployment

Historically, the unemployment rate of Woodbury County has tracked closely with that of the

State of Iowa, and is typically lower than that of the nation as a whole. Due to the economic disruptions of the COVID-19 pandemic, Woodbury County suffered its highest unemployment rates in recent history in the year 2020. The national unemployment rate has since returned to a level consistent with pre-pandemic figures, however, the state and county unemployment rates were still higher than prepandemic levels in 2021.

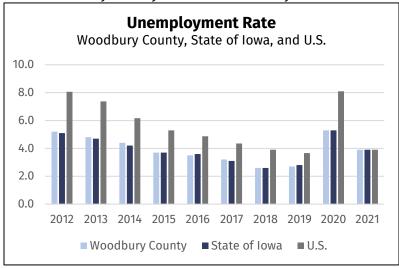


Figure 3.5. Bureau of Labor Statistics, Local Area Unemployment, 2012-2021.

## Education

The 2020 estimated percentage of residents who are high school graduates or higher in Woodbury County, 87.7%, is on par with the national average of 88.5%. When compared to the state of Iowa at 92.5%, the county has a lower proportion of high school graduates. The county was also estimated to have a lower percentage of residents attaining a bachelor's degree or higher when compared to the state and country.

#### **Educational disparities**

When analyzing education attainment levels by race within Woodbury County, disparities in education levels become apparent. While the

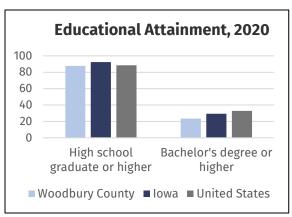


Figure 3.6. U.S. Census Bureau, American Community Survey, 5-year estimates for 2020.

percentage of Woodbury residents who have graduated high school is comparable across racial groups, non-white residents were more likely to have less than a high school diploma and less likely to have attained a bachelor's degree or higher according to 2020 estimates. The county should work across jurisdictions and with communities of color to identify barriers to educational access and to provide appropriate services and support.

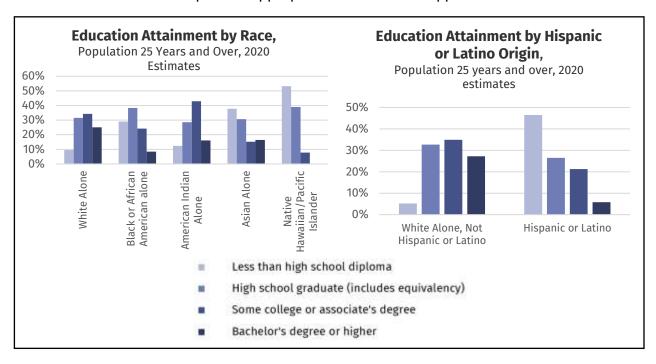


Figure 3.7. U.S. Census Bureau, American Community Survey, 5-year estimates for 2020.

# Workforce Development

As described in the preceding sections of this chapter, there are several challenges that must be addressed to cultivate economic opportunity for the county's workforce. A majority of job opportunities in the county are located in the Sioux City metro area, while rural residents living in small towns and unincorpated areas of the county must commute a long distance. Survey

feedback has indicated the lack of high-quality jobs and few small businesses operating in rural communities. Many county residents of both rural and urban areas live on incomes below the federal poverty line, while access to education and associated educational attainment levels in the county are below those of the state overall, especially amongst students of color. The county can take steps to address these challenges with the development of a strong workforce that meets the needs of growing industries.

To prepare the emerging workforce for growing industries, partnerships and ongoing communication between high schools, community colleges, businesses, and community organizations are vital. Industry leaders can keep educational professionals informed of indemand skills and competencies and offer related internships or apprenticeships, while education institutions can align their curriculum with these needs and match students with these hands-on learning opportunities. One example of alignment between training opportunities and local industries is Western Iowa Technical Community College's apprenticeship program for Electromechanical and Industrial Maintenance, Electrician, Plumbing, and HVAC. These programs combine classroom learning with on the job training to ensure that participants come away with up-to-date knowledge and skills that can immediately fill employment needs for local industries. This alignment between industry demands and workforce development will not only prepare students for skilled, in-demand positions, but the specialized skills of the region's workforce can also be marketed toward relevant industries and businesses that may be seeking a community in which to locate.

In order to draw industries to the region, the county can collaborate with regional chambers of commerce and economic development entities to market and promote training or education opportunities in the region. In particular, unique training opportunities, such as the new flight school at Sioux Gateway Airport, can be marketed to related industries with the aim of filling a regional economic niche.



Rendering of the Oracle Aviation Center; anticipated construction in 2023. Image source: RS&H, Inc. and City of Sioux City.

To encourage the development of small businesses in Woodbury County's rural areas, the county can support residents by sharing resources about opportunities to learn basic business competencies. Partnering with community colleges to provide basic business workshops and seminars would help residents gain needed information while providing a recruitment opportunity for local academic business programs. Particular care should be given to marketing educational opportunities to low-income residents, immigrant communities, people of color, and other underserved groups, providing financial assistance information and translation to commonly spoken languages.

# Workforce housing

The provision of workforce housing, or homes that serve middle-income workers is important for residents and local employers alike. The cost of housing has been continually increasing for both owners and renters, with an increase of about 71% between 2000 and 2020 for Woodbury County. Finding affordable homes within a reasonable commuting distance to job opportunities can determine whether potential employees are able to accept a job offer and move to the region. The availability of workforce housing strengthens the regional economy by drawing in employees that support local businesses- a vital role in today's competitive hiring landscape.

Iowa's Economic Development Authority administers the Workforce Housing Tax Incentive program to offset costs to developers for building a variety of new units that are affordable for middle income households. There is a per unit cost cap on these projects, and typically they are required to be located on brownfield or infill sites to ensure they are within a reasonable distance to job opportunites. In Woodbury County, this program has stimulated the development of 57 multi-family rental units and 16 owner occupied, single family townhome units for completion in 2023. To continue filling the gaps in diverse housing options and in turn support a strong workforce in Woodbury County, the county can coordinate with local economic development organizations to ensure information about this program is shared with developers and the business community.

# Quality of Life

The quality of life of a community is a broad term that takes into account many factors that impact residents' standard of living, such as safety, access to health care, education opportunities, comfort, stress level, and cultural enrichment. While every topic covered in this comprehensive plan influences residents' quality of life, there are certain aspects of quality of

life that relate directly to economic development. For example, providing a diverse array of opportunities for recreation and entertainment throughout the year contributes to residents' mental well-being, social connections, and physical activity levels. Building cultural attractions based on unique assets of the county, such as natural and historical features, provides residents opportunities for education and cultural enrichment. Encouraging healthy lifestyles, proactive medical check-ups, and the creation of exercise facilities throughout rural areas are actions that support the improvement of residents' physical health.



Dorothy Pecaut Nature Center; Woodbury County Parks

All three of these examples demonstrate how investments in residents' quality of life contribute to a robust economy. The physical and mental health, safety, financial security, and all-around well-being of the workforce are the basis for a strong economy.

In survey feedback, county residents expressed a desire for expanded medical services throughout rural communities, as well as the need for additional recreational, cultural, and family-friendly entertainment amenities. Quality of life improvements such as parks, trails, fishing, nature centers, and festivals were mentioned as desired changes.

### Broadband and Cellular Service

According to Connected Nation Iowa's Broadband Map (2022), about 97.3% of Woodbury County households have access to the minimum speed that meets the Federal Communications Commission's definition of broadband, 25 mbps for download/3 mbps for upload, by means of any technology (fiber, cable, DSL, etc.). This map is displayed in Figure 3.7. Over 1,000 Woodbury County households do not have reliable access to broadband.

According to the U.S. Census Bureau's American Community Survey of 2020, nearly one fifth of Woodbury County's households did not have an internet subscription, compared to 9.7 percent of households nationwide. Households earning less than \$20,000 annually were far less likely to have internet access of any kind, with 40 percent of these households falling into this category.

From survey input about residents' experience living in rural Woodbury County, one of the most frequently identified weaknesses of the county was the poor broadband and cellular service in rural areas. Nearly 40 percent of survey respondents identified this as a top weakness of the county, while 14 percent believed investment in public utilities and infrastructure, such as broadband and improved cellular service, would be one of the most important issues to address in the next 20 years. Internet connectivity and/or cell phone service issues were also mentioned by about 19 residents in open-ended comments throughout the survey.

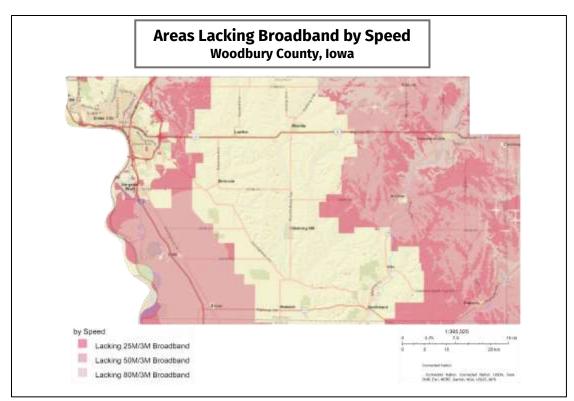


Figure 3.8. Connected Nation, USDA, 2022.

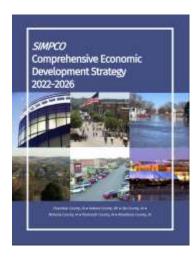
While the Connected Nation Iowa's Broadband Map suggests that a vast majority of residents have access to broadband, a far greater percentage of Woodbury County residents are foregoing internet subscriptions than would be expected based on national data. While household income is certainly a factor, other residents may be avoiding an internet subscription due to insufficient or unreliable connection.

An increasing number of goods and services are being offered online, including crucial public services such as healthcare, telehealth, emergency response, social services and benefits, job boards, and secondary and post-secondary educational opportunities. Remote or hybrid employment opportunities have also become common. Reliable connection to the internet regardless of proximity to an urban center is vital for residents' health, safety, and full participation in the economy.

# **Economic Development Programs**

## **SIMPCO Economic Development**

Siouxland Interstate Metropolitan Planning Council (SIMPCO) hosts a Comprehensive Economic Development Strategy (CEDS) Committee. The CEDS Committee develops and administers the 5-year economic development plan that is required for the region's Economic Development District (EDD) designation through the US Economic Development Administration (EDA). The vision of the plan is that the SIMPCO region will be a preferred location for innovative businesses and entrepreneurs who desire a skilled workforce, quality infrastructure, high quality of life for residents, and a positive business environment in order to contribute to continual regional economic success. This document can be accessed from SIMPCO's website, simpco.org, under the Economic Development division.



#### **Certified Sites**

The Iowa Economic Development Authority's (IEDA) Certified Sites program provides a credential for development-ready locations that are available for industrial operations. These locations are presented in a searchable database maintained on the IEDA's website, displaying relevant data and documentation of each site's amenities. Woodbury County is home to two such locations, both situated south of Sioux City and Sergeant Bluff near the Sioux Gateway Airport. The 117-acre Southbridge 27 Flags Industrial Site is suitable for heavy industry, while the Sergeant Bluff Industrial Park of roughly the same size is appropriate for "light industrial



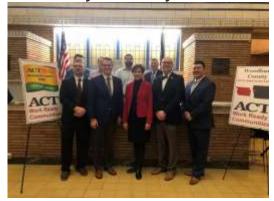


manufacturing, logistics and warehouse distribution, food production and biotech industries" (IEDA). Both sites are immediately accessible by Interstate 29, U.S. Highways 20, 60, and 75, and railway operated by the Union Pacific Railroad Company provides access to markets in Omaha and Minneapolis. Both are also just minutes away from air service via the Sioux Gateway Airport and Missouri River barge service via the Big Soo Terminal.

The Southbridge Interchange is a new Interstate 29 interchange that is planned for development in 2027. This new access will be located south of the Sergeant Bluff rest stop, near 235<sup>th</sup> Street. The addition of this interchange will enhance the efficiency of operations located at both the Southbridge 27 Flags and the Sergeant Bluff Certified Sites, reducing travel

times for the distribution of goods, and enhancing fuel efficiency. With this convenient access to the interstate, Woodbury County can also anticipate future commercial and industrial developments adjacent to the interstate corridor and within the industrial area between Sergeant Bluff and 260<sup>th</sup> Street, roughly bordered on the west and east by the Missouri River and Interstate 29 respectively.

**Work Ready Community** 



Woodbury County ACT Work Ready Communities designation in January 2019.

In 2019, Woodbury County was the first in Iowa to become certified as a Work Ready Community by ACT. This program strives to close the skills gap by aligning the needs of industries and the skills of job seekers. Individuals about to enter the workforce can earn the ACT WorkKeys National Career Readiness Certificate, which is an industry-recognized credential proving competency in commonly-required workplace skills. This helps individuals entering the workforce find suitable positions without relocating to another community. This certification is a draw for industry leaders, ensuring that Woodbury County has a workforce equipped to support their company.

# Survey Results Synopsis

## **Assets and Weaknesses Relevant to Economic Development**

Woodbury County's primary assets that were identified by survey participants included first and foremost the agricultural economy, which was selected by the largest number of residents (44 percent). The rural county's proximity to the goods, services, and attractions of the Sioux City metro was the secondmost popular answer (40 percent), followed by the rural character of the county (34 percent), and the cost of living (30 percent). Other relatively popular selections were related to quality of life assets of rural Woodbury County such as clean air and water (23 percent), and abundance and access to open space and public lands (21 percent). In open-ended comments, several residents cited qualities such as shared community values, the character of fellow residents, or the quiet atmosphere living in rural Woodbury County.

Less-frequently selected assets included the public education system (17 percent), recreational opportunities (16 percent), historic character, culture and amenities (12 percent), and opportunities for business growth (10 percent).

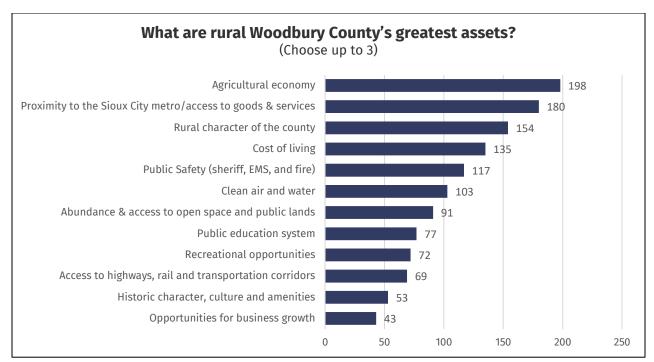


Figure 3.9. Other assets from open-ended questions: shared community values, high character of residents, and quiet atmosphere.

Of the weaknesses identified by survey participants, the most frequently selected were few employment opportunities in rural areas (39 percent), lack of reliable broadband and/or cellular service (38 percent), limited services in rural areas (37 percent), and difficulty attracting or retaining a qualified workforce (32 percent). In open-ended comments, survey respondents also mentioned high taxes, the lack of recreational opportunities, and few amenities such as senior centers and other services.

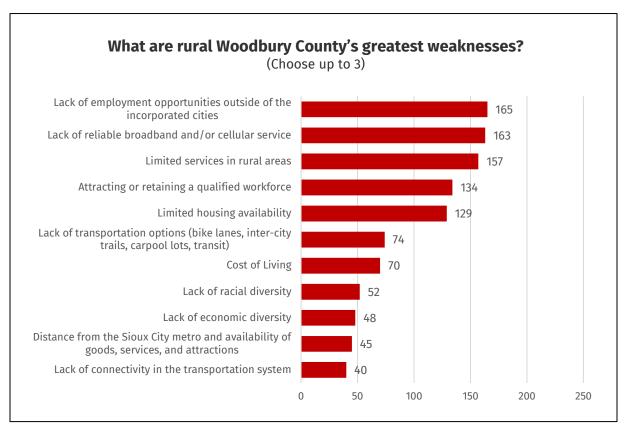


Figure 3.10. Other weaknesses from open-ended comments: high taxes, lack of recreational opportunities, few amenities, lack of jobs paying a high wage, unreliable cell phone service and broadband.

#### **Desired Changes**

Economic development was ranked as the most important topic to address in the next 20 years. One of the most frequently mentioned issues amongst survey respondents was broadband and cell service connectivity and reliability. In addition, residents expressed the desire for more grocery stores in rural areas; small local shops such as secondhand stores, antique shops, bookstores, boutiques, and general stores; as well as food establishments such as breweries and restaurants. Respondents repeatedly brought attention to the need for access to emergency health and medical services. Recreational, cultural, and family-friendly entertainment amenities such as parks, bike trails, pools, fishing, nature centers, amusement parks, and festivals were all desired quality of life improvements for rural residents. Lastly, some respondents cited the need to provide better support for young entreprenuers, strengthen the agricultural economy and increase protections for farmland and the Loess Hills throughout the county. While residents desire the addition of small businesses and services to rural communities and enjoy the amenities of the nearby Sioux City metro, they express appreciation for the rural character, the agricultural economy, the natural features, and the community values that make rural Woodbury County unique.

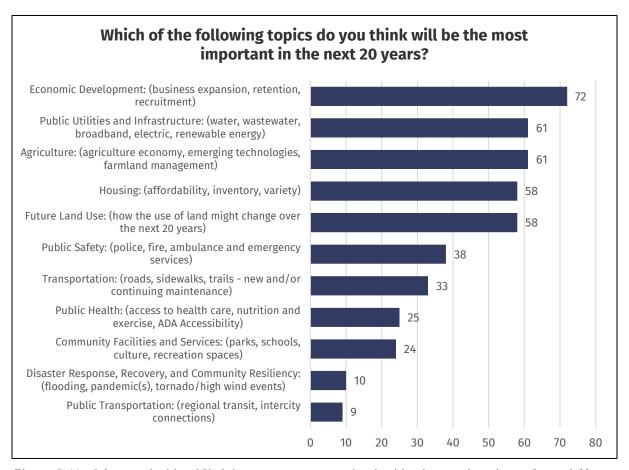


Figure 3.11. Other needs identified in comments: recreation besides bars and casinos, fewer dollar stores and more local businesses, better job opportunities, enable young entrepreneurs to get started, encourage agricultural ventures, strengthen the agricultural economy.

What types of businesses do you patronize in <i>rural</i> Woodbury County?			
Common responses:			
Restaurants 122			
Gas or service stations 105			
Grocery or convenience store 75			
Salon or barber 21			
Home goods & clothing 19			
Bars 22			
Banks 17			
Local small businesses 17			
Agricultural (feed stores, farm supply) 12			
Doctor or pharmacy 15			
Farmers market or local farms 7			

Table 3.1. See Appendix for a full list of answers.

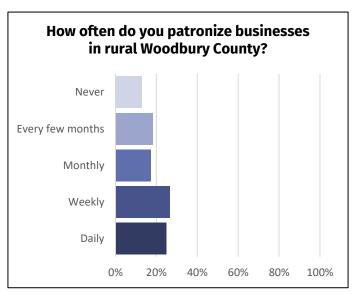


Figure 3. 12.

## What types of businesses or services would you like to have in Woodbury County?

Grocery stores (32)

More local shops (24): antiques, secondhand stores, brewery, bookstore, general stores, boutiques, storefronts, and restaurants (9)

More public services: transportation (6), emergency health & medical care (19), police Recreation opportunities (8): parks (5), kid and family-friendly recreation (12), bike trails (3), hiking trails, nature center, fishing, shooting range, water park, pools (2), amusement park, festivals Improve internet (11) & cell service (3)

More affordable housing (4)

Auto repair/service centers (4)

Table 3.2. See Appendix for a full list of answers.

# Goals & Objectives

### **Regional Alignment**

- Goal: Coordinate economic development initiatives with regional priorities.
  - Coordinate economic development initiatives with the Comprehensive Economi
    Development Strategy (CEDS) Committee and refer to the CEDS document to
    ensure alignment with the goals and strategies therein.

### **Industry & Workforce**

- Goal: Maintain core industries that are the backbone of Woodbury County's economy by marketing Siouxland as a regional center for food production and related agricultural industries.
  - o Maintain Woodbury County's ACT® Work Ready Community status.
  - Continually communicate with industry leaders to identify emerging in-demand skills and qualifications.
  - Work with local colleges and high schools to continually improve training opportunities for students to learn in-demand skills necessary to support the region's industry clusters.
  - Coordinate across jurisdictions to assist in the marketing and promotion of the county's Certified Sites.
- Goal: Encourage the diversification of Woodbury County's economy, in support of small businesses which generate nearly half of all economic activity nationwide, as well as larger enterprises.
  - Coordinate with city jurisdictions of Woodbury County to offer access to supportive resources, networking opportunities, and financial information for residents interested in starting a small business.
  - Maintain partnership with Iowa's West Coast Initiative to develop economic opportunities in the Siouxland region.
  - o Consider the development of alternative energy industry partnerships.
  - o Provide language supports for non-English speaking business owners, prospective business owners and employees where necessary.

## **Quality of Life**

- Goal: Work to enhance Woodbury County's quality of life to draw and retain families, employees, and residents of all ages in the region.

- Continue to invest in innovative improvements such as recreation and entertainment opportunities.
- Build upon unique assets of the county, such as natural features and historical resources to create enriching cultural experiences for residents.
- o Improve access to internet connectivity by investing in broadband infrastructure.
- Goal: Encourage healthy lifestyles to maximize residents' quality of life.
  - Support the expansion of health services such as clinics and exercise facilities in rural areas.
  - Refer to the Siouxland District Health Department's Health Needs Assessment and Health Improvement Plan for guidance and consider the health and wellness impacts of all county activities, programs, and policies.
  - Support education for regular wellness exams to increase early detection of serious illness.

#### **Equity**

- Goal: Ensure that educational and economic opportunities are accessible to all residents, regardless of race, age, sex, religion, or ability.
  - Continue to identify and facilitate access to appropriate supports and resources for residents struggling with poverty.
  - Work across jurisdictions and with underrepresented populations, such as people of color, low-income residents, and those with disabilities, to identify barriers to educational access and provide appropriate services and support.
  - Actively market educational and job opportunities to underrepresented communities.

# **Chapter 3: Transportation**

This chapter includes information about existing transportation infrastructure and services in Woodbury County and a list of transportation goals and objectives for the future.

Section	Contents
Iowa Smart Planning	Transportation Element
Streets	Street network
Public Transit	Demand response and fixed route systems
Commuting to Work	Commuting patterns
Trail Network	Regional trails
Railroad	Rail traffic
Air	Commercial air service
Water	Barge facilities
SRTPA Long Range Transportation Plan	SRTPA Long Range Transportation Plan
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

# **Iowa Smart Planning Principles**

The Iowa Smart Planning document states the following in regards to transportation:

**Transportation Element:** Objectives, policies, and programs to guide the future development of a safe, convenient, efficient, and economical transportation system. Plans for such a transportation system may be coordinated with state and regional transportation plans and take into consideration the need for diverse modes of transportation, accessibility, improved air quality, and interconnectivity of the various modes of transportation.

**Transportation Diversity Principle:** Planning, zoning, development, and resource management should promote expanded transportation options for residents of the community. Consideration should be given to transportation options that maximize mobility, reduce congestion, conserve fuel, and improve air quality.

#### **Streets**

Major routes of Woodbury County's street network include Interstate 29 running along the western border, the principal arterial of U.S. Highway 20 running west/east across the county, and U.S. Highway 75, running north/south through the Sioux City metro area. The other principal arterials in the county, Iowa State Highway 12 and Hamilton Boulevard, are also located in Sioux City. Minor arterials in rural Woodbury County include Iowa State Highways 141, 175, 31, and 140, with numerous minor arterial routes in the Sioux City metropolitan area. In addition to these roadways, the county also has a network of major and minor collectors, as well as local roads. The full street network is illustrated in the map in Figure 4.1, according to the Federal Functional Classification and the Iowa Department of Transportation.

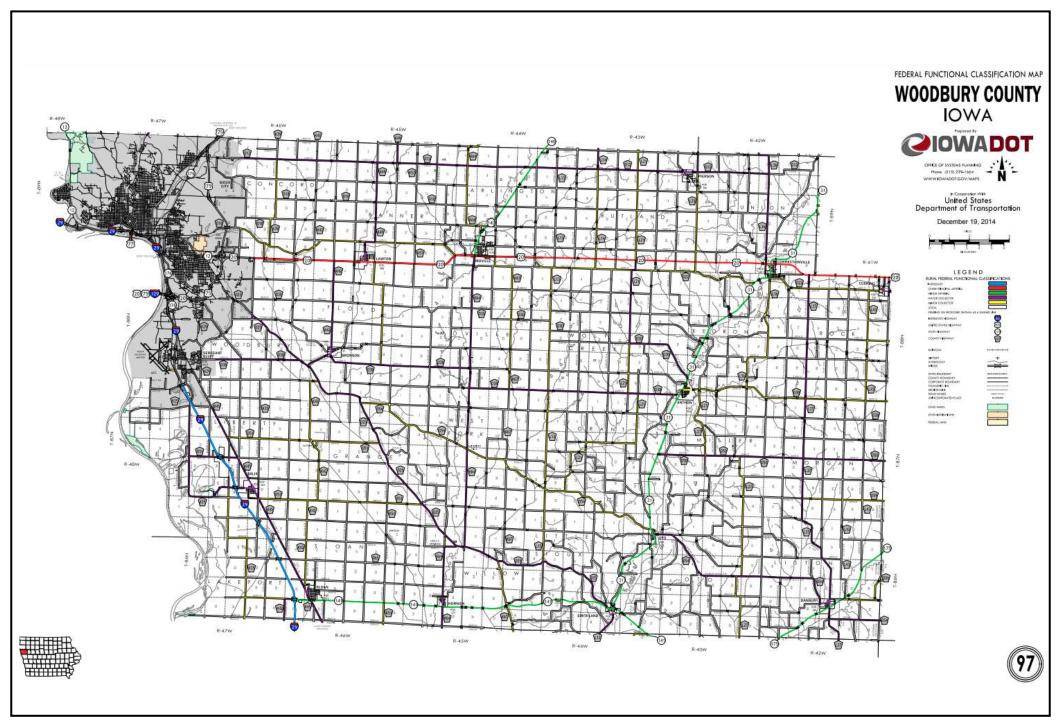


Figure 4.1. Woodbury County, Iowa Federal Funcional Classification Map. Iowa DOT, 2014.

U.S. Interstate 29, U.S. Highway 20, and U.S. Highway 75 are important routes for commercial vehicles, carrying thousands of trucks each day throughout Siouxland and across state lines. State Highways 141, 31, 140, 175, 376, and 12 also contribute, to a lesser extent, to the flow of commercial traffic across the region. Iowa Department of Transportation road volume data is included for reference in the appendix for the interstate as well as U.S. and state highways in Woodbury County. A summary of vehicle miles traveled (VMT) on Woodbury County's rural and municipal road networks is included in Table 4.1. This metric factors in both the average annual daily traffic on the road network as well as the length of roadways. For example, while there are many more miles of the rural primary network than in the municipal primary network, the VMT is not markedly different due to the greater volume of traffic on municipal routes.

	Vehicle Miles Traveled, Woodbury County, 2020 (1,000's)							
Rural interstate	Rural primary	Secondary	Rural Total	Municipal Interstate	Municipal Primary	Municipal	Municipal Total	Total
82,571	130,802	75,153	288,526	106,291	122,194	273,897	502,382	790,908

Table 4.1. Source: Iowa Department of Transportation, 2020

Woodbury County's Secondary Roads Department provides construction, road maintenance, engineering, and snow/ice removal for all roads outside of city jurisdictions that are not part of the state or federal highway systems. Farm to Market routes and Area Service class "A" roadways are prioritized in terms of construction, reconstruction, maintenance, and snow/ice removal, while Area Service class "B" and "C" roadways are built and maintained to the minimums outlined in state and county codes.

Woodbury County Secondary Roads Summary, 2020			
Secondary Miles	1,350.48		
Secondary Open Miles	1,338.48		
Secondary Legal Not Open Miles	12.01		
Secondary Open Surfaced Miles	1,276.62		
Secondary Open Not Surfaced Miles	61.75		
Percentage Surfaced Secondary Roads	94.52%		
Rural Open Roads All Systems	1,436.57		
Rural Primary Miles	102.45		
Rural Open Surfaced Miles	1,374.27		
Total Open New/Resurfaced Rural Miles 2020	0.00		
Total Open Rural Miles Unknown Surface Type	0.11		
Percentage County Miles Farm-to-market	31.34%		

Table 4.2. Iowa DOT Secondary Road Report, 2020

Construction priorities in recent been vears have pavement resurfacing projects and the replacement or repair of street bridges, as many of these structures are aging and in need of attention to maintain their safe use. Residents surveyed about transportation infrastructure in Woodbury County have expressed concern with the state of rural roadways, especially that roads tend unpaved accumulate potholes with the changing seasons. When asked how they would rate the condition of unpaved rural roads, 28% determined the condition to be "poor". Surveyed residents responded more favorably when asked about the condition of paved rural roadways (47% "good" or "excellent"), the safety of railroad crossings (50% "good" or "excellent"), snow removal (47% "good" or

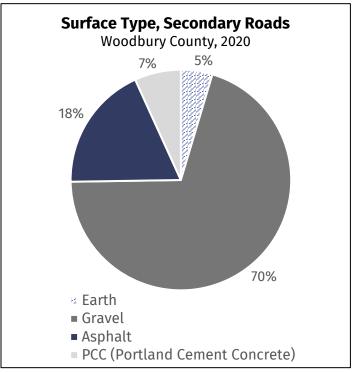


Figure 4.2. Source: Iowa DOT, 2020.

"excellent"), and the amount, condition, and reflectivity of signs along roadways (62% "good" or "excellent").

Woodbury County Bridge Conditions, 2021							
Struc Deficien		Bridge Condition			Weight Restrictions		
Total SD	No SD	Good	Fair	Poor	r Restricted Unrestricted		Out of Service
82	368	192	176	82	74	370	6

Table 4.3. Source: Iowa Department of Transportation, Iowa Bridges Story Map, 2021.

#### **Interstate-29 Southbridge Interchange**

With the continued development of industrial activities south of Sioux City and Sergeant Bluff near the Missouri River, the addition of an interchange on Interstate 29 near Port Neal Road has recently been approved by the Iowa DOT. This project will be moving forward over the next several years. Having direct interstate access in this area will greatly improve the efficiency of current industrial operations nearby, reducing the number of miles between manufacturing sites and the interstate. It will also support further development of commercial and industrial sites in the vicinity. The improved interstate access will be another draw for potential firms to locate in the Siouxland area, in addition to other regional amenities such as the IEDA's Certified Sites, proximity to the Missouri River, air service, human capital, and strong agricultural economy.

### **Loess Hills National Scenic Byway**

The Loess Hills National Scenic Byway is a driving route that highlights the beautiful natural landscapes of northwest Iowa, from gently rolling hills to steep ridges and bluffs containing prairie and woodland ecosystems. Starting from the north in Plymouth County, the route enters

Woodbury County through Stone State Park, carries briefly along I-29 before continuing southeast between Bronson and Smithland. There are several opportunities for hiking and wildlife observation along the route in Stone State Park, the Oak Ridge Conservation Area, Southwood Conservation Area, and the Fowler Forest Preserve. The Smokey Hollow Loop between Oto and Smithland and the Stagecoach Loop South of Smithland offer additional scenic views of the Loess Hills. The towns of Sioux City, Sergeant Bluff, Bronson, Lawton, Oto, and Smithland offer services and various attractions to visitors along the way.



Photo source: iowaculture.medium.com

#### **Crash Data**

Woodbury County Annual Crash Data							
Year	Total Crashes	Total Occupants	Total Vehicles	Fatalities	Serious Injuries	Minor Injuries	Possible Injuries
2022	2,247	5,398	4,202	5	24	282	476
2021	2,262	5,319	4,193	8	34	233	486
2020	2,174	5,201	4,025	10	46	238	429
2019	2,479	5,997	4,557	12	39	244	533
2018	2,387	5,879	4,469	5	34	232	521
2017	2,346	5,775	4,382	8	43	250	501
2016	2,364	5,732	4,385	10	37	273	629

Table 4.4. Source: Iowa DOT, Iowa Crash Analysis Tool (ICAT)

Over the past seven years, Woodbury County has had an annual average of about eight fatal automobile crashes and about 37 crashes resulting in serious injury to at least one person involved. Several hundred crashes resulting in minor or possible injuries also take place each year in Woodbury County. While human error is inevitable and it is unrealistic to eliminate crashes entirely, roadway design can be improved to incorporate safety features, such as shoulders on two-lane highways, roundabouts at appropriate intersections, road diets, and improved sign reflectivity. The U.S. Department of Transportation's Federal Highway Administration promotes the Safe System Approach to holistically enhance user safety and reduce the likelihood of fatalities and serious injuries from crashes. This approach proactively identifies and mitigates risks, recognizes the vulnerability of road users, assumes that people will make mistakes, and embeds redundant safety measures in anticipation of user error. These strategies can be incorporated into roadway design to improve safety for Woodbury County residents.

#### **Electric Vehicles**

While the Sioux City metro area has about one dozen locations for electric vehicle drivers to recharge their batteries, there are currently no recharging stations in rural Woodbury County. Electric vehicle infrastructure will be a growing need over the next several decades and presents an opportunity to improve the quality of life for rural residents. According to the U.S. Department of Energy and the Bureau of Labor Statistics, rural drivers tend to drive on average ten more miles daily and spend an average of 44% more on gasoline and motor oil compared to residents living in an urban area. As affordable electric vehicles are developed, this technology will offer rural residents considerable cost savings from a reduction in fuel and maintenance throughout the life of the vehicle.

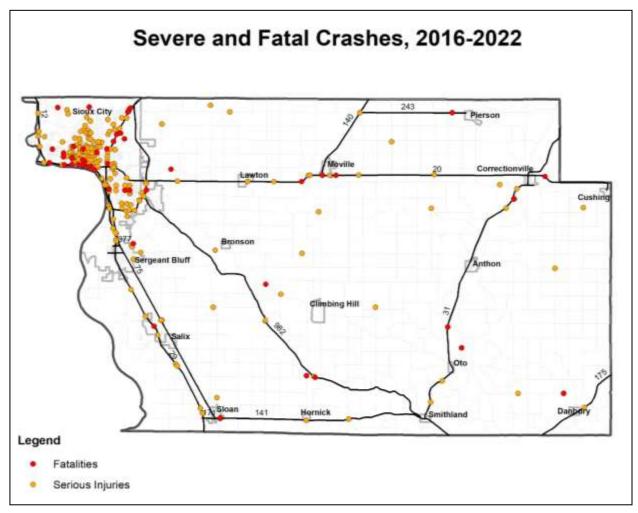


Figure 4.3. Severe and Fatal Crashes in Woodbury County, 2016-2022. Iowa DOT Crash Analysis Tool (ICAT).

The Federal Highway Administration has designated a network of alternative fuel corridors where the required maximum distance between public charging stations is 50 miles to ensure that electric vehicle owners have reliable access to stations across the country. In Iowa, portions of Interstate 80 are designated "ready corridors" and other sections of this interstate are in development to achieve the required charging station density. Interstate 29 in Woodbury County has been identified as a "pending corridor" that will be developed as a designated alternative fuel corridor soon. With the federal government's push to expand electric vehicle

infrastructure, there will be funding opportunities in the near future to help localities, business owners, and individuals adapt to the growing need for recharging stations and electric equipment. MidAmerican Energy Company also offers incentives for businesses to provide charging stations and for Iowa residents to purchase electric vehicles.

### **Public Transit**

Woodbury County is served by the Jefferson Lines bus service company, which provides a route connecting Sioux City to two transfer points: Sioux Falls, South Dakota to the north, and Omaha, Nebraska to the south. From these transfer points, connections to many other destinations throughout the midwest region are available.

The Siouxland Regional Transit System (SRTS) provides public transportation and paratransit service throughout Woodbury County as well as Cherokee, Ida, Monona, and Plymouth counties in Iowa, Dakota County in Nebraska, and southern Union County in South Dakota. This service is available to all residents, including those who may require specialized transportation, such as those with disabilities or in need of transportation to medical appointments. Service is on demand with direct pick-up and individualized destinations scheduled with 24-hour advanced notice. The SRTS fleet of vehicles is ADA accessible, equipped with mobility device lifts, seatbelts, and car seats upon request. Contract transportation is also available for businesses to assist in transporting employees to work.

Prices for SRTS services are detailed in the table below. Reduced fares are available for riders age 60 and over. In 2021, SRTS provided 81,402 rides with a total of 554, 665 operating miles.

Service	Rate
Curb-to-curb	\$4.00 plus \$0.50 per mile
Door-to-door	\$7.00 plus \$0.50 per mile
Dakota Dunes	\$5.00 one way
Jefferson or Elk Point	\$15.00 one way
Sergeant Bluff	Free within city limits and \$2.00 per one way within Sioux City metro including Dakota Dunes

Table 4.5. Siouxland Regional Transit System, 2022.

The Sioux City Transit System provides bus service throughout the tri-state metropolitan area, including Sioux City, North Sioux City, and South Sioux City.

While these public transportation options are available, less than one percent of residents used transit to meet the needs of their daily commute according to 2019 estimates. In 2021, the Sioux City Transit System studied and sought public input for route and scheduling improvements to meet residents' changing needs and preferences. They launched a trip planner tool in 2022 that allows users to find detailed directions and route information from their mobile device. As these agencies continue to find additional ways to enhance the convenience of the transit system, ridership could increase and reduce the number of single-occupancy vehicle trips taken each day.

# Commuting to Work

For Woodbury County residents, the predominant form of transportation for commuting to work was by driving alone in a car, truck, or van, with 83% of residents using this mode according to 2020 estimates. Carpooling was the second most common form of transportation (9.5%), followed by walking (2%), public transportation (1.1%) and other means (.4%). About 4% of residents reported working from home, eliminating their commute. Encouraging the use of alternative of transportation means reducing the number of single occupany vehicle trips would help to improve traffic safety, reduce

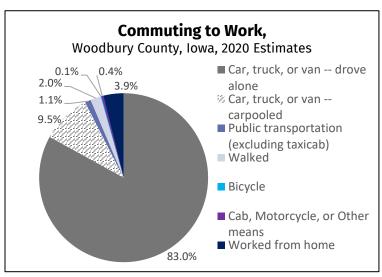


Figure 4.4. U.S. Census Bureau, American Community Survey, 5-year Estimates of 2020.

roadway congestion, and improve air quality in the region. The Siouxland Regional Transit System partners with commercial businesses and industries in the region to offer employees a vanpooling service. SRTS lends a van to a group of employees of the same company to share as a means of transportation to work. The employees operate the vanpool based on a set pick-up and drop-off schedule each day. This arrangement saves employees the costs of driving their own vehicles to work each day, while employers save space in the parking lot, reduce congestion, and offer a unique benefit to their staff members.

### Trail Network

Many of Woodbury County's rural communities maintain multi-use trails within their respective jurisdictions. In addition, three parks within Woodbury County's Conservation Board network-Brown's Lake Bigelow, Little Sioux, and Snyder Bend parks- contain bicycle paths. Several county parks offer hiking trails as well, including Fowler Forest Preserve, Little Sioux Park, Snyder Bend Park, and Southwood Conservation Area. The Union Bridge Trail, a two mile route connecting Little Sioux Park and the City of Correctionville, was completed in 2007. The trail network within the metropolitan area of Sioux City and Sergeant Bluff is growing increasingly connected, with further expansions planned in the next several years. For example, the Plywood Trail, currently in initial phases of development, will eventually connect the City of Sioux City to the Plymouth County cities of Hinton, Merrill, and Le Mars.

Despite these developments, there is still great demand for expanding and further connecting the county's trail network, especially in rural areas of the county. When asked about the county's weaknesses, 74 of the respondents (17%) identified a lack of transportation options (bike lanes, inter-city trails, carpool lots, transit) to be among the county's top three weaknesses. About 18 survey respondents of Woodbury County identified the addition of biking and hiking trails and other outdoor recreation opportunities as desired improvements in open-ended comments.

Improving infrastructure for alternative transportation and expanding the trail system network is an ongoing effort at the state level, as detailed in the Iowa DOT's Active Transportation Plan. Similar efforts are also taking place within many of the county's communities and has been stated as a priority in many of the towns' comprehensive plans. For example, the City of Anthon's comprehensive plan envisions the extension of the Union Bridge Trail that could connect Anthon, Correctionville, and Oto on the west side of the county. Projects such as these have the potential to increase the percentage of residents using alternative forms of transportation and to improve the quality of life for rural residents where there is an identified lack of recreational opportunities.

### Railroad

Many tons of products make their way to, from, and through Woodbury County by way of a network of railroad lines converging in Sioux City. Commodities shipped on Iowa's rail network include farm products, food, chemicals, and coal. Rail operations are vital to the success of the agricultural economy, connecting the products and commodities produced in Woodbury County to regional and national markets. Railroads are essential, however they can sometimes present safety hazards for drivers and other road users. While collisions between trains and roadway users are infrequent in Woodbury County, with only three train-involved crashes between 2017 and 2021, the addition of rail crossing signals, signs, rumble strips, and crossing gates can improve the safety of at-grade railroad intersections.

Dakota and Iowa Railroad (DAIR): operates between Dell Rapids, South Dakota and Sioux City, via a connection with BNSF rail at Elk Point, South Dakota. Annual gross tons per mile: 3.0-4.99 million.

Burlington Northern Santa Fe Railway Co. (BNSF): Operates one route travelling northwest of Sioux City through South Dakota, a route southwest of Sioux City heading south through Nebraska, and a route north of Sioux City through Minnesota. Annual gross tons per mile: 20.0-39.99 million.

Chicago Central and Pacific Railroad (CC): Owned by the Canadian National Railway (CN). Operates a route between Sioux City and Chicago. This route heads north of Sioux City before traveling east across the state. Annual gross tons per mile: 3.0-4.99 million.

Union Pacific Railroad (UP): Routes heading north and south connect Sioux City with Minneapolis and Omaha. Annual gross tons per mile: 10.0-19.99 million.

#### Air

The Sioux Gateway, or Brigadier General Bud Day Field Airport is located about seven miles southwest of Sioux City and east of Sergeant Bluff. This airport is a commercial service facility offering direct daily service to Denver, Colorado and Chicago, Illinois. United Express is currently the sole commercial airline at this facility. Connections to other destinations both domestic and international are available through the United network. Typically, about 45,000 passengers fly from this airport annually on average. However, service was greatly reduced due to COVID-19 disruption in 2020 and 2021, as was the case across the country.

In addition to commercial flights, the Sioux Gateway Airport is also used for roughly 10,000 general aviation operation flights, and between 3,000 and 5,000 military flights annually. The

185<sup>th</sup> Air Refueling Wing, an Air National Guard unit based at the Sioux Gateway Airport, consists of nearly 900 members. Members range from traditional guardsmen to full-time military personnel, air technicians, and state contract employees. This unit is ready for deployment during national emergencies, providing aid during such disasters as Iowa flooding events and the aftermath of Hurricane Katrina. They also provide vital support to international missions of the U.S. Air Force by refueling aircraft with their fleet of KC-135 refueling tankers.

A new flight school will be established at the Sioux Gateway Airport site in 2023. Oracle Aviation LLC and Morningside University will partner to offer flight training and aviation management training while Western Iowa Technical Community College will partner with Oracle Aviation to offer an associates of applied science in aviation engineering. New facilities for training, instruction, and administrative offices as well as hangar space and site improvements are planned developments for this project.

#### Water

Marine Highway M-29 was designated in 2013 as a U.S. Maritime Administration Marine Highway Route between Sioux City and Marine Highway M-70 beginning in Kansas City, Missouri. This route is intended to connect shippers in the Sioux City region to larger eastern routes and markets via the downstream confluence with the Mississippi River. The purpose of the marine highway system is to reduce the volume of surface freight and rail transportation, to relieve subsequent congestion and reduce the wear and tear on highway infrastructure. It is also thought that marine transportation provides an opportunity to increase the fuel efficiency of freight transportation while strengthening supply chains. Despite this designation, Sioux City does not contain a major marine port, and unfavorable river conditions between low water levels and flooding have preempted the majority of waterway freight traffic in recent years. Although barge freight has been hindered by river conditions in the recent past, the marine highway designation does make facilities along the route eligible for federal funds to improve or expand port infrastructure. The further development of barge freight is a future possibility for the region. Information from the Iowa DOT about several private barge facilities on the Missouri River is provided below.

#### Ag Processing, Inc.:

Rail Car Storage Capacity: 250 cars

Barges Worked Capacity: 1 Barges Stored Capacity: 3

Dry Storage Facilities: 3.5 million bushels Liquid Storage Facilities: 36 million pounds

Major Commodities Handled: soybeans, soybean products, biodiesel

### Big Soo Terminal: Tegra Corporation

Rail Car Storage Capacity: 75 cars Barges Worked Capacity: 2 Barges

Stored Capacity: 12

Dry Storage Facilities: 120,000 tons Liquid Storage Facilities: 22,000 tons

Major Commodities Handled: Dry bulk fertilizer, grain, soybean meal and oil, steel, lumber, road salt, molasses, feed stuffs, and wind energy components with heavy lifts

Jebro, Inc.: Asphalt and petroleum products

#### **Koch Nitrogen Co. LLC:**

Rail Car Storage Capacity: 55 cars Barges Worked Capacity: 1 Barges Stored Capacity: 3

Dry Storage Facilities: 20,000 tons Liquid Storage Facilities: 20,000 tons

20 acre lay down yard

Major Commodities Handled: Anhydrous ammonia, urea, urea ammonium, and nitrate

solution

# SRTPA Long Range Transportation Plan

The Long Range Transportation Plan for the Siouxland Regional Transportation Planning Association (SRTPA) synthesizes demographic, economic, passenger, and freight forecasts and analyzes how these trends will interact with expected land use to impact demands on the transportation system. This document, updated every five years with a 20 year planning horizon, can serve as a reference for Woodbury County in transportation decisions, to ensure alignment between regional- and county- level goals, projects, and policies.

This document is also developed with the input of constituent cities and counties. Providing this input to the SRTPA during the development of the LRTP will help to advance Woodbury County's goals and objectives in coordination with regional priorities.

# Survey Results Synopsis

Unpaved county roads were rated as "poor" by 129 survey respondents (28%), and the upkeep of rural roads was also identified as an area of concern in open-ended comments by about 21 survey participants. Bicycle and pedestrian infrastructure was rated "poor" by about 154 respondents (34%). When asked about the county's weaknesses, 74 of the respondents (17%) identified a lack of transportation options (bike lanes, inter-city trails, carpool lots, transit) as one of the top three weaknesses, while 40 of the respondents (9%) identified a lack of connectivity in the transportation system as one of the top three weaknesses.

When asked about which issues would be the most important in the next 20 years, transportation (roads, sidewalks, trails- new and/or continuing maintenance) was identified by 33 respondents (7%) as an area that should be prioritized.

Aspects of the transportation system that were more often rated as "good" or "excellent" were paved county roads (47% "good" or "excellent"), snow removal (47% "good" or "excellent"), roadway signage (62% "good" or "excellent"), and railroad crossings (50% "good" or "excellent").

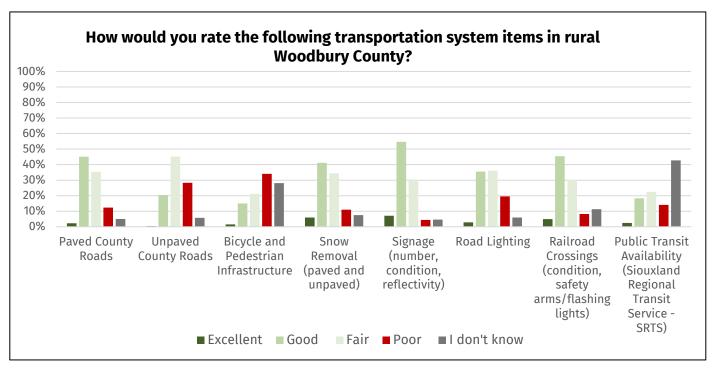


Figure 4.5.

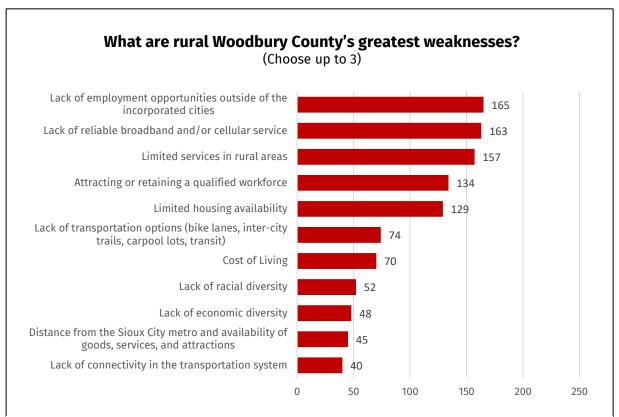


Figure 4.6. Other weaknesses from open-ended comments: Poor upkeep of rural roads (9) and infrastructure (3),

Lack of recreational options (1) and walking/biking lanes (1). Roads are rough and dangerous.

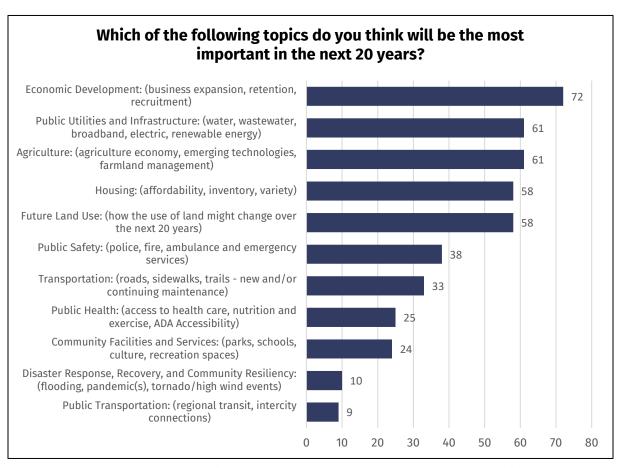


Figure 4.7. Open-ended comments related to transportation: Desired assets: More public services (Transportation (6), Recreation opportunities (8), Bike trails (3), Hiking trails.)

Identified needs: Unpaved road improvements (11), Need for more bike trails (2), Keep bikes off busy roads (2).

# Goals & Objectives

# **Safety**

- Goal: Prioritize user safety across all transportation modes in Woodbury County.
  - o Continually seek to improve safety for all transportation users.
  - Continue to rehabilitate or replace poorly-rated bridges.
  - Continue to work with Iowa DOT and the public to identify areas of the state and county highway system in need of maintenance or resurfacing.
  - Work with municipal and state jurisdictions to address sources of frequent traffic incidents.
  - Provide safety-enhancing infrastructure dedicated to bicyclists and pedestrians to reduce conflicts between these users and vehicles.
  - Seek funding for railroad crossing safety improvements.
  - o Incorprate principles of the Federal Highway Administration's Safe System Approach into roadway design to reduce crash frequency and severity.
  - Support safety improvements to Sioux Gateway Airport facilities to maintain adequate, essential air services to the region.

## Accessibility

- Goal: Ensure equitable access to Woodbury County's transportation system for all residents.
  - Promote the Siouxland Regional Transit System throughout the county, making information available in Spanish and other frequently-spoken languages.
  - Consider the needs of all transportation users, especially those who have mobility limitations due to physical, intellectual, or developmental disability; age; income; or language barriers.
  - Support the use of alternative modes of transportation with the installation of infrastructure such as bicycle facilities, sidewalks, trails, and greenways.

### **Environment**

- *Goal*: Mitigate the environmental impacts of transportation projects while proactively seeking opportunities for long-term transportation sustainability investments.
  - Take advantage of federal and state funding to expand infrastructure for electric vehicles throughout the county, including rural areas.
  - Preserve scenic views, open space, and historic or cultural features along the Loess Hills National Scenic Byway.
  - Refer to the Environmental Mitigation Activities of the SRTPA Long Range Transportation Plan before and throughout all transportation planning and development activities.
  - Collaborate with the Woodbury County Conservation Board, Iowa Department of Natural Resources, Iowa Environmental Protection Agency, and other environmental stewardship organizations to determine the potential consequences of transportation projects to water, air, habitat, land use, cultural and historical resources, other natural resources, and residents' health. Care should be taken to avoid or minimize negative impacts.
  - Work with the Siouxland Regional Transit System to promote public and shared transit opportunities to employers, such as vanpooling.
  - Partner with municipalities to develop carpooling lots where residents can leave vechicles during work hours.

- Goal: Expand the network of multi-use trails in Woodbury County.
  - Collaborate with the Woodbury County Conservation Board to maintain and expand the County trail system.
  - Strive to make regional trail connections between the trail systems of County and municipal parks.
  - Align County trail plans with the vision, goals, strategies, and recommendations of the Iowa Department of Transportation's Bicycle and Pedestrian Long Range Plan.

## **Economy**

- Goal: Maintain the quality and efficiency of high priority roadways, railways, water, and air services that are essential to the regional economy.
  - Prioritize higher-volume roadways and those that are used to transport goods, such as farm to market routes, roadways along industrial and commercial corridors, and roadways connecting to intermodal facilities for rehabilitation and repair.
  - Encourage projects that increase efficiency, minimize congestion, and reduce energy expenditure.
  - Consider life cycle costs in decision-making, taking into account the cost of maintaining new infrastructure in the long-term.
  - Where possible, prioritize improvement of existing systems over expansion of new infrastructure.
  - Support the maintenance and expansion of commercial airline service in Sioux Gateway Airport.
  - Support the establishment of additional barge terminals on the Missouri River where river conditions allow.
  - Support efficient development of commercial and industrial operations in the Southbridge Interchange region.

# **Chapter 4: Public Infrastructure and Utilities**

Section	Contents
Iowa Smart Planning	Public Infrastructure and Utilities Element
Energy	Electricity, natural gas, and renewable energy
Drinking Water	Public water systems and wells
Wastewater	Wastewater management
Telecommunications	Cellphone and broadband service
Waste Management	Solid waste management and recycling
Pipelines	Planning considerations for pipelines
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

# Iowa Smart Planning Principles

The Iowa Smart Planning document states the following in regard to public infrastructure and utilities:

**Public Infrastructure and Utilities Element:** Objectives, policies, and programs to guide future development of sanitary sewer service, storm water management, water supply, solid waste disposal, wastewater treatment technologies, recycling facilities, and telecommunications facilities. The comprehensive plan or land development regulations may include estimates regarding future demand for such utility services.

**Clean, Renewable, and Efficient Energy principle**: Planning, zoning, development, and resource management should be undertaken to promote clean and renewable energy use and increased energy efficiency.

# Energy

# **Electricity and Natural Gas**

MidAmerican Energy is Woodbury County's centralized supplier of electricity and natural gas. This utility company generates the electrical power delivered to residents from a mixture of coal, natural gas, wind, and nuclear or other sources. The company operates two major coal-powered generating plants, the George Neal North and South facilities, located south of Sergeant Bluff and west of Salix.

Woodbury
County Rural
Electric
Cooperative
(REC),
headquartered
in Moville, is
the other
major supplier
of electricity in
the county,
providing
service to 3500
farms, homes,
and

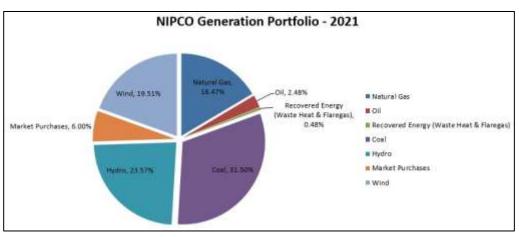


Figure 5.1 Energy generation profile of Woodbury County Rural Electric Cooperative via NIPCO.

businesses. Woodbury County REC sources power through the Northwest Iowa Power Cooperative (NIPCO) which obtains power from a mix of generating facilities operated by the Western Area Power Administration and Basin Electric Power Cooperative. The Cooperative's electric generation portfolio consists mostly of hydroelectric, wind, natural gas and coal with facilities located across a six-state region.

Both energy suppliers offer a variety of resources to enhance energy savings for residential and commercial customers. MidAmerican Energy offers rebates for appliance recycling, the installation of new high-efficiency heating and cooling units, programmable thermostats, and has several available tools for energy auditing and efficiency assessment. Woodbury County REC also offers a variety of rebates for the installation of new efficient appliances, as well as free residential and commercial on-site energy assessments. During these assessments, customers are given advice about how to increase energy efficiency using weatherization and insulating materials.

#### **Renewable Energy**

There are currently no wind facilities located in Woodbury County, and many residents have been vocally opposed to these developments due to the impact wind facilities would have on the county's rural landscape.

At the same time, there is a great deal of federal support for shifting the energy source of the electric grid away from carbon-based fuels in favor of renewable options such as wind and solar. Due to a variety of federal and state financing programs, tax incentives, and funding opportunities, the network of wind turbines is growing throughout the country, state, and region. Tax credits are also incentivizing the installation of solar voltaic energy systems on private property. With these considerations, it is likely that the county could see demand from landowners for renewable energy developments in the future, as these facilities could present an economic opportunity for farmers and other landowners.

While wind turbines are largely unpopular in Woodbury County, renewable energy technologies are changing rapidly. The method of energy production and aesthetic form of wind and solar technologies are likely to continue developing over the next 20 years. With further development such technologies could become more appealing and less intrusive to residents. Supporting the development of diverse energy sources and planning ahead for

regulations around these facilities will put the county in a position to embrace those that are appealing to residents and beneficial to the economy.

#### **Electric Vehicle Infrastructure**

Currently, there are no public electric vehicle charging stations located in rural Woodbury County, however there are five in Sioux City and one in Sergeant Bluff. The Federal Highway Administration has designated a network of alternative fuel corridors where the required maximum distance between public charging stations is 50 miles to ensure that electric vehicle owners have reliable access to stations across the country. In Iowa, portions of Interstate 80 are designated "ready corridors" and other sections of this interstate are in development to achieve the required charging station density. Interstate 29 in Woodbury County has been identified as a "pending corridor" that will be developed as a designated alternative fuel corridor soon.

Due to the length of time it takes to charge an electric vehicle versus refueling with gasoline, electric vehicle charging stations represent an economic development opportunity for small towns and rural areas that are a significant distance from designated alternative fuel corridors. Having these stations will allow electric vehicle owners access to areas off the designated network, and vehicle owners that must wait for their vehicle to charge are likely to tour the town they stopped in and patronize local restaurants and businesses. Lastly, electric vehicles, while prohibitively expensive for most residents at current costs, are projected to become less expensive over time as competition amongst manufacturing companies increases and production scales. According to the International Council on Clean Transportation, it is expected that electric and crossover vehicles will achieve cost parity with conventional vehicles before 2030 (ICCT.org). With this in mind, it would be prudent to anticipate the adoption of this technology and proactively expand the rural network of electric vehicle charging stations.

# Drinking Water

In incorporated towns within the county, municipal facilities provide treated drinking water, while a variety of establishments such as industrial campuses and golf courses treat drinking water on site. There are 30 public water systems in Woodbury County which are detailed in Chapter 4 of the Appendix.

Drinking water for residents of Woodbury County is sourced from groundwater aquifers. While cities supply treated water to residents in their jurisdiction, residents and businesses not served by one of these public water supplies rely on private well systems for drinking water and are responsible for monitoring their well systems to ensure the water quality meets standards for drinking. The level of susceptibility to contamination varies depending on the underlying geology, hydrology, and depth of the source aquifer. Common contaminants range from naturally occurring heavy metals and pathogens, to agriculture-related pesticides, fertilizer run-off, and human or animal waste. The presence of coliform bacteria can indicate contamination from a septic tank, lagoon, or animal feedlot.

The Siouxland District Health Department provides permits for new well construction, reconstruction, and well plugging for those no longer in use. They also direct residents to the Iowa Department of Natural Resources (IDNR) for information about well construction requirements, maintenance, and how often well water should be tested to ensure the source

is free from harmful contaminants. The Grants to Counties Water Well Program directs funding from the Iowa Department of Public Health's Bureau of Environmental Health Services to the Siouxland District Health Department, allowing them to provide free well water sampling and analysis for residents. The IDNR provides a database of Certified Well Contractors for well owners in need of water system reconstruction, rehabilitation, renovation, and repair. This certification is required by law to ensure that all well work is performed by a qualified professional.

#### Wastewater

In Woodbury County, there are six impaired rivers: the Missouri, Perry Creek, Floyd River, West Fork of the Little Sioux River, Little Sioux River, and the Maple River. In addition, Snyder Bend Lake and Browns Lake are listed as impaired water bodies by the IDNR. The protection of surface water quality is not only important for the health of aquatic ecosystems, but also ensures that the county's rivers and streams continue to provide opportunities for outdoor recreation such as boating, fishing, hunting, and wildlife watching. Human health is an important consideration in supporting clean rivers and streams as well. In some areas, ground water drinking sources are quickly recharged by surface waters, so contamination introduced into the river system heavily influences drinking water quality.

## **Sanitary Systems**

Treating wastewater properly before it enters waterways can help to safeguard the ecological health of Woodbury County's rivers and streams. Like rural drinking water provision, sanitary sewer services are provided by municipalities for residents living in the incorporated cities of the county. Sanitary sewers collect household, commercial, and industrial waste that is then treated to standards established by the EPA before releasing this water into the river system.

In unincorporated, rural areas of the county, residents maintain their own onsite wastewater systems, such as septic tanks or lagoons. The Siouxland District Health Department is responsible for permitting the construction of new septic systems and conducting inspections that ensure the system meets state requirements. All new septic systems and those getting rebuilt or modified must undergo a pre-installation site inspection, as well as a post-construction inspection. Upon sale of a property served by a private septic system, the system must undergo a Time of Transfer inspection to ensure the presence of a functioning secondary treatment method.

#### **Stormwater Management**

Improving water quality also requires the mitigation of contaminants and sediments that can be picked up by rainwater and carried into waterways via natural pathways, called nonpoint source pollution, and via storm sewer discharge. Nonpoint source pollution can be mitigated with the use of a constellation of strategies such as eliminating excessive use of road salt, building buffers between waterways and agricultural operations, using cover crops to prevent soil erosion, construction site management, and green infrastructure installations.

Each municipality is responsible for storm sewers that drain water from roads and other impermeable surfaces within the city limits. In unincorporated Woodbury County, the Secondary Roads department manages storm water outside of city jurisdictions by engineering elements such as roadside ditches and culverts into road and bridge design that prevent roadway flooding. While these flood prevention elements are crucial components of

stormwater management, limiting nonpoint source pollution from stormwater requires collaboration between many departments to implement interdisciplinary mitigation strategies.

# **Telecommunications**

#### **Broadband Service**

Reliable access to the internet has become a necessity for full participation in the economy, to further one's education, access public services, find information, and for basic health and safety considerations. According to Connected Nation Iowa's Broadband Map (2022), about 97.3% of Woodbury County households have access to the minimum speed that meets the Federal Communications Commission's definition of broadband, 25 mbps for download/3 mbps for upload, by means of any technology (fiber, cable, DSL, etc.). Over 1,000 Woodbury County households do not have reliable access to broadband. With many such residents living in remote areas without rapid access to medical facilities and other basic services, broadband availability and reliability is all the more vital for these households. Broadband services bridge physical distance, allowing these households to contact care in the case of emergencies, to access telehealth services, or to order household supplies.

Western Iowa Telecom (Wiatel) provides access to phone, internet, and cable services for most of central and eastern Woodbury County, while Long Lines and Sparklight are the primary providers of these services for western parts of the county in the vicinity of Sioux City. While several internet service providers operate in rural Woodbury County, slow internet speed was one of the recurring complaints raised by county residents when surveyed about the county's weaknesses, important topics to address in the next 20 years, additional service needs, and when asked for open-ended comments. Despite internet service providers operating in the county, nearly 20% of Woodbury County residents did not have an internet subscription according to the Census Bureau's 2020 American Community Survey. While this is likely due in part to the cost of the service, it could be that households are foregoing a subscription due to insufficient or unreliable service.

With the approval of the Infrastructure Investment and Jobs Act of 2021 that allocates at least \$100 million for Iowa broadband improvement, residents can expect to see greater investment in the rural broadband network over the next few years. Broadband expansion will be prioritized based on communities without connection, those lacking a stable or sufficient connection, institutions such as schools and hospitals without service, as well as high-poverty areas. Funding will be invested in assistance programs to offset the cost of internet service for low-income households and multi-family buildings, and broadband data collection, mapping, and planning. This law also increases funding for the USDA's Rural Broadband Program that provides loans to increase internet connectivity specifically in rural areas that are underserved by the current infrastructure.

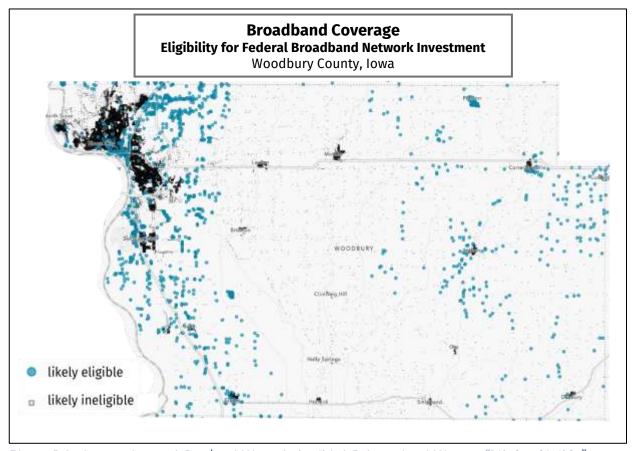


Figure 5.2. Source: State of Iowa's Office of the Chief Information Officer. "Likely eligible": areas reported to have "broadband service below 100 mbps down/20 mbps up. Gray points and clusters of gray appearing black are areas that are "likely ineligible" for broadband improvement funding due to sufficient service.

The map in Figure 5.1, developed by the State of Iowa's Office of the Chief Information Officer, displays broadband coverage across the county. This data will be used to facilitate decisions regarding what communities will be eligible for federal investment toward improvement of the broadband network across the state. The areas with blue points deemed "likely eligible" are areas reported to have "broadband service below 100 mbps down/20 mbps up (including satellite, mobile wireless, and fixed wireless) with no disqualifying prior state or federal incentive". Gray points and clusters of gray points appearing black are areas that are "likely ineligible" for broadband improvement funding due to sufficient service.

#### **Cell Phone Service**

Another frequently raised issue from public input was the lack of quality cellphone service in rural Woodbury County. While many major cellphone service providers, such as Verizon, AT&T, and T-Mobile, serve areas of the county, cell towers tend to be located in cities or along major roadways. Some unincorporated areas are close enough to cities to be within service range of one or more towers, however other areas are too distant to benefit from a reliable phone signal. There is a need for more reliable coverage between rural towns in Woodbury County for the safety of residents.

# Waste Management

Each incorporated town contracts with private waste hauling companies to serve residents and businesses, while residents of unincorporated areas outside of municipal service areas coordinate waste hauling independently.

Woodbury County's Area Solid Waste Agency is responsible for operating the Woodbury County Transfer Station located at 2210 Ida Avenue in Moville. The County currently contracts with Gill Hauling for the operation of this site, serving the communities of Anthon, Bronson, Correctionville, Cushing, Danbury, Lawton, Moville, Oto, Pierson, Salix, Sergeant Bluff, Sloan, and Unincorporated Woodbury County. Solid waste from the Woodbury County Solid Waste Planning Area is consolidated and processed at this transfer station facility before getting distributed to landfill sites for final disposal. In addition to solid waste, this site accepts recyclable materials including household appliances, electronic waste, cardboard, metal, glass, paper, plastic, and scrap metal. The recyclable items are processed further by four individual companies that specialize in specific materials. Information on these recycling companies, as well as annual tonnage data from the Woodbury County Transfer Station can be found in Chapter 4 of the Appendix.

The City of Sioux City operates a recycling facility called the Citizen's Convenience Center where residents can properly dispose of materials that would not fit or would not be accepted in their curbside bin. For example, this site accepts yard waste, construction debris, scrap metal, furniture and other bulky items, appliances, and tires for a small fee to help offset recycling costs. Residents can dispose of household hazardous wastes such as paint, lawn chemicals, oil, cleaners, and solvents. The facility also operates the Swap Shop where residents can pick-up or drop-off reusable household materials free of charge.

Each county is required to create a comprehensive solid waste reduction plan in coordination with the waste management district serving the area. The Woodbury County Area Solid Waste Agency's plan reports on annual tonnage, public survey results, and outlines goals and objectives for the future. There are three main goal areas for the county: development of funding for recycling, increasing the availability of public education regarding waste management, and working to coordinate resources to improve recycling access in rural areas. While this document is useful for understanding the general goals of the agency, the inclusion of additional information, such as state-mandated waste reduction targets and historical trends in recycling volumes would give the public a more complete snapshot of specific waste management goal. Describing potential challenges facing the achievement of waste reduction goals in this plan would also help the public understand what resources and actions are needed to overcome them.



Figure 5.3. Charts describing statewide waste composition from Iowa DNR's 2017 Waste Characterization Study.

The Iowa Department of Natural Resources releases a waste characterization study every five years, analyzing the composition of solid waste heading to landfills from residences and commercial, institutional, and industrial operations throughout the state. Figures from the most recent complete report are included below, illustrating this composition. This information could be factored into goal setting and when considering the creation or expansion of services and programs. The state of Iowa also administers an alternative voluntary waste management program called the Iowa Solid Waste Environmental Management System (EMS), which emphasizes environmental best practices and continuous improvement. If a waste agency's application is accepted, the agency is designated as an EMS and staff receive specialized training and consultation with the DNR.

Although it is difficult to engage the public on waste management, it would be valuable to increase the amount of publicly-available information and data on the county's website. This could also be a platform for expanded public communication and to share the importance of waste management services and reduction strategies. Partnership with employers, institutions, and organizations to gather more input from rural residents about gaps in waste management services would supply the planning process with a more robust dataset.

# **Pipelines**

Throughout the United States, pipelines carry a wide variety of materials, fuels, and byproducts in an underground network beneath the landscape. Most of these pipelines are owned by private entities and all are regulated by federal requirements. The map below shows the 207 miles of gas transmission and hazardous liquid pipelines in Woodbury County under the jurisdiction of the U.S. Department of Transportation's Pipeline and Hazardous Materials Safety Administration (PHMSA). In addition, the map shows the location of past pipeline accidents (for liquid pipelines) or incidents (for gas pipelines) that have occurred.

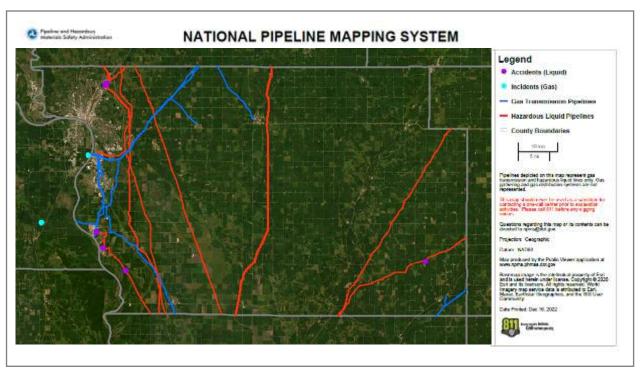


Figure 5.4. Pipeline and Hazardous Materials Safety Administration, 2022.

While underground pipelines are numerous across the country and not unique to Woodbury County, it is important for residents to have ample opportunity to learn about pipeline projects and provide their input and potential concerns about these facilities. Furthermore, when considering new pipeline projects, county officials should take into account and advocate for the health and safety of residents and protection of natural resources essential for health. The location of pipelines should be carefully planned to maximize safety and minimize health impacts in the event that an accident or spill occurs. Additional caution should be practiced when considering hazardous or toxic substances.

# Survey Results Synopsis

When asked to rate various utilities and public infrastructure components, residents responding to the public input survey rated electricity, garbage collection, phone (land line), sanitary sewer system, storm water system, and water system the most positively. Residents frequently responded "I don't know" in regards to the sanitary and stormwater systems and water system, most likely due to these functions taking place out of sight, especially when utilizing a municipal system. The utilities that were most consistently rated as "poor" or "fair" were broadband/internet (63% poor or fair), cellular phone service (55% poor or fair), and recycling (39% poor or fair).

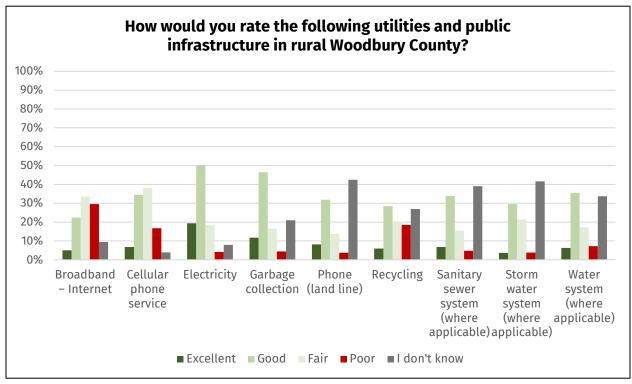


Figure 5.5.

When asked to choose Woodbury County's top weaknesses, "lack of reliable broadband and/or cellular service" was the second-most frequently chosen issue. This issue was also frequently reflected in several open-ended comments throughout the survey, most notably in response to the question "What types of businesses or services would you like to have in Woodbury County?".

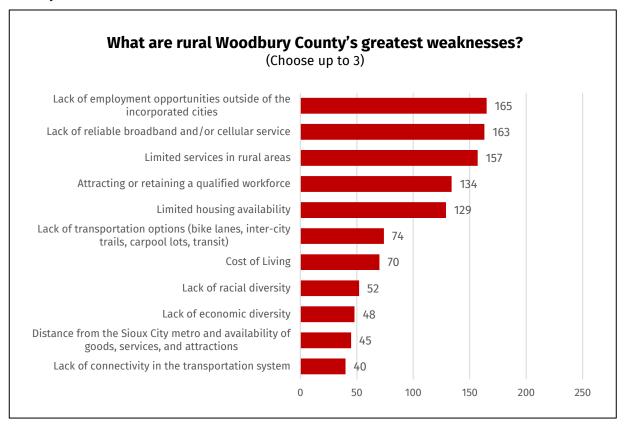


Figure 5.6. Weaknesses identified in open-ended comments: Lack of reliable cell service (2) and broadband, Lack of rural water.

A great deal of interest in the county's utilities and infrastructure was expressed by residents overall. When asked what general topics will be the most important in the next 20 years, residents ranked "Public Utilities and Infrastructure: (water, wastewater, broadband, electric, renewable energy)" in second place, tied with agricultural considerations. In addition to the broadband issues, concerns about water service and water quality were expressed in several comments; in particular, pollution from agricultural and animal operations.

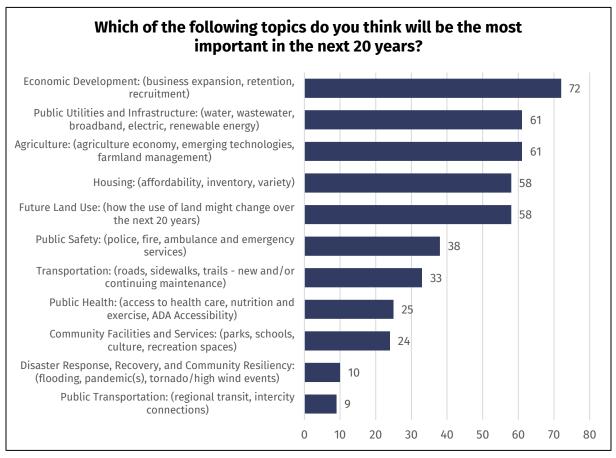


Figure 5.7. Desires identified in open-ended comments: Improved internet (11) and cell service (3), Protection of water & air quality from hog, poultry, and dairy operations, Address litter.

# Goals & Objectives

### Communication

- Goal: Expand upon publicly available information on the Woodbury County website.
  - Electronically publish up-to-date planning documents, meeting information, and maps for all county departments.
  - Share County data in a downloadable, practical format.

## **Energy**

- Goal: Encourage energy efficiency for residential, commercial, and industrial consumers in Woodbury County.
  - Bring awareness to energy efficiency incentive and assessment programs available through MidAmerican Energy and Woodbury County REC.
- Goal: Support technological advances in energy production.
  - Work with energy providers to diversify and expand energy sources.

#### Water and Sewer

- Goal: Ensure safe drinking water for all rural Woodbury County residents.

- Provide educational materials about the importance of regular well inspections and bring awareness to free well inspections offered by the County.
- Maintain compliance with state and federal standards for community water systems.
- Goal: Protect ground and surface water from contamination.
  - Seal and regularly inspect wellheads that are no longer in use.
  - Provide resources and information to rural residents about septic system maintenance.
  - Provide information to realtors about the time of transfer process for septic system inspection when selling properties.
  - Connect farmers and ranchers with technical assistance and resources for preventing fertilizer and animal waste runoff.
  - Encourage the use of green infrastructure for stormwater management where water carrying concentrated contaminants is likely to be intercepted.
  - Align County Conservation Board actions with the goals and strategies outlined in Iowa's Nonpoint Source Management Plan and collaborate with the Iowa Department of Natural Resources to mitigate nonpoint source water pollution.
- Goal: Encourage practices that increase water efficiency amongst County residents, commercial establishments, institutions, and municipal utilities.
  - Encourage the use of strategies and best practices outlined in the Iowa Association of Municipal Utilities' efficiency planning and conservation workbook, WaterWise.
  - Adopt water saving practices in County buildings.

#### **Broadband and Cellular Service**

- Goal: Improve internet access for rural Woodbury County residents.
  - Take advantage of federal and state sources of funding to improve broadband infrastructure in rural areas.
- Goal: Expand cellular service in rural Woodbury County.
  - Coordinate with telecommunications companies to address areas of the County where cellular service is poor.

### **Waste Management**

- Goal: Promote waste reduction and recycling practices.
  - Encourage and educate on innovative initiatives such as community composting, yard waste disposal, institution-level waste reduction plans (government, schools, festivals, event spaces), and repurposing/repairing/borrowing/trading used items.
  - o Reduce and enforce illegal dumping in rural Woodbury County.
  - o Provide education on handling and disposal of trees and brush.
  - Coordinate across jurisdictions to address waste management gaps identified in the 2020 Municipal Solid Waste (MSW) Satisfaction Survey that was distributed

- in development of the Woodbury County Area Solid Waste Agency's Comprehensive Plan.
- Participate in the State of Iowa's Solid Waste Environmental Management Systems (EMS) program.
- Coordinate across regional jurisdictions to improve access to recycling services in rural areas.
- Implement and encourage the utilization of programs and best practices provided by the Iowa Department of Natural Resources' Financial and Business Assistance (FABA) department.
- Consider results of the Iowa Statewide Waste Characterization Study in goal setting and when planning the creation or expansion of waste management services and programs.

### **Electric Vehicles**

- Goal: Expand the network of public electric vehicle charging stations to rural Woodbury County.
  - Continue to work with other local, regional, and state leaders to develop an electric vehicle infrastructure plan.
  - Apply for federal and state funding sources set aside for rural electric vehicle infrastructure.

# **Chapter 5: Community Facilities and Services**

Section	Contents
Iowa Smart Planning	Community Facilities Element
Government Buildings	City Hall/Community Center, Post Office
Parks and Recreation	Parks and Recreation
Educational Services	Library, K-12 Schools, Higher Education
Public Safety	Police, Fire Rescue, Ambulance
Health and Social Services	Social Services, Hospitals and Clinics, Wellness
Events and Culture	Events and Culture
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

The focus of this chapter is to identify the existing community facilities, public safety, social services, parks, and recreational amenities available to residents of Woodbury County and within the fourteen rural Woodbury County communities. After providing an inventory of these services, this chapter will detail the goals and objectives for future planning as it relates to Woodbury County's community facilities. These goals and objectives were created with input from County residents who expressed their thoughts on what they cherish about their community, as well as their concerns, unmet needs, and ideas for future development.

# Iowa Smart Planning Principles

The Iowa Smart Planning document states the following about community facilities and services:

**Community Facilities Element:** Objectives, policies, and programs to assist future development of educational facilities, cemeteries, health care facilities, childcare facilities, law enforcement and fire protection facilities, libraries, and other governmental facilities that are necessary or desirable to meet the projected needs of the municipality.

**Community Character Element:** Objectives, policies, and programs to identify characteristics and qualities that make the municipality unique and that are important to the municipality's heritage and quality of life.

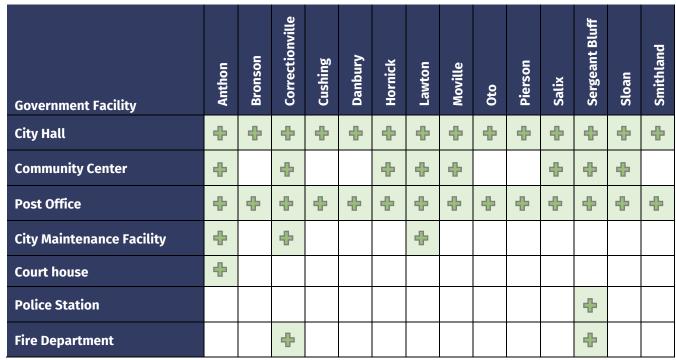
# **Government Buildings**

#### **Woodbury County Courthouse**

The Woodbury County Courthouse is the headquarters for the county's governing body, the Board of Supervisors. The Board of Supervisors is comprised of five elected officials, with an administrative staff consisting of a Finance/Operation Controller, Board Administrative Coordinator and an Executive Secretary/Public Bidder. Public board meetings are held each Tuesday in the basement of the Sioux City Courthouse at 4:30 PM. The courthouse is also home to many of the County's administrative offices and countywide service departments. The courthouse building itself is a unique historical asset for the County.

Added to the National Register of Historic Places in 1973, the Woodbury County Courthouse was designed by local architect William Steele in partnership with George Elmslie and William Purcell. Each of them had worked with Frank Lloyd Wright in the past and designed the courthouse to exemplify his famous Prairie School style of architecture. The design focused on the functionality and practicality of the interior spaces, considering how employees and members of the public would interact with each office and facility within the building, rather than prioritizing a stately exterior. This break from the mold of a classic exterior that reads to the public as a place of government was controversial at the time, drawing criticism for being "unusual," "extreme," and "radical". However, the design was approved by the board of supervisors, and the building completed in 1918. Today, the Woodbury County Courthouse is an architectural treasure that the public can enjoy, through self-guided visits or scheduled tours. The building was added to the National Register of Historic Places in 1973 and is the largest publicly owned building designed in the prairie school style of architecture in the world.

Each of the fourteen rural, incorporated municipalities in Woodbury County operate local government and community facilities unique to their residents' needs, as outlined in Table 6.1.



*Table 6.1.* 

### Parks and Recreation

# **Woodbury County Conservation Board**

The Woodbury Conservation Board's Dorothy Pecaut Nature Center, located in Stone State Park, delivers professional environmental education and outdoor recreation programming to the public. Facilities at the nature center include an amphitheater, playground, natural history and ecological exhibits, gardens, and hiking trails. Admission to the center is free, with fees for special events and recreation programs.

In addition to offering education and recreation opportunities via the nature center, the Woodbury County Conservation Board's purpose is to manage the county's "natural resources in an ecologically sound manner; and to conserve and interpret our natural, historic, and cultural resources". To this end, the Conservation Board maintains "four large, developed parks, over 5,000 acres of undeveloped wildlife areas, several day use areas and river accesses". These park areas are distributed throughout the County, most within a short drive of Woodbury's rural towns. Each park offers a unique landscape and recreational opportunities such as biking, boating, swimming, and hiking. Available facilities vary by site, but many provide amenities such as restrooms, picnic areas, and shelters for rent.

		W	00	db	ury	Co	oun	ty	Coı	156	rva	atic	on I	Boa	ard	Pa	rks	5							
	Size (acres)	Restrooms	Drinking water	Parking	Handicap Access	Foot Traffic Only	Shower House	Dump Station	Picnic Area	Boat ramp	Playground	Shelter	Shower House	Wireless Internet	Camping	Cabins	Bicycling	Fishing	Hunting	Shooting Range	Swimming	Paddle Sports	Wildlife Viewing	Hiking Trails	Equestrian Trails
Brown's Lake Bigelow Park	36	+	中	÷	4		4	4	+	+	÷	+	+	+	÷	中	+	4	÷	÷	+	4	÷		
Copeland Park Access	0.36			+														4				4			í
<b>Curtin Timber</b>	210			4		÷													中				÷		
Dixon Access				4														中				÷	中		
Flemming Area	90			<del>-</del>		4													4				수		
Fowler Forest Preserve	160	+	+	<b>+</b>		中			+		+	÷											中	4	
Inkpaduta Access	2																	+				+			1
Little Sioux Park	609	+	+	÷	4	+	4	4	4	+	+	4	+	4	•	4	4	4	+	4	+	4	4	宁	
Meyer Access				÷														4				4	4		
Midway Park	20	4		÷					4	4								4				4	4		
M.L. "Stub" Gray Shooting Range	629	4		4	4															÷					
Oak Ridge Conservation Area	2,082			+		수													슈				÷		
Oswego Wetland Complex	1,330			中		宁													수				中		
Riverside Bluffs	135					슈																	슈		
Shagbark Hills	379			4		4													4				4		
Snyder Bend Park	35	4	÷	4	中		4	中	4	4	中	4		÷	4	4	4	4				+	4	中	
Southwood Conservation Area	623	÷	4	÷	÷		÷	<del>-</del>	4	4	÷		+	4	4	4		+	+			中	中	÷	4
Walling Access Area	13			÷						4								中	中			÷	中		

Table 6.2. Blue plus symbol indicates facilities are accessible for people with disabilities.

## **Iowa Department of Natural Resources**

The Iowa Department of Natural Resources (IDNR) also manages many ecologically important

areas throughout Woodbury County. Stone State Park preserves 1,000 acres of bur oak forest and loess prairie. a distinctive habitat that supports dozens of native plant and animal species unique to the Loess Hills. Visitors can explore the park through 15 miles of Table 6.3. hiking trails, including six

IDNR Wildlife Management Areas					
Brown's Lake	Omadi Bend				
Dakota Bend	Sioux Bend				
Glover's Point	Snyder Bend				
IPS Property	Table Marsh				
Lakeport	Weedland Access				
Luton	Winnebago Bend				
Mile Long Island					

miles of multi-use trails available for mountain biking and horseback riding. Included within Stone State Park is the Mount Talbot State Preserve, a 90-acre area of high-quality prairie with a rich diversity of native species. This preserve is restricted to use by hikers.

In addition to Stone State Park, the IDNR also maintains several Wildlife Management Areas throughout the county, listed in Table 6.3. These areas are funded by the sale of hunting and fishing licenses, as well as an excise tax on the sale of hunting and fishing equipment. Therefore, the management goal for these areas is to restore wildlife habitat that provides food and shelter for wildlife species, allowing them to perpetuate their population. Hunting of approved species is seasonally permitted in these areas.

## The Loess Hills National Scenic Byway

The Loess Hills National Scenic Byway passes through Woodbury County from the Northwest near Stone State Park, travelling southeast through Smithland, before continuing into Monona County. The loess hills landform is a geological treasure of western Iowa. This formation of rolling hills developed from thousands of years of windblown glacial deposits along the Missouri River at the end of the last ice age. The 60-foot-deep loess soils support a rich diversity of prairies plants and unique wildlife. This route offers views of the Missouri River valley, rolling grass hills, and several scenic excursion loops past sites of historical or cultural significance. Along the route, travelers can also explore outdoor recreation areas and the local attractions of Woodbury County's rural towns.

## **Inkpaduta Canoe Trail**

Beginning in southwestern Minnesota, the Inkpaduta Canoe Trail meanders through Woodbury County from north of Correctionville, down through Smithland, and continuing into Monona County. With consistent access points along the way, this route allows kayakers and canoers to take in the natural beauty of Woodbury County from a unique perspective. Route maps are available from the Iowa Department of Natural Resources.

#### The Nature Conservancy of Iowa

The Nature Conservancy of Iowa manages a 150-acre tallgrass prairie preserve in Sioux City near Briar Cliff University. As one of the nation's largest prairie preserves located in an urban setting, the Sioux City Prairie provides students from across the region with a hands-on learning opportunity.

## **City Parks**

In addition to these parks and recreation amenities throughout the county, each of the fourteen rural towns in Woodbury County contains parks and recreation opportunities within their respective jurisdictions. These are summarized in Table 6.4 below.

City I	Parks
Anthon	Moville
<ul> <li>O'Neill Park</li> <li>Stahl Park</li> <li>Forsling</li> <li>Lee Schroeder</li> </ul>	<ul> <li>The Moville City Park &amp; Main Street Pavilion</li> <li>Memorial Park and the Memorial I Jack Haskell Swimming Pool</li> <li>Veterans Park</li> <li>Midway Park Ridge Housing Development Park</li> <li>The Moville Walk &amp; Bike Trail</li> <li>The Meadows Country Club &amp; Golf Course</li> </ul>
Bronson	Pierson
Bronson City Park	Pierson City Park &     Jenni Battern     Native Plant Area     Memorial Park
Correctionville	Salix
<ul> <li>Copeland Park</li> <li>Community swimming pool</li> <li>Trail connection to Little Sioux Park</li> <li>Downtown pocket park</li> <li>South side military park</li> <li>Roadside park on HWY 20</li> <li>Correctionville Golf Club</li> <li>Tennis, pickleball, and basketball courts</li> </ul>	Salix Community Park
Cushing	Sergeant Bluff
Cushing City Park	<ul> <li>Jefferson Park</li> <li>Jewel Park</li> <li>Baker Park</li> <li>Recreation Complex</li> <li>Kiwanis Park</li> <li>Indoor Batting Facility</li> <li>Sergeant Bluff Pool</li> <li>Splash Pad</li> </ul>
Danbury	Sloan
Danbury City Park	<ul> <li>City Park</li> <li>Ray Nordstrom Sports</li> <li>Complex</li> <li>Splash Pad (future construction)</li> </ul>
Hornick	Smithland
Hornick Centennial     Park	Smithland City Park
Lawton	
<ul> <li>Fitness Center</li> <li>Football Field &amp; Track</li> <li>Veterans Park</li> </ul> Tara Way Park & <ul> <li>Picnic Shelter</li> </ul>	

*Table 6.4.* 

# **Educational Services**

## **Woodbury Public Library**

Both formal and informal educational opportunities are available to residents of Woodbury County. The Woodbury Public Library, headquartered in Moville, also operates three branches in Pierson, Hornick, and Danbury. Together these branches serve residents of the Towns of Moville, Hornick, Danbury, Pierson, Climbing Hill, Bronson, Lawton, and Rural Woodbury County. The Woodbury County library system operates several bookmobiles that bring books to schools, day care centers, senior centers, and rural residents for checkout. In addition to books and learning materials, the library provides a source of information to locate community resources, such as senior care facilities, scholarships for students, and drivers' education. Storytime events and summer reading programs are also offered for children.

# **Woodbury County Conservation Board**

The Woodbury County Conservation Board provides professional outdoor & environmental education to residents of all age groups. For school groups, staff at the Dorothy Pecaut Nature Center are available to visit classrooms and to host field trips to the nature center or a county park. They also provide programs for youth groups such a scouts, 4-H, and others to earn badges and complete service projects. In addition, educational and recreational programs that encourage outdoor exploration are available to the public.

## **Colleges and Universities**

In terms of formal education opportunities, there are several colleges and universities that offer degrees and certifications in a wide array of career fields. The following higher education institutions are located in Woodbury County:

- Briar Cliff University, Sioux City
- Iowa State University (ISU) Extension, Sioux City
- Morningside College, Sioux City
- St. Luke's College, Sioux City
- Western Iowa Tech Community College, Sioux City

### **School Districts**

Woodbury County is covered by nine school districts that educate students in grades pre-K through 12. Students in the City of Sioux City are part of the Sioux City Community School District, while those who live in an unincorporated portion on the east side of the county attend the Battle Creek-Ida Grove Community School District. The schools and public libraries are listed below for each of Woodbury County's fourteen rural towns.

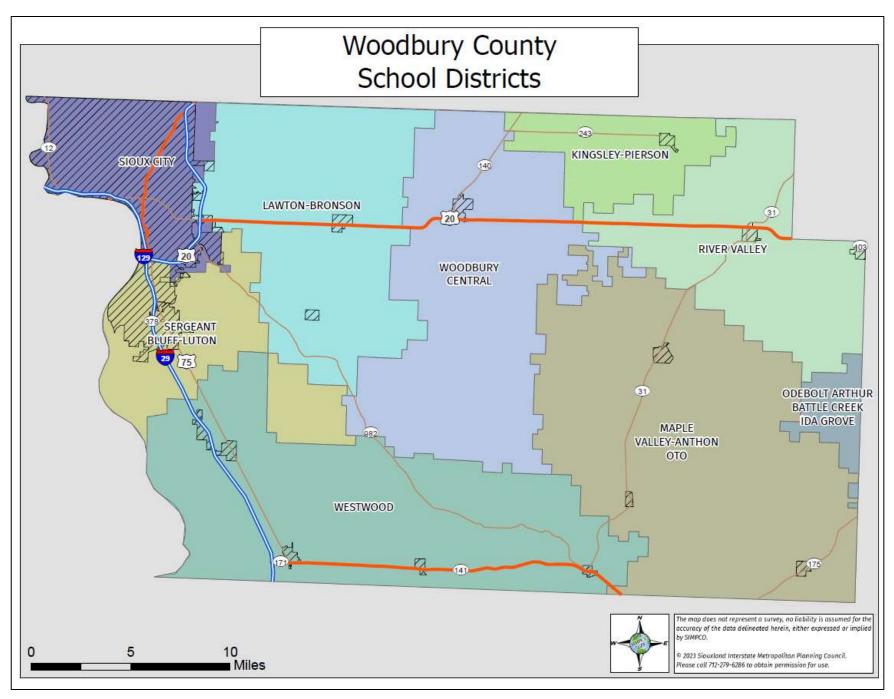


Figure 6.1

Woodbury County's Educational Facilities						
Anthon	Bronson	Correctionville				
Maple Valley Anthon Oto Community School District  MVAO Elementary School- Anthon Building (pre-K -5)  MVAO Elementary School- Mapleton Building (pre-K -5)  MVAO Middle School (grades 6-8) – located in Mapleton  MVAO High School (grades 9-12) – located in Mapleton  Hamann Memorial Library	Lawton-Bronson Community School District  Lawton-Bronson Elementary (grades pre-K-6) – located in Bronson  Lawton-Bronson Jr./Sr. High (grades 7-12) – located in Lawton	River Valley Community School District  River Valley Elementary (grades pre-K-5) – located in Washta  River Valley Junior High/High School (grades 6-12) – located in Correctionville  Correctionville City Library				
Cushing	Danbury	Hornick				
River Valley Community School District  River Valley Elementary (grades pre-K-5) – located in Washta  River Valley Junior High/High School (grades 6-12) – located in Correctionville  Cushing Community Library	Maple Valley Anthon Oto Community School District  MVAO Elementary School- Anthon Building (pre-K -5)  MVAO Elementary School- Mapleton Building (pre-K -5)  MVAO Middle School (grades 6-8) - located in Mapleton  MVAO High School (grades 9-12) - located in Mapleton  Danbury Catholic School  Cord Memorial Branch of the Woodbury County Public Library	Westwood Community School District (pre-K – 12) – located in Sloan Hornick Branch of the Woodbury County Public Library				
Hornick	Lawton	Moville				
Westwood Community School District (pre-K - 12) – located in Sloan Hornick Branch of the Woodbury County Public Library	Lawton-Bronson Community School District  o Lawton-Bronson Elementary (grades pre-K-6) – located in Bronson  Lawton-Bronson Jr./Sr. High (grades 7-12) – located in Lawton	Woodbury Central Community School (pre-K – 12) – located in Moville Woodbury County Library Headquarters				

Oto	Pierson	Salix
Maple Valley Anthon Oto Community School District  MVAO Elementary School- Anthon Building (pre-K -5)  MVAO Elementary School- Mapleton Building (pre-K -5)  MVAO Middle School (grades 6-8) - located in Mapleton  MVAO High School (grades 9-12) - located in Mapleton	Kingsley-Pierson Community School District  K-P Elementary (grades K-4) – located in Kingsley  K-P Middle School (grades 5-8) – located in Pierson  K-P High School (grades 9-12) – located in Kingsley  Pierson Branch of the Woodbury County Public Library	Westwood Community School District (pre-K – 12) – located in Sloan
Sergeant Bluff	Sloan	Smithland
Sergeant Bluff-Luton Community School District  Sergeant Bluff-Luton Primary School (grades pre-K - 2) - located in Sergeant Bluff  Sergeant Bluff-Luton Elementary School (grades 3 - 5) - located in Sergeant Bluff  Sergeant Bluff-Luton Middle School (grades 6 - 8) - located in Sergeant Bluff  Sergeant Bluff-Luton High School (grades 9 - 12) - located in Sergeant Bluff  Sergeant Bluff Public Library	Westwood Community School District (pre-K – 12) – located in Sloan Sloan Public Library	Westwood Community School District (pre-K – 12) – located in Sloan

Table 6. 5.

# **Public Safety**

Woodbury County Emergency Services responds to both medical and fire emergencies in all fourteen rural Woodbury County communities when needed. The mission of Woodbury County Emergency Services is, "to protect lives and protect property" and "strive to maintain a strong bond with the emergency responder community and citizens by involving them in education, prevention and protection."

Woodbury County's Emergency Management Department works closely with Emergency Services, as well as the governments, law enforcement, organizations, and private entities of Woodbury County to coordinate disaster preparation, response, and recovery planning. This department uses protocols established by the National Incident Management System to standardize operations and response.

The county Sheriff's Department's mission is to partner with county residents "to secure and promote safety in our community." Transparency is deeply valued by this department to maintain the trust of residents. Officers respond to any public emergency, including fires, medical, and public disturbances. They also patrol to enforce traffic and controlled substance laws and investigate vehicle accidents.

Public Safety Services					
Anthon	Bronson				
Anthon Community Ambulance Service Anthon Fire Department 712-373-5227	Bronson Fire Department 712-948-3535				
Correctionville	Cushing				
Correctionville Fire Department 712-372-4791	Cushing Fire Department 712-384-2781				
Danbury	Hornick				
Danbury Fire Department 712-893-5000 Danbury Ambulance Service 712-893-0031	Hornick Volunteer Fire Department 712-874-3500				
Lawton	Moville				
Lawton Ambulance Lawton Fire & Rescue 712-944-5214	Moville Ambulance Department Moville Fire Department 712-873-3201 Moville Police Department 712-870-1250				
Oto	Pierson				
Oto Community Ambulance Service 712-827-4400 Oto Volunteer Fire & Rescue 712-880-0024	Pierson Fire Department (712) 375-5015				
Salix	Sergeant Bluff				
Salix Fire Department (712) 946-5000	Sergeant Bluff Fire Department 712-943-5000 Sergeant Bluff Police Department 712-943-9603				
Sloan	Smithland				
Sloan Fire and Rescue 712-428-3333	Smithland Volunteer Fire & Rescue 712-889-2275 Little Sioux Grant Township Fire Department				
Woodbu	ry County				
Law Enforcement Center 712-279-6049 Woodbury County Sheriff's Office 712-279-6010 Woodbury County Emergency Services: fire & EMS operations 712-876-2212					

Table 6. 6.

# **Health & Social Services**

### Siouxland District Health Department (SDHD)

Siouxland District Health is the public health department for Woodbury County, with the mission to lead "a collaborative effort to build a healthier community through improved access to health services, education and disease prevention." SDHD serves residents with programs

that promote family and community health, environmental health, acute disease epidemiology and preparedness, and chronic disease prevention. The SDHD social service programs accessible to county residents are listed below.

- HOPES program: Healthy Opportunities for Parents to Experience Success. A
  researched-based home visiting program for families that begins during pregnancy or
  at the birth of a child and can continue for up to 4 years of the child's age.
- **Personal Care Homemaker Program**: Provides assistance with household work and errands, to allow people to remain independent in their homes.
- Immunization services
- **Hawk-I health care:** An insurance program for Iowa children in families with limited incomes.
- The Child Health CARE for KIDS Program: Services to support children and families eligible for Medicaid in accessing preventive health services.
- Maternal Health Program: Support services for pre- and post-natal care.
- Care for Yourself Breast and Cervical Cancer Early Detection Program (IA BCCEDP):
   Program staff can help schedule clinical breast exams, mammograms, pelvic exams, and Pap tests, and help connect patients with treatment if needed.
- **Health Maintenance Program:** Home health services for eligible patients with a stable chronic condition.
- I-Smile<sup>TM</sup> Oral Health Program: To increase the number of children and pregnant women in Iowa with a dental home, this program provides oral screenings, oral hygiene and dental nutritional counseling, and care coordination.
- **Siouxland WIC:** Serves pregnant, postpartum, and breastfeeding women, infants, and children up to the age of 5. Participants receive an eWiC card for buying healthy foods, access to nurses and dietitians, and referrals for other services as needed.
- Laboratory services: The SDHD laboratory provides water analysis; sexually transmitted disease (STD) examination, treatment, and education; HIV testing and counseling; drug of abuse testing; DNA/paternity test collection; blood lead testing; and pollen counting.

In addition to providing these social services, as part of the Community Health Needs Assessment, the Siouxland District Health Department compiles extensive data on residents' access to preventative healthcare, social determinants of health, quality of life factors contributing to health, and health outcomes. This assessment culminates in the Health Improvement Plan, which outlines a strategic approach to addressing public health issues identified in the community that fall into four categories: mental health care, preventative care, substance misuse, and physical health care. These four factors are important for the general health and wellness of community members. The county should refer to the Health Needs Assessment and Health Improvement Plan for guidance and consider the health and wellness impacts of all county activities, programs, and policies.

## **Woodbury County Commission of Veteran Affairs**

The Woodbury County Commission of Veteran Affairs helps veterans and their legal dependents access veteran's benefits and provides temporary assistance with basic living needs.

### **Iowa Department of Human Services (IDHS)**

Woodbury County's IDHS department is in Sioux City and provides services for all county residents. Services include assistance with cash, childcare, food, and job training; refugee

services; child welfare services; abuse safety and protection services; medical insurance programs; state supplementary assistance; and mental health and disability services.

# **Rolling Hills Community Services Region**

Iowa's Mental Health and Disability Service (MHDS) regional system allows adults across the state access to quality care no matter where they live. Woodbury County is a part of the Rolling Hills Community Services Region, which provides access to outpatient counseling, psychiatry, and psychology; transitional housing and support programs; outreach programs; and substance abuse, crisis, and integrated health services.

#### **Siouxland Mental Health Center**

The Siouxland Mental Health Center is a nonprofit community health center serving all residents of Woodbury County. They operate four facilities throughout Sioux City, and one office in Moville. Services include therapy, psychiatry, emergency services, community support programs, case management, and intensive psychiatric rehabilitation.

Health and social services are available in some of Woodbury's rural towns as well. These are listed in Table 6.7 below.

Health and Social Services in Woodbury County's Incorporated Towns						
Anthon	Correctionville					
<ul><li>MercyOne Anthon Family Medicine</li><li>Mills Pharmacy</li></ul>	<ul><li>MercyOne Correctionville Family Medicine</li><li>Correctionville Specialty Care Nursing Home</li></ul>					
Lawton	Sloan					
Lawton Senior Living	Burgess Family Clinic					
Moville	Sergeant Bluff					
<ul> <li>Community Basket Food Pantry</li> <li>Medical providers:         <ul> <li>MercyOne Moville Family Medicine</li> <li>Moville Family Dentistry</li> <li>Vision Care Clinic</li> <li>CNOS Physical Therapy Office</li> <li>Senior Center / American Legion</li> <li>Lewis Drug</li> <li>Linden Chiropractic Office</li> </ul> </li> <li>Moville Senior Center</li> </ul>	<ul> <li>The Sergeant Bluff Helping Hands Food Pantry</li> <li>City of Sergeant Bluff Senior Center</li> <li>Medical Services:         <ul> <li>Sergeant Bluff Family Medicine UnityPoint Clinic</li> <li>WEL-Home Health Sergeant Bluff</li> </ul> </li> <li>Assisted Living Facilities:         <ul> <li>Floyd Place Assisted/Senior Living</li> <li>Embassy Health Care Community</li> </ul> </li> <li>Skilled Care:         <ul> <li>Pioneer Valley Living &amp; Rehab</li> </ul> </li> <li>Senior Housing:         <ul> <li>Maupin Pines</li> </ul> </li> </ul>					

Table 6.7.

# **Events and Culture**

# **Woodbury County Fair**

The Woodbury County Fair takes place each summer at the County Fairgrounds in Moville to celebrate the region's agriculture and bring neighbors together. The family friendly events and activities include fairground rides, rodeos, demolition derbies, food vendors, and 4-H events.

Each of the county's rural towns are unique in their cultural institutions, events, and community character. Below, in Table 6.8, is a list of each town's community spaces, organizations, and events.

Events & Cultural Organizations in Woodbury County's Incorporated Towns						
Anthon	Moville					
<ul> <li>American Legion</li> <li>Big Band Dances at the Community Center</li> <li>Hamman Memorial Library</li> <li>The Woodbury County Freedom Rock</li> <li>Veteran's Memorial Wall</li> <li>Churches:         <ul> <li>Church of Christ</li> <li>Anthon United Methodist Church</li> <li>St. Joseph's Catholic Church</li> <li>Trinity Lutheran Church</li> </ul> </li> </ul>	<ul> <li>American Legion</li> <li>Moville Chamber of Commerce Events (eg Easter Egg Hunt, Moville Days, The Chamber Golf Tournament, Halloween Trick-or Treat Night, A Christmas Celebration)</li> <li>Churches:         <ul> <li>New Hope Church</li> <li>Moville United Methodist Church</li> <li>Trinity Lutheran Church</li> <li>Immaculate Conception Church</li> </ul> </li> </ul>					
Bronson	Oto					
<ul> <li>Bronson City Park, Ball Fields &amp; Shelter House</li> <li>4<sup>th</sup> of July Celebration</li> <li>Churches:         <ul> <li>Elliott Creek Presbyterian Church</li> </ul> </li> </ul>	<ul> <li>American Legion</li> <li>City Festivals &amp; Events (eg Oto Days piebaking contest, City Carnival)</li> <li>Churches:         <ul> <li>United Church of Christ</li> </ul> </li> </ul>					
Correctionville	Pierson					
<ul> <li>American Legion</li> <li>Veterans of Foreign Wars</li> <li>The Correctionville Public Library</li> <li>Correctionville Museum in the historic Merchants State Bank building</li> <li>The George A Bailey and Mary Tinkel House (AKA The Bailey Mansion), a building on the National Historic Register</li> <li>Correctionville Chamber of Commerce (numerous activities for business growth &amp; promotion)</li> <li>Correctionville Betterment Group: events and local celebrations including 4th of July fireworks, Easter Egg Hunt, and Christmas events</li> <li>Churches:         <ul> <li>Church of Christ</li> <li>Grace Lutheran</li> <li>Grace United Methodist</li> </ul> </li> </ul>	<ul> <li>American Legion</li> <li>Old School Bell Memorial</li> <li>Veterans War Memorial</li> <li>4 Angels Memorial</li> <li>Pierson Golf Association</li> <li>Pierson Annual Community Events (eg Easter Egg Hunt, Santa Days, Veterans Day Program, Memorial Day Program, Golf Tournaments, Little League Ball Games, Golfstock Music Festival, annual John Mahoney Car Show)</li> <li>Churches:         <ul> <li>Pierson United Methodist Church</li> </ul> </li> </ul>					
Cushing	Salix					
<ul> <li>American Legion</li> <li>Churches:         <ul> <li>First United Methodist Church</li> <li>Saint John's Lutheran Church</li> </ul> </li> </ul>	Churches:     Salix Community United Methodist Church     St. Joseph Catholic Church  Sorgant Pluff					
<ul><li>Danbury</li><li>American Legion/Senior Center</li><li>Danbury Library</li></ul>	Sergeant Bluff     American Legion     American Legion Memorial					

<ul> <li>Danbury Health &amp; Rec Center</li> <li>Churches:         <ul> <li>St. Mary's Catholic Church</li> <li>United Methodist Church</li> </ul> </li> </ul>	<ul> <li>Sergeant Bluff Community Development Corporation</li> <li>Sergeant Bluff Community Action Team events &amp; public safety initiatives</li> <li>Annual Pioneer Valley Days Festival</li> <li>Annual Winter Festival</li> <li>Sergeant Bluff Historical Society &amp; Museum</li> <li>Churches:         <ul> <li>Community United Methodist Church</li> <li>Friendship Community Church</li> <li>New Life Lutheran Church</li> <li>Shepherd of Peace Lutheran Church</li> </ul> </li> </ul>
Hornick	Sloan
<ul> <li>Hindman-Steele American Legion Post</li> <li>Hornick Depot Museum</li> <li>Event venues: Hornick Town Hall and Legion Hall</li> <li>Churches:         <ul> <li>United Methodist Church</li> </ul> </li> </ul>	<ul> <li>American Legion</li> <li>Sloan Golf Course</li> <li>Sloan Museum</li> <li>Churches:         <ul> <li>Evangelical Covenant Church</li> <li>Skien Lutheran Church</li> <li>Community Church of Christ</li> </ul> </li> </ul>
Lawton	Smithland
<ul> <li>American Legion</li> <li>FAMILY Group (Fathers And Mothers Interested in LB Youth)</li> <li>Churches:         <ul> <li>Community Presbyterian Church</li> <li>Bethel Lutheran Church</li> </ul> </li> </ul>	<ul> <li>American Legion</li> <li>Smithland Museum and Log Cabin</li> <li>Churches:         <ul> <li>United Methodist Church</li> </ul> </li> </ul>

Table 6.8.

# Survey Results Synopsis

In terms of community facilities and services, about a quarter of survey participants identified the county's public safety services (police, fire, and emergency medical services) as one of its greatest assets. Other responses that survey participants chose as the county's greatest assets were the abundance and access to open space and public lands (21%), the public education system (17%), recreational opportunities (16%), and historic character, culture, and amenities (12%).

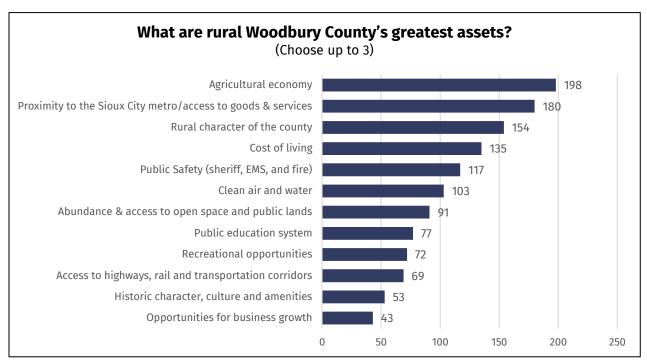


Figure 6.2.

Over one third of survey respondents chose "limited services in rural areas" as one of Woodbury County's top weaknesses (Figure 6.3). As shown in Figure 6.4, when asked to rank various county facilities and services qualitatively on a scale from excellent to poor, the most highly ranked were the county fairgrounds (73% excellent or good), conservation areas and parks (71%), fire and sheriff's departments (70%), educational facilities (67%), city parks (62%), county campgrounds (60%), public libraries (59%), and EMS services (57%). Those ranked the least favorably were museums and cultural resources (36% excellent or good), public health services (46% excellent or good), county campgrounds and shelters (48% excellent or good), county trails (48% excellent or good), and county fishing and other outdoor sport offerings (51% excellent or good).

About 35 open-ended comments described a desire for more recreational opportunities in the County that are suitable for kids and the whole family. Suggestions included more parks, biking and hiking trails, fishing areas, pools, water parks, a nature center, a shooting range, and more festivals. In addition, many respondents expressed a need for emergency health and medical care facilities in rural areas to provide quick access to urgent care services.

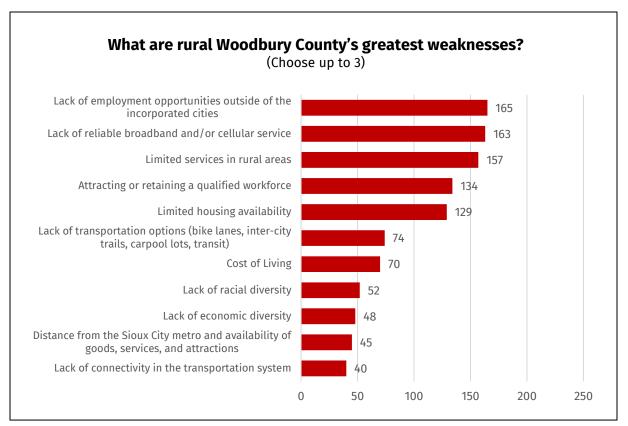


Figure 6.3.

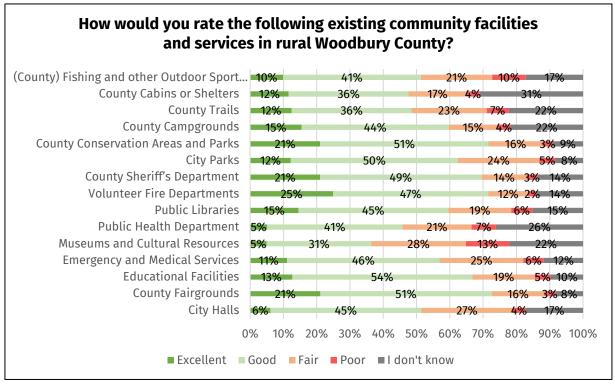


Figure 6.4.

# Goals & Objectives

## **Health Services**

- Goal: Expand access to health services throughout rural Woodbury County.
  - Work with the Siouxland District Health Department to expand access to preventative health care services in rural communities.
  - Continue to market the services of the Siouxland District Health Department widely across rural Woodbury County.
  - Evaluate emergency medical response times and outcomes for rural residents to identify how these services can be improved.
  - o Continue partnering with the Rolling Hills Community Services Region for mental health, disabilities, and crisis care services.
  - Refer to the Siouxland District Health Department's Health Needs Assessment and Health Improvement Plan for guidance.

#### Parks & Recreation | Events & Culture

- Goal: Provide more opportunities for outdoor recreation activities.
  - Maintain the current activities of the Woodbury County Conservation Board and support the expansion of their programming and scope of work.
  - o Improve the functionality and visibility of county-owned river access points.
  - o Prioritize water quality and river restoration initiatives.
  - o Pursue opportunities to develop water trails throughout the County.
  - Develop a countywide trail program connecting communities with one another and the County parks network.
  - Evaluate the condition and availability of county-owned cabins and park shelters.
- *Goal*: Increase access to family-friendly activities and cultural opportunities in rural Woodbury County.
  - Encourage cooperation and resource sharing between nearby towns to create and expand upon parks and recreation opportunities for rural residents.
  - Expand community education opportunities for residents of rural Woodbury County that celebrate the region's historical, cultural, and natural resources.

# **Service Quality**

- *Goal:* Strive to offer the most efficient, cost-effective, and user-friendly community services as possible.
  - Improve digital operations to maximize accessibility, and the availability of public information and data.
  - Streamline service delivery and operations.
- Goal: Provide adequate police, fire, and emergency management services for all Woodbury County residents.
  - Maintain cooperative agreements (28E) for emergency and public safety services.
  - Encourage frequent training opportunities for all emergency service providers.
  - o Ensure adequate funding for emergency response activities.

# **Chapter 6: Land Use & Natural Resources**

The Land Use and Natural Resources chapter provides an inventory of land use regulations and natural resources in Woodbury County. This chapter was developed with consideration of the information referenced in this plan, the 2005 Woodbury County Comprehensive Development Plan, and existing zoning and land use resources provided by Woodbury County.

Section	Contents
Iowa Smart Planning	Land Use; Agricultural and Natural Resources Elements
Zoning	Current zoning map & zoning ordinance summary
Land Use	Current and future land use maps
Agriculture	Sustainable agriculture
Natural Resources	Smart growth and invasive species
Water Resources	Groundwater and surface water quality
Soils	Soil classification
Air Quality	Air quality and monitoring
Renewable Energy Infrastructure	Renewable energy infrastructure planning
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

# Iowa Smart Planning Principles

The Iowa Smart Planning document states the following about land use and natural resources:

Land Use Element: Objectives, information, and programs that identify current land uses within the municipality and that guide the future development and redevelopment of property, consistent with the municipality's characteristics identified under the Issues and Opportunities Element. The comprehensive plan or land development regulations may include information on the amount, type, intensity, and density of existing land use, trends in the market price of land used for specific purposes, and plans for future land use throughout the municipality. The comprehensive plan or land development regulations may identify and include information on property that has the possibility for redevelopment, a map of existing and potential land use and land use conflicts, information and maps relating to the current and future provision of utilities within the municipality, information and maps that identify the current and future boundaries for areas reserved for soil conservation, water supply conservation, flood control, and surface water drainage and removal. Information provided under this paragraph may also include an analysis of the current and potential impacts on local watersheds and air quality.

**Agricultural and Natural Resources Element:** Objectives, policies, and programs addressing preservation and protection of agricultural and natural resources.

## Natural Resources and Agricultural Protection Principle:

Planning, zoning, development, and resource management should emphasize protection, preservation, and restoration of natural resources, agricultural land, and cultural and historic landscapes, and should increase the availability of open spaces and recreational facilities.

**Revitalization Principle:** Planning, zoning, development, and resource management should facilitate the revitalization of established town centers and neighborhoods by promoting development that conserves land, protects historic resources, promotes pedestrian accessibility, and integrates different uses of property. Remediation and reuse of existing sites, structures, and infrastructure is preferred over new construction in undeveloped areas.

**Sustainable Design Principle**: Planning, zoning, development, and resource management should promote developments, buildings, and infrastructure that utilize sustainable design and construction standards and conserve natural resources by reducing waste and pollution through efficient use of land, energy, water, air, and materials.

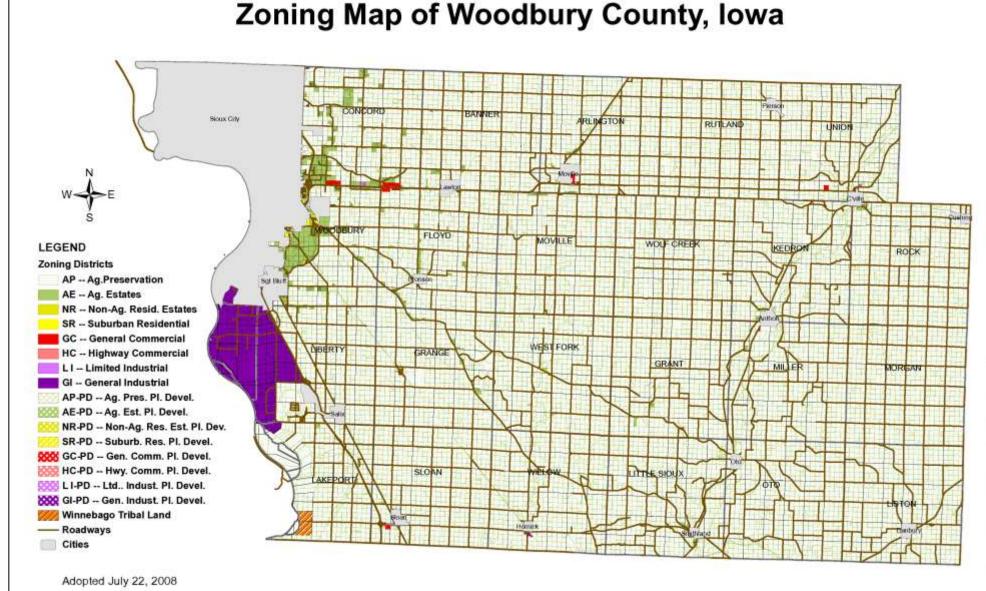


Figure 7.1. Woodbury County Zoning Map.

## **Zoning Ordinance Summary**

Below is a summary of the allowed uses in each zoning district category. For a full list of allowable and conditional uses, please see the zoning information provided on the Community and Economic Development Department's page of Woodbury County's website.

## AP – Agricultural Preservation Zoning District

The purpose of the AP is to encourage agricultural uses, preserving the County's rural character and primary economic sector. Soil and water conservation practices are encouraged.

- Allowed uses:
  - o Agricultural and agri-business.
  - Limited single-family residences.
  - o Trade, Entertainment, Hospitality, Recreation, etc.: animal grooming, bed and breakfast lodging.
  - o Institutional: religious establishments, community centers, day camp and recreation, parks and public open space.
  - Transportation, Communication and Public Services: antennas on existing structures, utility substations.

## **AE - Agricultural Estates Zoning District**

The purpose of the AE district is to provide for controlled expansion of small acreage developments that are compatible with agricultural uses. Single-family residential, agricultural, and related public uses are allowable.

- Allowed uses:
  - o Agricultural and agri-business.
  - Residential dwellings (single-family).
  - o Trade, Entertainment, Hospitality, Recreation, etc.: bed and breakfast lodging.
  - o Institutional: cemeteries, mausoleums, columbaria; religious establishments; community centers; day camp and recreation; nursery, elementary & secondary schools; parks and public open space.
  - Transportation, Communication and Public Services: antennas on existing structures, utility substations.

### **SR - Suburban Residential Zoning District**

The SR district provides for the orderly development of suburban density, single-family residential subdivisions where agricultural use is prohibited. Allowed uses include single-family and two-family residential and related public uses.

- Allowed uses:
  - o Residential dwellings (single-family, two-family, and family homes).
  - o Trade, Entertainment, Hospitality, Recreation, etc.: bed and breakfast lodging.
  - o Institutional: religious establishments, community centers, nursery, elementary and secondary schools, parks and public open space.
  - Transportation, Communication and Public Services: antennas on existing structures.

#### GC – General Commercial

The purpose of the GC district is to provide for commercial uses that are compatible with and serve the agricultural sector.

Allowed uses:

- Office Uses: finance, insurance, real estate; governmental; medical and dental clinics; general office uses; professional offices.
- Trade, Entertainment, Hospitality, Recreation, etc.: antiques, convenience stores, dry cleaning, furniture and home furnishings, groceries, laundry, locksmiths, and many others.
- o Industrial: furniture stripping and refinishing; janitorial and building maintenance; machine and welding shops; printing and publishing; personal storage facilities.
- o Institutional: community centers; blood bank; boarding schools; religious establishments; colleges, business, and trade schools; emergency care center; food banks; homeless shelters; hospice services; hospitals; libraries and museums; plasma centers; soup kitchens; substance abuse treatment.
- o Transportation, Communication and Public Services: ambulance stations, bus garages, fire stations, police stations, utility substations.

## **LI – Limited Industrial Zoning District**

The LI district provides for the orderly development of heavy commercial, warehousing, and limited industrial uses. Sites should have excellent infrastructure, especially transportation access via highways.

#### Allowed uses:

- Trade, Entertainment, Hospitality, Recreation, etc.: mail order houses, motor vehicle fuels, vehicle repair, wholesale businesses.
- Industrial: air freight terminals, cold storage plants, construction contractor yard, grain terminals and elevators, mail processing center, sand and gravel storage, and many others.
- o Transportation, Communication and Public Services: antennas on existing structures, bus garage, public service garage.

### **GI – General Industrial Zoning District**

The GI district provides for heavy commercial, warehousing, and limited industrial uses. Sites should have excellent infrastructure, especially transportation access via highways.

#### Allowed uses:

- Trade, Entertainment, Hospitality, Recreation, etc.: adult entertainment, adult products, motor vehicle fuels.
- Industrial: air freight terminals, cold storage plants, construction contractor yard, grain terminals and elevators, mail processing centers, sand and gravel storage, and many others.
- o Transportation, Communication, and Public Services: antennas on existing structures, utility substations.

## Land Use Designations

The maps and information on the following pages summarize Woodbury County's current land use patterns and changes in land cover in recent years. This is followed by a future land use map which is used to establish ideal land use patterns for the next 20 years and to facilitate the orderly development and preservation of land in the county. The designations below describe land use categories found in the key of the current and future land use maps.

### <u>Agriculture</u>

Land designated as Agriculture is primarily used for farming, ranching, other agricultural businesses, and related operations. Residential density is typically limited to preserve large, continuous areas of workable land, uninterrupted by development.

## **Commercial**

The Commercial land use designation describes corridors appropriate for commercial development, such as adjacent to similar or compatible developments within city limits and along state or county highways.

#### Industrial

The industrial land use designation is for county land that is primarily used for heavy and light industrial activities, such as warehousing, transportation, manufacturing, and the storage of construction materials. The activities taking place in these areas are typically not compatible with other uses due to potential air and noise pollution, use of hazardous materials, heavy machinery and traffic, and other nuisances.

## Winnebago Reservation:

Land held and governed by the Winnebago, or Ho-Chunk, Tribe of Nebraska.

### Open Space/Recreational

These areas include parks and natural areas maintained by the county or Iowa Department of Natural Resources. The purpose of inclusion of these areas in the future land use map is to ensure their protection into the future. Inclusion of these areas on the map also helps to visualize connections between parks and recreation areas when considering expansions to the county's green space network.

#### **Rural Residential**

The Rural Residential land use designation describes areas primarily devoted to residential uses outside of incorporated city limits. This includes rural housing developments where agricultural uses are not permitted, as well as larger lot residential estates and acreages where agricultural activities may take place.

#### Transitional Agriculture

Land in the Transitional Agriculture designation typically borders between traditional agricultural use and residential uses. This designation offers flexibility for the development of a variety of compatible uses based on the surrounding context and needs of the community.

#### **Incorporated Areas:**

Land under the jurisdiction of incorporated cities, not belonging to the county.

## **Current Land Use**

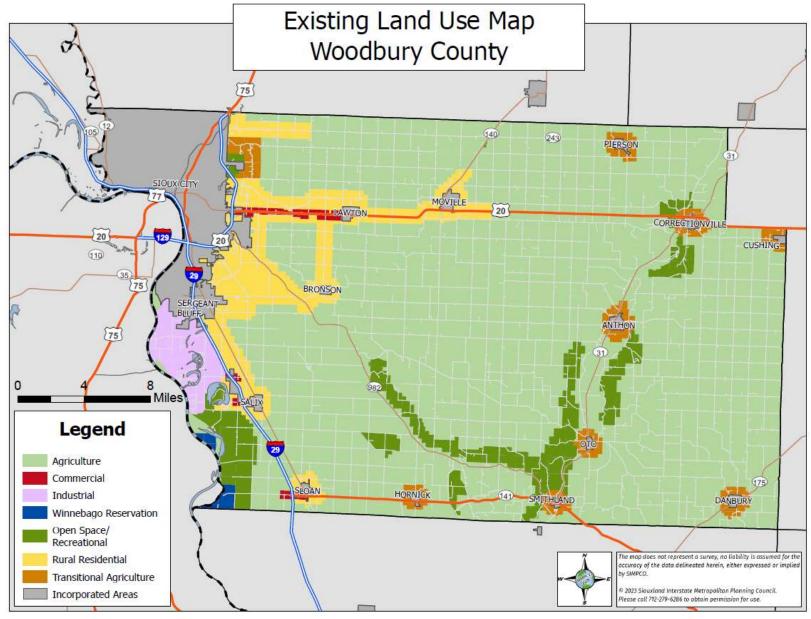


Figure 7.2. Existing Land Use Map, 2023.

Woodbury County Land Cover Summary 2001-2019							
Land Cover	2001 sq.mi	Lost sq.mi	Gained sq.mi	2019 sq.mi	Net Change sq.mi	Change %	
High Intensity Development	4.49	0	2.01	6.5	2	44.6	
Medium Intensity Development	9.73	-0.05	4.56	14.24	4.51	46.33	
Low Intensity Development	22.52	-0.94	1.54	23.12	0.6	2.65	
Developed, Open Space	35.89	-4.4	1	32.49	-3.4	-9.48	
Cultivated Crops	623.03	-4	26.62	645.66	22.63	3.63	
Pasture	52.52	-3.85	1	49.66	-2.86	-5.44	
Grassland	79.86	-25.02	0.98	55.81	-24.04	-30.11	
Deciduous Forest	31.47	-0.71	0.33	31.09	-0.38	-1.2	
Evergreen Forest	0.37	-0.02	0.04	0.38	0.01	3.66	
Mixed Forest	0.78	-0.02	0.02	0.78	0	-0.22	
Shrub/scrub	0.22	-0.01	0.33	0.54	0.32	147.52	
Woody Wetland	4.22	-0.21	0.18	4.19	-0.03	-0.65	
Emergent Herbaceous Wetland	5.37	-0.68	1.06	5.75	0.38	7.11	
Barren	0.42	-0.16	0.64	0.9	0.48	115.52	
Water	6.85	-0.83	0.6	6.62	-0.23	-3.35	

Table 7.1. Source: Multi-Resolution Land Characteristics (MRLC) Consortium, National Land Cover Dataset, 2001 and 2019.

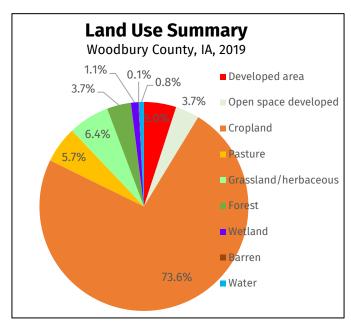


Figure 7.3. Source: MRLC Consortium, National Land Cover Dataset, 2019. 877.7 square miles in Woodbury County total.

In 2019, nearly 80% of Woodbury County's land cover was devoted to agriculture, with about 74% cropland and nearly 6% pasture. About 12% of the county's land area consisted of natural areas including grassland/herbaceous cover. forest. wetland, or water. Developed areas including developed open space occupied nearly 9% of the county's land. "Developed open space" describes areas within developed areas that are largely covered by lawns, including golf courses, large single-family lots, and recreational uses such as soccer fields and parks.

Between 2001 and 2019, the amount of medium and high intensity development in Woodbury County have increased slightly. Low intensity development also increased to a lesser degree. The most substantial shifts during this period were the increase

in cultivated crop land by roughly 23 square miles and the decrease in grassland by about 24 square miles. This data, combined with maps from the Multi-Resolution Land Characteristics Consortium, suggest that grassland has gradually been converted into land used for cultivated crops during this period.

## **Future Land Use**

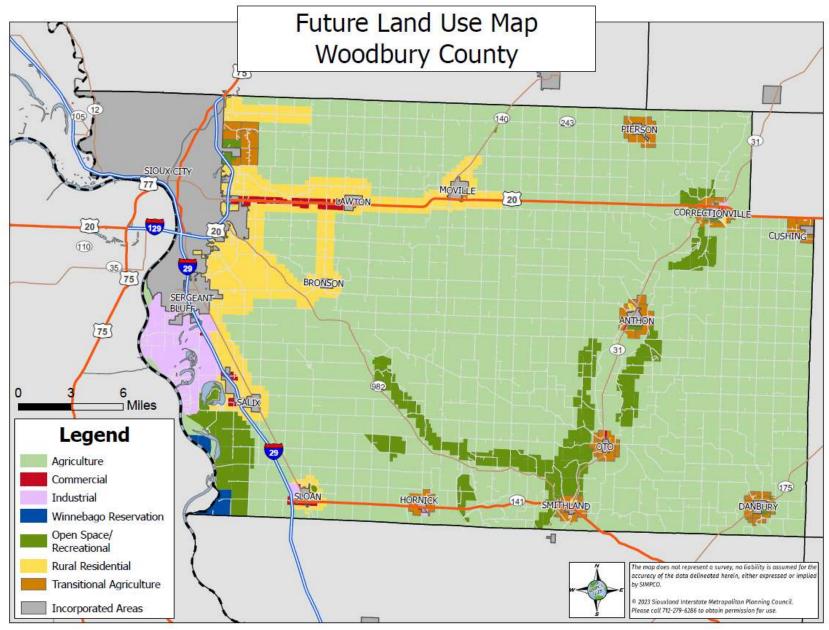


Figure 7.4 Future land use map

## Agriculture

Agriculture is the heart of rural Woodbury County's culture and way of life, as the principal economic sector and comprising 79.2% of the county's land use (National Land Cover Database, 2019). Maintaining the rural character or the county, preventing the conversion of agricultural land, and strengthening the agricultural economy are important to Woodbury's residents, as expressed in the public input survey. To sustain Woodbury's agricultural economy and culture, it is necessary to strengthen protections of farmland, especially around the edges of urban areas where gradual expansion tends to encroach on agricultural uses. While Woodbury County has not seen a net loss of agricultural land, there has been conversion from development on the fringe of urban areas, which is a pattern that has the potential to accelerate with economic development in Sioux City, Sergeant Bluff, and surrounding urban areas.

The American Farmland Trust has projected the following farmland conversion scenarios for the year 2040 in Woodbury County, based on different land use decisions and the resulting development patterns. The current map of land use in Woodbury County is below, for comparison to the subsequent scenario maps.

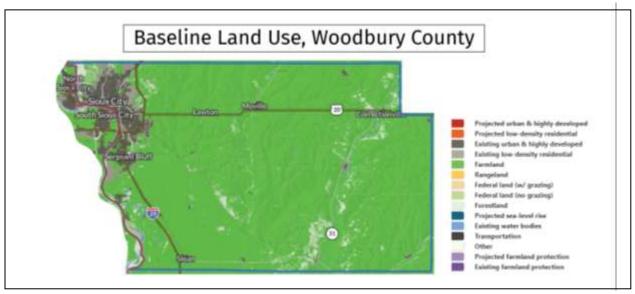


Figure 7.5. Source: American Farmland Trust, 2022

## 2040 Business as Usual

The map below represents where in the county farmland would likely be converted to urban development by 2040 if current patterns of land use continue. In this projection, 3,800 acres would be converted from cropland to "urban and highly developed" and "low-density residential" uses.

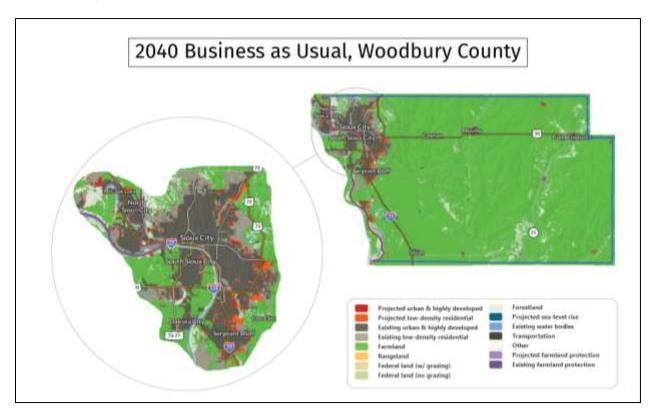


Figure 7.6. Source: American Farmland Trust.

### **2040 Better Built Cities**

Figure 6.7 shows how farmland conversion could be curbed by 2040 with the implementation of various policies aimed at protecting agricultural land from conversion to other uses. In this scenario, the American Farmland Trust projects a marked reduction in converted acres compared to the "business as usual" sprawl: 2,500 acres of farmland converted to "urban and highly developed" and "low-density residential" uses.

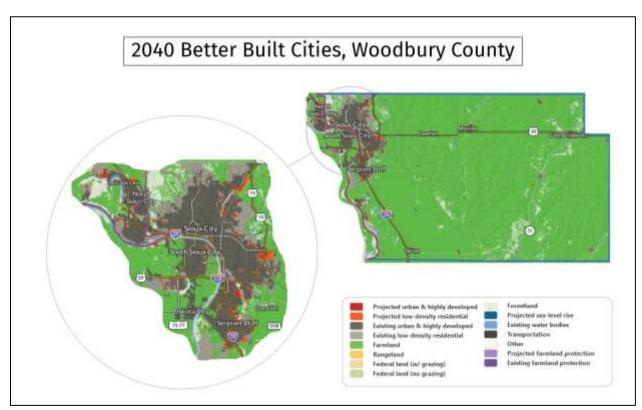


Figure 7.7. Source: American Farmland Trust.

Figure 7.8 summarizes these projections as well as a "runaway sprawl" scenario in which low-density development on the fringes of urban areas increase by 50%. This would result in even more conversion than "business as usual". These projection scenarios demonstrate the need to combine various land use policies to protect agricultural land. Such policies include using conservation easements to permanently protect farmland, encouraging the use of existing urban infrastructure, prioritizing infill development and adaptive reuse, and limiting new low density residential developments on the fringe of urban areas that fragment and lead to the conversion of agricultural lands.

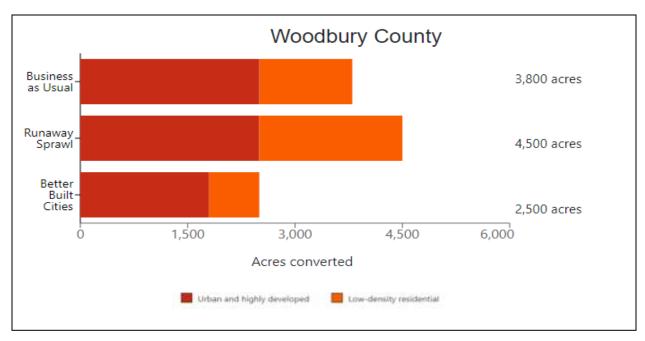


Figure 7.8. Urban and highly developed (UHD) land use includes commercial, industrial, and moderate-to-high density residential areas. Low-density residential (LDR) land use includes scattered subdivisions and large-lot housing, which fragment the agricultural land base and limit production. Source: American Farmland Trust, Farms Under Threat 2040.

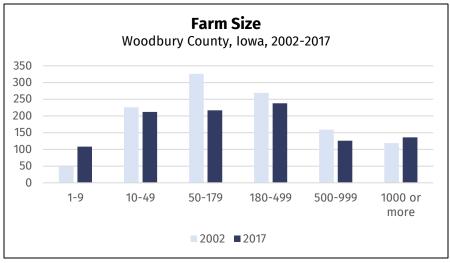
## Providing for acreages and non-commercial agricultural activities

While low density residential development can lead to urban sprawl and eventual farmland conversion, there is a need to maintain limited amounts of large lot residential areas where residents can use the land for small-scale farming, animal husbandry, and homesteading activities. Non-commercial agricultural activities and hobby farming are important aspects of Woodbury County's rural culture. Residents have expressed a desire in the past for flexibility when it comes to determining what qualifies as a farm for the purposes of zoning. This flexibility is achieved by considering the farming activities taking place on the lot and not relying solely on lot size to determine this classification. This provision provides flexibility for hobbyists, community gardening, and other culturally enriching activities in areas where agriculture is not the primary use. Such flexibility should be balanced with preserving large tracts of agricultural land to prevent fragmentation and urban sprawl.

## **Preserving small and mid-sized farms**

Woodbury County has not been immune to the national trend of farm consolidation. The number of small and mid-sized farms between ten and 999 acres decreased by 19% from 2002 to 2017, while farms with 1,000 acres or more increased by 14% in the same time frame. This

trend demonstrates the additional for need protections and resources for smaller and mid-sized family farm businesses, such succession planning assistance and technical assistance to adapt to changing trends or break into new markets. Local institutions such schools. government buildings, and hospitals, as well as intermediate stores. represent



markets such as grocery Figure 7.9. Source: USDA Census of Agriculture 2002, 2017

opportunities for procurement from small and mid-sized farms. Policies to encourage the purchase of food from smaller local farms could help combat this harmful trend and strengthen the local agricultural economy.

While these policies are a starting point, it is imperative for the county to learn directly from farmers to understand their most pressing needs and concerns for the future of their operations. The creation of a roundtable of farmers and other agricultural industry stakeholders would provide a platform for discussion of these concerns so that appropriate resources and assistance can be identified.

### Natural Resources

In terms of natural habitat, Woodbury County contains a unique combination of rolling prairie grasses along the Loess Hills; riparian ecosystems and wetlands along the banks of the Missouri, Big Sioux, Little Sioux, Floyd, and Maple Rivers; and eastern deciduous forests. Supported by these ecosystems are dozens of native species, including 20 animal species and 24 plant species that are either endangered, threatened, or species of concern (*IDNR's Iowa Natural Areas Inventory*). About 3% of the county's land area, or 25.2 square miles, is comprised of park land, open space, and natural preserves.

#### **Smart growth**

Protecting these natural resources through the thoughtful location of new development has been identified by Woodbury residents as a priority when considering the future of their county. From 2001 to 2019, while the population of the county has remained relatively steady, the amount of developed land area has increased by about 19.4%, with growth primarily on the east side of the City of Sioux City and the City of Sergeant Bluff (NLCD). With this change in mind, care should be taken to make use of urban areas where infrastructure has already been constructed when building new housing and commercial developments. Policies to discourage

sprawl and leapfrog development outside of incorporated towns, discourage the development of environmentally sensitive lands, and incentivize the preservation of natural habitat should be adopted.

Between 2001 and 2019, Woodbury County has seen a net gain of agricultural land of about 22.6 square miles. This gain in agricultural land represents the conversion of primarily grasslands, with a net loss of grasslands totaling 24 square miles. While agriculture is essential to Woodbury County's economy and culture, it is important to maintain a balance of this primary land use with natural habitat areas that support pollinators, wildlife, and other ecosystem services. To promote this balance, resources to help landowners benefit financially from protecting native landscapes can be shared through public outreach by the county and other relevant organizations.

Residents have also voiced the need for additional outdoor recreational opportunities in rural communities, such as parks and hiking/biking trails. These assets can serve the dual purpose of providing much-needed recreational opportunities while helping to safeguard the County's natural resources.

### Controlling noxious weeds and invasive species

Woodbury County's Weed Commissioner, appointed by the Board of Supervisors, is responsible for the control of noxious weeds and invasive species throughout the county, including in city limits. Noxious and invasive species can harm the ecological health of the environment, present dangers to humans or animals, or present a threat to agricultural operations or land value. This department works to improve the integrity of habitat and protect agricultural and other privately owned land from becoming compromised by these harmful species. This ensures that land can continue operating under its intended use without ecological or public health disturbance.

Due to the diffuse nature of invasive species and noxious weeds, it is important to continue educating the public about effective identification, control, and disposal of these species. This way, residents and other private landowners can take action on their own property to curb the spread to nearby properties. This department could also distribute information about proper disposal of woody debris and brush from private property, and how to handle woody debris that has been impacted by invasive species such as the Emerald Ash Borer. Such information would empower landowners to be a partner in combatting ecologically and economically harmful invasive species.

### Water Resources

Woodbury County is located entirely within the Missouri River Watershed, with many smaller sub-watersheds that ultimately connect to the Missouri River via tributaries and streams. The map in Figure 7.10 illustrates the locations of the county's various sub-watersheds and dams. Woodbury County sources water for drinking, household and commercial use, and irrigation from groundwater sources. Incorporated cities within the county provide public water supplies, while many residents outside of these boundaries are served by private wells. Woodbury residents source groundwater from several types of aquifers, with varying levels of susceptibility to contamination. The Dakota sandstone or Cretaceous aquifer underlies the northwest region of the state. This is the deep, bedrock water source underlying several shallower aquifers closer to the surface.

The bedrock aquifer in Woodbury County is protected from contamination due to large overlying deposits of loess and glacial drift that slow water penetration and provide protection from surface contamination. However, residents of the county also rely heavily on shallower aquifers that recharge much more quickly than the bedrock aquifer. Alluvial aquifers extending along the Missouri, Floyd, Big Sioux, and Little Sioux rivers are prevalent water sources in Woodbury County. These alluvial aquifers are highly susceptible to contamination from surface runoff, which impacts both the ecological health of surface waters such as rivers and streams, as well as the quality of drinking water sourced from the underlying aquifer. Sources of contamination include nitrate found in fertilizers and animal and human wastes; road salts; petroleum products; and underground seepage from landfills and storage tanks. Actions to limit this contamination should be prioritized through partnerships with overlapping jurisdictions and private landowners.

One potential threat to groundwater resources in Woodbury County are animal wastes from concentrated animal feeding operations. Due to the high volume of wastes accumulated in one location, these facilities are closely regulated by the Iowa Department of Natural Resources through EPA's National Pollutant Discharge Elimination System. To further safeguard water resources in Woodbury County, particular care should be taken to carefully locate these facilities away from residences, floodplains, surface waters, wetlands, and vulnerable aquifers.

### **Wetlands**

Wetlands are important features of the natural landscape. They provide numerous beneficial functions, such as controlling storm waters to prevent floods, filtering contaminants and nutrients from runoff before it enters surface and ground water, storing carbon, and providing essential habitat for fish, birds and other wildlife. The map in Figure 7.11 shows the location and classification of wetlands in Woodbury County. Detailed information can be found from the Fish and Wildlife Service's National Wetlands Inventory. This includes data about historical wetlands that are no longer in existence, but may have the potential for restoration depending on current hydrological conditions.

Additional detailed wetlands information can be found in the 2006 USDA Soil Survey of Woodbury County, available online on the USDA Natural Resources Conservation Service's website. Information in this document includes the runoff potential of various soil groups and the duration and frequency of flooding. Such soil qualities are important considerations when determining the development potential of land or whether frequently inundated areas would be better suited to parkland or wildlife refuges.

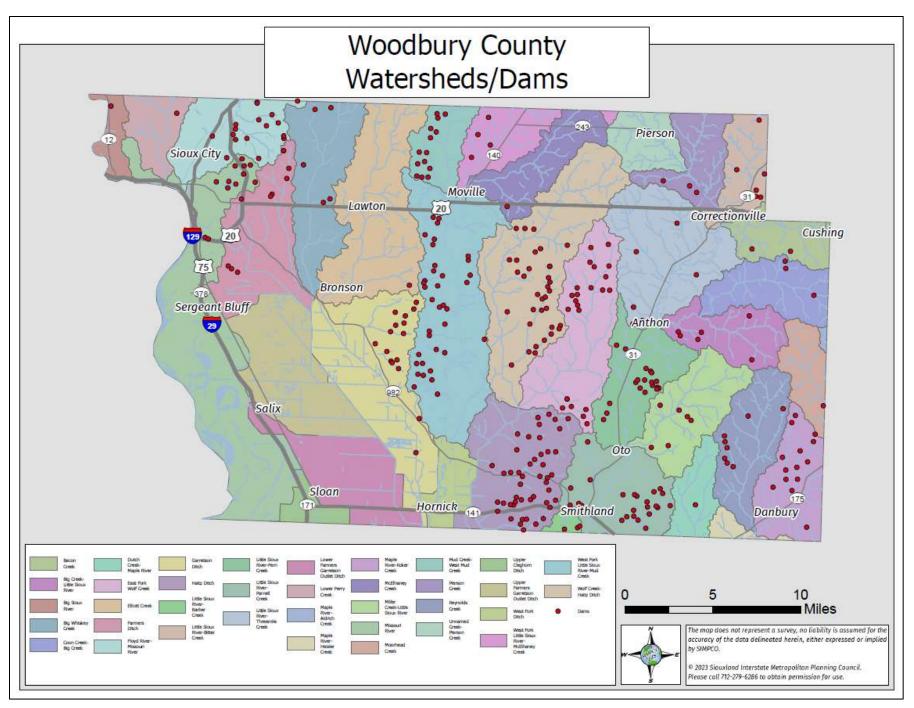


Figure 7.10

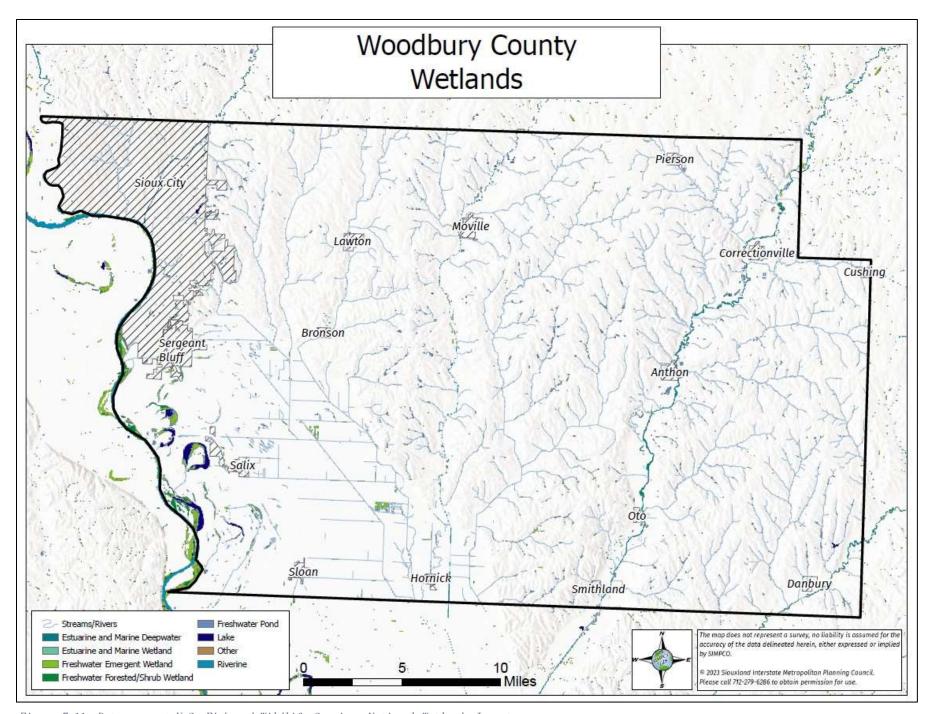


Figure 7.11. Data source: U.S. Fish and Wildlife Service, National Wetlands Inventory.

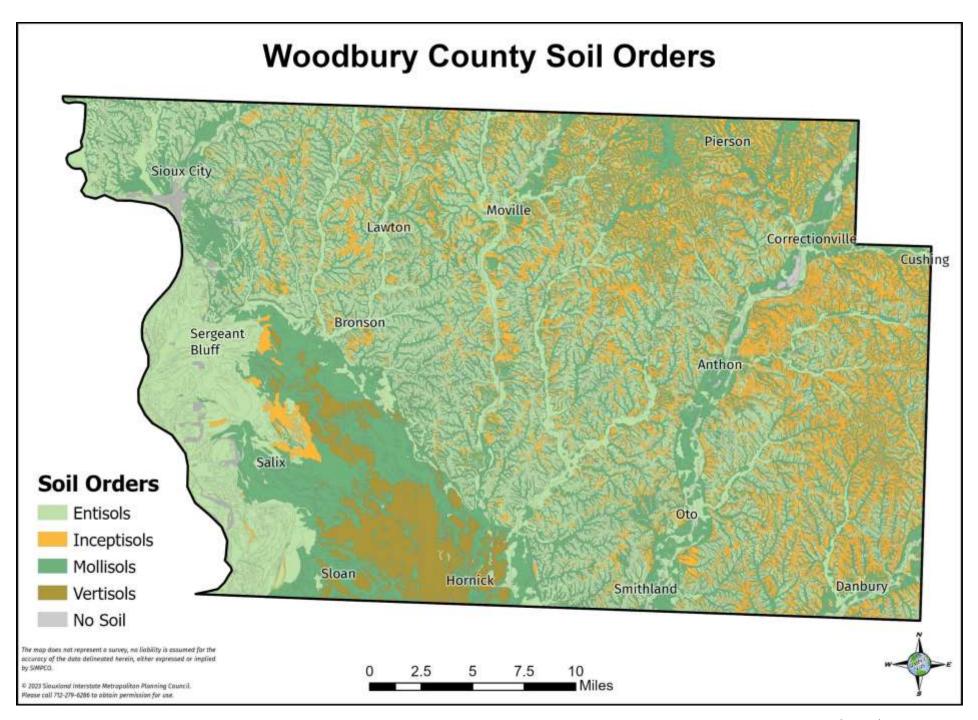


Figure 7.12. Data Source: Natural Resources Conservation Service of the U.S. Department of Agriculture, Soil Survey Geographic Database (SSURGO)

### Soils

The soil map in Figure 7.12 illustrates the broad soil taxonomic classifications of Woodbury County. Complete data containing all soil hierarchies can be accessed from the USDA's Natural Resources Conservation Service Soil Survey Geographic Database. Additional local details about characteristics, suitability for various uses, and related ecological qualities can be found in the 2006 USDA Soil Survey of Woodbury County. This complete document is available from the USDA Natural Resources Conservation Service's archived soil surveys online.

## Air Quality

Woodbury County is fortunate to have relatively few air quality concerns. According to the Iowa Department of Natural Resources (DNR), there are currently 8 major stationary sources of air pollution located in Woodbury County. These facilities are situated closer to the County's urban areas in Sioux City and Sergeant Bluff, as well as along the southwestern industrial corridors and airport complexes. Each of these facilities is regulated by the Iowa DNR and has been issued a Title V Operating Permit pursuant to Title V of the Federal Clean Air Act. All facilities with a final Title V Operating Permit must submit Semi-Annual Monitoring Reports and an Annual Compliance Certification each year. These reports allow industry, citizens, and regulatory agencies to be informed when a facility fails to meet Title V permit conditions and what action is being taken to correct these problems.

Furthermore, Woodbury County's weighted annual mean concentration of fine particulate matter (PM2.5) was below the national ambient air quality standard in 2020. The DNR has a regulatory PM2.5 monitor in the City of Sioux City operated by the University of Iowa. However, because the Sioux City Metropolitan Statistical Area's population, which includes Woodbury County, is less than 1,000,000, the EPA does not require a high quality fine particulate matter (PM2.5) regulatory monitor within the County to monitor ambient air quality. Rural residents could benefit from a small network of low-cost air quality sensors distributed around rural areas of the County to ensure a safe environment.

## Renewable Energy Infrastructure

With the rapid progression of renewable energy technologies and the Department of Energy's prioritization of alternative energy sources, many localities across the country are beginning to think about how this infrastructure would fit into their community. Wind resources in particular are abundant in Iowa, providing the potential for the development of a new employment industry in the region. At the same time, residents in Woodbury County have been vocal about their opposition to this infrastructure due to the aesthetic impacts on the landscape, potential effects on wildlife, and disturbance to neighboring properties.

In anticipation of the potential location of wind turbines in the county, Woodbury County recently passed a commercial wind farm ordinance that provides restrictions for these developments to protect residents, private property, public conservation areas, and the Loess Hills. To continue balancing the protection of rural residents and the growth of this industry the ordinance language should continually be reviewed and updated to ensure it provides adequate safety protections and remains applicable to current technologies.

## Survey Results Synopsis

Residents expressed their opinions about several land use- and natural resources-related topics through the public input survey distributed during the planning process. Input about the county's assets, weaknesses, and residents' values guided the creation of goals and objectives.

When asked about Woodbury County's greatest assets, "agricultural economy" (45%) and "rural character of the county" (35%) were among the most frequently chosen options. Nearly a quarter of survey respondents chose "clean air and water" (23%) and about one fifth selected "abundance and access to open space and public lands" (21%). Residents' value for protecting agriculture was expressed by 87% of respondents responding "yes" to the question, "Do you agree that preserving existing agricultural land should be a priority for Woodbury County?" Furthermore, when asked which topics would be the most important to consider in the next 20 years, "agriculture" and "future land use" were amongst the most frequently chosen topics.

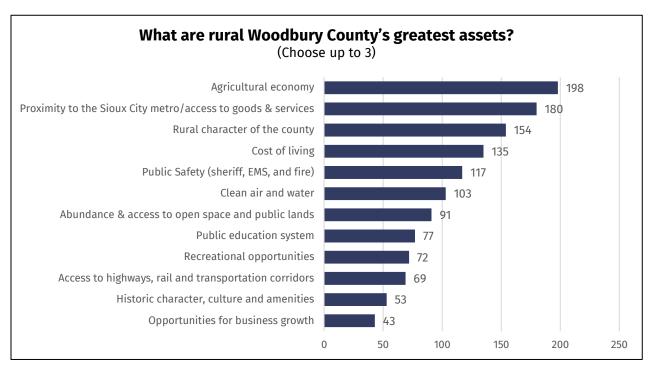


Figure 7.13.

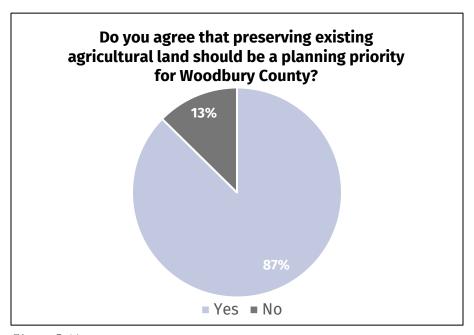


Figure 7.14.

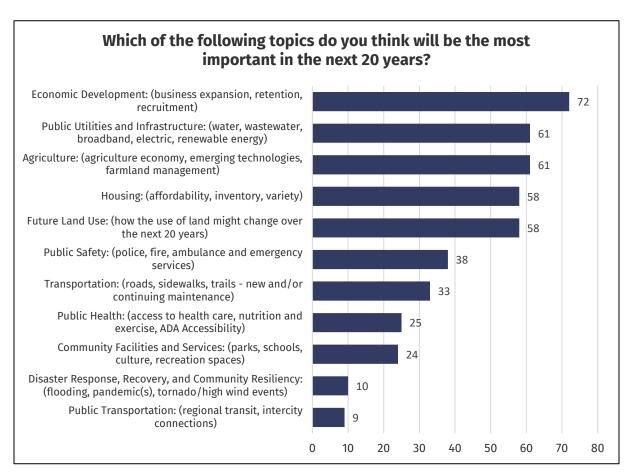


Figure 7.15.

Respondents were divided about the amount of land use and zoning regulation that they felt should be appropriate for Woodbury County, as illustrated in Figure 7.16. About one quarter of residents (25%) thought that land use and zoning policies and regulations should be more restrictive, nearly 20% thought they should not change, and about 28% thought they should be less restrictive. The rest of the respondents did not have an opinion on the matter. This sharp division in opinion demonstrates the need for officials to carefully balance land use policies that protect residents' safety and public interests with flexible policies regarding allowable uses of private property.

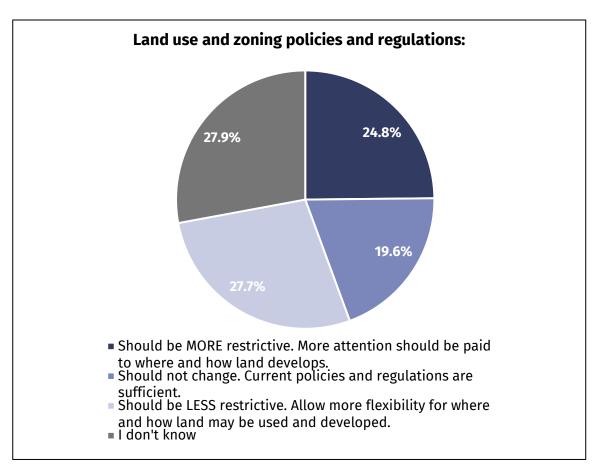


Figure 7.16.

## Goals & Objectives

### Sustainable Agriculture

- Goal: Support sustainable agricultural practices.
  - Ensure compliance with Iowa state code provisions for agriculturally zoned property.
  - Promote the use of agricultural best management practices to reduce soil and fertilizer runoff, protect water quality, and manage animal waste.
  - Encourage participation in federal incentive programs that pay farmers and ranchers for the implementation of conservation best practices.
  - Consider the use of sliding scale zoning to prevent the fragmentation of large tracts of farmland.
  - Advocate for the preservation of agriculture in urban fringe areas not identified in the future land use map for urban growth.
  - Connect small and mid-sized farm businesses with succession planning resources and technical assistance.
  - Advocate for the adoption of local food purchasing policies that support public and institutional procurement from small and mid-sized local farmers.
  - Create a roundtable of farmers and local agricultural businesses to voice concerns and needed resources to maintain sustainable business operations.

#### **Habitat Conservation**

- Goal: Preserve environmentally sensitive lands.
  - Consider the manner in which environmentally sensitive lands are developed, including wetlands, floodplains, prime agriculture, wildlife habitat, and open space for recreation.
  - Encourage communication and cooperation between environmental advocates and landowners related to the development of sensitive lands.
  - Strengthen erosion control policies and grade and excavation limitations for development in the Loess Hills.
  - Encourage landowner participation in federal conservation easement programs that provide financial incentives for safeguarding natural resources on their property.
  - o Continue adding to the county's network of parks, trails, and campgrounds.
  - Coordinate across jurisdictions to address litter and the dumping of waste.
- Goal: Limit urban sprawl and maintain the rural character of Woodbury County.
  - Prioritize the rehabilitation of existing housing stock and infill development before building on previously undeveloped land. Consider the lifetime costs of new infrastructure development.
  - Limit interstate development to interchanges or within city limits to preserve agricultural land and maintain scenic views of the Loess Hills.
  - Discourage leap-frog development outside of incorporated cities and limit density in unincorporated areas.
  - Guide future development of non-agricultural uses to a compact pattern by efficient and economical expansion of public infrastructure.
- Goal: Empower landowners to be a partner in combatting ecologically and economically harmful invasive and noxious species.

- Educate the public about effective identification, control, and disposal of invasive species.
- Distribute information about proper disposal of woody debris and brush from private property, and how to handle woody debris that has been impacted by invasive species such as the Emerald Ash Borer.

#### **Water Resource Protection**

- Goal: Reduce contaminants in surface water runoff.
  - Provide resources for farmers to adopt BMPs such as no-till methods, cover crops, crop rotation, vegetated buffers, and constructed wetlands to reduce nutrient loads entering waterways as non-point source pollution. Refer to the Iowa Nutrient Reduction Strategy, and programs of the USDA's National Resources Conservation Service for farmers in need of assistance.
  - o Continue sensible salting policies.
  - Educate residents and business owners of proper lawn fertilizer and chemical use.
  - Limit the density of properties requiring individual septic systems, maintain stringent standards for system inspections, and provide resources for homeowners to assist in maintaining these systems.
- Goal: Safeguard groundwater by identifying and limiting sources of pollution.
  - Encourage landowners to take advantage of the Iowa DNR's wellhead protection program that provides cost-sharing and assistance for sealing unused wells, and planting nitrate-remediating plants near active wellheads.

### **Air Quality**

- Goal: Identify potential sources of air quality hazards in Woodbury County.
  - Maintain a network of low-cost air quality monitors throughout rural Woodbury County.
- Goal: Maintain safe distances between industrial land use activities and residential, commercial, recreational, and institutional land uses.
  - Ensure that no residential communities are impacted or harmed by off-site industrial activities, such as trucking routes or railyard air hazards.

### **Renewable Energy Infrastructure**

- Goal: Plan for the creation and use of alternative and renewable energy sources in Woodbury County.
  - Support landowners' individual choices to implement renewable energy infrastructure for personal and private use.
  - Continuously update policies that regulate renewable energy infrastructure to ensure that it does not present safety hazards and to minimize disruptions to surrounding land uses.
  - Seek federal and state funding for the expansion of electric vehicle charging infrastructure.

# Chapter 7: Disaster Response, Recovery, & Resiliency

Section	Contents
Iowa Smart Planning	Hazards Element
Natural and Public Health Risks in	History of past disasters and trends over time
Woodbury County	
County and Regional Plans to	Regional Hazard Mitigation Plan, Woodbury County Joint
Address Disasters	Emergency Operations Plan, and Siouxland District Health
	Department activities
Response, Recovery, and	Lessons learned from the COVID-10 pandemic, Elements of
Resiliency to Disasters	resilience, and Tools/Resources for preparedness
Survey Results Synopsis	Public Comment
Goals and Objectives	Goals and objectives

## Iowa Smart Planning Principles

The Iowa Smart Planning document states the following in regard to disaster response, recovery, and resiliency:

**Hazards Element:** Objectives, policies, and programs that identify the natural and other hazards that have the greatest likelihood of impacting the municipality or that pose a risk of catastrophic damage as such hazards relate to land use and development decisions, as well as the steps necessary to mitigate risk after considering the local hazard mitigation plan approved by the Federal Emergency Management Agency.

## Natural and Public Health Risks in Woodbury County

## **Natural Disasters in Woodbury County**

Woodbury County has always had to contend with extreme weather conditions, from tornadoes and flooding to heat waves and frigid winter temperatures. Climate change is expected to make some weather events more frequent, others more extreme, and seasonal patterns less predictable overall.

#### **Tornadoes and Severe Thunderstorms**

According to the 2017 Climate Science Special Report from the Fourth National Climate Assessment, the frequency of tornado and severe thunderstorm events has increased the most significantly since the 1980's compared to other extreme weather. While climatologists are still learning about how climate change will impact the frequency of tornadoes and severe storms in the coming decades, many have concluded that an increase in the conditions necessary for tornadoes to form (warm air, humidity, and atmospheric instability) will lead to more frequent tornadoes and severe storms.

These storm events can cause significant damage to property, crop, livestock, and public infrastructure, and in severe cases threaten human lives. The Midwest is one of the regions that has been impacted the most by these changes, and this pattern of increasingly frequent severe storms is expected to continue throughout the century.

### **Temperature Trends**

Iowa is expected to experience increasingly hotter and more humid summers throughout the rest of the century. The combination of heat and humidity can cause dangerous heat waves and public health threats from heat-related injuries. According to the Iowa DNR's Climate Impacts Report of 2010, extreme heat events are responsible for more deaths in the US than any other type of weather event. Extreme heat is particularly dangerous for the elderly, and those with asthma and other chronic illnesses. As is the trend across the country, Woodbury County has an increasing senior population as the Baby Boomer generation ages. For this reason, it is particularly important for the Couny to plan for more frequent heat emergencies.

According to the Environmental Protection Agency, in the Midwest region, the increase in winter temperatures has accelerated faster than temperatures for any other season. This change will likely lead to warmer and wetter winters, with more precipitation falling as rain and less snow accumulation. The Iowa DNR notes that without sustained frigid winter temperatures, it is more likely that conditions will be favorable for the survival and spread of agricultural pests and pathogens.

NCA Region	Change in Annual Change in Annual Average gion Average Temperature Maximum Temperature		Change in Annual Average Minimum Temperature	
Contiguous U.S.	1.23°F	1.06°F	1.41°F	
Northeast	1.43°F	1.16°F	1.70°F	
Southeast	0.46°F	0.16°F	0.76°F	
Midwest	1.26°F	0.77°F	1.75°F	
Great Plains North	1.69°F	1.66°F	1.72°F	
Great Plains South	0.76°F	0.56°F	0.96°F	
Southwest	1.61°F	1.61°F	1.61°F	
Northwest	1.54°F	1.52°F	1.56°F	
Alaska	1.67°F	1.43°F	1.91°F	
Hawaii	1.26°F	1.01°F	1.49°F	
Caribbean	1.35°F	1.08°F	1.60°F	

Table 8.1. Observed changes in annual average temperature (° F) for each National Climate Assessment region. Changes are the difference between the average for present-day (1986-2016) and the average for the first half of the last century (1901-1960). Source: USGCRP, 2017: Climate Science Special Report: Fourth National Climate Assessment, Volume I.

### **Precipitation and Flooding**

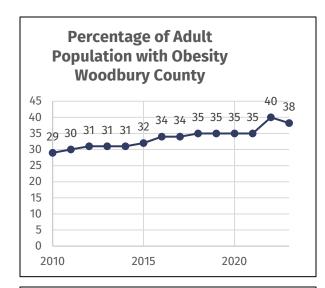
Projections for precipitation patterns in the Midwest indicate that the number of dry days will increase, while the number of days with the heaviest rainfall will increase greatly. This inconsistent pattern of rainfall is likely to lead to challenges for the agricultural industry, combatting dual issues of dry soils for much of the growing season punctuated by potentially damaging heavy rains. It is anticipated that higher temperatures will lead to more frequent agricultural droughts, characterized by soil dryness, throughout the United States due to faster rates of evapotranspiration, or moisture uptake by plants. This pattern of increasing frequency and intensity of drought is expected to occur despite overall increases in rainfall, due to higher temperatures and inconsistent or "flashy" rainfall patterns.

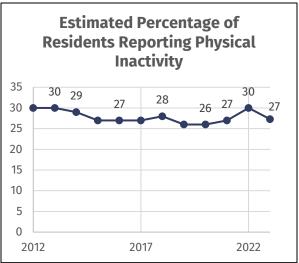
Another projected consequence of this "flashy" rainfall pattern and overall increase in rainfall for the region is more frequent flooding. Riverine flooding is likely to be the most common in Woodbury County's communities. However, urban flooding also increases with intense rainfall events. Urban flooding is caused by runoff from impervious surfaces and inadequate absorption of water into the ground. Both types of flooding can cause property damage and put substantial strain on aging sewer infrastructure, while riverine floods are the most likely to cause damage to crops and livestock.

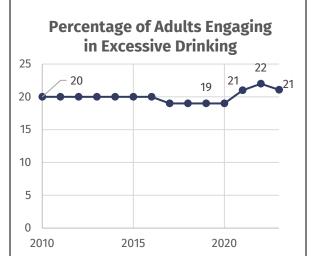
#### **Public Health Disasters in WC**

Preexisting chronic health conditions, such as obesity, high blood pressure, and diabetes, as well as health behaviors, such as tobacco use and excessive alcohol use, influence the population's resilience to public health disasters. The series of charts in Figure 8.1 display data on the prevalence of several conditions and behaviors over time in Woodbury County from the County Health Rankings & Roadmaps at the University of Wisconsin Population Health Institute. These charts provide a snapshot of some of the factors that contribute to the population's resilience to public health emergencies.

As experienced during the COVID-19 pandemic, those with preexisting medical conditions were at far greater risk of adverse outcomes from the virus when compared to those without such conditions. While many chronic diseases and disabilities cannot be prevented, behaviors that are known to increase the risk of poor health outcomes can be discouraged through education and other public health initiatives.







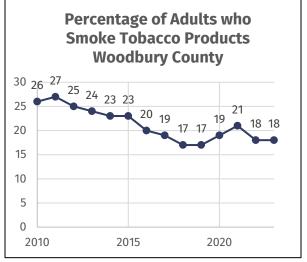


Figure 8.1. Source: County Health Rankings & Roadmaps at the University of Wisconsin Population Health Institute

In addition to health behaviors and preexisting conditions, the socioeconomic context and physical environment also influence the community's ability to adapt to and recover from public health emergencies. For example, the charts in Figure 8.2 display trends in Woodbury County related to the availability of fresh food, access to healthcare, and childhood poverty. These are examples of factors that also influence the extent to which a public health emergency will have a negative impact on the population. Communities where most residents have access to healthy food, have regular preventative healthcare, and have greater financial resources are generally better equipped to endure and bounce back from the effects of a public health emergency. This was evident during the COVID-19 pandemic, where economic and racial disparities in the number of adverse outcomes from the virus were observed in communities across the nation.

In Woodbury County, the food environment has improved substantially over the past decade, but there are still a significant number of residents struggling with food insecurity and access to healthy foods in particular. While the number of residents without medical insurance has

been cut in half over the past decade, the percentage of Woodbury County children in poverty has remained relatively steady, since 2010

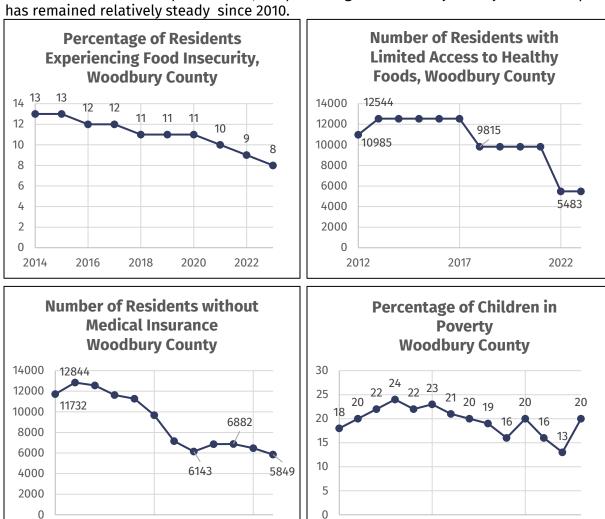


Figure 8.2. Source: County Health Rankings & Roadmaps at the University of Wisconsin Population Health Institute

## County and Regional Plans to Address Disasters

## **Regional Hazard Mitigation Plan**

The Regional Hazard Mitigation Plan of 2020 encompasses the five counties of Woodbury, Cherokee, Ida, Monona, and Plymouth. Guidance for the development of this plan is provided by the Iowa Department of Homeland Security, with requirements set forth by the Federal Emergency Management Agency (FEMA). For communities to access FEMA's Pre-Disaster Mitigation funding programs, a Hazard Mitigation Plan (HMP) must be adopted by resolution in participating communities. The focus of this plan is on preparation for natural, public health, security, and other community-wide disasters.

Figure 8.3 illustrates the risks that were identified as relevant to the five-county region that should be considered in mitigation planning. The top priorities identified by **Woodbury County** in particular were: flood (river and flash flooding), dam/levee failure



Figure 8.3. Risks identified by the Regional Hazard Mitigation Plan range from natural disasters to public health and security emergencies.

(nine high hazard dams were identified that impact Woodbury County), and tornado/windstorm. In addition to these top three priorities, severe winter weather was reported by Woodbury County to have a large impact on county and city budgets. The freeze/thaw cycle broght on by winter weather accelerates deterioration of bridges and road infrastructure, while snow removal and urgent repairs are encountered each year. Water main breaks and sinkholes are not uncommon, especially in communities with aging underground infrastructure.

In addition to outlining the primary risks for the county, this plan also reviews mitigation goals that were set in 2014, and summarizes any actions taken toward accomplishing these. Goals that are still relevant but have not yet been addressed are identified. Hazard-specific mitigation goals as well as more general strategies are provided for the region overall, counties, individual cities, and school districts. The complete plan can be accessed from SIMPCO's website under the Community Development division, simpco.org/divisions/community-development.

#### **Woodbury County Joint Emergency Operations Plan**

The Woodbury County Joint Emergency Operations Plan encompasses both incorporated and unincorporated areas of the county and involves coordination between 15 municipal governments, townships, and the county government. This plan considers the many complex and ever-changing requirements to prepare for and respond to disasters, public safety threats,

and other emergencies. The full life cycle of disaster planning is considered in this plan: preparedness, response, recovery, and mitigation. The strategies and lines of coordination that make up the framework for response outlined in the plan are applicable despite the hazard type, size, or complexity. This framework is established through the National Incident Management System, which standardizes incident management for all hazards across all levels of government. Roles and responsibilities of elected officials, the emergency management coordinator, department and agency heads, the private sector, and nongovernmental organizations are made clear in this document. In addition, Emergency Support Functions (ESFs), or groupings of capabilities and resources based on the function they perform, are defined for the county. This modular approach simplifies response by activating only the appropriate ESFs that are applicable after an incident. A copy of the Emergency Operations Plan can be requested from the Woodbury County Emergency Management Department.

## **Siouxland District Health Department**

The Siouxland District Health Department regularly participates in collaborative emergency preparation with local health care providers, hospitals, and emergency planners and responders. They are a member of the Serve Area 3 Regional Health Care Coalition made up of members Monona, Ida, Cherokee, Plymouth, Sioux, O'Brien, Lyon and Osceola counties Members include county public health departments, hospitals, emergency management agencies and county emergency medical services agencies. This level of ongoing coordination and communication is essential for effective response when emergencies arise., for the network to understand assigned roles, and avoid duplication of efforts when timely response is essential.

In addition to these collaborations, the Siouxland District Health Department also develops the Community Health Improvement Plan every three years. This document is based on analysis of health trends in the six-county, tri-state area gathered in the Community Health Assessment. The priority health issues identified in the plan for 2022-2024 were access to mental health care, utilization of preventative care services, rates of sexually transmitted infections, substance abuse, obesity, and food insecurity. By addressing these issues, the strategies in the Health Improvement Plan increase the county's resilience to public health emergencies. A healthier community in which residents have their basic needs met is better equipped to recover from such events.

## Response, Recovery and Resiliency to Disasters

During emergencies, whether natural disasters, public health emergencies, or economic downturns, the strengths of a region can soften the blow, buoying the economy and encouraging rapid recovery. At the same time, weaknesses can exacerbate the impacts of an emergency and complicate recovery. When the Comprehensive Economic Development Strategy (CEDS) was developed for SIMPCO's Economic Development District, the steering committee analyzed the region's strengths, weaknesses, opportunities, and threats (also known as a SWOT analysis). The results of this inventory are summarized in the table below.

## **Strengths**

Strong agricultural economy Interconnected transportation network (rail. interstate, river, air) • Tradition of strong work ethic • Low energy costs; dependable energy • Leadership committed to economic growth • Strong educational system and resources (including public, private, and non-degree programs) • Strong technical education for trade skills • Workforce development agency • Readily available water • High air quality • Low commute time • Low cost of living for a high quality of life Low housing costs
 Cultural diversity Proximity to markets due to central location Legacy of manufacturing and embracing latest manufacturing technology • Recent growth of skilled workforce with apprenticeships, internships, and career development center • Career Academy developed with local school districts

### Weaknesses

Lack of housing (both in terms of quantity and variety); shortage of affordable housing • Decline in working-age population • Limited entrepreneurial opportunities • Limited ability to attract and retain young workers, especially college graduates, skilled workers, and local talent (brain drain) • Shortage of skilled labor • Aging infrastructure (pipes, sewers, electrical, housing) Limited apprenticeship opportunities • Lack of adequate air transportation service • Lack of distance learning plan (in regards to consolidated school districts) • Lack of a land grant university Inadequate broadband coverage and access, especially in rural areas • Lack of childcare facilities (both in terms of quantity and distribution) • Presence of food deserts

## **Opportunities**

workforce Aggressive development Regional business retention • Infrastructure Improvements (roads, bridges, broadband, rail, airport, etc.) • Promote low cost of living Attract art and entertainment options Promote the consolidated, high-quality job website • Market our regional successes more aggressively • Build upon family amenities • Attract new residents, while also retaining current population • Embrace technological advances such as automation, particularly in the manufacturing industry • Attract young workers and former residents (Return to roots campaign) • Immigrants and international workers can bolster economic Diversification of Siouxland employers • Grow healthcare systems & providers • Investment in downtowns • Ag/tech job growth • Build upon housing growth & rehabilitation Upskilling untapped workforce • Airport & Aviation School/Industry Embrace • invested in and growing industries, such as barge and freight carrier • Innovating and expanding public transportation

## **Threats**

Worker retention • Effective training in local colleges and trade schools to keep up with industry needs and demands • Lack of business succession planning • Loss of available funds as population declines • Adverse natural and environmental impacts • Lack of qualified and eligible workers; labor shortage • Young people moving out of region • Cost of construction; lack of contractors • Lack of elderly/senior care & housing • Declining population can result in loss of available funds

#### Lessons learned from the COVID-19 Pandemic

After the COVID-19 pandemic, SIMPCO staff revisited this SWOT analysis to determine which factors were relevant to resilience and recovery from the pandemic. They used these factors in the development of the Disaster Recovery & Resiliency (DRR) Plan, an addendum to the CEDS document. This reevaluation of the region's strengths and weaknesses after the public health emergency is an exercise in gathering lessons learned from the pandemic, and developing targeted goals to improve future response to such disasters.

One of the strengths of the region's recovery from the pandemic was the fast adaptation to the risks of in-person events and meetings. Businesses, employers, and educators rapidly adopted online platforms to enable remote learning and commerce. They took advantage of technological solutions that had been available but not widely utilized prior to the pandemic to continue operations remotely.

The region's low unemployment rate cushioned the blow of lay-offs immediately following the pandemic's onset, allowing a faster recovery to pre-pandemic unemployment rates. The strong agricultural and food-manufacturing economy was also a major strength. The demand for food and agricultural products remained strong even as supply chains were disrupted, allowing the backbone of the region's economy to support a rapid recovery.

While these strengths provided momentum for economic recovery after the initial shock of the pandemic, several regional weaknesses became apparent. The availability of childcare was a major barrier for the workforce. The quantity of daycares as well as their uneven distribution became apparent as the pandemic forced daycare owners to reduce the number of children in their facilities for safety. Working parents were then left to take on childcare duties, often having to make the tough decision to leave the workforce temporarily. Those with flexible work arrangements had to juggle full time work and full time parenting, sacrificing productivity.

Another weakness that the pandemic uncovered was the precariousness of many residents' housing accommodations. Many residents faced lay-offs in the months following the pandemic's onset, which led quite rapidly to the loss of housing. This was due to very high rent costs in proportion to wages for many workers. High rent takes away from the amount that households can save each month in case of emergencies such as job loss. Without an adequate cushion of savings, many households defaulted on rent payments.

Opportunities identified in the wake of the pandemic included an influx of new housing developments. In 2020, there were 521 new housing construction permits issued to develop a variety of housing types in Sioux City. Increasing the supply of new housing will be key to reducing rents and purchase costs.

Another opportunity identified by the team was the expansion of broadband infrastructure. While work places and schools quickly adopted technological tools for online interaction, rural areas without robust internet infrastructure struggled with this transition. Going forward, improvments in equitable broadband access is an opportunity to strengthen communication for the entire region.

There were several threats that were brought to light by the unique economic impacts of the pandemic. Across the country, businesses struggled with a labor shortage, so recruitment and

the retention of employees caused issues ranging from a reduction in operating hours, reduced services, overworked staff, and closures. In this region, the historically low unemployment rate makes recruitment even more difficult for businesses that are pulling from a smaller pool of available workers. In addition, this region has struggled with a "brain drain" of young adults who move away for education and career opportunities. This further limits the labor pool, especially of employees with specialized skills and higher education. These existing conditions were exacerbated by the "Great Resignation" and labor shortages caused by the pandemic in the national economy.

Lastly, brick and mortar retailers that had already been struggling to keep up with online commerce saw a major increase in the amount of goods purchased online during and following the pandemic. This has threatened the availability of retail job opportunities in the region.

The Building Blocks of Resiliency					
Mitigation	Preparedness				
<ul> <li>Identify actions or policies that will eliminate or reduce the threat of a risk or its severity.</li> </ul>	<ul> <li>Identify strengths and weaknesses.</li> <li>Create plans to address these.</li> <li>Assign roles to all actors in the plan.</li> <li>Establish a system of continuous communication.</li> </ul>				
Response	Recovery				
<ul> <li>Immediate actions taken after a disaster.</li> <li>Carry out emergency response plans at all organizational levels (from individual businesses to local government departments, county departments, and regional).</li> </ul>	<ul> <li>Return to normalcy after the immediate response.</li> <li>Includes the consideration of vulnerabilities and determining how these can be addressed in the future.</li> </ul>				

### Planning documents as a tool for resiliency

The information above provides an overview of some conclusions included in the Disaster Recovery and Resiliency Plan for SIMPCO's Economic Development District. This shows how disaster planning documents can be used as tools for resiliency, aiding in the cycle between recovery and mitigation. These plans identify strengths of the County to build upon, and weaknesses that can be improved in preparation for various disasters. These plans also include prioritized improvements and action steps to take based on the specific disaster risks for the geographic location of the County.

#### **Funding sources**

While funding sources greatly depend on the specifics of a project, there are several agencies that reliably provide resiliency-related funding and other resources. Below is a list of these potential sources.

- Federal Emergency Management Agency (FEMA)
  - Preparedness Grants
  - Hazard Mitigation Assistance Grants
    - Building Resilient Infrastructure and Communities grant (BRIC)

- Hazard Mitigation Assistance Program (HMGP)
- Flood Mitigation Assistance (FMA)
- Resilience Grants
- Emergency Food and Shelter Program
- U.S. Department of Agriculture (USDA)
  - Community Facilities Programs
  - o Water & Environmental Programs
  - Telecommunications Programs
- U.S. Department of Homeland Security
- Army Corps of Engineers
  - Water Resources Programs
- Health & Human Service Agencies (both Federal and State)
- Iowa Economic Development Authority (Iowa EDA)
  - Community Development Block Grant (CDBG)
- Iowa Department of Transportation (Iowa DOT)
  - Hazardous Materials Emergency Preparedness Grant (HMEP)
- Iowa Department of Natural Resources (Iowa DNR)
  - o Stream Maintenance Program
  - o Engineering Studies for Streams
  - o Floodplain Development Management
  - State Revolving Loan Fund (SRF)
- Gilchrist Foundation
- Missouri River Historical Development (MRHD)

## Survey Results Synopsis

When asked how important it is to plan for disasters in Woodbury County, nearly 90% of survey participants responded that it is either "important" or "very important" to prepare for such events. The public safety services in Woodbury County were also frequently identified in the survey as one the county's greatest assets. It is clear that residents value the quality of the emergency response teams and recognize the importance of responding to natural and public health disasters.

However, when asked what topics were likely to be the most important over the next 20 years, only 10 residents chose "disaster response, recovery, and resiliency: (flooding, pandemics, tornado/high wind events)". By nature, disasters are unpredictable events, striking only on occasion. It is difficult to compare the importance of preparing for such events with everyday concerns that impact livelihoods and daily life. Perhaps residents prioritized these concrete, everyday concerns above planning for unforeseeable disasters. Despite this ranking, it is clear that overall, residents of Woodbury County value public safety and disaster preparedness.

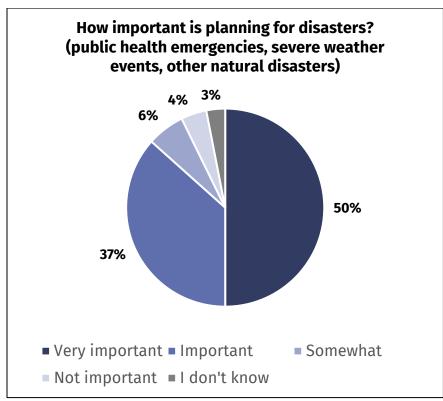


Figure 8.4

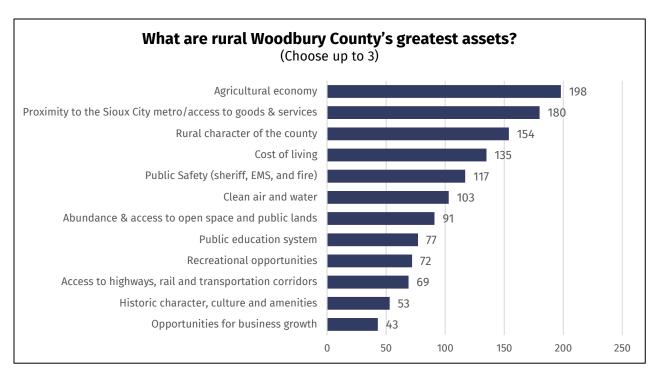


Figure 8.5

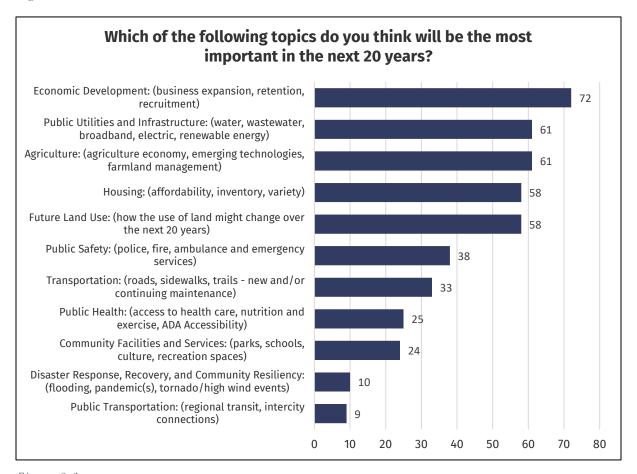


Figure 8.6

#### Goals & Objectives

- Goal: Ensure residents' access to safe, healthy, and efficient homes that are prepared to withstand increasingly frequent severe and unpredictable weather.
  - Promote the use of healthy and safe building materials, high indoor air quality, and environments free of pests, radon, mold, and other health hazards.
  - Encourage energy- and water- efficiency in home retrofit projects and new construction and the use of onsite renewable energy systems.
  - Provide information about how to protect homes from flooding in preparation for increasingly frequent heavy rain events.
- *Goal:* Coordinate disaster response, recovery and resiliency efforts among jurisdictions, county, state, and federal agencies.
  - Foster interagency agreements to bolster response and recovery to emergency and disaster events and encourage resource sharing.
  - Keep open lines of communication between County departments and surrounding jurisdictions and counties.
  - Work with State and Federal officials in preparation of and response to disaster declarations and subsequent disaster relief efforts.
- Goal: Encourage passive development within 100-yr floodplain areas.
  - o Work to ensure that developed areas within floodplains are safe and secure.
  - Take advantage of state and federal programs designed to aid, relocate, or demolish properties within high-risk flood areas when necessary.
  - Consider site plan design, best building practices, and federal standards when development within a floodplain occurs.
- Goal: Support the County Emergency Management and Emergency Services
  Departments' missions to provide the most efficient services to Woodbury County and
  to mitigate against, prepare for, respond to, and recover from all disasters.
  - Work to complete the Woodbury County action items identified in the 2020 Regional Hazard Mitigation Plan, and future approved plans.
  - Coordinate and participate in training exercises within the region to strengthen response to and recovery from emergencies.
  - o Work to educate the public on disaster preparedness, recovery, and resiliency
  - Continue participation in the Local Emergency Management Commission for the region.
  - Employ and update the Woodbury County Joint Emergency Operations Basic Plan as required by Iowa State Code 29c.
  - Ensure adequate funding to maintain a high level of emergency operations within the County.
- Goal: Continue supporting the Siouxland District Health Department in their mission to lead a "collaborative effort to build a healthier community through improved access to health services, education and disease prevention."
  - Continue Woodbury County Emergency Management and Emergency Services Departments' partnership and participation in the Service Area 3 Healthcare coalition.

- Support the implementation of the Siouxland District Health Department's Community Health Improvement Plan for the Siouxland Community developed from the three-year Community Health Needs Assessment for the Siouxland Community.
- Coordinate with and support the Siouxland District Health Department in responses to public health emergencies.
- Goal: Support the recovery and resiliency of industries, businesses, and homes in the event of a natural or public health disaster.
  - Ensure reliable internet and telecommunications services to keep physical and home-based businesses' web operations in place in natural or public health disaster situations
  - Prioritize funding any economic relief programs put in place after disaster situations for entities with the highest need
  - Promote available local, state, and federal resources for economic recovery from disasters
  - Allow for flexibility in ordinances to encourage the continuity of business operations which may be disrupted due to public health directives during public health emergencies.

## **Chapter 8: Implementation and Administration**

Woodbury County will strive to implement the vision, goals, and objectives developed in this Comprehensive Plan. The vision statement stated below encompasses the overarching image of the county's future. Goals and objectives were developed throughout the plan in the following categories: Housing, Economic Development, Transportation, Public Infrastructure and Utilities, Community Facilities and Services, Land Use and Natural Resources, and Disaster Response, Recovery, and Resiliency.

#### Woodbury County is a place where:

- rural character and a strong sense of community are shared;
- land development is managed in a way that complements and enhances the County's character and upholds residents' ideals;
- economic development is rooted in a diverse, agriculture-based economy, focused on opportunities to grow and enhance existing businesses and industry, provide a supportive environment for new enterprises, and develop a robust workforce;
- conservation and stewardship of natural resources is a matter of pride and shared ownership;
- demand for a quality and affordable standard of living is met;
- government exists to serve people and to protect the public health, safety, and welfare to ensure a prosperous and resilient future.

#### **Implementation Tips**

- 1. Read and review the goals and objectives in the implementation action plan.
- 2. Form a group of dedicated stakeholders or topic area stakeholder groups and meet regularly to discuss the status and implementation of goals and objectives.
- 3. Assign the following to each goal and objective: Priority, timeframe or deadline, milestones, cost estimate, responsible party(ies), specific funding or in-kind sources, and performance measures for success.

### Implementation Action Plan

The table below (Table 8.1) is an action plan to reach the county's vision and goals developed within this Comprehensive Plan. It is recommended that the county staff use this table as a tool to regularly review and revise the implementation plan and to identify priorities, timelines and measure progress. Suggested timelines have been included as a starting point for priority setting. Objectives marked for a timescale of "0-5 years" represent immediate needs and/or relatively low-complexity action items. Those marked for a timescale of both "0-5 years" and "5-10 years" are not immediate needs and tend to be action items of higher complexity requiring greater levels of financial resources and coordination. Lastly, objectives marked for "0-5 years", "5-10 years", and "10-20 years" represent actions that are recommendations for ongoing initiatives, collaborations, policies, or considerations as well as policy changes of the highest complexity. While these timelines are provided as a starting point, they are intended to remain flexible so that county leadership can take advantage of new funding opportunities that may arise, respond to new or intensifying community needs, or coordinate complementary projects to save resources. It is recommended that staff tasked with periodically reviewing the comprehensive plan also revisit the timescale designated for each objective to ensure that it remains appropriate for current priorities.

### Implementation Funding Sources

Included below is a list of institutions offering potential funding opportunities related to the goals and objectives within this plan. Individual grant programs change frequently, however, these agencies consistently offer various opportunities for federal and state funding.

**General Funding Resources:** Local Infrastructure Hub federal grant search database; Grants.gov; Iowa League of Cities; SIMPCO

**Housing**: Iowa EDA, SIMPCO, USDA Rural Development, U.S. HUD, Iowa DOT (Thriving Communities), U.S. Department of Energy Office of Energy Efficiency and Renewable Energy

**Economic Development**: Iowa EDA, USDA Rural Development, Iowa Arts Council, Union Pacific Foundation, Iowa Foundation for Microenterprise & Community Vitality, Small Business Administration, Wellmark Foundation, Missouri River Historical Development, National Endowment for the Arts, U.S. EPA (Brownfield Redevelopment), National Parks Service (Historic property rehab), Iowa DOT (Thriving Communities)

**Transportation**: Iowa DOT, Federal Transit Administration, SIMPCO, Iowa EDA (Career Link Employment Transportation program), USDA Rural Development, U.S. DOT National Aging and Disability Transportation Center

**Public Infrastructure and Utilities**: Iowa EDA, U.S. EDA, IDNR, USDA Rural Development, U.S. Department of Energy

**Community Facilities and Services**: Iowa EDA, FEMA, USDA Rural Development, Iowa Arts Council, Fund for Siouxland, Union Pacific Foundation, Wellmark Foundation, Missouri River Historic Development, Iowa Governor's Office of Drug Control Policy

**Land Use and Natural Resources**: Iowa DNR, USDA Farm Service Agency, Beginning Farmer and Rancher Development Program, Iowa Finance Authority's Beginning Farmer Programs, USDA National Institute of Food and Agriculture, USDA Office of Partnerships and Public Engagement, USDA Natural Resources Conservation Service, U.S. EPA

**Disaster Response, Recovery, and Resiliency**: U.S. Department of Homeland Security FEMA, Iowa EDA, Union Pacific Foundation, U.S. HUD, USDA Natural Resources Conservation Service, USDA Rural Development

Table 8.1 - Implementation Tool

Housing	Lead	Partners	Cos	Measures of progress
Goal H1: Quality. Improve the condition of existing I	nousing stock to ensu	ure homes are safe	e, effic	ient, and resilient.
H1.1 Provide rehabilitation assistance resources for homeowners living in historic or outdated structures.  0-5 years  5-10 years  10-20 years	Siouxland District Health Department	SIMPCO	\$	Utilize existing avenues of communication such as social media pages, newsletters, and mailing lists to distribute information
H1.2 Target outreach to minority and under- resourced communities to ensure that information and resources are equitably distributed.  0-5 years  5-10 years  10-20 years	Siouxland District Health Department	SIMPCO	\$	Determine avenues of communication that would reach the target population
H1.3 Target outreach to homeowners that may be impacted by disasters, in need of septic system updates, lead abatement, or other immediate safety concerns.  O-5 years  5-10 years  10-20 years	Siouxland District Health Department	SIMPCO	\$	Determine avenues of communication that would reach the target population
Goal H2: Affordability. Increase the variety of housi	ng options to maximi	ze affordability a	nd ava	ilability for residents of all income levels.
H2.1 Encourage flexibility in residential zoning to allow residents to meet housing needs with the construction of accessory dwelling units or home additions that can provide additional rental units and supplemental income, housing for extended family, or homecare arrangements for caretakers.  0-5 years  5-10 years  10-20 years	Community & Economic Development	Incorporated cities	\$	Collaborate with incorporated cities
H2.2 Increase the quantity of high quality, affordable rental units by encouraging the development of a variety of multi-family housing options within incorporated cities that meet the diverse needs of residents of all ages.	Community & Economic Development	Incorporated cities	\$\$	<ul> <li>Collaborate with incorporated cities</li> <li>Increase in the number of new or redeveloped multi-unit housing developments affordable units available</li> </ul>

0-5 years	5-10 years	10-20 years				
H2.3 Increase the units in Woodb	ne number of affor ury County. 5-10 years	rdable housing  10-20 years	Community & Economic Development	Incorporated cities	\$	<ul> <li>Collaborate with incorporated cities</li> <li>Increase in the number of new or redeveloped affordable units available</li> </ul>
H2.4 Encourage units above do	the development wntown store fron sing variety in sma 5-10 years	of upper story ts to introduce	Community & Economic Development, Board of Supervisors	Incorporated cities	\$	<ul> <li>Collaborate with incorporated cities</li> <li>Increase in the number of upper story units available</li> </ul>
Goal H3: Rural	character. Preserv	e the rural charact	ter of the county.			
incorporated ci	H3.1 Limit density in rural areas outside of incorporated cities.		Community & Economic Development		\$	Consider agricultural preservation and rural character in rural zoning decisions
0-5 years5-10 years10-20 yearsH3.2 Protect agricultural land, wildlife habitat, and outdoor recreational land.0-5 years5-10 years10-20 years		Board of Supervisors, Community & Economic Development	Conservation Department, Conservation organizations	\$	Collaborate with conservation organizations to determine ideal lands for protection	
H3.3 Prioritize new development to locate adjacent to existing town limits, and prioritize the rehabilitation of existing structures, infill development, and brownfield redevelopment.  0-5 years  5-10 years  10-20 years		Community & Economic Development	Incorporated cities	\$	Collaborate with incorporated cities	
Goal H4: Access	s to housing. Expan	nd access to safe,	high-quality housi	ng for all residents	in Woo	dbury County.
quality, afforda	ding toward the problem ding toward the problem disabilities.    5-10 years	ns for vulnerable	Community & Economic Development	Incorporated cities, Social Services Department	\$\$\$	Increase in the number of new or redeveloped affordable units available for target populations

H4.2 Direct funding toward emergency shelters, housing, and social work services for homeless individuals living in the county.  O-5 years  5-10 years  10-20 years	Board of Supervisors, Social Services Department	Local community organizations	\$\$	Partner with and support community organizations that address housing needs
H4.3 Connect residents with funding opportunities that provide financial assistance for housing rehab.  0-5 years  5-10 years  10-20 years	Siouxland District Health Department	SIMPCO	\$	Determine avenues of communication that would reach the target population
Goal H5: Homeownership. Assist residents in the pa		ecoming homeowr		
H5.1 Connect residents with information and resources that aid in the purchase of homes, such as down payment assistance grants for first time or low-income residents, and low-cost financial counseling. Particular care should be taken to reach out to residents of color and immigrant	Siouxland District Health Department	Local community organizations	\$	<ul> <li>Determine avenues of communication that would reach the target populations</li> </ul>

Economic Development	Lead	Partners	Cos	Measures of progress				
			t					
Goal ED1: Regional alignment. Coordinate economic development initiatives with regional priorities.								
ED1.1 Coordinate economic development initiatives with the Comprehensive Econovelopment Strategy (CEDS) Committe to the CEDS document to ensure alignment the goals and strategies therein.	omic Economic Development with	Regional	\$	Establish a system of coordination and a pattern of referral				
0-5 years 5-10 years 10-2	O years							

ED2.1 Maintain Woodbury County's ACT® Work Ready Community status.	Board of Supervisors		\$	Complete requirements for maintaining status
Ready Community Status.	Supervisors			
0-5 years 5-10 years 10-20 years				
ED2.2 Continually communicate with industry leaders to identify emerging in-demand skills and qualifications.	Board of Supervisors	Regional industry leaders	\$	Facilitate communication between industry leaders and academic institutions
0-5 years 5-10 years 10-20 years				
ED2.3 Work with local colleges and high schools to continually improve training opportunities for students to learn in-demand skills necessary to support the region's industry clusters.	Board of Supervisors	Local academic institutions	\$	Facilitate communication between industry leaders and academic institutions
<b>0-5 years</b> 5-10 years 10-20 years			1	
ED2.4 Coordinate across jurisdictions to assist in the marketing and promotion of the county's Certified Sites.	Board of Supervisors	Iowa EDA, Regional jurisdictions	\$	Identify potential occupants
<b>0-5 years</b> 5-10 years 10-20 years	1			
,			ny, in	support of small businesses which generate nearly
half of all economic activity nationwide, as well as	Board of		۲	Data marine and a second section that
ED3.1. Coordinate with city jurisdictions of Woodbury County to offer access to supportive resources, networking opportunities, and financial information for residents interested in starting a small business.	Supervisors	City jurisdictions	\$	Determine avenues of communication that would reach the target population
<b>0-5 years</b> 5-10 years 10-20 years				
ED3.2 Maintain partnership with Iowa's West Coast Initiative to develop economic opportunities in		Iowa's West Coast Initiative	\$	Continue collaborative activities in support of regional entrepreneurial activity and small
the Siouxland region.				business growth

ED3.3 Consider the development of alternative energy industry partnerships.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Industry leaders	\$	Stay aloft of the latest alternative energy technology and industry innovations
ED3.4 Provide language supports for non-English speaking business owners, prospective business owners, and employees where necessary.	Board of Supervisors	Local community organizations	\$\$	<ul> <li>Identify residents in need of support</li> <li>Develop relationships with organizations offering language support resources</li> </ul>
<b>0-5 years</b> 5-10 years 10-20 years				
Goal ED4: Quality of life. Work to enhance Woodbu	ry County's quality	of life to draw and re	etain f	amilies, employees, and residents of all ages in
ED4.1 Continue to invest in innovative improvements such as recreation and entertainment opportunities.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Conservation department, Local community organizations	\$\$\$	<ul> <li>Identify recreation and entertainment improvement opportunities</li> <li>Apply to relevant funding sources</li> </ul>
ED4.2 Build upon unique assets of the county, such as natural features and historical resources to create enriching cultural experiences for residents.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Conservation department, Local community organizations	\$\$\$	<ul> <li>Identify cultural, historical, and natural assets presenting enrichment opportunities</li> <li>Apply to relevant funding sources</li> </ul>
ED4.3 Improve access to internet connectivity by investing in broadband infrastructure.	Board of Supervisors	Internet service providers, State and Federal agencies	\$\$	Apply to relevant funding sources
<b>0-5 years</b> 5-10 years 10-20 years				
Goal ED5: Quality of life. Encourage healthy lifestyl	es to maximize res	sidents' quality of life	٠.	
ED5.1 Support the expansion of health services such as clinics and exercise facilities in rural areas.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Siouxland District Health, Social Services Departments	\$	Identify service gaps and needs through resident outreach and collaboration with healthcare providers

ED5.2 Refer to the Siouxland District Health Department's Health Needs Assessment and Health Improvement Plan for guidance and consider the health and wellness impacts of all county activities, programs, and policies.  D-5 years  5-10 years  ED5.3 Support education for regular wellness		All County departments  Siouxland District	Siouxland District Health Department  Educational	\$	<ul> <li>Establish a system of coordination and a pattern of referral</li> <li>Reach out to residents through community</li> </ul>
exams to increase early detecti illness. <b>0-5 years</b> 5-10 years	Health Department	Local community organizations	·	organizations such as educational institutions, social service providers, churches, and non-profits	
Goal ED6: Equity. Ensure that edablity.	lucational and econ	omic opportunities a	re accessible to al	l resid	ents, regardless of race, age, sex, religion, or
	ED6.1 Continue to identify and facilitate access to appropriate supports and resources for residents struggling with poverty.		Local community organizations	\$	<ul> <li>Identify service gaps and needs</li> <li>Determine avenues of communication that would reach the target population</li> </ul>
ED6.2 Work across jurisdictions and with underrepresented populations, such as people of color, low-income residents, and those with disabilities, to identify barriers to educational access and provide appropriate services and support.  O-5 years  5-10 years  10-20 years		Board of Supervisors	Local community organization, Social Services Department	\$\$	<ul> <li>Identify barriers to educational access and needed supports</li> <li>Determine avenues of communication that would reach the target population</li> </ul>
ED6.3 Actively market educational and job opportunities to underrepresented communities.  0-5 years 5-10 years 10-20 years		Board of Supervisors	Local academic institutions, Local community organizations	\$	<ul> <li>Reach out and partner with local employers to expand recruitment strategies</li> <li>Determine avenues of communication that would reach the target population</li> </ul>

Transportation	Lead	Partners	Cost	Measures of progress					
Goal T1: Safety. Prioritize user safety across all transportation modes in Woodbury County.									
T1.1 Continually seek to improve safety for all transportation users.  0-5 years 5-10 years 10-20 years	Secondary Roads Department	Iowa DOT, Emergency Services	\$	<ul> <li>Analyze road designs associated with frequent and/or severe crashes</li> <li>Collaborate with Iowa DOT to determine safety modifications</li> </ul>					
T1.2 Continue to rehabilitate or replace bridges rated as poor.  0-5 years 5-10 years 10-20 years	Secondary Roads Department	Iowa DOT	\$\$\$	Continue annual evaluation of bridges					
T1.3 Continue to work with Iowa DOT and the public to identify areas of the state and county highway system in need of maintenance or resurfacing.  0-5 years  5-10 years  10-20 years	Secondary Roads Department	Iowa DOT	\$	Continue annual evaluation and programming of maintenance					
T1.4 Work with municipal and state jurisdictions to address sources of frequent traffic incidents.  0-5 years 5-10 years 10-20 years	Secondary Roads Department	Iowa DOT, Regional jurisdictions, Emerg. Services	\$\$\$	<ul> <li>Analyze road designs associated with frequent and/or severe crashes</li> <li>Collaborate with Iowa DOT and municipalities to determine safety modifications</li> </ul>					
T1.5 Provide safety-enhancing infrastructure dedicated to bicyclists and pedestrians to reduce conflicts between these users and vehicles.  0-5 years  5-10 years  10-20 years	Secondary Roads Department	Regional jurisdictions, local bike & pedestrian groups	\$\$\$	Identify corridors that would benefit from such infrastructure.					
T1.6 Seek funding for railroad crossing safety improvements.  0-5 years 5-10 years 10-20 years	Secondary Roads Department	State & Federal DOT's	\$	<ul> <li>Determine needed railroad crossing improvements</li> <li>Identify funding opportunities</li> </ul>					
T1.7 Incorporate principles of the Federal Highway Administration's Safe System Approach into roadway design to reduce crash frequency and severity.	Secondary Roads Department	Iowa DOT	\$\$\$	Analyze road designs associated with frequent and/or severe crashes					

0-5 years	5-10 years	10-20 years				Collaborate with Iowa DOT at to determine safety modification.	•
T1.8 Support safety improvements to Sioux Gateway Airport facilities to maintain adequate, essential air services to the region.  0-5 years  5-10 years  10-20 years		Secondary Roads Department	Sioux City Airport Department	\$	<ul> <li>Collaborate and offer expert for safety improvements and</li> </ul>		
Goal T2: Access	ibility. Ensure equ	ıitable access to W	loodbury County	y's transportation syst	em for	all residents.	
System (SRTS) t	ne Siouxland Region Throughout the control in Spanish the languages.  5-10 years	unty, making	Social Services Department	SRTS, local medical and social service providers, SDHD	\$	Identify organizational partn promotion	erships for
users, especiall limitations due	ne needs of all tra y those who have to physical, intell disability; age; in ers. 5-10 years	mobility lectual, or	Siouxland District Health Department (SDHD)	SRTS, local medical and social service providers, Social Services Department	\$	<ul> <li>Continue determining service barriers for residents with m limitations</li> <li>Identify collaborations with organizations to address gap</li> </ul>	obility regional
T2.3 Support th transportation	e use of alternative with the installative that with the installative factories as bicycle factories.  5-10 years	on of	Board of Supervisors	Secondary Roads Department, Regional jurisdictions	\$\$\$	<ul> <li>Identify corridors that would regional connections to exist systems.</li> </ul>	
	_		mpacts of trans	portation projects whi	le proa	tively seeking opportunities for	long-term
T3.1 Take advar	sustainability involutage of federal are structure for electocounty, including 5-10 years	nd state funding tric vehicles	Board of Supervisors	Federal and State funding agencies, Regional jurisdictions	\$\$	<ul> <li>Select routes that would ben infrastructure.</li> </ul>	efit from such
T3.2 Preserve so	cenic views, open ural features alon Byway.		Board of Supervisors	Conservation Department,	\$	Identify features, open space in need of preservation.	es, and corridors

0-5 years	5-10 years	10-20 years		Regional jurisdictions		
T3.3 Refer to the Environmental Mitigation Activities of the SRTPA Long Range Transportation Plan before and throughout all transportation planning and development activities.  0-5 years  5-10 years  10-20 years			Secondary Roads Department	Community & Economic Development, SIMPCO	\$	Establish a process for plan review
T3.4 Collaborate with the Woodbury County Conservation Board, Iowa Department of Natural Resources, Iowa Environmental Protection Agency, and other environmental stewardship organizations to determine the potential consequences of transportation projects to water, air, habitat, land use, cultural and historical resources, other natural resource, and residents' health. Care should be taken to avoid or minimize negative impacts.  0-5 years  5-10 years  10-20 years			Secondary Roads Department	Conservation Department, Iowa DNR, Iowa EPA, and other environmental organizations	\$	Establish a system of coordination and consultation with environmental agencies and organizations
T3.5 Work with the Siouxland Regional Transit System (SRTS) to promote public and shared transit opportunities to employers, such as vanpooling.  0-5 years  5-10 years  10-20 years			Board of Supervisors	SRTS, local medical & social service providers	\$	Build partnerships to assist in promotion of services
	h municipalities to where residents co work hours. 5-10 years	•	Board of Supervisors	Regional jurisdictions, Secondary Roads Department	\$\$	<ul><li>Identify appropriate sites</li><li>Seek municipal partnerships</li></ul>
Goal T4: Environ	ment. Expand the	e network of multi	-use trails in Wo	oodbury County.		
T4.1 Collaborate with the Woodbury County Conservation Board to maintain and expand the county trail system.  0-5 years  10-20 years		Board of Supervisors	Secondary Roads, Conservation department	\$\$\$	Identify corridors that would provide regional connections to existing trail systems.	

T4.2 Strive to make regional trail connections between the trail systems of county and municipal parks.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Municipalities, Conservation department, Secondary Roads Department	\$\$\$		Identify corridors that would provide regional connections to existing trail systems.
T4.3 Align County trail plans with the vision, goals, strategies, and recommendations of the Iowa Department of Transportation's Bicycle and Pedestrian Long Range Plan.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Secondary Roads Department, Conservation Department	\$		Establish a process for plan review
Goal: Economy. Maintain the quality and efficiency	of high priority	roadways, railways, w	<i>ı</i> ater, ar	ıd air	services that are essential to the regional
T5.1 Prioritize higher-volume roadways and those that are used to transport goods, such as farm to market routes, roadways along industrial and commercial corridors, and roadways connecting to intermodal facilities for rehabilitation and repair.  To-5 years  5-10 years  10-20 years	Secondary Roads Department	Community & Economic Development	\$\$		Continue annual evaluation and programming of maintenance
T5.2 Encourage projects that increase efficiency, minimize congestion, and reduce energy expenditure.  0-5 years  5-10 years  10-20 years	Secondary Roads Department	Iowa DOT, SIMPCO	\$\$		Evaluate potential projects according to energy efficiency
T5.3 Consider life cycle costs in decision-making, taking into account the cost of maintaining infrastructure in the long-term.  0-5 years  5-10 years  10-20 years	Secondary Roads Department	Community & Economic Development	\$		Provide expertise in maintenance cost projections
T5.4 Where possible, prioritize improvement of existing systems over expansion of new infrastructure.  0-5 years  5-10 years  10-20 years	Secondary Roads Department	Community & Economic Development	\$		Provide expertise in maintenance cost projections
T5.5 Support the maintenance and expansion of commercial airline service in Sioux Gateway Airport.	Secondary Roads Department	Sioux City Airport Department	\$		Collaborate and offer expertise in planning for safety improvements and efficient service

0-5 years	5-10 years	10-20 years			
T5.6 Support the establishment of additional barge terminals on the Missouri River where river conditions allow.		Secondary Roads Department	Board of Supervisors, Community &	\$ Collaborate and offer engineering expertise in planning for barge access.	
0-5 years	5-10 years	10-20 years		Economic Development	
T5.7 Support efficient development of commercial and industrial operations in the Southbridge Interchange region.			Secondary Roads Department	Board of Supervisors, Community &	\$ Provide expertise in planning for roadway connections for commercial vehicles
0-5 years	5-10 years	10-20 years		Economic Development	

Public Infrastructure & Utilities			Lead	Partners	Cost	Measures of progress
Goal IU1: Communi	cation. Expan	d upon publicly a	vailable informati	on on the Woodb	ury County v	vebsite.
IU1.1 Electronically publish up-to-date planning documents, meeting information, and maps for all county departments.		All County departments		\$	Establish process of regular review of needed updates	
•	-10 years	10-20 years	All C			
IU1.2 Share County data in a downloadable, practical format.		All County departments		\$	<ul> <li>Establish process of regular review of needed updates</li> </ul>	
<b>0-5</b> years 5	-10 years	10-20 years				
Goal IU2: Energy. En IU2.1 Bring awarend incentive and asse	ess to energy	efficiency	Conservation Department	ercial, and indus	trial consum \$	Share information with residents via established communication channels
through MidAmerican Energy and Woodbury County REC.  0-5 years  5-10 years  10-20 years						
County REC.						

IU3.1 Work with energy providers to diversify and expand energy sources.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Utility companies	\$\$	Discuss current energy portfolio and goals for future diversification
Goal IU4: Water and sewer. Ensure safe drinking wa	ater for all rural	<b>Woodbury County res</b>	idents.	
IU4.1 Provide educational materials about the importance of regular well inspections and bring awareness to free well inspections offered by the County.  0-5 years  5-10 years  10-20 years	Siouxland District Health Department		\$	Identify effective communication channels to target outreach to rural residents
<ul> <li>IU4.2 Maintain compliance with state and federal standards for community water systems.</li> <li>0-5 years</li> <li>5-10 years</li> <li>10-20 years</li> </ul>	Regional jurisdictions		\$	<ul> <li>Continue to stay aloft of state and federal requirements</li> </ul>
Goal IU5: Water and sewer. Protect ground and sur IU5.1 Seal and inspect sealed wellheads that are no longer in use.	Siouxland District	contamination.	\$\$	Locate and evaluate wellheads that are no longer in use
<b>0-5 years</b> 5-10 years 10-20 years	Health Department			<ul> <li>Communicate the importance of sealing unused wellheads to residents</li> </ul>
IU5.2 Provide resources and information to rural residents about septic system maintenance.  0-5 years 5-10 years 10-20 years	Siouxland District Health Department		\$	Identify effective communication channels to target outreach to rural residents
IU5.3 Provide information to realtors about the time of transfer process for septic system inspection when selling properties.  0-5 years  5-10 years  10-20 years	Siouxland District Health Department	Real estate business community	\$	Initiate ongoing communication with the real estate community
IU5.4 Connect farmers and ranchers with technical assistance and resources for preventing fertilizer and animal waste runoff.  O-5 years  5-10 years  10-20 years	Board of Supervisors	ISU County Extension Office	\$	Target outreach to farmers and ranchers who have not worked with the County Extension Office previously

\$	
	<ul> <li>Determine which goals and strategies of the state plan can be acted upon at the county level</li> <li>Seek technical assistance from the Iowa DNR</li> </ul>
ounty re	esidents, commercial establishments,
\$	Collaborate with water utilities in the county to complete the 5-step water conservation planning process provided in the workbook
\$\$	<ul> <li>When needed, replace fixtures with water saving alternatives.</li> <li>Set goals for building-wide water use reduction</li> </ul>
inty res	idents.
\$\$	Identify funding sources included in the Infrastructure Investment and Jobs Act (IIJA)
	\$ \$\$ unty resi

IU8.1 Coordinate with telecommunications companies to address areas of the County where cellular service is poor.  O-5 years  5-10 years  10-20 years	Board of supervisors	Internet Service Providers, State and Federal funding agencies	\$\$	Identify funding sources included in the Infrastructure Investment and Jobs Act (IIJA)
Goal IU9: Waste management. Promote waste redu	ction and recycl	ing practices.		
IU9.1 Encourage and educate on innovative initiatives such as community composting, yard waste disposal, institution-level waste reduction plans (government, schools, festivals, event spaces), and repurposing/repairing/borrowing/trading used items.  0-5 years  5-10 years  10-20 years	Conservation Department	Regional jurisdictions, institutions, waste management companies	\$	<ul> <li>Consider the addition of waste-reduction educational events</li> <li>Encourage citizen-led waste-reduction initiatives at the institution level</li> </ul>
IU9.2 Reduce and enforce illegal dumping in rural Woodbury County.  0-5 years 5-10 years 10-20 years	Sheriff's Office	Board of Supervisors	\$\$	Work with residents to identify areas of frequent illegal dumping and encourage reporting of such activities
<ul> <li>IU9.3 Provide education on handling and disposal of trees and brush.</li> <li>0-5 years</li> <li>5-10 years</li> <li>10-20 years</li> </ul>	Solid Waste Board	Conservation department, waste management companies, residents	\$	Collaborate with waste management companies and Conservation to provide educational materials to residents
IU9.4 Coordinate across jurisdictions to address waste management gaps identified in the 2020 Municipal Solid Waste (MSW) Satisfaction Survey that was distributed in development of the Woodbury County Area Solid Waste Agency's Comprehensive Plan.  0-5 years  5-10 years  10-20 years	Solid Waste Board	Regional jurisdictions, waste management companies, regional institutions	\$\$	Review gaps and needs identified by public survey participants
IU9.5 Participate in the State of Iowa's Solid Waste Environmental Management Systems (EMS) program.  0-5 years  5-10 years  10-20 years	Solid Waste Board	Iowa DNR	\$	Apply for participation in the EMS program with the DNR

IU9.6 Coordinate across regional jurisdictions to improve access to recycling services in rural areas.  0-5 years 5-10 years 10-20 years	Board of Supervisors	Solid Waste Board, waste management companies, cities	\$\$	Facilitate communications between the county, cities, and waste management companies to encourage resource sharing to improve recycling access
IU9.7 Implement and encourage the utilization of programs and best practices provided by the Iowa Department of Natural Resources' Financial and Business Assistance (FABA) department.	Solid Waste Board	Iowa DNR	\$	Distribute educational materials provided by the Iowa DNR's FABA department to county residents
0-5 years 5-10 years 10-20 years	0 1:1111	D 1 C		
IU9.8 Consider results of the Iowa Statewide Waste Characterization Study in goal setting and when planning the creation or expansion of waste management services and programs.	Solid Waste Board	Board of Supervisors	\$	<ul> <li>Utilize information from the study to identify which materials the waste stream is primarily comprised of</li> <li>Create strategies for waste reduction and</li> </ul>
<b>0-5 years 5-10 years</b> 10-20 years				management using this information
IU10: Electric vehicles. Expand the network of publ	ic electric vehicl		rural Wo	oodbury County.
IU10.1 Continue work with other local, regional,	Board of	Regional	\$	Offer expertise about frequently traveled
and state leaders to develop an electric vehicle	Supervisors	jurisdictions, Iowa		county routes and needs of the rural
infrastructure plan.	-	DOT		transportation network
<b>0-5 years</b> 5-10 years 10-20 years				
IU10.2 Apply for federal and state funding sources set aside for rural electric vehicle infrastructure.	Board of Supervisors	Iowa DOT	\$	<ul> <li>Collaborate with the Iowa DOT to identify funding sources</li> </ul>
<b>0-5 years 5-10 years</b> 10-20 years				

Community Facilities and Services	Lead	Partners	Cost	Measures of progress			
Goal CF1: Health services. Expand access to health services throughout rural Woodbury County.							
CF1.1 Work with the Siouxland District Health Department to expand access to preventative health care services in rural communities.	Board of Supervisors	SDHD, Regional jurisdictions	\$\$	Identify communities with the most need for health care access			

<b>0-5 years 5-10 years</b> 10-20 years				
CF1.2 Continue to market the services of the Siouxland District Health Department widely across rural Woodbury County.  0-5 years  5-10 years  10-20 years	Board of Supervisors	SDHD, Regional jurisdictions	\$	Distribute information via existing channels and consider new ways of reaching rural residents
O-5 years  CF1.3 Evaluate emergency medical response times and outcomes for rural residents to identify how these services can be improved.  O-5 years  5-10 years  10-20 years	Emergency Services	Emergency Management, Board of Supervisors	\$\$	Identify the data necessary to evaluate potential service needs or improvements
CF1.4 Continue partnering with the Rolling Hills Community Services Region for mental health, disabilities, and crisis care services.  0-5 years  5-10 years  10-20 years	Board of Supervisors	Social Services/Rolling Hills	\$	Continue directing funds to this partnership
CF1.5 Refer to the Siouxland District Health Department's Health Needs Assessment and Health Improvement Plan for guidance.  0-5 years  5-10 years  10-20 years	Board of Supervisors	SDHD	\$	<ul> <li>Establish process for regular review of the plan</li> <li>Collaborate with SDHD to determine where services are most needed</li> </ul>
Goal CF2: Events and culture. Provide more opport	unities for outdo	or recreation activitie	es.	
CF2.1 Maintain the current activities of the Woodbury County Conservation Board and support the expansion of their programming and scope of work.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Conservation department	\$\$	Support new environmental programming and initiatives in addition to current services
CF2.2 Improve the functionality and visibility of county-owned river access points.  0-5 years 5-10 years 10-20 years	Conservation department	Iowa DNR	\$\$	Continue to collaborate with Iowa DNR, National Parks Service, landowners, and other county residents
CF2.3 Prioritize water quality and river restoration initiatives.	Conservation department	Iowa DNR	\$\$	Identify funding opportunities for water quality improvement projects
<b>0-5 years 5-10 years</b> 10-20 years				

CF2.4 Pursue opportunities to develop water trails throughout the county.  O-5 years  5-10 years  10-20 years	Conservation department	Iowa DNR	\$\$	<ul> <li>Continue to collaborate with Iowa DNR, National Parks Service, landowners, and other county residents</li> </ul>
CF2.5 Develop a countywide trail program connecting communities with one another and the county park network.  O-5 years  5-10 years  10-20 years	Conservation department	Secondary Roads, Incorporated cities	\$\$\$	Identify priority trail connections
CF2.6 Evaluate the condition and availability of county-owned cabins and park shelters.  0-5 years 5-10 years 10-20 years	Conservation department		\$	Identify essential improvements and priority maintenance needs
Goal CF3: Events and culture. Increase access to far	nily-friendly act	ivities and cultural op	portuni	ties in rural Woodbury County.
CF3.1 Encourage cooperation and resource sharing between nearby towns to create and expand upon parks and recreation opportunities for rural residents.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Conservation department	\$	Maintain communication and collaboration between county and city parks and recreation staff
CF3.2 Expand community education opportunities for residents of rural Woodbury County that celebrate the region's historical, cultural, and natural resources.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Conservation department	\$\$	Seek opportunities for new educational programs
Goal CF4: Service quality. Strive to offer the most e	fficient, cost-eff	ective, and user-frien	dly com	munity services as possible.
CF4.1 Improve digital operations to maximize accessibility, and the availability of public information and data.  O-5 years  5-10 years  10-20 years	All county departments		\$	Increase the amount of information accessible to the public from the county website
CF4.2 Streamline service delivery and operations.	All county departments		\$	Regularly review processes to identify opportunities for increased efficiency
<b>0-5 years 5-10 years</b> 10-20 years				

CF5: Service qu	uality. Provide aded	quate police, fire,	and emergency	management servi	ces for all V	Voodbury County residents.
CF5.1 Maintain cooperative agreements (28E) for emergency and public safety services.		Board of Supervisors		\$	Continue to regularly review and renew these agreements	
0-5 years	5-10 years	10-20 years				
CF5.2 Encourage frequent training opportunities for all emergency service providers.			Emergency Management	\$	<ul> <li>Consult staff for needed training, and refer to other jurisdictions for new training opportunities</li> </ul>	
0-5 years	5-10 years	10-20 years				
CF5.3 Ensure adequate funding for emergency response activities.		Board of Supervisors	Emergency Services, Emergency	\$	Continue directing sufficient funds to these departments	
0-5 years	5-10 years	10-20 years		Management		

Land Use		Lead	Partners	Cost	Measures of progress			
Goal LU1: Sustainable agriculture. Support sustainable agricultural practices.								
LU1.1 Ensure compliance with Iowa state code provisions for agriculturally zoned property.		Community & Economic Development		\$	Continue to stay aloft of Iowa state code provisions			
0-5 years 5-10 years 10	-20 years							
LU1.2 Promote the use of agricultural best management practices to reduce soil and fertilizer runoff, protect water quality, and manage animal waste.		Conservation department		\$	<ul> <li>Collaborate with relevant partner agencies to share information and resources with farmers.</li> </ul>			
<b>0-5 years</b> 5-10 years 10-	-20 years		Iowa DNR					
LU1.3 Encourage participation in federal incentive programs that pay farmers and ranchers for the implementation of conservation best practices.		Conservation department	Soil & Water Conservation District, ISU County Extension Office,	\$	<ul> <li>Collaborate with relevant partner agencies to share information and resources with farmers.</li> </ul>			
<b>0-5 years</b> 5-10 years 10-	-20 years		Iowa DNR					

LU1.4 Consider the use of sliding scale zoning to prevent the fragmentation of large tracts of farmland.  0-5 years  10-20 years	Community & Economic Development		\$ Evaluate where this practice may be appropriate in the county
LU1.5 Advocate for the preservation of agriculture in urban fringe areas not identified in the future land use map for urban growth.  0-5 years  5-10 years  10-20 years	Community & Economic Development	Cities	\$ Collaborate with cities to create a shared vision of areas ideal for agricultural preservation versus urban development
LU1.6 Connect small and mid-sized farm businesses with succession planning resources and technical assistance.  0-5 years  5-10 years  10-20 years	Board of Supervisors	ISU County Extension Office	\$ Work with the ISU County Extension Office and other relevant organizations to share resources with farmers
LU1.7 Advocate for the adoption of local food purchasing policies that support public and institutional procurement from small and midsized local farmers.  0-5 years  10-20 years	Board of Supervisors	ISU County Extension Office	\$ Consult the ISU County Extension Office for expertise on local food purchasing policies
LU1.8 Create a roundtable of farmers and local agricultural businesses to voice concerns and needed resources to maintain sustainable business operations.  0-5 years  10-20 years	Board of Supervisors	ISU County Extension Office	\$ Collaborate with the ISU County Extension     Office to reach out to farmers for     participation
Goal LU2: Habitat conservation. Preserve environm	entally sensitive	e lands.	
LU2.1 Consider the manner in which environmentally sensitive lands are developed, including wetlands, floodplains, prime agriculture, wildlife habitat, and open space for recreation.  0-5 years  5-10 years  10-20 years	Community & Economic Development	Conservation department, Iowa DNR	\$ Consult the Conservation department and lowa DNR for best practices
LU2.2 Encourage communication and cooperation between environmental advocates and landowners related to the development of sensitive lands.	Board of Supervisors	Environmental advocacy organizations, Landowners	\$ Facilitate consultation between landowners and environmental advocates

<b>0-5 years</b> 5-10 years 10-20 years				
LU2.3 Strengthen erosion control policies and grade and excavation limitations for development in the Loess Hills.  O-5 years  5-10 years  10-20 years	Community & Economic Development	Iowa DNR	\$	Refer to guidance from Iowa DNR for best practices
LU2.4 Encourage landowner participation in federal conservation easement programs that provide financial incentives for safeguarding natural resources on their property.  O-5 years  5-10 years  10-20 years	Board of Supervisors	Soil & Water Conservation District, ISU County Extension Office	\$	Collaborate with relevant partner agencies to share information and resources with landowners.
LU2.5 Continue adding to the County's network of parks, trails, and campgrounds.  0-5 years 5-10 years 10-20 years	Conservation department	Board of Supervisors, Secondary Roads	\$\$\$	Identify ideal locations for additional outdoor amenities
LU2.6 Coordinate across jurisdictions to address litter and the dumping of waste.	Sheriff's Department	Regional jurisdictions	\$\$	Encourage resident reporting of incidents
<b>0-5 years</b> 5-10 years 10-20 years <b>Goal LU3: Habitat conservation. Limit urban sprawl</b>	and maintain th	e rural character of W	oodbui	ry County.
LU3.1 Prioritize the rehabilitation of existing housing stock and infill development before building on previously undeveloped land. Consider the lifetime costs of new infrastructure development.  0-5 years  5-10 years  10-20 years	Community & Economic Development	Incorporated cities	\$	Collaborate with cities to create a shared vision of areas ideal for agricultural preservation versus urban development
LU3.2 Limit interstate development to interchanges or within city limits to preserve agricultural land and maintain scenic views of the Loess Hills.  O-5 years  5-10 years  10-20 years	Community & Economic Development	Incorporated cities	\$	Collaborate with cities to create a shared vision of areas ideal for agricultural preservation versus urban development

LU3.3 Discourage leap-frog development outside of incorporated cities and limit density in unincorporated areas.  O-5 years	Community & Economic Development  Community & Economic Development	Incorporated cities Incorporated cities	\$	<ul> <li>Collaborate with cities to create a shared vision of areas ideal for agricultural preservation versus urban development</li> <li>Collaborate with cities to create a shared vision of areas ideal for agricultural preservation versus urban development</li> </ul>
0-5 years 5-10 years 10-20 years Goal LU4: Habitat conservation. Empower landown	ers to he a nartn	er in combatting ecol	ngically	and economically harmful invasive and novious
species.	ers to be a partir	er in combatting ecot	ogically	and economically named invasive and noxious
LU4.1 Educate the public about effective identification, control, and disposal of invasive species.  0-5 years  5-10 years  10-20 years	Weed commissioner	Conservation department	\$	Develop visual guide to invasive species management for residents
LU 4.2 Distribute information about proper disposal of woody debris and brush from private property, and how to handle woody debris that has been impacted by invasive species such as the Emerald Ash Borer.  0-5 years  5-10 years  10-20 years	Solid Waste Board	Weed commissioner, Conservation department	\$	Utilize existing avenues of communication such as social media pages, newsletters, and mailing lists
Goal LU5: Water resource protection. Reduce conta	minants in surfa	ce water runoff.		
LU5.1 Provide resources for farmers to adopt BMPs such as no-till methods, cover crops, crop rotation, vegetated buffers, and constructed wetlands to reduce nutrient loads entering waterways as non-point source pollution. Refer to the Iowa Nutrient Reduction Strategy, and programs of the USDA's National Resources Conservation Service (NRCS) for farmers in need of assistance.  0-5 years  5-10 years  10-20 years	Board of Supervisors	Soil & Water Conservation District, ISU County Extension Office, USDA NRCS	\$	Collaborate with relevant partner agencies to share information and resources with farmers.

LU5.2 Continue sensible salting policies.  0-5 years 5-10 years 10-20 years	Secondary Roads		\$	Regularly review road salting policies to balance road safety, cost effectiveness, and pollution reduction
LU5.3 Educate residents and business owners of proper lawn fertilizer and chemical use. <b>0-5 years</b> 5-10 years  10-20 years	Board of Supervisors	Conservation department	\$	<ul> <li>Utilize existing avenues of communication such as social media pages, newsletters, and mailing lists</li> <li>Consider the delivery of educational workshops about ecologically friendly</li> </ul>
LU5.4 Limit the density of properties requiring individual septic systems, maintain stringent standards for system inspections, and provide resources for homeowners to assist in maintaining these systems.  O-5 years  5-10 years  10-20 years	Community & Economic Development	Siouxland District Health Department	\$	<ul> <li>approaches to landscape management</li> <li>Utilize existing avenues of communication such as social media pages, newsletters, and mailing lists to distribute resources</li> </ul>
Goal LU6: Water resource protection. Safeguard gr	oundwater by id	entifying and limiting	source	s of pollution.
LU6.1 Encourage landowners to take advantage of the Iowa DNR's wellhead protection program that provides cost-sharing and assistance for sealing unused wells, and planting nitrate-remediating plants near active wellheads.  O-5 years  10-20 years	Siouxland District Health Department	Iowa DNR	\$	Utilize existing avenues of communication such as social media pages, newsletters, and mailing lists to inform residents of this program
Goal LU7: Air quality. Identify potential sources of a	air quality hazar	ds in Woodbury Count	y.	
LU7.1 Maintain a network of low-cost air quality monitors throughout rural Woodbury County.	Board of Supervisors	Siouxland District Health Department	\$\$	Identify ideal locations for rural air quality monitors
<b>0-5 years 5-10 years</b> 10-20 years  Goal LU8: Air quality. Maintain safe distances betw	een industrial la	nd use activities and I	residen	tial commercial recreational and institutional
land uses.	cen muustnat ta	iiu use activities allu i	CSIUCII	tian, commercian, recreationar, and institutional

impacted or h	hat no residential ( armed by off-site i n as trucking routes	ndustrial	Community & Economic Development		\$	Consider the use of buffers between residential and industrial uses
0-5 years	5-10 years	10-20 years				
Goal LU9: Ren	ewable energy infr	astructure. Plan fo	or the creation a	nd use of alternative	and ren	ewable energy sources in Woodbury County.
	landowners' indivi newable energy inf		Community & Economic Development	Board of Supervisors	\$	Provide guidance for landowners seeking to install renewable energy infrastructure
0-5 years	5-10 years	10-20 years				
renewable end does not pres	ously update policiergy infrastructure ent safety hazards surrounding land 5-10 years	to ensure that it and to minimize	Community & Economic Development	Board of Supervisors	\$	<ul> <li>Regularly review policies with safety as the highest priority consideration</li> </ul>
	leral and state fund electric vehicle cha 5-10 years		Board of Supervisors	Secondary Roads	\$	Identify appropriate funding opportunities

Disaster Resp	onse, Recovery, a	and Resiliency	Lead	Partners	Cost	Measures of progress		
	Goal DR1: Ensure residents' access to safe, healthy, and efficient homes that are prepared to withstand increasingly frequent severe and unpredictable weather.							
DR1.1 Promote the use of healthy and safe building materials, high indoor air quality, and environments free of pests, radon mold, and other health hazards.		Siouxland District Health Department	SIMPCO	\$	Provide educational materials online and distributed to households			
0-5 years	5-10 years	10-20 years						
home retrofit p	ge energy- and waterojects and new co te renewable energ	onstruction and	Emergency Management		\$	Communicate the benefits of such installations		

<b>0-5 years 5-10 years</b> 10-20 years				
DR1.3 Provide information about how to protect homes from flooding in preparation for increasingly frequent heavy rain events.  O-5 years  5-10 years  10-20 years	Emergency Management		\$	Provide educational materials online and distributed to households
Goal DR2: Coordinate disaster response, recovery,	and resiliency ef	forts among jurisdict	ions, co	unty, state, and federal agencies.
DR2.1 Foster interagency agreements to bolster response and recovery to emergency and disaster events and encourage resource sharing.  0-5 years 5-10 years 10-20 years	Emergency Management, Emergency Services	Regional jurisdictions	\$	Coordinate services with and between neighboring jursidictions
DR2.2 Keep open lines of communication between county departments and surrounding jurisdictions and counties.  0-5 years 5-10 years 10-20 years	All departments	Regional jurisdictions	\$	Maintain continuous collaboration
DR2.3 Work with State and Federal officials in preparation of and response to disaster declarations and subsequent disaster relief efforts.  0-5 years  5-10 years  10-20 years	Emergency Management		\$	<ul> <li>Prepare for prompt contact with the appropriate state and federal officials post-disaster</li> </ul>
Goal DR3: Encourage resilient and passive develop	l ment within 100:	 -vear floodplain area	<u> </u> S.	
DR3.1 Work to ensure that developed areas within floodplains are safe and secure.  0-5 years 5-10 years 10-20 years	Community & Economic Development Department	Emergency Management	\$	Regularly inspect floodplain developments to determine if flood mitigation measures are required
DR3.2 Take advantage of state and federal programs designed to aid, relocate, or demolish properties within high-risk flood areas.  0-5 years  5-10 years  10-20 years	Community & Economic Development Department	State and Federal agencies	\$	Identify relevant funding sources
DR3.3 Consider site plan design, best building practices, and federal standards when development within a floodplain occurs.  O-5 years  5-10 years  10-20 years	Community & Economic Development Department	Emergency Management	\$	Stay aloft of best practices and standards for floodplain development

DR4.1 Work to complete the Woodbury County action items identified in the 2020 Regional Hazard Mitigation Plan, and future approved plans.	Emergency Management	SIMPCO	\$	Establish a process of routine review of the plan to evaluate progress toward goals and coordinate next steps
O-5 years  DR4.2 Coordinate and participate in training exercises within the region to strengthen response to and recovery from emergencies.	Emergency Management	Emergency Services	\$\$	Coordinate regional drills to test components of the emergency response system
0-5 years5-10 years10-20 yearsDR4.3 Work to educate the public on disaster preparedness, recovery, and resiliency.0-5 years5-10 years10-20 years	Emergency Management	Emergency Services	\$	Share relevant educational information with residents via multiple channels
DR4.4 Continue participation in the Local Emergency Management Commission for the region.  0-5 years 5-10 years 10-20 years	Emergency Management	Emergency Services	\$	Maintain continuous collaboration
DR4.5 Employ and update the Woodbury County Joint Emergency Operations Basic Plan as required by Iowa State Code 29c.  0-5 years  5-10 years  10-20 years	Emergency Management	Emergency Services	\$	Continue to reevaluate and improve upon the plan with each update
DR4.6 Ensure adequate funding to maintain a high level of emergency operations within the County.  0-5 years  5-10 years  10-20 years	Board of Supervisors		\$	Continue to direct funding toward emergency operations departments
Goal DR5: Continue supporting the Siouxland Districtions of the Siouxland Distriction of the Siouxland				d a "collaborative effort to build a healthier
DR5.1 Continue Woodbury County Emergency Management and Emergency Services Departments' partnership and participation in the Service Area 3 Healthcare coalition.	Emergency Management, Emergency Services	and discuse preve	\$	Maintain continuous collaboration

0.5		1	1	
O-5 years  DR5.2 Support the implementation of the Siouxland District Health Department's Community Health Improvement Plan for the Siouxland Community developed from the three-year Community Health Needs Assessment for the Siouxland Community.  O-5 years  5-10 years  10-20 years	Emergency Management	Emergency Services	\$	Consult the Health Improvement Plan and consider the goals therein when planning departmental activities
DR5.3 Coordinate with and support the Siouxland District Health Department in responses to public health emergencies.  0-5 years  5-10 years  10-20 years	Emergency Management		\$	Maintain continuous inter-departmental communication
Goal DR6: Support the recovery and resiliency of in	idustries, busine	sses, and homes in th	e event	of a natural or public health disaster.
DR6.1 Encourage the expansion of reliable internet and telecommunications services to keep physical and home-based businesses' web operations in place in natural or public health disaster situations.  0-5 years  5-10 years  10-20 years	Emergency Management	Internet service providers, State & Fed. funding agencies	\$	<ul> <li>Collaborate with regional Internet Service Providers</li> <li>Take advantage of state and federal funding opportunities</li> </ul>
DR6.2 Prioritize funding any economic relief programs put in place after disaster situations for entities with the highest need.  0-5 years  5-10 years  10-20 years	Emergency Management		\$\$	Evaluate system for determining highest need post-disaster
DR6.3 Promote available local, state, and federal resources for economic recovery from disasters.  0-5 years 5-10 years 10-20 years	Emergency Management		\$	Continue to stay aloft of relevant funding sources
DR6.4 Allow for flexibility in ordinances to encourage continuity of business operations which may be disrupted due to public health directives during public health emergencies.  O-5 years  5-10 years  10-20 years	Community & Economic Development Department	Emergency Management	\$	Evaluate where the county benefited or would have benefited from flexibility during the COVID-19 pandemic

## **Appendix**

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Community Water Systems Utility Providers Recycling Partners Woodbury County Transfer Station's Annual Tonnage Financial and Business Assistance Resources (Iowa DNR) Results from the Woodbury County Comprehensive Plan 2040 Public Input Survey, Summer 2021	80
Results & Public Engagement	86

# **Economic Development**

Sioux City Metropolitan Area, Major Employers 2021				
Employer	Industry	Number of Employees		
MercyOne	Healthcare	Over 1000		
Seaboard Triumph Foods	Food manufacturing, processing and distribution	Over 1000		
Sioux City Community Schools	Education	Over 1000		
Tyson Fresh Meats	Food manufacturing, processing and distribution	Over 1000		
Unity Point Health-St. Luke's	Healthcare	Over 1000		
Wells Enterprises	Food manufacturing, processing and distribution	Over 1000		
185th Air Refueling Wing IANG	Government, public administration, and military	500-999		
City of Sioux City	Government, public administration, and military	500-999		
Curly's Foods	Food manufacturing, processing and distribution	500-999		
Empirical Foods	Food manufacturing, processing and distribution	500-999		
Ho-Chunk, Inc.	Real estate and economic development	500-999		
HyVee Food Stores	Food manufacturing, processing and distribution	500-999		
Interbake Foods	Food manufacturing, processing and distribution	500-999		
MidAmerican Energy Company	Utility and telecom	500-999		
Sabre Industries	Utility and telecom	500-999		
Tur-Pak Foods	Food manufacturing, processing and distribution	500-999		
Western Iowa Tech Comm College	Education	500-999		
1st Financial Bank USA/Credit Card	Financial services	250-499		
Access Systems	Information technology	250-499		
Americold Logistics	Transportation and logistics	250-499		
Boys & Girls Home/Family Services	Social and human services	250-499		
CF Industries	Manufacturing and distribution	250-499		
FIMCO Industries	Manufacturing and distribution	250-499		
GELITA USA Inc	Manufacturing and distribution	250-499		
Goodwill of the Great Plains	Social and human services	250-499		
Great West Casualty Co.	Insurance services	250-499		
Hard Rock Hotel & Casino Sioux City	Arts/entertainment/recreation and Accommodation/food service	250-499		
K & B Transportation Inc.	Transportation and logistics	250-499		
Mid-Step Services Inc	Social and human services	250-499		
Morningside University	Education	250-499		
Northeast Community College	Education	250-499		
Northwest Area Education Agency	Education	250-499		
PREMIER Bankcard	Financial services	250-499		
WestRock	Manufacturing and distribution	250-499		
Wilson Trailer Company	Manufacturing and distribution	250-499		

WinnaVegas Casino Resort	Arts/entertainment/recreation and Accommodation/food service	250-499
Woodbury County	Government, public administration, and military	250-499
A&B Business Solutions	Business services	100-249
Allied Solutions	Insurance services	100-249
Bellevue University	Education	100-249
Bishop Heelan Catholic Schools	Education	100-249
Bomgaars	Retail	100-249
Briar Cliff University	Education	100-249
Burger King Restaurants	Arts/entertainment/recreation and Accommodation/food service	100-249
C W Suter Services	HVAC services	100-249
Chesterman Co.	Manufacturing and distribution	100-249
CNOS PC	Healthcare	100-249
Community Action Agency	Social and human services	100-249
Countryside Health Care Center	Healthcare	100-249
DAKOTACARE	Insurance services	100-249
Dunes Surgical Hospital	Healthcare	100-249
Family Healthcare Siouxland	Healthcare	100-249
Fareway Stores	Retail	100-249
Fleet Farm	Retail	100-249
Gerkin Windows & Doors	Manufacturing and distribution	100-249
Gill Hauling	Waste management services	100-249
Great Southern Bank	Financial services	100-249
Holy Spirit Retirement Home	Social and human services	100-249
Hospice of Siouxland	Healthcare	100-249
Interstates Companies	Manufacturing and distribution	100-249
Jolly Time/American Pop Corn	Food manufacturing, processing, and distribution	100-249
June E Nylen Cancer Center	Healthcare	100-249
Klinger Companies Inc.	Construction services	100-249
Knife River Midwest	Construction services	100-249
LifeServe Blood Center	Social and human services	100-249
Long Lines, LLC	Utility and telecom	100-249
Lowe's Home Improvement	Retail	100-249
McDonalds Restaurants of Siouxland	Arts/entertainment/recreation and Accommodation/food service	100-249
Opportunities Unlimited	Social and human services	100-249
Palmer Candy Company	Food manufacturing, processing and distribution	100-249
Plains Area Mental Health Center	Healthcare	100-249
Prince Manufacturing Corp.	Manufacturing and distribution	100-249
Riverside Technologies Inc.	Information technology	100-249
Rosecrance Jackson Centers	Social and human services	100-249

Royal Canin USA	Food manufacturing, processing and distribution	100-249
Scheels All Sports	Retail	100-249
Seasons Center for Behavioral Health	Healthcare	100-249
Security National Bank	Financial services	100-249
Sergeant Bluff-Luton Schools	Education	100-249
Sioux City Journal	Journalism	100-249
Siouxland Community Health Center	Healthcare	100-249
Siouxland Federal Credit Union	Financial services	100-249
Sxlnd Human Investment Partnership	Social and human services	100-249
SmithCo Manufacturing	Manufacturing and distribution	100-249
South Sioux City Marriott Riverfront	Arts/entertainment/recreation and Accommodation/food service	100-249
Sunrise Retirement Community	Social and human services	100-249
The Andersons	Manufacturing and distribution	100-249
Touchstone Healthcare Community	Healthcare	100-249
Verschoor Meats	Food manufacturing, processing, and distribution	100-249
XPO Logistics	Transportation and logistics	100-249
Ag Processing Inc.	Manufacturing and distribution	50-99
All Power Inc.	Manufacturing and distribution	50-99
American Natural Processors	Food manufacturing, processing, and distribution	50-99
BankFirst	Financial services	50-99
Burger King Restaurants	Arts/entertainment/recreation	50-99
	and Accommodation/food service	
Cargill Incorporated	Manufacturing and distribution	50-99
Casa de Paz	Healthcare	50-99
Child Care Resource & Referral of NW IA	Social and human services	50-99
City of South Sioux City	Government, public administration, and military	50-99
Consumers Supply Distributing	Manufacturing and distribution	50-99
Crittenton Center	Social and human services	50-99
Family Medicine Center	Healthcare	50-99
FLSmidth USA-Sioux City	Manufacturing and distribution	50-99
HCI Construction	Construction services	50-99
Holiday Inn Express Hotel	Arts/entertainment/recreation and Accommodation/food service	50-99
Interstate Mechanical Corp	HVAC services	50-99
IState Truck Center	Commercial vehicle repair	50-99
Jebro Inc	Waste management services	50-99
Knoepfler Chevrolet	Car dealer	50-99
L & L Builders	Construction services	50-99
Liberty National Bank	Financial services	50-99
Midlands Clinic PC	Healthcare	50-99
Murphy Insulation	Construction services	50-99

Nelson Industrial Construction & Eng	Construction services	50-99
Norm Waitt Sr YMCA	Social and human services	50-99
Outback Steakhouse	Arts/entertainment/recreation	50-99
	and Accommodation/food service	
PC Matic	Information technology	50-99
Pepsi Cola of Siouxland	Food manufacturing, processing and distribution	50-99
Pizza Ranch-Sioux City	Arts/entertainment/recreation	50-99
	and Accommodation/food service	
Queen of Peace	Social and human services	50-99
Richardson Milling Inc.	Food manufacturing, processing and distribution	50-99
Sam's Club	Retail	50-99
Sioux City Convention Center	Arts/entertainment/recreation	50-99
	and Accommodation/food service	
Sioux City Country Club	Arts/entertainment/recreation	50-99
	and Accommodation/food service	
Sioux City Ford-Lincoln	Car dealer	50-99
Sioux Honey Association	Food manufacturing, processing, and distribution	50-99
Siouxland District Health Dept.	Government, public administration, and military	50-99
Siouxland Mental Health	Healthcare	50-99
Sparklight	Utility and telecom	50-99
State Steel Supply	Manufacturing and distribution	50-99
Thompson	Construction services	50-99
United Real Estate Solutions	Real estate and economic development	50-99
Wells Fargo Bank	Financial services	50-99
Westwood Nursing & Rehab Center	Healthcare	50-99
Woodhouse Chrysler Dodge Jeep	Car dealer	50-99
	l .	

**Transportation**Woodbury County traffic data from the Iowa DOT's 2020 Traffic Book:

			MUMAL.	SECTION				Total Trucks									e ALL VEHICLE	
MITT RO	NUTE DESCRIPTION	DESCRIPTION	MUNICIPAL			<b>MOTORCYCLE Vie</b>			mm			SUPLANIE	174400.5	CTSARLE	chang	Trailer	UMIT	BUSES YM
- 65	H	WASTE INTERCHANGE	34	0.0534	20,400	80	19,995	595	- 97	283			E 27				3 96	
87	. 15	BAST NORTH BAST SOUTH BASE	M	6.1127	800		417		-	13				1	-	£	30	
67	-8	NORTH-WEST SOUTH-WEST LOOF	M	2.0812	2,880	- 12	2,906	19				_	3		3	-	1 18	
27	+5	WEST-NORTH LOOP	M	3.1933	540	- 2	526	35	_	51			1	-	4	1	1 10	
57	- 15	WEST-NORTH KAMP CONNECTOR	W.	0.0413	970		811			23					9	-	1	
57	H	N-E N-E COMMECTOR	3M	2.2900	5.120	- 1	1.880			( 3)			7		4		4 12	
37	- 14	SOUTH-EAST RAMP	M	6.2511	190		310			- 31				- 7	4	1	2 5	
67	H	WEST-SOUTH RAME	w	0.2243	2,840	- 15	2,945			34			1		6	2	2 48	
87	12	SOUTHBOUND SAMP TO LESCH	M	2.1993	420		334			. 34			4		5	2	1 12	
27	12	extendection count street	W	0.000	12,300	96	21,804		. 31				31			F 3	1 15,44	
87	44	PATERSECTION VIRGINIA 27 F.	M	0.0425	20,900	- 62	20,918		- 11				21			F) 3	2 88	
87	12	EAST ROMENUES*	34	0.0054	20,800	82	20,829		. 21	130	- 4		8 31	13	19	F) 1	1 19	
67	14		36.	0.0071	20,900	80	30,819		. 11			- 1	E 21	19	9	F	3 54	AL.
87	.42	SORTH-WEST RAWF *	36	0.0494	340	2	117			15			1 1		2	K .	1 3	Ri .
67	42	NUMBER TERM TERM TERM WHITE AND A	36.	0.2591	5,550	12	2,649		- 15	- 84	- 1		2 90	19	N .	4 1	5 76	At .
67	H	EAST-NORTH RANGE . *	M:	5.5463	3,340	1.5	2,940		12		17		1 11	13	14	8 3	k 1,52	4
97	12: 129 WEST ASTRONAVAE TO	JUNETICK RALLAND & W 1979 17 *	M	1.5483	8,170	55	7,889		- 18	130			1 25	34		E 3	3 12.54	42
\$7.	12	JCT SHUTARY NO & PACIDLETTE AVE	M	1.3997	7,300	82	7,010		14	LUI			25	19	4	f. 1	J 1,80	AL.
17.	12	SOUTH LINE OF FURNICUTH COUNTY	M	3.8903	1,840		1,888	269		- 42	1	6	25	. 16	rid.	F. 5	3 474	6
97	20 129 & 1226 USPS INTERCHANGE TO	LAKEPORT STREET INTERCHANGE	346	0.4447	12,400	484	29,911	3,347	300	940	14	2	5 290	1.90	0 10	W 14	4 14.40	AL .
43	100	WEST-NORTH WEST-SOUTH BANK	(M.	0.0610	3,490	13	3,410		- 7	- 1						8	1 21	
40.	10	WEST NORTH WEST SOUTH SHAW	M	0.8719	4.800	- 6	6.752		- 1	- 1			1 1		ál –		1 2.56	
10	16	ROSTINGACT SOUTH \$467 RANGE	Add	0.1219	3.660	- 14	3,375						1		a .	6	44	
49	100	NORTH ENET SOUTH EAST SAME		0.2385	3,660	14	5.571		_	- 11			1		4	6	1 1.00	
W-	No.	NORTHEAST SOUTHEAST ANNW	M	0.0729	3.660	- 1	1.171		_	1		_		-1	2		1 16	
10	10	BAST-NEWTH EAST-NOUTH BANKS	M	0.0421	5.480	15	3,100		-	- 1		_	1 1	1-1	9		1 21	
ii:	100	SAIT-NORTH ENST-SOUTH AAMF		6.1011	3.400	15	5.334		-	4		-			3		1 14	
12:	- 12	SAIT NORTH EAST NOUTH RAMP	744	0.1890	3.400	- 6	3,130		_	- 4		_					1 65	
	10	NORTH-WEST SOUTH-WEST RANGE	M	6.2722	7.300	- 5	7,155			- 1			-	-		-	Lea	
44		SUNAHEROOK DANG INTERCHANCE	M	0.3054	25.400	100	11.16			581			20	LW	- u	14		
-	- 5	BAST SOUTH WEST SOUTH BASE	-14	0.3863	1,960		1,816		_	11		-			9		1 19	
20		SOUTH-BAST DOUTH-WEST BASIS	M	0.2918	2.360		2,807		-				1		0		1 1	
ŭ-	- 13	EAST HOSTH WEST-WORTH BANK	-72	6-2510	3.420	- 5	1,114			5 - B	_		1-1		0-	-	1 12	
11		NORTH-EAST NORTH-MEST BANKS	M	0.1134	3,470		5.411		-	-9		-	1 1	-	0	5	1.34	
11-	-5	EAST-SOUTH RIEST-GOUTH BANKE	M	0.2724	1411				_	1				-	2	5	73	
0	10	SOUTH-EAST SOUTH-WEST BASH	W	0.2798	2.400		2,912		-	-:			-		1	5	- 4	
<u> </u>	-5		196			- 14												
Q-	-55	SOUTH MARRIES	(MI	0.2488	25,100		(8.826					. 2	300	1,88	15 10	B 14		
77	-15	EAST NORTH WEST GOTTH BANKS		0.8118	850	- 1	847		_		_		5		0		1 2	
	-16	NORTH EAST NORTH HIBST BANK		6.9943	1,040		3,299								7	4	7	
11	20	SHIT LIMITS OF SHOULD OTT	(M	6.1299	25,100		21,797			541			290					
	20	105 TS B. OL LZ HOTEROWINGE		0.1488	25,100		31,761		- 61				200			0 54		
97		SOUTH-BAST NAME		0.7984	3,160	13	2,919		- 11	10			1 194	- 49		F	7 2,52	
99	20	BALT-NORTH WEST-NORTH BAMP		0.6097	1,360		1,786			12			1 1		16	a .	1 1.19	
97	20	NORTH-ENIT NORTH-HEST BAME		0.4704	3,300		1,854			P			1 7		4	2	1 94	
HE.	20	WEST-COUTH BAMP		0.1216	2,710	19	1,611							_	0	4	2 148	
1	30	south-east post		0.3000	2.060	10	1,940			[1]						ā.	1 79	
17	20	INTERSECTION CHARLES AVENUE		9.3588	11,700		35,240						4 110				8 94,50	
17	. 20	KAST ISNOTION OF AD PAC		2.0114	10,000	40	5,546		87				4 139			0 1		
17	20.	WEST LAVIETS OF LAWTON		1.1794	9.400		7,954		- 91				4 119				4 12,59	
4	10	ANCTION SEAR STREET		6.0024	3,400	56	7,940	1,434	- 10				1 100				8 2	AL.
12	36.	ANCTION CEDAR STREET	38	0.1388	9,400	. 164	7,940		- 80				1 100			0 1	8 L30	40
2	26	ANCTION CROSS STREET	M .	6.0018	9,400	. 26	7,940	L434	31			1	134			6 1	0 1	4
P.	26	BAST LINETS OF LAWFOR	(M)	0.2534	8.200	30	6,746		. 10	186			5 136			E 6	6 2.16	
if _	20	EAST LIMITS OF LAWFOR	(8)	0.0967	A.200	90	6,744	1,434	- 10	180	4		139	. 10	9	0 6	8 79	4
17	30	BAST LIMITS OF LAWYON	(8)	0.0979	8,500	90	6,746	1,436	91	189	4		5 139	90	9 1	6 6	8 90	Al.
ġ.	10	ANCTON W 145 & CO 40 454		5.3406	8.500	34	6,854		87	200	10		6 129	81	5 6	0. 6	6 44.75	E.
iri .	16.	WEST PANERLES	78	0.0213	6.800	29	5.472		- 11	144			100	. 80		9 1	4 66	
10	107	JUNCTION CO NO 502	N.	2.8617	5.800		4,590		24				4 100			à 1	27.80	4
at:	16	WEST ICT IN 21 & OSCESSIA PURSUE	3	11562	3.600	25	4.214		20	123			1 145			d. 1	9 45.55	
11	16	WEST JOY IA NO B. CROSSINA BURNUS	- 3	11.9912	5.800	- 54	4.254		20	100			1 140	1.11		i -	0 87,22	
44	H 108-	WEST LIVERS OF CORRECTIONALIE		6.260	9.400		0.661						139				7 1.82	

		MINN.	SECTION			Passenger Cari,	Total Trucks							CT Maditiple	ALL VEHICLES	TRUCKS ARE
OUNTY ROUTE DESCRIPTION	DENOMPTION	MIRROPAL	appende a	MOT			and Sums 20	UND.	MEANE	NUMBER YORKS	CTHARD	CHARL	CTRAFLE		SME	BUNES VMET
\$7 . SE	EAST AT IA IS & DIRPTWOOD IT	M	1.5995	5,400	17	3.861	1733	- 15	170	16	3: 1	9: 13		4 4	- 17	
P 20	EAST UNITS OF CORRECT CHANGE	- 24	12406	4,770	- 15	8.134		16	299	- 11		H 12		2 2	3,186	
D D	BAST NACTON CE 40 L48 BAST NACTON CE 40 L48	-0-	0.7134	4.450	- 17	1.838		-		- 40				1 1		
9 9	WEST LINE EA COUNTY	-	9.6922	4,800	13	1,910		40				H 12 H 12		2 2		
87 28	IN 141 S CO 40 AND INTERCHANCE	-	3.7136	14,100	- 20	9,400		191		-				49 12		
- T	CO NO KIJO INTERCHANCE	9	3.5254	14,700	46	13,54		202					1	i i		
97 29	SOUTH-EAST SOUTH-WEST NAME		9.2960	940	1	879			- 27				74	1	2 34	
47 29	EAST-HORTH WEST-HORTH KANN	18.	0.2675	1,870	- 4	3,40		10	40	2	6	9	81	1	1 45	4
45 26	SEEST-NORTH ANNIE		0.0566	879	- 1	464			- 4	4	K	9		4	F 3	Al.
41 24	BAST-NORTH KANIF		6.1112	1.840		85		4					04	1	4 12	
97 29 97 29	NORTH-EAST NORTH-WEST KAMP	-	5.2861	1,460		1,29		10	- 4	1 1	5		N.	5	A21	
47. 29.	SAST SOUTH WEST SOUTH KAMP SAST SOUTH BAMP	-	1.2854 1.2867	540	- 5	- 1			- 5		-		96	1 -	4 15	
47 29	WEST-SOUTH KAMP	-	1 1006	- 10					- 1		ş	-	7)	5-1		
87 29	CO NO DEL OPERCHANDE		5.4665	14,800	10	11.80		150	835	104	9 1	73. 4.1	ni i	46 12	0 14,325	5 43
87. 28.	WEST-COUTH RANGE		5.2888	200	-	- 1					E.		41	1		
67 29	SOUTH-EAST SOUTH-WEST RANK	.4	5.2546	240	-	-	40	- 6	- 1	- 6	6.	9	84	1	1 4	
87. 28.	EAST-NORTH HEST-NORTH BASIF	4	0.5250	740	- 1	140	408		16	1	4.	28 1	40	8 U	2 20	8 2
45-36	ACREMANT ACREMENTS AND	-	2.4980 2.2446	791 140	_	- 49	406		- 17	-	-		45	6 4	- 10	
10 Si	EXIT COUTH BASIN	- 2	0.1462	- 100		- 1	7				5	<u> </u>	45	5 1		-
D D	SOUTH LINETS OF SERVICES BUILDING	-	1472	47,800	- 1	12.06	1,960	142	86	117	2 4	75 8.4	46 2	10	4676	54.4
97 2F	NORTH UNITS OF GENERALT BLOWS	M	0.0960	17,500	22	11.08		146		227				10.		
87 28, UT INSET WITHOUT			1.0766	17,800.	12	(2.4t)		143	476					10 14		
87 29	SOUTH RINERLES SOUTH RART	78.	6.7428	17,400	31	12.00		261					45	57 530		
87 28	SOUTH-EAST SOUTH-WEST RAMP	366	6.2796	510	1	431	81	- 3	13	36	2		49	2 7	1 11	
87 28	SOUTH-EAST SOUTH-WEST RAMP	18.	5,2114	520	2	45		4			8		14	3 /	1 115	
87 29	EKST-NORTH-WEST-NORTH RANKF	TM.	0.2945	4,126	7	5.721		. 15					41	9 13		
97 29	NORTH-EAST NORTH-INEST BANKS	M	2.3(5)	1,620		8,504		3.6	- 65	12	1		52	0 10		
97 29	EAST-SOUTH WEST-SOUTH RANK		5,1490	460		30					5		46	5 1	F 534	E
87 36 87 36	EAST NOUTH WEST SOUTH BASIS NOSTN UNKTS OF SERVESON BULKS	- 74	0.1012	14,600	- 1	10.15		136	775	287	5		46 14	22	430	
9 0	SOUTH LANTS OF STOUR CITY		0.0125	34,600	200	18.59		120	791	186				6 23		
D D	ROBITE LIMITS OF SIGUR OFFY	W	0.1009	24.600	- 10	13,530		190		267						
D D	SOUTH USERS OF SOUR OFF	4	0.1410	24.800	20 30 30	18.516		120	772	100	Q-1		46. 1	60 22 60 23	3,46	
97. 29.	in 176 in/ENDWOOL	N	1.5206	24,600	316	14.534		130	7113	137			86. (4	46 32	32,487	
91 26	SOUTH EAST SOUTH-ISEST NAME	346	5.5612	1.000	, N	2,485	912	11	50		à.		99	14 3	1 711	
47 (9)	EAST-NORTH WEST-NORTH BANKE	No	3.3757	8.000	- 12	0.440		60		59.			96. 1	10 4		
村 村	NORTH EAST NORTH-WEST BANK	M	5.4445	8,500	- 11	626		66		10	A		19	5 3	1,695	
#E 28	EAST-SOUTH HIST-SOUTH KAUP	N/	1409	1,800	- 1	1,294			- #				82			
87 26 87 26	SOUTH ENDT MAKE EAST SOUTH HEST SOUTH MAKE	- 100	14002	1,360		4,40		- 10					46	(d) 21		
17 TH	1 L26-UK 75 & UK 22 NPRROHANGE		5.1729 5.0408	8.400 15.400	- 5	630		179						95 40 90 181		
97 29	ACCETH BAST SOUTH BAST RAW		1296	8,300	- 16	8.09		46					86	4 1		
47 29	EAST-ACRTH-BANE	M	1.466	4.840	- 4	4.676		18			2		18	A 7	6 2,450	
47 28	BAST WORTH BAST DOUTH RASH!	MA.	2.4629	5.400	16	8.140		54		40	1		16	20 91		
67 29	989F-908TH-100F	M	3.4001	Tid	1	16	100	29		28	B.		it.	* /	4 190	6 1
87, 29	SOUTH HIRST LOOP	M	0.4879	1.800	1	2,949	790	31	229	40	5		98 2	12 13		
87 29	NUMBER OF THE PROPERTY AND PROP	(M)	0.3470	1,400		4.77		59			5		ME.	8) II		
87 28	NORTH-REST RANGE	(M	0.5613	3,320		1,090		31.			5		65	2 /	1 411	
87 BE	WEST-COUTH NAME		3.862	1,160		1,431			145	29	3		82	S 2		
97. 29. 97. 29.	NEW AT B DACE AND INTERCHANGE NESTABLE PROCE AND PROCESSES		3.1810	91.600 25.200	- 44	34,840		128						17 301 14 17		
47. 29.	10UTH-EAST 10UTH-SEST ASAM	-0	0.1516	1.00		2.00		29						12 M		
9 9	EAST WEST AND CONNECTIONS	M	0.0000	1310	- 2	2,07		18	- 17	40	-		46	7 1		
97 26	AAHP CONN TO VIRGINIA ST	M	0.0060	1,870							-	-	-	4-	10	
87 28	EAST-SOUTH WEST-SOUTH NAME *	746	0.2876	1.980		2.40	916	21	165	18	2 .	k0 1	er :	12 34	1 100	0.00
67 29	CPF NAME TO MERANDIA STREET	766	5.4106	1.960	9	3.834	129	10	- 41	10	1		59	3	P 1,379	
97 28	DIV BASE TO SESSAGNA STREET	744	1400	1,965	- 1	2,831	1,00	140	- 41	- 6	6	2	88	2 1	1 60	
41 26	EXET NAMELES?	765	0.0823	17,690											544	
PT DE SALTROUND-DIFF BAS		'M.	5.5346	8,300											1.534	
67 28 27 20	EARP CONNECTION TO IN LE		2,1296	3,760										_	411	
97 29 87 29	WE OFF KARP (DISK VIRGINIA IT	- 0	0.2966	4,180							-	-	_	_	979	
67 26 67 26	INTERNETION PEACE STREET		0.0554	24,700 24,700	44				-	- 10			40		1,254	
D D	US TY INTERCHANCE WE OFF RAME TO US TY *	- 24	0.091A 0.2109	28,700	-44	2.60			100	- 115	5	EF: 8.2	47 1	0 0	7 L328	
-0-0	EA.EL.E-W. 6009 *	34	1.1422	5.800	-	5.66			- 2	- 1	-	-	M.	1-1	6 133	
10 0	EAST-WEST SOUTH-WEST NAME *	M.	50181	1.000	- "	4.80		- 12		100	2		D	2-		
D D	THE OFF BASIS TO HARRY TON BUILD!	- Mi	0.2412	2,770		1,975		-7	13		2	1	10	2 -	44	
4H 2H	14 WE WEREN	/M	0.2909	4,270	- 9	4.12		18	- 2	(0)	¥.	¥	40		1,197	
- II - II	Series State Scientification *	M	1,2156	4.800	12	0.627			134	200	32	487	41	2	6 1,245	

MATE BY	NOTE:	DESCRIPTION	protection	MURIAL MARKOPAL	SENSTR	AMET	ANTORCYCLE VAN		Total Tracks and Soors B	100	nomer.	SCHOOL SCHOOL	CTRAFF	COMME COM		Ne ALL VEHICLE VALUE	BUTTER VALE
17	75	SOCIAL DESIGNATION OF THE PROPERTY OF THE PROP	T MANUAL TON BOX OF THE CHANGE	N.	6,2850	23,100	29	18.127	4,244	179	E-5	294	(7) 40	safetiment make the burst to be direct.	222 3		112 14
95	19		Wirk, Str.E. Will Assist 7	W.	8.5015	6,800	12	6,520	361	54	236	29	2 1	88.	1		Asia E
97	29:	BIS OFF MANY 10 HAND, TON BUYD	& WE ON FROM US 17 *	M	0.0822	5,670	10	8,290	994	26	524	22	F 1	246	5	8.	ner
97	29		with the Fill blances TF	7M.	2.1209	4,850		4,647		28		18	2.	46	2	8	574
90	295		BIS OFF KALLET TO HARRYTON BUILD!	W.	2.3891	1,760		5.594			4)		E 4	36			564
97	200		MORTHEAST SOUTH-BAST KAMP *	3M	5.2064	2,670		2,742		81	14		¥1	40	1		675
97	20		THE SHE WILLIAM A	JM:	0.0708	8,550		8,300		0.0	340	20	2 1	7 529	6	8 1	679
97	330		EAST-MEST SOUTH-MEST CONN.	M.	0.0078	1,770		1,711		- 1		2	0	17	4		140
\$1	29		NORTHWEST SOUTH-MEST BASM	(M)	0.2568	1,790		1,713		- 2		2	8	1 17	4		455
11	29		WIR WIN WIS NAME *	766	5.2815	5,700		5,844		24		39	4 4	74.	. 7		804
97	. 29		WEST ASSCTION IN ALL INTERCHANGE	34	1.5862	50,500		25,255		211		153	20 40	9.239	105	74 49.7	
-85	29		ACRTH-MEST BANK 1	366	2.8012	1,490		3,882	- 5		42		š	18			440
-85	- 290		WEST-ACRES NAME *	766	0.3364	1,170	- 2	7.045	76	_	42	-	1	340	-		No.
- 85	290		NORTH EAST NAME *	766	9.2978	2,860		-									NEC .
\$7	28		WEST UNITS OF SOUR CITY	M.	5 7883	27,400		25,467	4,261	988	877	288	A 30				465
-55	-85		SOUTH DAKETA STATE LINE		5.0047	27,400		22,487	4.852	389	827	188	18 36	2,890	277		126
-55-	26		BANF COWN TO VINDING ST* AMCTON FEARL STREET	N.	1.3841	3,8%									-		526 576
10	-77-			N.	E 1899								-				
-50	-25		NORTH EAST KAMP EAST-SOUTH KAMP	-	0.6792	4.010					_		-		_		NOV.
-10-	-25		CONN TO FLYDD BLAD	25	6.5909 6.6947	4,270					_		-				M6.
- 10		Charles of the Williams of the	NORTH LANTS OF SWITHLAND	-		740		542	-			14	-		-		
-14	71	JUNCTION IN 141 & HICKORY ST TO	South Litera of one	-	0.3999 X 8863			567	775			20	5		-5		229 962
-50	-85		30UTH AT CO 40 054 & WALL ST	-	0.5527	- 50		547				- 2	5-1	- 1	-5		400
-50	-25		SCREW LINES OF CREE	-25	1,2928	- 10		766			- 2	- 7			-		795
-10	100		SOUTH LIMITS OF ANTHON	7-	4.7366	800		711			67	- 7	0 - 1	- 22	-2		294 6
-10	- 80		SQUTH AMOTION CO FO DRE	Sec. 1	5 2895	M90		716		- 13	60	- 12		- 20	-		166
85	- 61		INTERIECTION MAIN STREET	54	5.2394	3,180		962	294	-7	- 7	-0-	1-1		-2-		256
-10	-짮		extense than and avenue	50	5.5430	140		743				- 11	0	- 2	-2-		190
-14	- 50		ROKTH LAKES OF ASSESSE	344	5.4457	990		742			- 1	-11-	0-1		-2-		125
10	91		N/NCTION CO NO DRE		5,2850	1,500		901	169		54	-5-	1-1		2		196
10	91		A/MC709-10-40-522	-	6.0795	970		771		- 10		- 20	0-1		2		per L
10	11		APRICTURE SASTIN STREET		6 6071	1200		811	269	- 11		- 2	0 0		2		525
10	84		WEST UNITS OF CORRECTIONING		3.4703	600		426		-	14		2 i				403
20	20		WEST ACT US 20 & CROSSIVA AVENUE	TAA.	0.0921	400		471	149	- 2	- 15	A	2 1		6		20
100	10		NORTH LANTS OF CORRECTIONAVIUS	M	510,86	1,490		1,179	246	11	- 60	- 16		127		-	100
85	41	BAST ATT US SO & DRAWGOOD ST TO	WEST LINE OF CO. LOUNCY		4.5663	1,440		1.186	249	14		14	1	110	16	F 53	tion 1
47	16	VS 20 6 IA L2 INTERCHANGE TO	SOUTH LANTS OF SOUR CITY	4	5.4034	18,300		10.876	1.142	- 67	504	100	14	1,140	10		104
43	"N		MORTH LIMITS OF SQUIK OFF	Ad.	8.9107	18,000		28,769		76		209	18 45		44		140 1
82	W		BAST LIMITS OF ROUSE O'TH	4	1,2904	18,000		18,768	2.136	76	400	1/8	18 19	1,128	46		107 2
42	'W.		JETH ITREET ACTESCHARGE	34	8,3001	14,000	90	15,765		79		106	18 42		65		E .
891	14.		SOUTH-BAST SOUTH-WEST BASIN	M	8.1137	4.000	137	8,717		1.1		14	1 1		9		216
87	75		EACT NORTH HEST NORTH BAME	34	8.1792	- 11	- 4	04		- 1					E		26
831	140		NUMBER TO STREET NAMED IN THE PROPERTY NAMED IN	M	0.4004	- 10		34	- 4	-					E		26
89	"N		EAST GOUTH HEST SOUTH NAME	M.	8.3902	3.500	146	3.641	363	12	79	17	1	E 120	F	8 15	107
97	71		BRANCH STREET INCIDENCES	M.	1.5124	35,500	39.	8.617	1,490	34	340	76	6 12	997	50.	66 13.5	149 2
47	16		10UPHEAST 10UPHEST LOOP	M.	0.8602	kúo	- 6	294	25	- 1		2	0			£ 1	6.00
87	76		ROOL STUDGET SHEET SOUTH LOOP	366	6,2191	40	1.	349	.29	- 1	40	1	E	111	A7	4.	81
10	76		IN 276 INDROMINISE	Mr.	8.3972	8.500	36	5,866	1,579	71	321	73	E 23	179	40	81 17	774
67	75		SMIT-SOUTH REST-NOITH SAME	/Mr	3.3122	1.425	8	1,397	17	- 1	44	- 2	E .	1 2	10	E	640
87	715		SOUTH LINE OF PLYMOLTH COUNTY	Mr.	6.2098	14.600	64	14.788	2,667	52	929	10	¥ 21	(.540)	36 3	17. 83	191
67	77.	SOUTH LAWYS OF SIGUR OTH TO:	1 20 6 In 12 INTERCHANGE *	M.	8-2617	34,400	120	25,297	105	88	458	80	11 4	6 823	15	24 8.1	105
87	128	129 B US-20 OFFSCHANSE	WEST PANERUSS WEST YART	M	1.2417	17.700	28	25,449	1,129	199	927	407	10 96	5.130	40	4 1	ERG.
87	340	20VTH ACT US 20 & CO RE 484 TO	SOUTH LINETS OF MOVILE		0.0088	4,370		3.793	843.	21	112	D	2 4		6	7.	117
87	340	50UTH JCT US 30 S CO RE 484 TO	SOUTH LANTS OF NOVILLE	4	2.0442	4,570		3,743	743	21	112	- 33	E 1	127	5	T. 1	179
10	140		INTERSECTION MAIN STREET	W	E4090	2,290	12	2,600	329		41	31	1 1	129	9	8 47	186
67	340		NORTH LANTS OF MOVILLE	M.	3.3743	2,280	9.	2,012	139		41	33	1 2	125	. 7	8 17	200
81	340		NORTH JUNCTION CG RD 164		0.1792	2,270		2,094		10		30	1 1		9		101
87	340		INTRABCTION CO RP 012		4.1709	3,740		1,364		10		30	4 1		9		267
87	340.		SOUTH LINE OF FLINKOUTH COLINTY	10	1.1417	1,690		5.467		10	14	36		1 76	9	4 67	104
97	341		EXET INVESTURS WEST AWAY	18	8.0716	2,460		2,119		17	93.	-17	1 1				177
97	144		WEST LANTS OF SLIDANS	18	2,9094	2,870		2,709		15	61	15	1 )		9	F. 1.	799
87	344		BALL PARTS OF BODAY	366	8-00%	2,991	- 10	2.860		12	. 76	17	1	106	6	8	381
. 67	341		TO JOINE HAY & ANY A LONG MICHOLOGY		4.3891	1,900	-	1.894		15	- 81	-8-	1 1	109		F 123	
87	341		MEST LIGHTS OF SWITHLAND	3	6.8272	5,340		1,067	248	15	Fi.	15	E 1	A 109	3	7. IL	DEF 3
87	344		AUNCTION LICKLETHEET	36	2,0402	3,390		7,080		12		37	2 1	7 206			80
87	245		ANCTION IN SUR-MONORY STREET	M	4.3113	3,470		3,219		12	79	17	F 1	7 (100)			495
87	344		BAST LAXETS OF SARTHLAND	246	2.4018	3,480		1,269		16	84	34	2 1	E 206			sin .
49	341		NORTH LINE OF MONONA COUNTY		1.7406	1,510		1,351	299	12	- 60	33	1 1	7 236	8	8 27	540

DUNTY ROUTE DESCRIPTION	DESCRIPTION	MUMAL MUMICIPAL	METERN LENGTH	MOT	MOTORICYCU	Facoerager Cars, (Vers., Pickops		mn .	SUZANI	MINANGE	SUMME	CHARLE	CTSAME	CTSANIE	CY Multiple Trailer	ANT ABACTES	TRUCKS AND BUSES VMT
87 175	HEST LANTS OF SHABURY		2.3628	1,170		627	297	- 1		0 1	4	1 18	129	. 1	1	2.76	540
87 129	JUNCTION THOMAS STREET	W	0.3489	1,176	4	629	287		1	0 1	2	1 18	139			40	- 0
17 175	INTERESTION EXIT STREET	M	8.2218	950		710	297		1 1	4 1	2	1 18	134			20	. 60
87 129	EAST LIMITS OF SANBURY	M	1,3315	891		610	297		1 1	16 1	2	18	134		1	210	. 7
87 ETS 128 WTERCHANGETO	KACTON LEWIS BLIG	W	8.2548	14,222	56	12,479	1,046		6 43	2 6	4 1	1 128	540	40	5 39	3.04	
87 376	AMETICS LINCOLN WAT	W	1,8890	13,600	45	1.00	304		2 2	4	8	53	210	1.		18.00	991
87 376	GACTON SLEW AVENUE	M	8.4042	13,800	57	12,422	421	- 1	8 34	0 1	d .	1 33	210	12	34	5.640	281
\$7 X76	WHIE AVENUE INTERCHANGE	W	0.603%	13,220	57	43.933	621	- 1	34	2 1	ė .	33	210	1.	13	8.027	871
87 176	IA 12 NYERCHANISE	W	0.110%	15,100	- 6	14.412	623	- 4	4 2	0. 1	4	21	131		1	4.00	194
67 376	HATEROECTION ATM STREET	M	0.376#	23,793	43	8,014	799		4 21	0. 6	20	67	100	12	10	1 4.04	200
87 876	INTERSECTION LET'S SPREET	W	0.1081	12,600	10	13,667	880	- 1	9 34	6 1		0 47	100	13		1,29	0.0
87 276	INTERCECTION LETW STREET	W	0.2921	12,491	110	11,407	880	- 6	6 94	0 1		6 47	800	17		1.90	204
47 174	HATEROECTION JATH STREET	NA.	0.1169	12,400	10	11,667	880	- 4	S 34	6. 7	6	67	100	1 1	21	4.28	266
87 878	INTERCECTION LET'N CTREST	W	0.9429	12,600	11	11,407	880		b 04	0 1		6 47	200	27	13	7,540	621
97 176 97 176	INTERSECTION LETW STREET	AA	0.4290	12,490	10	11,607	890		N N	4 1	W	67	5 806	1 17	- 21	5.346	875
97. 379	AUNCTION 28TH STREET	M.	0.1848	15,600	44			- 4	1 2	5 8	8	8 47	300	E 12	23	1.040	71
47 176	AJACTION 28TH STREET	M	0.7756	15,800	66			- 4	1 3	0 4	8	E 47	100	E 23	1 21	6.12	847
47 376	AUNCTION 28TH STREET	M	8.7172	11.400	44	9,760		- 4	V 28	0. 4	8 1	47	906	12		7,60	877
67. 376	WITEKEETSON KUST STREET	N/	0.1959	5,400	- 8	7,471			6. 21	4	di i	6 47	100			1.17	- 94
97. 379	WITHOUT ON 412T STREET	M	0.6655	6,400	- 16	7,471	692	- 3	4 21	0 4	ė i	6 42	100	17	7	5.300	490
87 376	WYSRISCHON 4127 STREET	M	1.1934	8,400	25	7,479	692	- 5	4 2		Ø - 1	6 42	101	17	21	1,396	880
97. 179	INTERIORING A GUT LENGT	M	0.8937	8.400	26	7,473	892	- 5	6 2	0 4	di I	6 47	800	12	r D	1.345	800
97. 179	LETTER WITTHCHARDS	M	0.4979	5,800	. 25	9,612	949	- 1	N 12	1 7	# 1	1 47	100	17	- 27	2.7%	29
67 176	SOUTH EAST SOUTH WEST LOOP	M	8.2529	200		199	21		l.	0	2	1	- 1			1 6	i
67 274	NORTH-EAST NORTH-WEST SAMP	M	8.3321	1,601		1.861	29		N 1	8	6					401	
87 879	1901 COUTH WEST COUTH RAISE	M	0.0879	210	- 1	199	34		1	1	1	1					
87 379	UER INTERCHANGE 1	M	8.2971	7,100	80	4.352	812		9 80	8 2	4	1 43	240	1	E D	1,800	180

### **Public Infrastructure & Utilities**

The Environmental Protection Agency defines three types of water systems, based on characteristics of the population it serves. A Community Water System supplies water to the same population year-round and includes municipal systems while Non-Transient Non-Community Water Systems supply water to at least 25 of the same people at least six months out of the year. This includes institutions such as schools, hospitals, and office buildings. Lastly, Transient Non-Community Water Systems supply water for places where people frequently come and go, only staying for a short period of time, such as campgrounds. The table below provides details on the 30 public water systems of Woodbury County.

Community Water	CWS	System Type	Source Watershed	Source	Population
System	Number	System Type	Jource Watersheu	Type	Served
Sioux City Water	IA9778054	Community water	Bacon Creek-Missouri	Surface	85,797
Supply	142770034	system	River	water	03,777
Sergeant Bluff	IA9774033	Community water	Headwaters Farmers	Ground	5,015
Water Supply	142774033	system	Ditch Watershed	water	3,013
Moville Water	IA9753022	Community water	McElhaney Creek	Ground	1,687
Supply	1717733022	system	Watershed	water	1,007
Sloan Water	IA9780059	Community water	Farmers Ditch	Ground	1,042
Supply		system	Watershed	water	., 0
Lawton Water	IA9743065	Community water	Elliott Creek Watershed	Ground	943
Supply		system		water	
Correctionville	IA9721076	Community water	Bacon Creek Watershed	Ground	766
Water Supply		system		water	
Anthon Water	IA9704060	Community water	Threemile Creek-Little	Ground	545
Supply		system	Sioux River Watershed	water	
Pierson Water	IA9766041	Community water	Village of Pierson	Ground	337
Supply		system	Watershed	water	
Danbury Water	IA9729099	Community water	Koker Creek-Maple	Ground	320
Supply		system	River Watershed	water	
Lofted View	IA9778202	Transient non-	Garretson Ditch	Ground	314
Events		community system	Watershed	Water	
Salix Water Supply	IA9770024	Community water	West Laterals-Farmers	Ground	295
		system	Ditch Watershed	water	
Bronson Water	IA9709046	Community water	Elliott Creek Watershed	Ground	294
Supply		system		water	
Hornick Water	IA9738057	Community water	West Fork Ditch	Ground	255
Supply		system	Watershed	water	
Cushing Water	IA9725094	Community water	Bacon Creek Watershed	Ground	230
Supply		system	-: -: -:	water	
Dorothy Pecaut	IA9778401	Transient non-	Big Sioux River	Ground	208
Nature Center	140700000	community system	Watershed	water	404
Smithland Water	IA9783060	Community water	Parnell Creek-Little	Ground	181
Supply	140770204	system	Sioux River Watershed Bacon Creek-Missouri	water	180
Green Valley Golf Course	IA9778201	Transient non- community system	River Watershed	Ground water	180
Stone State Park	IA9778966	Transient non-	Big Sioux River	Ground	150
Stolle State Park	1A3//0300	community system	Watershed	water	130
MidAmerican	IA9778105	Non-Transient non-	Bacon Creek-Missouri	Ground	137
Energy Co. Neal	IM2//0103	community system	River Watershed	water	13/
North		Community System	Mivel WaterSileu	water	
Global Foods	IA9778110	Community water	Bacon Creek-Missouri	Ground	120
Processing Inc.	142770110	system	River Watershed	water	120
Ag Processing –	IA9774002	Non-Transient non-	Bacon Creek-Missouri	Ground	110
Soy Plant		community system	River Watershed	water	'
Joy Flant		Louinnanity System	MIVEL WALEISHEU	water	

MidAmerican Energy Co – Neal South	IA9778106	Non-Transient non- community system	Bacon Creek-Missouri River Watershed	Ground water	107
Oto Water Supply	IA9758023	Community water system	Fern Creek-Little Sioux River Watershed	Ground water	72
East Side Acres	IA9700630	Community water system	Village of Climbing Hill- West Fork Little Sioux River Watershed	Ground water	64
Ag Processing - Refinery	IA9774003	Non-Transient non- community system	Bacon Creek-Missouri River Watershed	Ground water	50
Berea Heights Inc.	IA9778301	Community water system	Headwaters Farmers Ditch Watershed	Ground water	38
Salem Lutheran Church Correctionville	IA9721883	Transient non- community system	Headwaters Wolf Creek Watershed	Ground water	35
Whiskey Creek (Feedlot)	IA9778111	Transient non- community system	Big Whisky Creek Watershed	Ground water	34
Koch Fertilizer LLC	IA9774102	Transient non- community system	Bacon Creek-Missouri River Watershed	Ground water	30
Oscar Carl Vineyard	IA9778203	Transient non- community system	Bacon Creek-Missouri River Watershed	Ground water	25

Data sources: United States Environmental Protection Agency, MyWaterway.epa.gov.
United States Environmental Protection Agency, Drinking Water Map Application (geopub.epa.gov/DWWWidgetApp).

Utility P	roviders
Anthon	Bronson
Electric: Anthon Municipal Utilities & NIPCO/WIMECA	Electric: MidAmerican Energy
Water: Anthon Municipal Water System	Water: Bronson Water Supply
Wastewater: Anthon Municipal Wastewater Treatment	Wastewater: City of Bronson Wastewater Treatment
Facility	Facility
Telephone/Internet/Cable: CenturyLink, Evertek, Long	Telephone/Internet/Cable: Wiatel
Lines, Wiatel, and RuralWaves	Solid Waste: CHN Garbage Service
Solid Waste: Sanitary Services	Recycling: Gill Hauling
Recycling: Gill Hauling	
Correctionville	Cushing
Electric: MidAmerican Energy	Electric: MidAmerican Energy
Water: Correctionville Water Supply	Water: Cushing Water Supply
Wastewater: City of Correctionville Wastewater	Wastewater: City of Cushing Wastewater Treatment
Treatment Facility	Facility
Telephone/Internet/Cable: Schaller, CenturyLink,	Telephone/Internet/Cable: Schaller Telephone,
Ruralwaves, Nextlink	Nextlink
Solid Waste: Sanitary Services	Solid Waste: Sanitary Services
Recycling: Gill Hauling	Recycling: Gill Hauling
Danbury	Hornick
Electric and gas: MidAmerican Energy	Electric: MidAmerican Energy
Water: Danbury Water Supply	Water: Hornick Water Supply
Wastewater: City of Danbury Wastewater Treatment	Wastewater: City of Hornick Wastewater Treatment
Facility	Facility
Telephone/Internet/Cable: Long Lines	Telephone/Internet/Cable: Wiatel
Solid Waste: CHN Garbage Service	Solid Waste: CHN Garbage Service
Recycling: Gill Hauling	Recycling: Monona County Landfill
Lawton	Moville
Electric and gas: MidAmerican Energy	Electric and gas: MidAmerican Energy
Water: Lawton Water Supply	Water: Moville Water Supply
Wastewater: City of Lawton Wastewater Treatment	Wastewater: City of Moville Wastewater Treatment
Facility	Facility
Telephone/Internet/Cable: Wiatel	
Solid Waste: Gill Hauling	

Recycling: Gill Hauling	
Oto	Pierson
3.0	
Electric: MidAmerican Energy	Electric: MidAmerican Energy
Water: Oto Water Supply	Water: Pierson Water Supply
Wastewater: City of Oto Wastewater Treatment Facility	Wastewater: City of Pierson Wastewater Treatment
Telephone/Internet/Cable: Wiatel	Facility
Solid Waste: CHN Garbage Service	Telephone/Internet/Cable: Frontier, Wiatel (coming
Recycling: LP Gill Landfill	soon)
	Solid Waste: Sanitary Services
	Recycling: Woodbury County Solid Waste Agency
Salix	Sergeant Bluff
Electric and gas: MidAmerican Energy	Gas: MidAmerican Energy
Water: Salix Water Supply	Electric: Sergeant Bluff Municipal
Wastewater: City of Salix Wastewater Treatment	Water: Sergeant Bluff Water Supply
Facility	Wastewater: City of Sergeant Bluff Water Treatment
Telephone/Internet/Cable: Longlines, Nextlink	Plant
Solid Waste: CHN Garbage Service	Telephone/Internet/Cable: Long Lines, Sparklight
Recycling: LP Gill Landfill	Solid Waste: Waste Connections
	Recycling: Gill Hauling
Sioux City	Sloan
Electric and gas: MidAmerican Energy	Electric and gas: MidAmerican Energy
Water: Sioux City Water Supply	Water: Sloan Water Supply
Wastewater: City of Sioux City Wastewater Treatment	Wastewater: City of Sloan Wastewater Treatment
Facility	Facility
Smithland	Unincorporated
Electric: MidAmerican Energy	Electric: Woodbury County Rural Electric Cooperative,
Water: Smithland Water Supply	Western Iowa Power Cooperative, or North West Rural
Wastewater: City of Smithland Wastewater Treatment	Electric Cooperative
Facility	Water: Individual well systems
	Wastewater: Septic systems and/or lagoons
	Telephone/Internet/Cable: varies
	Solid Waste: Individual private contracts with waste
	management services

Collectors/Recyclers Partnering with the Woodbury County Transfer Station						
Household Appliances	Demanufactured in house by Certified staff Steel from appliances: Compressed Steel CO 2600 Boulevard of Champions, Sioux City, IA 51111, 712- 277-4100					
E-Waste	A-Tech Recycling Inc. 5745 NE 17 <sup>th</sup> St, Des Moines, IA, 50313, 515-263-3707					
Recyclable Material	Van's Sanitation & Recycling					
(cardboard, metal, glass, paper, plastic)	1553 18 <sup>th</sup> St. SW, Le Mars, IA, 51031, 712-548-4644					
Scrap Metal	Compressed Steel CO 2600 Boulevard of Champions, Sioux City, IA, 51111, 712- 277-4100					

### Woodbury County Transfer Station's Annual Tonnage:

Table 5 - Association Annual Tonnage

Fiscal Year	Total Tons Accepted	Percent Difference
FY2013	4,800	
FY2014	4,860	1.23%
FY2015	4,770	-1.88%
FY2016	5,199	8.25%
FY2017	5,403	3.77%
FY2018	5,738	5.80%
FY2019	5,180	-10.70%

Woodbury County Area Solid Waste Agency, Comprehensive Plan Update,

## **Financial and Business Assistance**

#### **IOWA DEPARTMENT OF NATURAL RESOURCES**



The Financial and Business Assistance (FABA) team at the Iowa Department of Natural Resources is committed to enhancing Iowa's Environment in ways that positively impact our economy and society.

#### Comprehensive Planning & Environmental Management Systems (EMS)

Each community in Iowa is part of a Solid Waste Planning Area. Every five years most Planning Areas solicit input and file Comprehensive Plan Updates (IAC 567-101) with the department for review. The plans describe the state of the 3Rs (Reduce, Reuse, Recycle) along with disposal information, programs and goals. DNR staff is available to help local officials with tools to assist in preparation to make important waste reduction and integrated solid waste management decisions.

#### www.iowadnr.gov/compplan

EMS is a voluntary alternative program to Comprehensive Planning. Solid Waste Planning Areas and Facility Service Areas who are successful program applicants receive training and technical assistance to implement the ten elements of EMS, keying on six environmental areas beyond waste reduction. Participants receive benefits specific to the program and submit annual reports detailing objectives and progress. Applications are accepted annually for new program participants.

Laurie Rasmus | Laurie Rasmus@dnr.iowa.gov

#### www.iowadnr.gov/swems

#### Iowa Waste Exchange (IWE)

With a non-regulatory network of representatives around the state, the IWE works to match up businesses, schools, hospitals, communities, and individuals that have waste recycling and/or disposal needs with resources to help meet those needs. Thousands of available and wanted materials are in the IWE's confidential, free-access database.

Bill Blum | Bill.Blum@dnr.iowa.gov

#### www.iowadnr.gov/iwe

#### Pollution Prevention (P2) Services

Pollution Prevention engineers provide confidential, non-regulatory environmental technical assistance at no cost to lowa businesses, industries, institutions and government agencies. Pollution Prevention Services offers opportunity assessments, the nationally-recognized Pollution Prevention Intern Program, Environmental Management Systems assistance, workshops and educational training. Since 2001, the Pollution Prevention Intern Program has saved Iowa businesses over \$91 million in implemented environmental improvement projects.

Jeff Flagle | Jeff.Flagle@dnr.iowa.gov www.iowap2services.com

#### Regional Collection Center Program

Regional Collection Centers (RCCs) are permanent collection facilities designed to properly manage and dispose of hazardous waste from households and conditionally exempt small quantity generator (CESQG) businesses. RCCs accept specific types of hazardous materials that display the following types of characteristics: toxic, flammable, corrosive and reactive. These characteristics can be found in items like cleaners, stains, polish and oils. Many RCCs provide a material exchange (Swap Shop) for usable products. Grants are available to establish a new RCC or improve/expand existing RCC facilities and services. Ongoing support is also provided to RCCs through reimbursement payments to help offset operating expenses.

Kathleen Hennings | Kathleen.Hennings@dnr.iowa.gov www.iowadnr.gov/hhm

#### Toxics In Packaging

Iowa law prohibits the sale or distribution of packaging containing heavy metals such as cadmium, lead, mercury, and hexavalent chromium (if intentionally introduced) and sets limits on the incidental presence of these heavy metals in packaging materials. The purpose of the law is to prevent these toxic heavy metals from entering the environment, recycling stream, landfills and waste incinerators. Iowa's Toxic in Packaging Program conducts both education outreach and random testing to assure packaging compliance in the manufacturing and package distribution industries.

Kathleen Hennings | Kathleen.Hennings@dnr.iowa.gov www.iowadnr.gov/hhm

#### FABA Environmental Education Services

#### Household Hazardous Materials Education

In an effort to assist all ages in understanding the concerns and risks associated with household hazardous materials (HHM), several education materials have been developed. Age-specific short videos and interactive computer games are available to help identify HHMs and discuss proper purchase, use, storage and disposal.

Kathleen Hennings | Kathleen.Hennings@dnr.iowa.gov www.iowadnr.gov/hhm

#### Mobile Education Exhibit:

The "How You Live Has an Impact" exhibit is an interactive way to learn about the natural resources used in our daily lives, the effects this has on our environment and simple steps that can be taken to minimize the waste of these resources. The exhibit showcases topics such as sustainability, recycling, household hazardous materials and water and energy conservation. Transportation is provided at no cost. The exhibit is also handicapped accessible, heated and air conditioned and available for use year-round.

Amy Wilken | Amy.Wilken@dnr.iowa.gov www.iowadnr.gov/mobileexhibit

#### Retailer Consumer Education Program

It is the policy of the state of Iowa to educate Iowans regarding the hazardous nature of certain household products including proper use, storage and disposal to protect public health and safety and the environment. Iowa law requires retailers that sell HHMs to obtain an annual permit and they may participate in a consumer information program by providing DNR-supplied education materials to consumers. Iowa law also requires retailers that sell certain HHMs (motor oil, oil filters and lead acid batteries) to accept these used materials for recycling and reuse or to post the nearest collection location for recycling and reuse.

Kathleen Hennings | Kathleen.Hennings@dnr.iowa.gov www.iowadnr.gov/hhm

#### **FABA Grants Programs**

#### **Derelict Building Grant Program**

The Derelict Building Grant Program works with communities with populations of 5,000 or fewer people who need assistance with addressing abandoned commercial or public buildings, all while diverting construction and demolition materials from the landfill. The Program works with applicants to address any environmental, heath and safety challenges these buildings pose and limits the amount of construction and demolition debris headed to area landfills.

Reid Bermel | Reid.Bermel@dnr.iowa.gov www.iowadnr.gov/derelictbuilding

#### Solid Waste Alternatives Program (SWAP)

SWAP provides financial and technical assistance to businesses, government agencies, public and private groups and individuals to assist with development and implementation of solid waste management projects to improve environmental performance and the bottom line. By recovering, reusing, and reducing the use of Iowa's valuable resources, SWAP projects save money, create jobs, increase revenue and protect and preserve natural resources by promoting resource management that eases the burden on landfills, reduces greenhouse gas emissions and improves Iowa's water, air and land quality.

Tom Anderson | Tom.Anderson@dnr.iowa.gov www.iowadnr.gov/swap

#### Professional Development Assistance Grant Program

The PDA Program provides grants to assist with the development and delivery of technical assistance, public awareness, and professional development opportunities for Iowa's solid waste management professionals. Program funds are available to local governments, public and private groups, and individuals.

Tom Anderson | Tom.Anderson@dnr.iowa.gov

For more information on any of the FABA programs, go to www.iowadnr.gov/faba

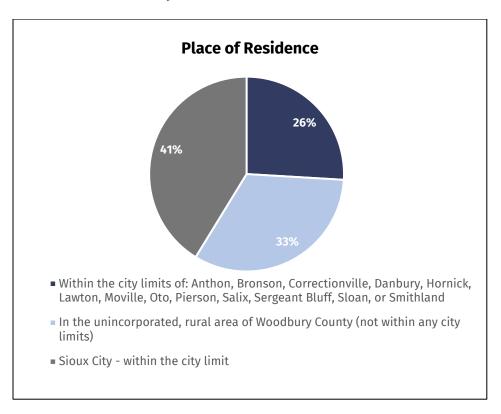
**FABA SECTION SUPERVISOR** 

JENNIFER WRIGHT (515) 452.1794 Jennifer.Wright@dnr.iowa.gov

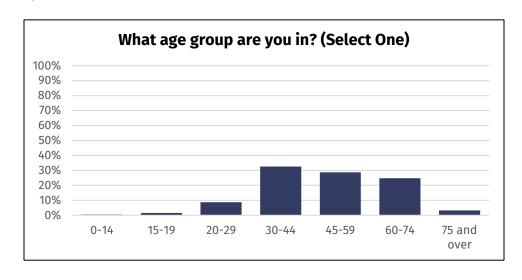
### **Survey Results & Public Engagement**

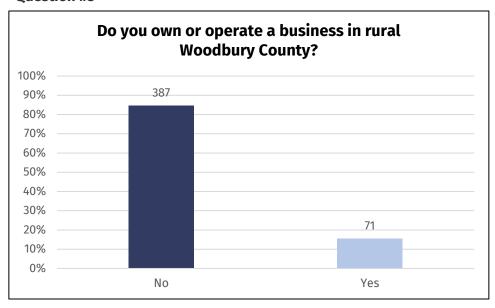
Results from the Woodbury County Comprehensive Plan 2040 Public Input Survey, Summer 2021

#### Question #1: Where do you live?



#### Question #2

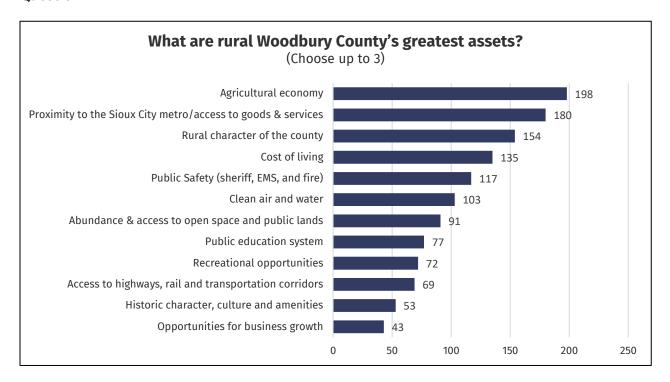




# If your answer in #3 is yes, what type of business do you own and how many employees do you have?

Rental
farm, 0
Farming no employee
Law Firm - 11 employees
Rural Highway department/50
Construction
Farming
Diesel mechanic, 1
Farm Ranch 3
2
Farm/ feedyard
Livestock
Restaurant. Meet market. Commodity brokerage business. Farming.
Church - 1 employee
Insurance Co
Woodshop and farm 0 employees
Emma's Lunch Box and 2
No business
Daycare
Construction - rendering maintenance - 5 full time employees
3
Independent sales

Farming.. no employees Pest control. 2 employees Farm Family farm In home daycare and 2 people Self employed cleaning. Independent Contractor Farmer Farm and construction Triple C Farms, 1 Farmer - 4 seasonal help Concessions Medical uniforms, 2 employees Operate Electician - 15 Farmer Na Contractor-1 Farm. 3 Healthcare and Education, 2 employees Farm, 4 employees Farm, seed 3 Paint sales 4 employees Attorney no employees Photography none Ag. 2 Farm and house flipping-selves (2) Property management/ rentals. 4 Cattle feed lot 5 Nonprofit 7 staff 67 volunteers Crop Production Retail & Services - 3 employees Farm Bar - 3 Farmer 3 Farm 2 row crop farm - 4 employees Direct Sales - 1 Farming Real Estate Farmer Farm Food Truck - 4



#### Other or Comments (please specify):

There isn't any great assets. This area needs help.

Taxes are lost than City limits. A plus.

Access to WiaTel Fiber and Access to Reliable Electricity

sense of family or community

Roads are rough and dangerous

Need to limit expansions of feed lots!

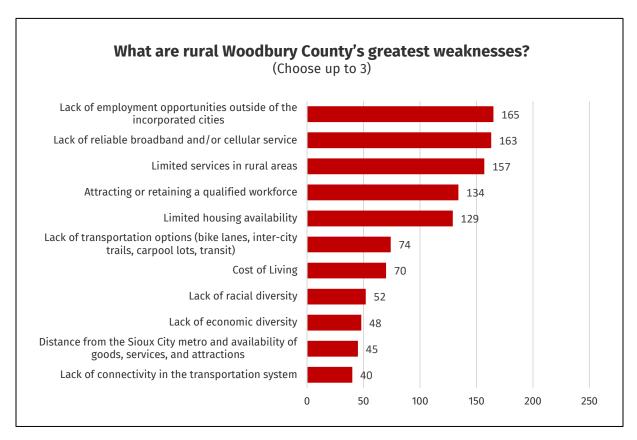
We have no great assets because Woodbury county is not taken care of dirt roads are crap. There is very little recreational opportunities the rural character of the county is a absolute joke.

Conservative rural values

Quiet

General high character of people in the region

No windmills!



#### Other or Comments (please specify):

large urban area with the political power. rural residents underrepresented although still asked to pay \$\$\$ in property taxes

County gravel road maintenance and service is extremely poor. Road beds need improvement, snow removal needs to be more timely to allow rural residents that ability to get to work in a reasonable manner. We live 3 miles from Sioux City yet need to take a day vacation on any snow over an inch with wind because the road isn't cleared until late the afternoon following the end of the storm.

There is no clean water in Iowa. We need stricter regulations on manure and fertilizer runoff.

#### none

We wifi thru our "Old" phone lines. Suppose to get new for high speed in 2 years, but SchallerTelephoneCo has been telling me 2 years for at least 2 years. Kids have a hard time doing school work on this internet service

Don't know

can't think of any

**Business** growth

Senior Citizen Centers (meals, activities, education, nurse access, group tours etc.)

Poor maintenance of gravel roads

Lack of access to waterways.

Mother Nature -- it would be nice if we could order the rain when we needed it!

A HUGE problem is internet and cell service

Rural economic development, secondary roads

Lack of police presence.

Deteoriating infrastructure

Cost of housing

Appearance is typically run down and there is no accountability for people to clean up their property

None

Money is not spent wisely by the Board County

Poor upkeep of rural roads

Poor gravel roads (mostly sand and not rock being applied)

Lack of recreational options

Lack of reliable Cell Service and Lack of Rural Water

Lack of rural grocery stores

Dangerous roads/intersections

Property taxes are ridiculously expensive

Lack of businesses in town also that pay a decent wage

Property taxes

cell service and traffice in Singing Hills area is horrific

Wishing..... Especially Now. With So much more traffic on 141/ Morningside Ave There was a Walking/Biking Lane!!!

quality of gravel roads

Agricultural land surveyed as Industrial

Bridges and roads. We are seeing improvement, but the have been neglected for a long time

**Taxes** 

Gravel roads need work

Proximity to Sioux City

Disconnect of county government with rural communities

No voice, very long way. For jury duty, kind of feel forgotten

There is no choose three everything for this question is Woodbury county's weakness we should be able to check every box.

Anti livestock production sentiment

Housing is ASOLUTLEY RIDICULOUS! I could have a house on a lake in many other states for the price of a house here. You put lack of racial diversity, you forgot to put "importing immigrants daiky to ruin the place where you grew up". I grew up here, lived lots of other places. Probably not staying here.

Trend to more government control

Gravel roads lack proper maintenance and a proper gravel base

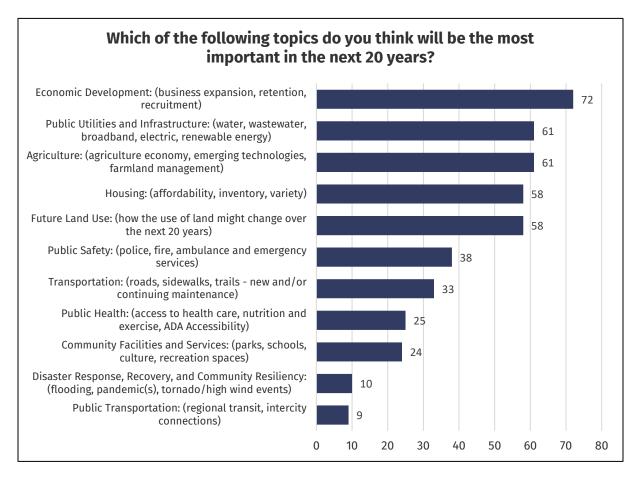
Few cities large enough to offer services the further one gets from Sioux City

Poor county road maintenance

High taxes compared to neighbors. Bad gravel roads.

Broadband in the rural areas

None of these bother me enough to mark them.



#### Other (Please Specify)

protect private property rights - including from unneighborly actions of another

Agricultural land use (combination of last two item). Sioux City sprawl is hurting ag in WoCo.

control sprawl. no windmills

Small towns have a lack of housing

keep rural areas rural

spread of Sioux City into rural areas

too much suburban sprawl from Sioux City into rural areas

Economic development, community facilities and services, public health, future land uses

Public infrastructure, economic development, transportation infrastructure

Public safety, future land use, agriculture

Economic development, housing, future land use

Housing, public health, public safety

Community facilities and services, public health, agriculture

public infrastructure, transportation infrastructure, public safety

economic development, public infrastructure and utilities, future land use

Internet

Lower Taxes.

Need to plan and lay out an entire sqr mile instead of single business or housing development. None of the above matters if we're overtaxed. The City/County should stop trying to do things. It's wasteful.

We need affordable housing in Sioux city 1000 to up to 1500 is not affordable

City forcing unwanted and unwarranted policy changes on rural areas, such as bike trails

Wildlife Conservation

Lifestyle amentities

Very sad to see wind generators in our county. Not enough of them to satisfy our energy needs.

Farmers taxed to the max to cover Sioux City area

Broadband connectivity to all areas

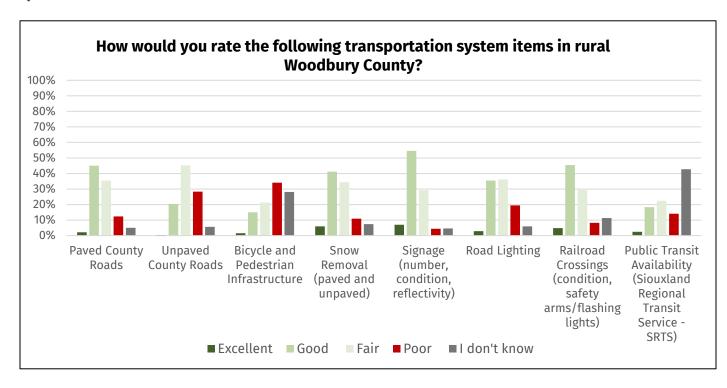
Renewable energy/solar farms

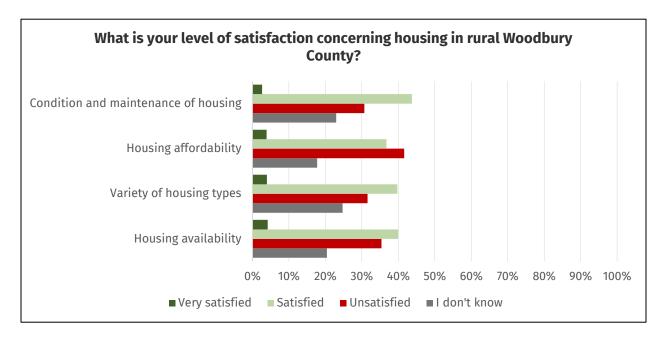
Growth is not always good. Until you have attracted some good paying jobs, NOT BUTCHERING ANIMALS JOBS, but good paying jobs where legal citizens actually want to work. For example Trinity Rail, that you all ran out of town. DUMB!

Maintaining independence from government control

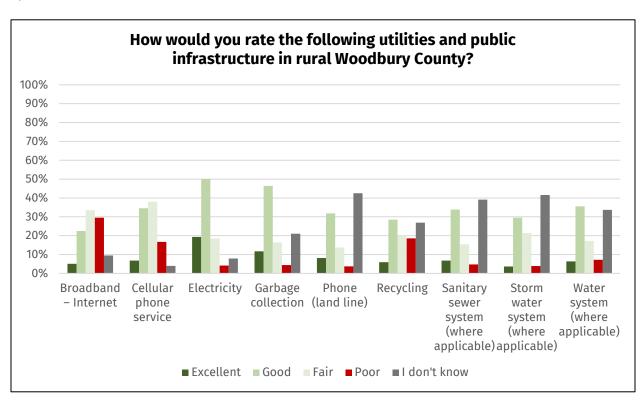
Expanding wind farms

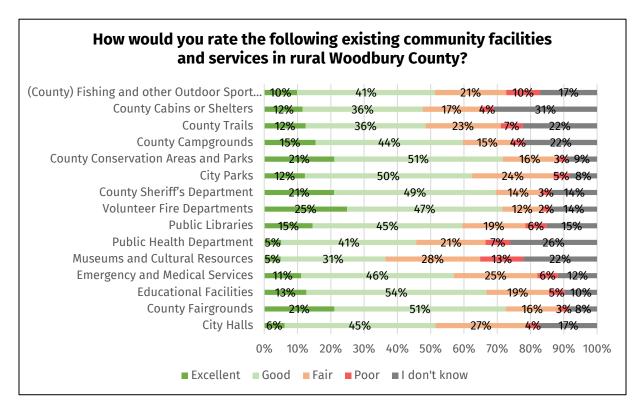
#### **Question #7**





#### **Question #9**





#### Other (please specify)

Wish there was a reservation system for camping.

Cabins @little sioux need bathrooms, shower building is to far away and causing folks use the woods behind at night

Not enough places to go fishing /hunting/ shooting range

Wishing. Recycling pick was available for the County!

Definitely need acces to more fishing areas-ponds, streams

More river access spots along rivers for fishing.

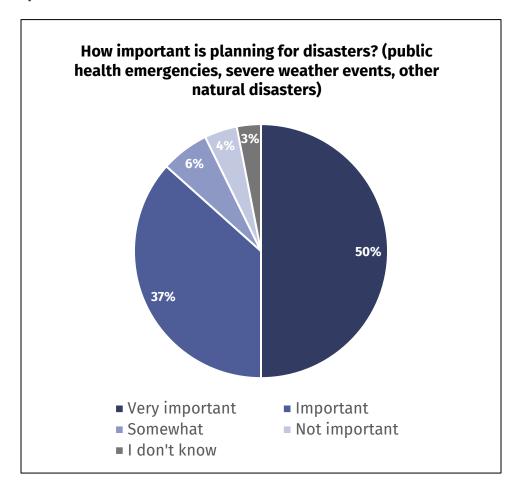
Resilience

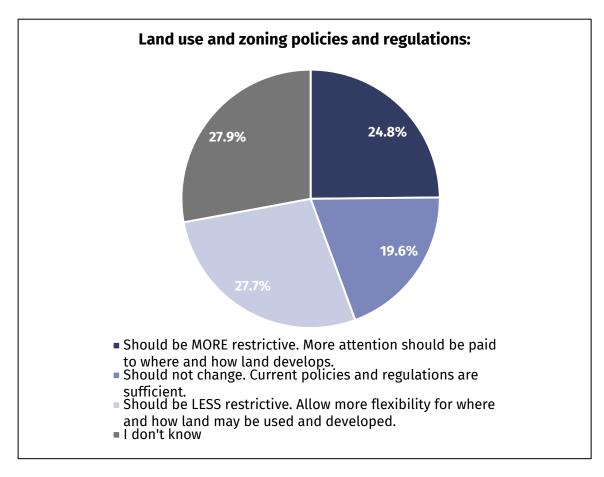
Need to work on fish conservation

Inadequate publicity of any above amentities!

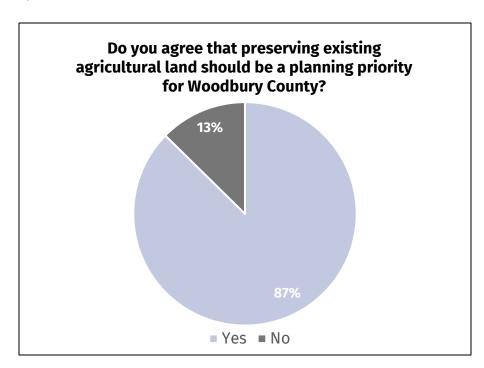
Please provide recycling options for county residents!

Not many camping opportunities in Woodbury County





#### **Question #13**



#### Comments:

what is meant by "preserving" if it means allowing farming (not requiring public use), then yes.

More care needs to be brought to preserving the land of local Native Americans as well.

too much suburban sprawl from Sioux City into ag areas

?

In certain areas.

Keep Iowa based on agriculture instead of developing cities. Leave the cities for the big states on the east and west coast.

Outside say a 15 mile radius from a city, to allow for future expansion.

A planned expansion of should include larger tracks and not single business or housing development.

I depends on context. If the land isn't producing well, and it could be turned into something more useful, go for it.

We live on ag land that is zoned industrial, ridiculous!

I don't think mayor bob Scott should get financial gain by owning land that the city buys from him needs to be checked out

Stop allowing county roads to turn into city streets. If people want acreages in the country only allow them on gravel roads. If people want to live on hard surfaced roads stay in the city

Let the market/economy and landowner determine what the best use of the land is.

Preservation does restrict the acquisition of l azad nds for both rural non agricultural business, recreational development, and rural affordability of housing

For farming. Not feed lots!

We have tons of empty buildings, and more buildings are being built at the cost of farm land. Less farm land= less food to feed the world.

Not private property

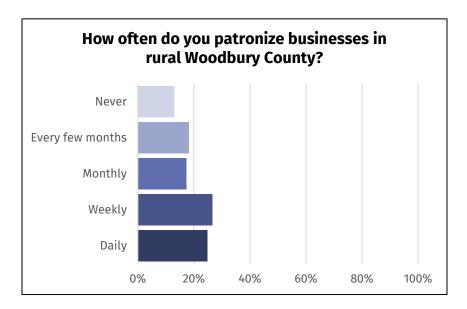
While I can't think of specific examples, it should be a priority to reuse existing developed land. We should offer incentives to redevelop and encourage using existing infrastructure outside of historical preservation.

Ag use for livestock,grain,vegetables for farmers markets,solar farm energy and wind turbines We cant build housing everywhere and expect to eat. We DO NOT need more people from out of state. Crime has grown exponentially! My generations kids are going to leave here and never come back unless their family owns a farm, they can get a good job, etc that keeps them here. With the crime, housing costs, higj taxes...there are better places to live than here.

Farming has to be stable and profitable for young families for this to be a priority

Outside of natural growth corridors or industrial opportunities

No windmills



#### Question #15: What types of businesses do you patronize in rural Woodbury County?

sma	ш	husinesses

small businesses

bank, hair, groceries, shopping

coffee shop, garden centers, groceries

Restaurants, gas, grocery, PO, bank, retail, Hair salon, Doctor, etc.

gas station, bank

grocery, clothing store, bar, bank

c store

bar, gas, bank, store

eating out

Seed sales. Custom pesticide application.

Convenience store, bank

Grocery store, gas station

restaurants, church, library

**Convenience Stores** 

Service stations, feed stores, car maintenance, propane and electrical utilities.

Bars, restaurants, gas stations, vinyard

gas, antique/second hand stores, farmer's market, pre-COVID - restaurants

Fireside in Anthon, Dollar Store in Correctionville - not much else for us to pick from

small businesses

Restaurants

Ag equipment. Pet sitting/doggy day care.

grocery, pharmacy, doctor

restaurant, barber, gas, bank, insurance

convenience stores, banks, bars

Grocery stores and gas stations

Fuel stations. Grocery

gas stations, restaurants

Gas stations, dollar general, restaurants

not sure

Gas station, convenience store,

shopping

farms, stores, coops

Farmers Markets, Local farms for produce

We do businesses closest, 10 miles away from Mapleton Monona County

Shops, farmers

Restaurants, convenient stores and family health

**Gas Stations** 

grocery, restaurants, gas stations

I don't know

stores, banks, restaurants

restaurants & cafes, bars

Healing centers, community groups (rek)

Restaurant

Grocery, medical, general merchandise, restaurants

I would like more diners in the country

NONE

Drug store, newspaper, library, variety, gas station

Agricultural

bank, Dr., restaurants

Country store Smithland

Restaurants

Agricultural

ag business

Casey's

Bout all

Restaurant, library, home goods.

Agriculture Food store

groceries, gas stations, pharmacy, post office, hardware, liquor, restaurant, auto repair, auto sales, bank, insurance agency.

Gas stations, grocery stores, food establishments.

Restaurants.

Restaurants

Have not

All types

Farmer

grocery stores, gasoline stations, car washes, church, school, Woodbury County Fair, stores like Walmart, etc.

Gas stations

Small town gas stations, coffee shops, hair dresser

Local

Dollar General, gas stations

Stores, museums, eateries

Gas stations. Convenience Stores, and restaurants

Small business owner stores

Ones offering jobs k

Restaurant

All of them

food

restaurants, bars

Eatery gas

Eating establishments..thrift stores..gas stations

None

Gas station. Postal service Little Woodbury county treasury

The corn industry

Food

Coffee shops, gas stations, consignment shops/boutiques

Gas station

Grocery, gas, hair salon, restaurants

Grocery

Gas. Restaurants. Convenience stores.

Gas station Restaurants

Restaurant

Building materials, retail

Grocery store .... Flower shop .. pharmacy

Any really that benefit within our county.

Casey's. Dollar General. Local restraints

Restaurant

Casey's, library, hair salon, 2nd hand. Store restaurants

Casey's, Dollar General

**GAS STATIONS** 

Gas, grocery, dining, drive inn

Restaurants and retail shops

Gas, cafes, convenience stores, steakhouse, pharmacy, beauty salon

ag and small businesses

Restaurants

Grocery store, pharmacy, hardware store, dentist, hair shop, flower shop

Craft and clothing

gas, convenience items, restaurants

Gas, Dollar General, Automotive, Casey's, Restaurants, Post Office

N/a

Restaurants

Restaurants, shopping centers, etc

Restaurants, convenient stores, gas

Locally owned restaurants and businesses

Convenience stores restaurants gift shops

Fuel

Retail and resteraunts

I don't know

Daycare

Grocery, dress, liquor, restaurants, post office, dry goods, eye doctor

Small shops

Clothing store

Ag

Na

Restaurants, gas stations, dollar general

Na

Restaurants places who fix mowers.

Farm/food

Gas stations grocery stores

Store

Gas stations, beauty salon, dollar general, bar/restaurant

restaurants

**Boutiques. Restaurants** 

Coffee shops, green houses, candle and furniture company

The gas's stations

Coop, locally owned places to eat, locally owned gas stations

Restaurants

Boutiques, flea markets

Local

Casey's- Dollar General- grocery Store- Subway- post office

Grocery, fuel, restaurant

Convenience atores

Stores

All of them

Convenience stores, grocery stores, restaurants, theaters, medical, etc

All services if available. Hard to compete with big box stores but availability is also important.

Gas stations and Dollar General

Gas, food, dollar store

Food fuel ag supply

Decor/flea markets or any unique shops.

Retail, service

**Implement** 

Convenient stores. Restaurants Auto shops Flower shops Barber/Beauty shops 2nd hand stores Groceries and gas station

Construction. Fuel. Restaurants. Co-op.

Gas station. Post office.

I have to drive to Plymouth county or Sioux City to get to a grocery store-that should not be the case. I patronize fuel stations, post office, boutiques, J&J Motors and unfortunately dollar general when absolutely necessary. Moville needs a grocery store

Gas station, grocery

Small local shops, restaurants, camping,

Conv stores Grocery

Hair salon, convenience store, DG,

Restaurants, retail

Restaurants

Food

Food

More "mom and pop" business to support local business growth.

Unique store (craft, decor) Restaurants

Coop elevator AGP John Deere dealership

Restaurants, convenience stores, Culligan water, auto repair, lawn service, bakery

Farmers Markets, restaurants and bars, gas stations

Church farmers market in Moville

I usually don't

Gas station

Restaurants

As many or as much as possible

Hair dresser, clothing boutique, restaurants

small shops, gas stations and bars

Oscar Carl Vinyrd

Gas stations, grocery stores

Gas stations convenience stores

Food

suppliers and hardware stores as well as servicing those businessed

Restaurant/ Bar Boutique Homemade goods and services

Restaurants

gas stations, restaurants, coffee/antique shops

Food venues

Parks

Restaurants

convenience stores/gas stations, winery, restaurants

All kinds

Restaurants, agriculture, crafting and sewing Gas station restaurant Αg Dining, bars, convenience stores Gas station Retail Stores and gas stations Na Retail Retail Restaurants Restaurant, gas station, convenience stores, thrift stores Restaurants, gas station, Restaurants Gas stations, restaurants, and retailers. Restaurants. Gas stations Grocery stores, convenience stores, restaurants. My lack of mobility and other disabilities interfere with me visiting rural businesses. Restaurant Clothing. Restaurant or gas stations Convenience store Dollar general Bar restaurants shops Restaurants, gas stations, post office, medical clinics, general store(DG), flower shop, Dining, fuel There are none. Gas stations- boutiques Scarecrow farm Service stations, ag equipment businesses Family fun businesses Gas stations, restaurants and bars. Gas station restaurant Local food establishments Service and restaurants Fast Food and gas stations Fuel Restaurants, plant nurseries, secondhand stores

Retail

Eating places

Gas/convenience stores

Food, drink, gas, retail,

Local bars and restaurants

Restaurants, gas stations, Dollar General store

Gas station, restaurants

Food

Gas stations, cafes, restaurants, bars, accountants, realtors, machinists, Ag retailers, mechanics

Restaurant

Nothing is within 7 miles of us other than Pronto in Lawton

Gas station, groceries, feed store, restaurants, drug store, implements

Farm dealerships

Restaurants

Restaurants

Local businesses in the small town in which I live

Gas station, Cafe

Restaurants

Restaurants

Convenience store, restaurant, bar, gas station

Grocery. Library, gas, banking, restaurants

Convenience stores, gas

Grocery, gas, farm store, clothing

Gas stations Grocery store Restaurant

Convenience stores and cafes.

Local businesses

Grocery Store. Barber/Hair. Restaurants. Ag business

Groceries, home goods, gas stations, coffee shops/restaraunts

Gas Stations Healthcare facilities

Dining

All

main street in small town

Groceries - gas - Furnature - clothing Botique's - all kinds of great stores

Fuel, restaurants tire and auto repair, dentist, pharmacy, grocery store, bank

Restaruant in Lawton and Bronson. Gas station in Lawton

Golf, Restaurants, Gas Stations.

Service businesses

Convenience stores

Gas, food

small town dining and gas stations.

Auto shops, restaurants, gas stations,

Restaurants, fuel,

Restaurants, gas stations, stores

Restaurants, repair services

Restaurant s. Gas station

Restaurants, grocery, convenience stores.

Restaurants

Restaurants/Bars, beauty shops, automobile repair shops, retail/coffee shops.

Fuel, Banking, Groceries

Convivence Stores, Bank, Barber, Restaurants, Local Shops & Photographers, Medical, Vision. I personally believe in keeping my money out in my community-it is our small towns we are wanting to maintain or improve.

Restaurants, gas stations/convenience stations

Restaurants

Bank, post office, gas station, restaurant

Grocery

Doller General

Restaurant, automotive services, hair salons, hardware, lumberyard, consignment shops, medical

Agriculture

Restaurant, gas, pharmacy

Grocery Store, Convienence Store, Library

Small town businesses.

Restaurants, gas stations, shops

Restaurants

We don't have many in Lawton and Bronson, but we eat at their restaurants occasionally. I live in Lawton. Get my gas and do my banking and go to our restaurant but that is about all that is available that I use. So close to Sioux City, so I shop there.

Restaurant

Bar/restaurant

Convenience stores, restaurants

#### Question #16: What businesses or services would you like to have in rural Woodbury County?

Attract and strengthen ag-related businesses

more local groceries - not just dollar general

Can't think of any

more transportation for the rural elderly for doctor appts., dental, etc.

butcher

bookstore

small manufacturing

festivals, brewery, agritourism (e.g. cheese making, locovore meats and vegetables, etc.)

Emergency health services, sheriff's department, gas/convenience stores, antique and secondhand stores

Outlet Mall, water park, more camping locations. Something to draw people from Omaha and Sioux Falls

Fuel station/convenience stores.

same

what I have now

just whats there

Access to more health care options and other professional services.

Local businesses, more love and respect for Native American sites and land, large playgrounds, parks, splash pads, pools

not sure

same

More LBGTQ inclusive/safe spaces

Oakridge conservation area is totally underused. Nobody out of the immediate area knows it is there! Another nature center could be there. A developer to create a resort of campground similar to AKOA would bring tourists. Hiking trails for a starter would be good. This area needs to be publicized and used, locals could be contacted to provide guide services for out of state people to hunt the deer and turkey.

keep what is

keep ones we have now

In Sioux City - not rural - better, much better streets to drive on!

**Grocery stores** 

Locally owned restaurants, ones to attract professional college graduates

more retail opportunities

Grocery store, medical clinic

More general stores in small towns

Fun zones for kids

don't know

Any

Any new businesses.

Auto repair

Transportation to and from air ports, amtrak stations Electric vehicle charging stations Fiber optic based broadband in all communities Home health care provision availability Senior Citizen centers More fully developed television service (over the air=no cost)

More small town grocery stores rather than big chain businesses.

Shooting ranges of all types

Parks and bike trails

Not sure

Pizza places, consignment shops and a bakery.

Na

I wish the small towns had more grocery stores. Corporate DOLLAR STORES pushed them out of towns

Grocery store in Moville

More medical access.

Food health and other basic need services and items

Service businesses. Repair shops.

Bars

Better cell and internet services

Not sure

More insurance

More food or touris attractions

Motels

Grocery store

Variety of new start up businesses to open up additional employment opportunities for high school kids.

Local meat lockers

Amusement park

More business who have standards that fit our Midwest lifestyle

**Grocery stires** 

More diversity and more options. Things that other bigger cities have. Indoor activity places for families.

More fast food places

More food:/dining

More variety of eating places ,Fire dept that are paid by state taxes, daily rural to city bus service,

More restaurants

I DO NOT FREQUENT RURAL BUSINESSES OFTEN.

Better internet options Better cell reception

recreational

Restaurants, convenience store

Not sure

A grocery store

N/a

grocery stores

Fast food, grocery stores, extracurricular activities for children

I don't know

Grocery and hardware stores

Grocery

More second hand shops. Wider variety of food

Keep post offices open!!!

**Grocery store** 

Farm and animal related family activities

Bakery, gyms

Kid friendly options that are worth the money.

Na

More options for food

Nothing

Groceriies

Entertainment

Greater access to phone/internet/local & cable/satellite tv

More kid friendly

Restraints stores

Pretty satisfied with what is available in rural areas

don't know

Shopping center

Grocery store's, employment opportunities,

Local

More restaurants

Recreational Familybiwned

A vet

More restaurant options. Better retail

Manufacturing and services of all types. Rural areas can have everything SC does. May need some assistance with infrastructure and planning.

Grocery store.

Internet

I'd like to see more reputable businesses in Sioux City aside from car shops, car washes, and part stores.

country store

Grocery

Grocery stores Fast food

Krispy Kreme More kid friendly things to do. Geared for like ages 7 and up.

Ag industries.

Grocery store. Lumber yard. Doctors office. Restaurant

Grocery stores with healthy options Lumber yard Hardware/variety stores Furniture stores

**Grocery stores** 

The County should not be deciding what businesses are in the county. Let the market decide.

Local stores

More affordable housing

Retail, hardware stores

An artists enclave or similar creative endeavor would be a draw. Otherwise, living in the city, I have shopping and services available close to me.

**Dunkin donuts** 

More local grocery stores

Transportation assistance, providers for services, and better housing options.

Recreational activities for families (low cost)

Manufacturing

Craft stores, clothing stores, eco-friendly bulk grocery shopping stores. Anything really

Better internet options for when kids need home schooled due to covid or shut downs.

Truck stops

As many as possible

Better access to mental health services and resources.

convience stores and post offices

More farmers markets

Hardware Auto

Restaurants

Groceries

Not sure

Better campgrounds and some attractions

Grocery, hardware

All kinds

All sorts

Businesses that create jobs more retailers and grocery stores

More livestock facilities. We need to add value to our crops and create opportunity for our children to stay and farm

Hotel

More gas stations

More variety

Na

Food

More commercial/retail and industrial/manufacturing businesses.

I like rural Woodbury county like it is.

Venues

I can't think of any other businesses or services that I would like in rural Woodbury County.

Department store, fast food options, community health center, gym.

Affordable housing for all. Affordable housing for disabled and elderly. Increased Public transportation and affordability to rural areas, small cities, and businesses. Increased a availability to rural medical services including Doctors and Clinics.

Grocery

Hardware Affordable groceries

**Grocery store** 

Better internet out of WiaTel territory

Breweries, bed and breakfast stops, wineries. You have to have something unique to get City people to travel that far.

Broadband

More family fun year round

ATV/UTV use areas; off highway/road bike trails.

Grocery store

Transportation options

Library, gas, groceries

Sewing, canning, cooking, growing classes and retail storefronts

More eclectic small shops

Groceries store, pharmacy, chiropractpr

?

Small engine repair, more grocery stores or at least smaller locations to grab a few fresh groceries without having to drive all the way to town

Grocery

**Targets** 

I would like a library, and delivery options. While I still drive, if I didn't, I would have limited resources to travel to Sioux CIty for goods.

We need better cell service ineastern woodbury county!! The tower in Anthon is ridiculous it doesn't reach 4 miles out of town

Need more options for Ural electric and telephone. The rural telephone company now should NOT also be engaged in purchasing ag land and building housing developments like they are doing now. That is a conflict of interest and using member money that should be used for maintaining phone lines and keeping expenses lower, not raising expenses. The rural electric coop is not trying to lower rates, but rather raise rates. They should merge with the neighboring rural electric coop.

More shopping stores

Public safety in the town in which I live, county wide bike trail system, hotel or Air BNB

Broadband Work from home

Grocery

We should be able to fill our jury duty responsibilities in a county closest to us.

Entertainment

Family activities and food

Specialists outside of the city- (Occupational Therapy, speech, therapy, etc...) Childcare Centers/Preschools

Hardware, implement dealership

Better internet ;)

Medical, repair shops/service stations, grocery delivery service

Agricultural and Construction Material Manufacturing

Massive lake dug out and filled by missouri river to fish and boat. Restaurants, tackle and bait shops etc. on lake

Something to do during the Winter.

More service businesses

Better Internet options. Better educational options.

Pave the gravel roads

More recreational and family centered activities

Economic initiatives in rural county towns

Groceries, etc.

Woodbury County Shopping is terrible - have to go to Sioux Falls or Omaha. More boutiques and unique offerings is what will bring people out to shop vs. amazon.

More attention needs to be paid to the rural Fire and EMS Depts. These selfless people do this dangerous work for Free. Giving up countless hours to serve their Communities.

I would like to see more mental health services for rural citizens, and businesses that create jobs that people can earn honest wage with benefits-for example manufacturing, construction, processing

not sure

More camping/water recreation

Fresh foods and meats,

Technically

NA

More restaurants and grocery options in small towns

Lawton is struggling to find businesses.

Bigger park or splash pad in Lawton

Recreational

#### Please leave any additional comments below. Thank you for participating!

Make quality of life improvements - connect to younger families with ties to the area to live here

Gravel roads are in terrible shape. Spend some money on roads.

It is a shame the Supervisors earmarked the Covid-19 funds for jail construction. A portion of those funds could have been used as kickstarter \$\$ toward county/rural economic development projects, tourism attractions (e.g. Plywood Trail), etc.

I think my biggest gripe is the poor internet service proved in the Cushing area

The unpaved roads in Woodbury County are abysmal at best. I hope the new "gravel" you are purchasing has more gravel in it than fines/dirt. By the way, where did the tax revenues for unpaved roads from the last 15-20 years get spent??? Obviously not on the roads.

#### **Thanks**

"Stop" the spread of Dollar Generals

Happy to live in Woodbury County.

The small courthouse in Anthon is a wonderful service for us out in the eastern part of the county. Woodbury County is very nice--but at times when calling the Sioux City Post Office to get information on a Passport, they would say to leave a message but they never called back. And it seems a little unsettling to have to call a Des Moines Office to get an appointment at the Driver's License Bureau.

#### 995

We love the Woodbury county fairgrounds. The current fair management is incompetent, hard to work with, and very dishonest. When you have a husband and wife serving as the fair manager and secretary it is a great opportunity for things to go wrong. The fairboard in general needs some oversight from the county.

I believe that Sioux city doesn't offer much for entertainment for our youth. Mainly drinking and gambling. Seeing something that attracts tourists and younger age groups would benefit our community.

#### na

Facebook has been a way for me to connect to business in rural Woodbury county.

#### N/a

Pierson, Iowa specifically has been run down and several of the homeowners/renters do not take care of their property. There are minimal sidewalks for pedestrian usage and they are often not taken care of or maintained so people have to walk and bike on the roadways and fear getting hit by cars, which many of the roadways could also use some maintenance. The city also has a poor water/sewer infrastructure and they cannot seem to locate where all of the watermains and shutoffs are even located and are not confident that the shutoffs are even in proper working condition because they are so old. This town needs some serious upkeeping.

Thank you for taking the time to look into agriculture and land use.

Highway 175 East of Danbury needs replacement—only about 3 miles until Ida county—it is extremely rough.

#### Na

Leave rural in in Woodbury County not an is them into the City. Spend the money more wisely rather pet projects. Leave health care alone. Qiut spending money set aside for pandemic for pet projects . and use the money the pandemic only

#### Nick Kerr 712-420-3364

The hodgepod way of expanding within the City and County needs to improve. Invest in a square mile, invest in the infrastucture and promote the area.

We need to have tax breaks like Sioux Falls so we can have a more healthy, thriving economy. Our mall is dead with high rent prices. Why? We have tons of restaurants and no shops to buy at anymore. We have way too many Dollar Stores!

Need to encourage ag ventures more. Look north to Sioux, Lyon and etc counties. Those counties embrace ag, and their communities and small towns thrive as a direct result.

Thank you for putting out this survey!

I hope the government would shrink itself but you're all drunk on power so you'll keep expanding. We need a more stable and quality medical community. Doctors keep leaving, offices don't take new clients, those who do take new clients aren't quality providers.

Housing is my be issue rent is extremely expensive in Sioux city no one can afford 1,400 for rent and still have to pay electric and gas etc.

Appreciate the chance to help

Roads close to Sioux City should be paved. I was told 40years ago that Glen Ellen rd would be paved Preserve the Loess Hills

Things need to change here new people and our form of government needs to change why can't we be progressive like Sioux Falls our population never grows

We need to look at Sioux and Carroll counties to see how wealthy we could make our county with livestock production and smaller farms.

### Na

The I-29 and Hwy. 20 corridors need to be primed for economic development opportunities, i.e. zoning and infrastructure. Areas outside of city limits need to be primed for residential developments and the rural cities need to start annexing and investing in themselves.

Keep wind turbines and turbine farms OUT OF HERE!!!!

I think we have seen great improvements in many areas in Woodbury County the past 20 years. Rural areas need more affordable public housing transportation options. We need more availability of recreational facilities Including parks, modern camping areas, a park and trails for recreational motor vehicles including off quads, side by side, and motorcycles. Increased knowledge and visibility or rural services, parks, entertainment venues, and public areas. The continued increase in availability of public water recreational areas such as Browns Lake and Snyders Bend. These public recreational water areas need to be saved and increased all water recreations of public swimming, fishing, and recreational boating. Increased tourism opportunities to all communities both rural and metro Sioux City.

So much money is being spent in Sioux City while the small towns fall apart. Sioux City is a dangerous dump anymore the streets there are awful fund the fixing of streets and the forgotten neighborhood and police dept so the crime will stop

Rural areas are falling apart due to underfunding from constant Republican policies. As they continue to cut education, school districts will have to consolidate more. When these small towns lose their school they are as good as dead.

Fix the potholes. Tell the garbage men to actually pick up the trash bins so they can stop breaking them every other week. Make there be more family fun events and areas that are year round. I travel great lengths to take my children somewhere to have fun. Water parks etc. We need those type of facilities in our area to continue bringing revenue and tourist to our community.

### N/a

Hog confinement, poultry confinement, and dairy locations should be more carefully considered for approval.Ramifications to neighbors, air and water quality, and people traveling on primary roads should be taken into consideration. But free strips in between cropland atnd water sources should be encouraged to protect water quality.Providing reliable internet to rural Woodbury residents needs to be a priority to provide a valuable resource for residents, businesses and schools.

More funding for cleanup would be great. There's always so much trash all over the place and graffiti/vandalism at the city parks. Maybe hold businesses more accountable for keeping their property clean?

Less government interference with private property. Mind the public land. It needs the attention.

Better than Monona, not as good as Sioux

We absolutely must maintain good county EMS services. Prehospital care and emergency rescue services are vital to rural residents and small town/city residents to save life and limb!!! Time to tertiary care in Sioux City is too great and Paramedics can start that care in transit to save lives and family tragedies

The beauty of Iowa is it's open space. I see Sioux City try to grab areas at the edge, and weep. Upgrade existing homes and clean up areas before you rob the farm land

I understand the board of supervisors do not consider woodbury county ems essential..what is wrong with them?? We need ems out in rural woodbury county!!

Rural woodbury county under the current leadership makes it harder for young entrepreneurs to start instead of easier. The current leadership only wants to help their little circle of friends instead of everyone. Very dissatisfied!!!!

Need better choices fir good jobs. Packing houses are jobs but nothing the type of jobs most people want. Let's get good businesses that most people are proud to work for, not smelly packing houses. Go to Sioux Falls and Minehaha county and take notes. They are doing more than one thing right. We also need more newer housing developments. Not like whispering creek, developments there average person can afford to buy a new house in. Again go to Sioux Falls and find our what they are doing, there are lots of developments like that up there. We need to plan ahead. Building one if countries largest pork plants and then doing nothing about the traffic issues going to it is terrible. Instead get the roads and infrastructure in place then build the business or development. Again Sioux Falls is great at this. Roads and stop lights are in place sometimes several years before it's needed, but they are ready for the growth.

Building a bike trail from browns lake to Snyder's bend should happen as well as finishing the beach at browns lake it's been two years with out beach get it together

Library needs larger budget so can attract and keep qualified personnel. Better communication with rural residents. Not just Sioux City!!

Too many bicycles on our hilly rural roads that seem to think they are cars! It is very hard to slow down or stop a semi when you pop up over a hill & there are cyclists in the middle of your lane. If they want to ride the rural hills they need to stay to the right side more. Surprised there are not more accidents

Less regs - don't raise taxes - Love living outside of Sioux City - don't want to loose all Those things that make Woodbury great!

Limit selling land for an acreage. Have a minimum of 20 or 40 acres per residence. As a general rule city people are not good neighbors in an agricultural community.

Why do we have CONSTANT road construction going on? It has been going on the same roads for 20 years. Why were curbs put on the bypass? What other highway has curbs? Who made the deal on that project? Why were useless, dangerous curbs put in, but NOT MUCH NEEDED GUARD RAILS? Especially on the entrance ramp from the mall to the bypass (behind Target), SHORT RAMP, BUILT INCORRECTLY, with a steep hill drop off at the end of the short ramp. The ramp should come close to the highway WAY sooner so you can see to merge easier and have more time to merge as longer ramp. MANY places on the highway NEED guard rails, we didnt need curbs to launch people into the air if they leave the road. Who got paid on that deal? You also have a RIDICULOUS 45 mph speed sign with a forward arrow pointing at the entrance ramp from highway 20 to the bypass.....they mean 45 mph ahead, but the sign is in front of and pointing at the ramp. This ramp is a TIGHT circle, 25 mph ramp. Feel sorry for people from out of town that do not know and think that ramp is 45 mph. Why is recreation not a priority in S.C.? Stop wasting money on highway curbs that is going to kill people and add some things to do. BTW looks like the mall is on the way out, stores closing daily. You might want to look into that. Sioux City recreation needs.... A Lake some where close. Over by the mall needs a skateboard park, ice hockey rink( winter)/ roller blade hockey rink(summer). Look at Sioux Falls (lots to do, no state income tax). Young people are not staying here, and I dont blame them, no reason to stay here....

We need more housing of all types.

We spent 9 years in a small community and family needs and resources were scarce. Had to drive to Sioux City most times.

County gravels are extremely poor once you get away from Sioux City. Well maintained only around the city

Housing would develop faster if we hard surfaces more roads especially close to Sioux City-I know many who will not drive our rural roads at night due to road striping not being painted enough - even busy corridors like Lakeport. To Sgt bluff is at times horrible with paint lines hard to see 3)

Rural turns off highways are hard to find with no signage or lights 4) more city people would explore rural Woodbury with better signage

The gravel roads are terrible & mostly sand

Roads are atrocious. Please add gravel!!!!

Please provide recycling options for county residents.

Better bike trails.

ΝΔ

Gravel roads-they've focused on making them wider which just brought in more dirt, the need for even more gravel, and more space for people to feel comfortable speeding on the roads. Gravel roads has been a big issue recently and definitely should be.

### Comments Received on Draft Goals and Objectives, Fall 2022

I love the idea of multi use trails that connect the communities. It would be great if they had good stopping/test pull off areas with benches/tables, water access, shade/shelter. Parks with toddler friendly/disability friendly swings& equipment Free or low cost health clinic for the county, the free clinic in Cedar Rapids is a great reference. County services such as a parents as teachers or a youth parenting program to aid young parents with parenting education, assistances. More information on 4H for all county residents for school aged children activities that are not sport based. More toddler/preschool activities Such as parks or open gym times at community parks and Rec centers.

Looks like there is a good overall plan. I would like to see more emphasis on rural housing preservation and zoning current rural and Ag land back to that vs zoned Industrial. Preserve the Ag and not just promote Industry

More efforts may be made with recycling if offering larger receptacles for free and providing educational opportunities in the schools. We need to look at more transportation options to rural towns. There is limited availability of healthcare when you leave Sioux City due to limited transportation for the elderly and disabled. We need to look at cleaning up neighborhoods or commercial areas that have been deserted rather than continuing to build outward into farmland. Can their be incentive for cleaning up areas of town for new homes/businesses?

Let's keep open spaces for people and wildlife. Maybe staff eats on eastern side of county to help with declining rural rescue squads. Keep trying to steer economic opportunities to rural communities

1. Update the plans for lakefront property near Correctionville 2. Plan for replacement of trees at little Sioux park - bring back more of a natural habitat for the nature there. The swans are great - maybe add another attraction like that. 3. Update bridge infrastructure. There are many that are narrow or unsafe and when it's slick out it's inconvenient to have to slow down to allow one vehicle to pass at a time.

Great job! 1. In regards to multi-family housing, please include safe and affordable parking options. 2. Infrastructure - there are many unknowns and concerns regarding the CO2 pipeline, please use your due diligence. 3. Economic development and educational opportunities, please also assist rural schools in the development and/or expansion of career academies. Marcus-Meridan-Cleghorn is one of the best in the state. How can that be replicated in Woodbury County?

- Sustainable ag programs cost too much.
- Nice to see urban sprawl addressed.

- Stop taking farmland.
- 4-H out into counties.
- Discourage people from buying an acreage and building a house. Usually the adjacent farmer does not have a good relationship with the occupant of the acreage.
- Promote renewable energy especially solar which has really just started to grow.
- Encourage zoning to be adaptable to renewable energy.
- The county roads are being repaired and looking good. County bridges have been fixed.
- So far medical service is acceptable but I'm concerned for the future. Small towns may have to put medical personnel on payroll.
- 20 years is great but 10 years to analyze and change might be better. The needs of people today will be much different in just 5 years.
- Thanks for this opportunity.

### Comments Received on Draft Document, Spring /Summer 2023

I would like to see more white collar and business professional jobs be brought to the county. Agriculture and Manufacturing is very important here but I would like to see more than just Wells, SBT, Smithland, Royal Canin, etc. factory jobs be the chief employers.

Encourage entrepreneurship by limiting government regulation. More freedom of choice. Help smaller communities work with the county to boost their growth, specifically by transportation/streets cost sharing.

I think utility solar should be recognized as a possibility in the future. This will attract white collar companies as well as blue collar jobs.

Consider expanding the trail by Correctionville and Little Sioux Park along the Little Sioux River.

Consider adding a conditional use option in the GI area to allow shotgun ranges. (Low population density, less noise issue, etc.)



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For Immediate Release September 19th, 2022

### Woodbury County Comprehensive Plan Open Houses In Sergeant Bluff and Anthon

The Siouxland Interstate Metropolitan Planning Council (SIMPCO) is working with Woodbury County to update the Woodbury County Comprehensive Plan, a planning document that outlines goals, objectives, and implementation items to work toward over the next 20 years. The planning area technically applies only the unincorporated rural areas of Woodbury County, but still takes into consideration trends and plans in incorporated areas.

Open houses are being held in Woodbury County communities to provide an opportunity for residents and business owners to review draft goals and objectives of the plan and provide input on topics such as economic development, community services, housing, utilities, and infrastructure. Public input will be incorporated into the plan as it continues to be drafted.

Woodbury County Comprehensive Plan Open Houses will be held in:

- Sergeant Bluff on Thursday, September 22<sup>nd</sup> at the Sergeant Bluff Community Center Fireside Room, 903 Topaz Dr, from 5-6:30pm
- Anthon on Thursday, September 29<sup>th</sup> at the Stahl Park Shelter House, 510 State Street, from 5-6:30pm

The draft goals and objectives and open house information can be found on the SIMPCO website, <a href="www.simpco.org">www.simpco.org</a>, under the Current Projects tab and on the Woodbury County Comprehensive Plan Facebook page, <a href="www.facebook.com/WoodburyCoCompPlan2040">www.facebook.com/WoodburyCoCompPlan2040</a>. Stay tuned for more public input opportunities as the Comprehensive Plan is refined and completed.

Questions and comments about the Woodbury County Comprehensive Plan can be directed to <a href="mailto:erinb@simpco.org">erinb@simpco.org</a> or <a href="mailto:corinne@simpco.org">corinne@simpco.org</a> or by calling the SIMPCO Office at (712) 279-6286.

### Comprehensive Plan Public Input Public Input Open House

### We need your feedback!

Join SIMPCO staff to learn about the update of the Woodbury County Comprehensive Plan for 2040. You will have a chance to provide comments about each topic that the plan covers:

- · Land Use and Natural Resources
- Economic Development
- Transportation
- Community Facilities and Services
- Housing
- Disaster Response, Recovery and Resiliency

Sept. 8th, 5:00 - 6:30 PM, Town Hall, 419 Main St, Hornick	Sept. 15th, 5:00 - 6:30 PM, Community Center, 815 Main St, Moville
<b>Sept. 22nd,</b> 5:00 - 6:30 PM,	Sept. 29th, 5:00 - 6:30 PM,
Fireside Room, Community	Shelter House, Stahl Park,
Center, 903 Topaz Drive	510 State St,
Sergeant Bluff	Anthon

For more information, contact Corinne Erickson, Regional Planner at corinneesimpco.org



1122 PIERCE STREET • SIOUX CITY IOWA • 51105 • PHONE 712.279.6286 • FAX 712.279.6920 • EMAIL SIMPCO@SIMPCO.ORG

For Immediate Release April 13th, 2023

> Woodbury County Comprehensive Plan Open House in Sioux City

The Siouxland Interstate Metropolitan Planning Council (SIMPCO) is working with Woodbury County to update the Woodbury County Comprehensive Plan, a planning document that outlines goals, objectives, and implementation items to work toward over the next 20 years. The planning area technically applies to only the unincorporated rural areas of Woodbury County, but also takes into consideration trends and plans in incorporated areas.

A public open house will be held at the Woodbury County Courthouse in Sioux City to provide an opportunity for residents and business owners to review the complete draft of the plan and provide input on topics such as economic development, community services, housing, utilities, and infrastructure. Public input will be incorporated into the plan prior to the approval and adoption process.

The Woodbury County Comprehensive Plan Open House will take place at the time and location below.

Wednesday, April 26<sup>th</sup>
5:00 PM – 6:30 PM
Basement of the Woodbury County Courthouse,
620 Douglas Street,
Sioux City, IA 51101

The draft of the document, a summary of goals and objectives, and the open house information can be found at <a href="mailto:simpco.org/woodbury-county-comprehensive-plan">simpco.org/woodbury-county-comprehensive-plan</a> and on the Woodbury County Comprehensive Plan Facebook page, <a href="mailto:facebook.com/WoodburyCoCompPlan2040">facebook.com/WoodburyCoCompPlan2040</a>.

Questions and comments about the Woodbury County Comprehensive Plan can be directed to <a href="mailto:erinb@simpco.org">erinb@simpco.org</a> or <a href="mailto:corinne@simpco.org">corinne@simpco.org</a> or by calling the SIMPCO Office at (712) 279-6286.

Press release about upcoming open house, April 13th, 2023.



### OPEN

### WE NEED YOUR INPUT!

Learn about the update to the Woodbury County Comprehensive Plan for 2040 and provide input on the draft plan.

Your comments will inform the development of the plan and the future of the County.

Wednesday, April 26th, 2023 5:00 PM - 6:30 PM Basement of the Woodbury County Courthouse 620 Douglas St, Sioux City, IA

For more information, visit the Plan website or Facebook page below.

facebook.com/WoodburyCoCompPlan2040 simpco.org/woodbury-county-comprehensive-plan

If you are unable to attend the event, please use the QR code or the link below to provide comments.



surveymonkey.com/r/9R39NCN

### Screenshots from the project website:

### **Woodbury County Comprehensive Plan**

Home » Woodbury County Comprehensive Plan



SIMPCO is currently working to deliver a new Woodbury County Comprehensive Plan 2040 to help guide the county forward through the next 20 years. The goal of the project is to develop a 20-year policy-guiding comprehensive plan that will help ensure that future plans for residential, commercial, and industrial growth, county services, facilities, and amenities remain consistent with the visions and desires of Woodbury County residents and businesses. In light of the COVID-19 pandemic and how it has affected the County and resident's daily life, the Plan will also address public health, safety, and disaster response, recovery, and resiliency planning. This project is partially funded by a U.S. EDA CARES Act grant.

SIMPCO is excited to work with Woodbury County to develop the Plan and will be conducting several opportunities for public input throughout its development, both virtually and in-person. Surveys and events will be publicized on this page, through Woodbury County's information outlets, City Halls, and various social media outlets.

Please contact Erin Berzina for more information on this exciting project. See below for more information on meetings, surveys, and plan development!

### DRAFT Goals and Objectives Public Input

- · Review the DRAFT Goals and Objectives for the Woodbury County Comprehensive Plan Update linked here.
- · Review the working DRAFT of the updated plan here
- Submit any comments, questions, or input at this link: surveymonkey.com/r/9R39NCN

### Public Input Open-Houses

On April 26th, Woodbury County will host a public input open house to receive comments on the final draft of the Comprehensive Plan. See below for the event details, or view the event flyer here.

Wednesday, April 26, 2023

5:00 PM - 6:30 PM

The basement of the Woodbury County Courthouse

630 Douglas St, Sloux City, IA

### Steering Committee Meeting Agendas:

- <u>February 31, 2021</u>, N.\Planning\Planning Group\Community and Economic Bevelopment\sowa\Woodbury\Woodbury\County\Woodbury County\Comp.
   Plan\Steering Committee\2021\_February 11\2312021 Steering Committee Agenda pdf
- April 15, 2021.N:\Planning\Planning Group\Community and Economic Development\Iowa\Woodbury\Woodbury County\Woodbury County Comp Plan —
   CARES\Steering Committee\2021\_A.15\4.12021 Steering Committee Agenda.pdf
- August 19, 2021: N.\Planning\Planning Group\Community and Economic Development\iowa\Woodbury\Woodbury\County\Woodbury County\Comp Plan
   CARES\Steering Committee\2021\_8.19\8.19.2021 Steering Committee Agenda\_Comprehensive Plan.pdf
- October 26, 2022: N:\Planning\Planning\Planning\Group\Community\and\Economic\Development\lowa\Woodbury\County\Woodbury\County\Comp\Plan
   CARES\Steering\Committee\2022\_10.26\10.26.2022\Steering\Committee\Agenda\_Comprehensive\Plan.pdf

### Steering Committee Meeting Summaries:

- <u>February 11, 2021</u>: N.\Pianning\Pianning Group\Community and Economic Development\iowa\Woodbury\Woodbury\County\Woodbury County\Comp
  Plan\Steering Committee\2021\_February 11\2.11.21 Steering Committee Meeting Summary.pdf
- April 15, 2021 N\Planning\Planning Group\Community and Economic Development\lowa\Woodbury\Woodbury\County\Woodbury County\Woodbury County Comp Plan –
   CARES\Steering Committee\2021\_435\435.2021 Steering Committee Meeting Summary.pdf

Screenshot of project website.

### Steering Committee Meeting Slides:

- <u>February 11, 2021</u>, N:\Pianning\Pianning Group\Community and Economic Development\lowa\Woodbury\Woodbury\County\Woodbury County\Comp.
   Plan\Steering Committee\2021, February 11\2.11.2\Steering Committee Meeting slides.pdf
- April 15, 2021: N:\Planning\Planning\Group\Community and Economic Development\lawa\Woodbury\Woodbury\County\Woodbury County\Comp Plan =
   CARES\Steering Committee\2021\_4.15\4.15.21 Steering Committee Meeting Slides.pdf
- August 19, 2021; N.\Planning\Planning Group\Community and Economic Development\lowa\Woodbury\Woodbury\County\Woodbury County\Comp Plan
   CARES\Steering Committee\2021, 8.19\8.19.21 Steering Committee Meeting slides.pdf
- October 26: 2022 N:\Planning\Planning\Group\Community\ and Economic Development\\iowa\Woodbury\Woodbury\County\Woodbury\County\Comp\Plan
   CARES\Steering\Committee\2022\_10:26\10:26:22\Steering\Committee\Meeting\Slides\_Updated\pdf
- February 13, 2023, https://simpco.org/wp-content/uploads/2023/04/213,2023-Steering-Committee-Meeting-slides-1.pdf



Erin Berzina, Regional Planning Director

erinb@simoco.org

712-224-8906

Screenshot of project website.

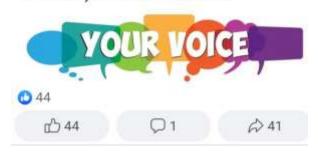
### **Examples of Facebook communications:**

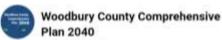


Woodbury County Comprehensive

23 Jul 2021 · @

Woodbury County Residents and Business
Owners: SIMPCO and Woodbury County need
your input on the future direction of Woodbury
County! Please click this survey link https:
//tinyurl.com/Woodbury-County-2040 and let
your voice be heard! The Woodbury County
Comprehensive Plan 2040 serves as the basis
for economic development, residential
development, and infrastructure improvements
over the next 20 years. Spread the word and
don't miss your chance to be heard!





3 Aug 2021 · (II)

Come and see us at the Woodbury County Fair this week to fill out your Woodbury County Comprehensive Plan 2040 survey and enter a drawing to win a 45-qt YETI COOLER! (only Woodbury County residents/business owners eligible to win the prize)

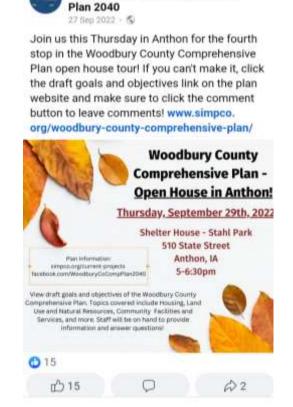
Don't want to wait? Take the survey and enter the drawing today! https://tinyurl. com/Woodbury-County-2040





We have two open houses left this month in Sergeant Bluff and Anthon! Click below for details. If you can't make it to the meeting, check out the draft goals and objectives link on our website, and make sure to click the comment button to leave us your input! www. simpco.org/woodbury-county-comp...see more





**Woodbury County Comprehensive** 



Enter to win a Scheels gift card! View the Woodbury County Comprehensive Plan - DRAFT Goals and Objectives Public Input information on the Plan's webpage below and click on the comment link to enter a raffle to win one of two \$75 Scheels gift cards! Comments will be collected until December 5th and winners announced December 7th, 2022. We value your input as we finalize the 20-year plan for the future of Woodbury County and hope to hear from you! Visit www.simpco.org/woodbury-county-comprehensive-plan for details.





Time is running out to WIN a Scheels gift card!
View the Woodbury County Comprehensive Plan
- DRAFT Goals and Objectives information on
the Plan's webpage below and click on the
comment link to enter a raffle to win one of two
\$75 Scheels gift cards! Comments will be
collected until Monday, December 5th and
winners announced December 7th, 2022.
www.simpco.org/woodbury-countycomprehensive-plan/





Daniel Priestly
Woodbury Co. Community & Economic Development
620 Douglas St. 6th Floor
Sioux City, IA 51101
dpriestley@woodburycountyjowa.gov

THIS IS NOT AN INVOICE

### AFFIDAVIT OF PUBLICATION

#363134- Public Hearing - Comprehensive Plan 2040

The undersigned, being first duly sworn on oath, states that lowa Information Media Group, a corporation duly organized and existing under the laws of the State of Iowa, with its principal place of business in Sheldon, Iowa, the publisher of newspapers of general circulation as identified below, and printed and published in the city of Moville, Woodbury, Iowa, and that a legal notice, a printed copy of which is attached as Exhibit "A" and made part of this affidavit, was printed and published in the publication(s) and editions dated as follows:

363134 The Record 4/18/24 \$49.96

Myrna Wagner Management, The Record Subscribed and sworn to before me by said Myrna Wagner this 18th day of April, 2024

Lori Wiersma Notary Public in and for State of Iowa

LORI WIERSMA
Commission Number 812609
My Commission Expires
09/12/2024

### Notice Regarding Public Hearings

NOTICE REGARDING PUBLIC
HEARINGS BEFORE THE
WOODBURY COUNTY BOARD OF
SUPERVISORS FOR THE
CONSIDERATION OF THE DRAFT
"WOODBURY COUNTY

**COMPREHENSIVE PLAN 2040'** The Woodbury County Board of

Supervisors will hold public hearings on the following item of business, on the following item of business, hereafter described in detail, on Tuesday, April 23, 2024 at 4:42 PM, Tuesday, April 30, 2024 at 4:42 PM and Tuesday, May 7, 2024 at 4:42 PM or as soon as possible thereafter as the matter may be considered. Said hearings shall be held at the Woodbury County Courthouse, 620 Douglas Street, Sioux City, lowa, in the Board of Supervisors' meeting room in the basement of the court

room in the basement of the court-house. Persons wanting to partici-pate in the public hearings may attend in person during the meetings

to comment.

Copies of said item may now be examined in the Woodbury County Auditor's office in said Courthouse by any interested persons. A digital

nitre ested persons. A digital copy may also be accessed online at: h t t p s : // t i n y u r l . c o m / WoodburyCompPlan. The digital version may also be accessed online at: https://www.woodburycountyiowa. gov/community\_economic\_develop-

gov/community\_economic\_development/woodbury\_county\_comprehensive\_plan\_2040/
You may forward your written comments by mail or email to: Woodbury County Community and Economic Development, 6th Floor, Woodbury County Courthouse, 620 Douglas St., Sioux City, IA 51101; Emails should be sent to Daniel Priestley at: dpriestley@woodbury-countyiowa.gov. Only signed com-

countyiowa.gov. Only signed com-

ments will be considered and should be received no later than 10:00 AM on Tue., Apr. 23, 2024. All persons who wish to be heard

All persons who wish to be head in respect to this matter should appear to participate in the aforesaid

hearing.

hearing.

Item One (1)

WOODBURY

COUNTY

COMPREHENSIVE PLAN 2040 
SUMMARY: To consider a comprehensive plan pursuant to lowa Code
Chapter 335.5. The proposed
Woodbury County Comprehensive
Plan 2040 is intended to serve as an
advisory document that outlines the
county's vision. The purpose of this
comprehensive plan is to provide a
current inventory of community services and resources and a thoughtful
statement of the community's vision

statement of the community's vision and goals for the future. The comprehensive plan includes analysis of the

following planning topics: Housing,
Economic Development,
Transportation, Public Infrastructure
and Utilities, Community Facilities
and Services, Land Use and Natural Resources, and Disaster Response,

Resources, and Disaster Response, Recovery and Resiliency.

The draft copy is available for inspection online at: https://tinyurl.com/WoodburyCompPlan. The digital version may also be accessed online at: https://www.woodbury.countyjowa.gov/community\_economic\_development/woodbury.county

development/woodbury\_county\_comprehensive\_plan\_2040/ Published in The Record Thursday, April 18, 2024 (#363134)

### Minutes - Woodbury County Zoning Commission - March 25, 2024

The Zoning Commission (ZC) meeting convened on the 25th of March, at 5:00 PM in the Board of Supervisors' meeting room in the Basement of the Woodbury County Courthouse, 620 Douglas Street, Sioux City, IA. The meeting was also made available via teleconference.

### **Meeting Audio:**

For specific content of this meeting, refer to the recorded video on the Woodbury County Zoning Commission "Committee Page" on the Woodbury County website:

- County Website Link:
  - o https://www.woodburycountyiowa.gov/committees/zoning\_commission/
- YouTube Direct Link:
  - https://www.youtube.com/watch?v=rpIVdwtKgfM

ZC Members Present: Chris Zant, Barb Parker, Jeff Hanson, Corey Meister, Tom Bride

County Staff Present: Dan Priestley, Dawn Norton

Public Present: Dan Bittinger, Daniel Hair, Peter Widman, Rand Fisher, Corinne

Erickson, Christopher Widman, Rebekah Moerer

Telephone: Tom Treharne

### Call to Order:

Chair Chris Zellmer Zant formally called the meeting to order at 5:00 p.m. All members present.

### **Public Comment on Matters Not on the Agenda:**

None

### Approval Of Minutes: 2/26/24

Motion by Meister to approve the minutes from February 26, 2024. Second by Parker. Bride abstained. Approved 4-0.

### Public Hearing (Action Item) for Proposed Woodbury County Comprehensive Plan 2040:

Priestley read summary of the draft comprehensive plan into the record. The purpose of the comprehensive plan is to establish a recommendation to the Board of Supervisors pursuant to Iowa Code Chapter 335.5. The plan is intended to serve as an advisory document that outlines the county's vision. The purpose of the comprehensive plan is to provide a current inventory of community services and resources and a thoughtful statement of the community's vision and goals for the future. The plan includes analysis of the following planning topics: Housing, Economic Development, Transportation, Public Infrastructure and Utilities, Community Facilities and Services, Land Use and National Resources, and Disaster Response, Recovery and Resiliency. In December of 2020, the Board of Supervisors entered into an agreement with SIMPCO for development of the plan. The project was funded partially by Cares Act money.

Corinne Erickson spoke on behalf of SIMPCO's work on the project by providing an overview including a historical account of the process. SIMPCO solicited public and stakeholder comments through open house events and surveys, with continuous opportunity for public comment. There have been approximately 450 responses to the survey. In 2021, a steering committee was developed, including several county officials, and overall met five times to establish rules and objectives for the plan.

Daniel Hair stated he was disappointed with the Land Use and Natural Resources section of the plan. He has communicated with residents through the Woodbury County Fair and Facebook regarding landowner rights. He believes the statement regarding Land Use and Natural Resources – Plan for Creation and Use of Alternative and Renewable Energy Sources in Woodbury County, especially the bullet point that includes - Continuously update policies that regulate renewable energy infrastructure to ensure that it does not present safety hazard and to minimize disruption to surround land uses – is too vague. Daniel presented a document for Commissioner review. Motion by Bride to receive. Second by Hanson. Carried: 5-0. Hair stated that throughout the public meetings residents voiced their desire for utility solar to only be acceptable in industrial areas, not agricultural areas. He suggested the following changes – Utility scale alternative and renewable energy sources should be placed in industrial zoned areas in order to minimize adverse impacts to agricultural and residential living. 1. Preserve

agricultural land for agriculture purposes. 2. Recognize alternative and renewable projects should remain in industrial zoned lands. 3. Respect the beauty of Loess Hills and natural landscapes and the great value of our rural resident's quality of life. 4. Utility Scale alterative and renewable projects should be viewed as industrial activities. 5. Preserve our agriculture land for future generations and protect our conservation areas for hunting, hiking, camping, fishing, and recreation use. He suggested wording supporting landowners individual choice to implement personal or private use of renewable energy infrastructure.

Bride asked Hair to clarify statement. Hair wants to emphasize industrial activity and private use be more defined and separated.

Corrine Ericksen from SIMOC verified the request to be separation between industrial scale and smaller, private scale use. The language could be fine tuned to reference the difference and leave room for future development.

Meister referenced the difference between the general summary of the plan versus the details as presented in the full plan and ordinances for further specifics.

Peter Widman stated there needs to be protection for the future from green energy.

Hanson motioned to close public hearing. Second by Meister. Carried: 5-0.

Hanson made a motion to amend the comprehensive plan as presented to include a statement under the renewable energy infrastructure that states support landowners individual choices to implement renewable energy infrastructure for personal and private use and to recommend the comprehensive plan to the Board of Supervisors. Second by Bride. Carried 5-0.

### Public Hearing (Action Item) for Proposed Zoning Ordinance Text Amendments To The Floodplain Management Ordinance Section 5.03 Of The Woodbury County Zoning Ordinance:

Priestley read the summary into record. A proposal to amend the text of the Woodbury County Zoning Ordinance to repeal and replace portions of Section 5.03: Floodplain Management Ordinance. The proposal is to repeal and replace the following sections. Amendment #1 - On page 59, to repeal and replace Section 5.03.1 AA with the following: AA. New Factory-Built Home Park Or Subdivision - A factory-built home park or subdivision for which the construction of facilities for servicing the lots on which the factory-built homes are to be affixed (including at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed on or after the effective date of the first floodplain management regulations adopted by the community.; Amendment #2 - On page 62, to repeal and replace Section 5.03.3 B with the following: B. Establishment of Official Floodplain Zoning Map. The Flood Insurance Rate Map (FIRM) for Woodbury County and Incorporated Areas, dated 7-17-2024, which was prepared as part of the Flood Insurance Study for Woodbury County, is (are) hereby adopted by reference and declared to be the Official Floodplain Zoning Map. The Woodbury County Flood Insurance Study is hereby adopted by reference and is made a part of this ordinance for the purpose of administering floodplain management regulations.; Amendment #3 - On page 72, to repeal and replace Section 5.03.10 B(4) with the following: (4) In cases where the variance involves a lower level of flood protection for structures than what is ordinarily required by this Ordinance, the applicant shall be notified in writing over the signature of the Administrator that: (i) the issuance of a variance will result in increased premium rates for flood insurance up to amounts as high as \$25 for \$100 of insurance coverage and (ii) such construction increases risks to life and property.; Amendment #4 - On page 73, to repeal and replace Section 5.03.10 C(2) with the following: (2) Decisions. The Board shall arrive at a decision on an Appeal or Variance within a reasonable time. In passing upon an Appeal, the Board may, so long as such action is in conformity with the provisions of this ordinance, reverse or affirm, wholly or in part, or modify the order, requirement, decision, or determination appealed from, and it shall make its decision, in writing, setting forth the findings of fact and the reasons for its decision. In granting a Variance, the Board shall consider such factors as contained in this section and all other relevant sections of this ordinance and may prescribe such conditions as contained in 5.03-10 C(2)(b). Priestly explained that the amendments are to prepare for the new floodplain maps that will take effect on July 17, 2024, as directed by FEMA and IDNR. No public comment was received. Motion to close public hearing: Bride. Second by Parker. Carried: 5-0. A motion by Hanson to recommend approval to the Board of Supervisors of the amendments to Section 5.03 of the Woodbury County Zoning Ordinance. Second by Parker. Carried: 5-0.

### Public Hearing (Action Item) for Proposed Utility-Scale Solar Energy Systems Zoning Ordinance Amendment(s):

Priestley summarized the zoning ordinance text amendment including amendments to the table of contents; to add a new section entitled Section 5.08: Utility-Scale Solar Energy Systems (US-SES) Conditional Use; and to include the renumbering of page numbers. The draft ordinance was brought back to the Zoning Commission as a result of the direction from the Commission at the January 22<sup>nd</sup> meeting after review by the County Attorney's office and staff. The US-SES ordinance amendment is meant to regulate the permitting and use of such systems in the General Industrial (GI) Zoning District. The Zoning Commission would be responsible for the review of US-SES conditional use permit (CUP) requests. The Board of Adjustment would be responsible for the consideration of approval of the US-SES CUP requests, and the Board of Supervisors would oversee the building permit process. After the review, the notable changes were to the decommissioning plan and the definition section.

Priestley stated that the office received comments from the public. Priestley asked for the consideration of a motion to receive an email received after packet was complete from Robert Wilson, Range Land Energy Management. Motion to receive: Meister. Second: Parker. Carried: 5-0. *Received Materials Available in the Appendix.* 

Priestley asked for the consideration of a motion to receive a letter received after the packet was complete from Mayor Robert Scott, City of Sioux City. Motion to receive by Meister. Second by Parker. Carried: 5-0. *Received Materials Available in the Appendix.* 

Rand Fisher, Center for Infrastructure and Economic Development, spoke on the benefits of renewable energy and the current restriction of allowing industrial solar only in General Industrial Zoning Districts. Fisher indicated that valuable existing infrastructure in that area would not be needed for industrial solar. Industrial solar in agricultural areas, if limited to certain areas, would be a more feasible approach. Fisher provided informational handouts to be received by the Commissioners. Motion to receive by Bride. Second by Hanson. Carried: 5-0. Received Materials Available in the Appendix.

Chris Madsen, City of Sioux City offered concerns with placement of utility solar within the corporate boundaries of the City and allowing utility solar in the Southbridge Industrial Park, which would not utilize the installed infrastructure that could be used for future development.

Daniel Hair stated industrial solar should only be allowed in industrial areas. Other areas of the state do not compare to Woodbury County.

Peter Widman stated we should not allow the mayor of the City of Sioux City to dictate what we do with land inside the County.

Tom Treiner, Nexstar Energy, spoke by telephone stating there should be another look at utility solar in agricultural areas with a conditional use permit process. Projects are voluntary to landowners, screening and buffering would address some issues. He thinks there are many landowners that support utility solar in agricultural areas, as seen by comments to the comprehensive plan, but some are hesitant to speak in support because it's a contentious issue.

Christopher Widman states no other location than industrial should be considered, pointed out only businesses, not residents, have spoken out in support tonight.

Parker motioned to close public hearing. Second by Bride. Carried: 5-0.

Priestley emphasized this ordinance is similar to what has been in place since 2008 but adds additional features and specifications. He cited MidAmerican's solar project that went through the conditional use permit process in the General Industrial (GI) Zoning District. Priestley pointed out that the Zoning Commission is responsible for reviewing the application and the Board of Adjustment is responsible for the consideration of the CUP application for approval. Additionally, the Board of Supervisors would be responsible for the consideration of the building permits.

Bride asked Priestley if there was any activity that would trigger extraterritorial review from the City of Sioux City. Priestley indicated that the city would be notified as a landowner under the typical process if they fall within the notification territory. However, the county will notify the city as a stakeholder and ask for comment regardless in the future. The certified abstractor listing notification area is one (1) mile under this proposal. The only extraterritorial review authority the city has is through the subdivision process.

Bride asked if there was anything in ordinance pertaining to setbacks that would prevent a solar project in an industrial area being placed near to conservation area. Priestley indicated that he is not aware of any provision in the zoning ordinance that would place a restriction or buffer between conservation areas and projects such as solar. The conservation board would be a stakeholder that would be asked to make comments on future projects.

Bride indicated that the zoning district setbacks along with the conditional use permit process could handle separation issues.

Hanson stated he would be against utility solar in industrial areas because there are only a small number of areas, and infrastructure has been placed and wouldn't be utilized with solar. Hansen stated under regulated standards he would support an overlay district which would allow placement in other zoning districts and landowners would have the opportunity of use property rights to place Utility Solar in agricultural areas.

Zellmer Zant stated there hasn't been a setback requirement on conditional use permits in industrial areas since 2008. She is concerned about setback that restricts useable General Industrial areas; public comment should be heard.

Meister agrees that the GI areas are restricted with setbacks.

Parker asked if the setbacks should be taken out of the requirements.

Bride agrees setbacks could prevent areas from developing and conditional use application allows each area to be looked at. Don't want to limit industrial areas.

Priestley stated setback zoning dimensional standards are in place for structures relative to property lines. The conditional use process would allow for stakeholder and public comment regarding placement. This draft is a process for Zoning Commission, Board of Adjustment and Board of Supervisors.

Zellmer Zant commented this language has been seen throughout other meetings, other counties and our County Attorney's Office.

Bride offered to include language that setbacks currently in zoning districts apply and not expanding other, such as conservation area setbacks, and others.

Motion by Bride to recommend the ordinance to the Board of Supervisors excluding the setbacks that are within it and just reverting to the General Industrial setbacks and to strike the definitions for the public conservation area and to remove Section J and definition R, and all definitions pertaining to the chart (occupied residences, cemeteries, public right-of-way, public drainage district right-of-way, and airports). Second by Parker. Carried 4-1.

### No public comment on matters not on the agenda:

### Staff Update:

Priestley mentioned upcoming CoZO conference to be hosted by Woodbury County in May.

### **No Commissioner Comment of Inquiry:**

### **Daniel Priestley**

From:

Daniel Priestley

Sent:

Monday, March 25, 2024 11:27 AM

To;

Robert Wilson

Subject:

RE: Email from the Woodbury County Website

Mr. Wilson,

Your message has been received. I will ask the Zoning Commission to consider receiving your email and attachment into the record at tonight's Zoning Commission meeting.

Respectfully,

Daniel J. Priestley, MPA Woodbury County Zoning Coordinator 620 Douglas Street #609 Sioux City, IA 51101

Phone: 712-279-6609 Fax: 712-279-6530

Website: WoodburyCountylowa.gov

### Report: Robert Wilson <r. wilson@rangeland-energy com>BERT WILSON, 3-25-24 Sent: Saturday, March 23, 2024 9:51 AM

To: Daniel Priestley <dpriestley@woodburycountyiowa.gov>
Subject: RE: Email from the Woodbury County Website

CAUTION: This email originated from OUTSIDE of the organization. Please verify the sender and use caution if the message contains any attachments, links, or requests for information as this person may NOT be who they claim. If you are asked for your username and password, please call WCICC and DO NOT ENTER any data.

Hey Dan, is there any way to request that the attached is included to Monday's packet for the record?

Unfortunately, due to flight schedules from where we're located, nothing quite works for us to make the meeting in person on Monday, but we'll be calling in. We have some major concerns that we'd like to discuss with the Commission, and I'm not sure the best venue to do that.

Robert Wilson – Managing Member E: r.wilson@rangeland-energy.com

C: 435-901-9236



From: Daniel Priestley < dpriestley@woodburycountyiowa.gov>

Sent: Thursday, February 1, 2024 3:27 PM

To: Robert Wilson <r.wilson@rangeland-energy.com>
Subject: RE: Email from the Woodbury County Website

Mr. Wilson,

Your message has been received. I am available to answer questions you might have about the Woodbury County Zoning Commission's recent recommendation. As referenced in your message, the comprehensive plan adoption process will likely commence this spring at dates to be announced. The comp plan requires a Zoning Commission recommendation and the approval of the Board of Supervisors. Information regarding the activities of the Commission can be obtained on the Woodbury County website at:

https://www.woodburycountyiowa.gov/committees/zoning\_commission/. I am available to speak with you tomorrow if you have questions. The phone number is 712-279-6609.

Respectfully,

Daniel J. Priestley, MPA - Zoning Coordinator Woodbury County Community & Economic Development 620 Douglas Street, 6th Floor

Sioux City, IA 51101 Office: (712) 279-6609 Fax: (712) 279-6530

Email: dpriestley@woodburycountyiowa.gov Web: www.WoodburyCountyCED.com

This e-mail, and any attachments there b, is into deed only for use by the addresse(s) man ed therein and may contain easily privileged and/or confidential into mobile. That any dissemination, distribution or copying of this e-mail, and any attachments thereto, is strictly prohibited. If you have received this e-mail in error, please notify me immediately at: {712} 279-6609 and permanently deteits the original and any copy of any e-mail and any printout thereof.

From: Woodbury County Website <no-reply@woodburycountyiowa.gov>

Sent: Wednesday, January 31, 2024 2:37 PM

To: Daniel Priestley <dpriestley@woodburycountyiowa.gov>

Subject: Email from the Woodbury County Website

CAUTION: This email originated from OUTSIDE of the organization. Please verify the sender and use caution if the message contains any attachments, links, or requests for information as this person may NOT be who they claim. If you are asked for your username and password, please call WCICC and DO NOT ENTER any data.



**Email from the Woodbury County Website** 

Name: Robert Wilson

Email: r.wilson@rangeland-energy.com

Comments:

Hey Dan, <br />

<br />

I'd like to introduce myself and our company. We're the developer that is working with Leo Jochum and his family as well as other individuals that chose to participate in our solar project. I attended last weeks meeting and think it'd be good for us to discuss our project, the process, and what facilities like ours typically look like during operations. I'd also like to answer any questions you or the commission has for us, to better inform you as discussions around the 2040 comprehensive plan progress.

RECEIVED FROM ROBERT WILSON, 3-25-24



DESCRIPTION AND A REPORT OF THE PARTY OF THE

# D U.S. Treasury Department's Coal Closure Endingy Community Designation

Energy Communities were designated in 2023 to encourage economic Wdodbury County Census Tracts designated as Energy Communities: gwith, tax revenue and job creation in areas impacted by retired Retired Thermal Units – George Neal B193003302 - State Tract 33.02 19193003500 - State Tract 35 19193003200 - State Tract 32 19193003100 - State Tract 31 m ployment. ಕ್ಷ Denisor Ida Grovo **(3)** 

sense and informed **guidelines approved on a case-bl--Jase basis** can allow for future development of renewable With extensive experience in large-scale development. Adageland expertly sources greenfield opportunities across districts, Woodbury County can utilize existing federdj incentives and local energy infrastructure to create longterm tax revenue and source private capital from the Lehewable energy industry. A CUP Process with common the country. We believe that by establishing a CUP process to allow for utility-scale solar development in AP thermal generators, coal mining operations, and high fossil fuel energy projects while mitigating any adverse affects tandowners that choose not to participate.

FALLE LAND ENERGY MANAGEMENT

### 2023 Inflation Reduction Act

Domestic Content Tax Credit

New Manufacturing Facility Announcements

Under the Inflation Reduction Act, projects receive an additional 10% investment tax credit when the following attributes are met:



- Steel and Iron Requirements: products that are primarily steel and iron must be 100% produced in the United States
- Manufactured Product Requirements: all components that are "manufactured products" are produced in the United States. This includes components such as solar panels, transformers, trackers, etc.



OM ROBERT WI

transformers produced in the United States mitigates 🛀 ply chain risk while creating jobs and domestic innovation. By utilizing components that are produced in the United States, utility-scale solar farms are more economically competitive after achieving the Domestic Content towestment Tax Credit. Further, utilizing steel, modules, and

ENTERS AND ADMINISTRATE

### 2023 Inflation Reduction Act

Domestic Content Tax Credit

investing up to \$1.1 billion to construct its fifth manufacturing facility in the USA, further expanding America's First Solar to Build \$1.1 Billion US Manufacturing Facility First Solar Inc. is

capacity to produce its own photovoltaic (PV) solar modules.





Ocells will manufacture every part of a silicon solar panel in the United **States** Qcells has announced it **plans to invest more than \$2.5 billion** to establish a complete solar supply chain in the United States. In addition to its existing two solar and assembly facilities in Dalton, Georgia, the company will build a new factory in the state that will not ufacture 3.3 GW of silicon ingots,

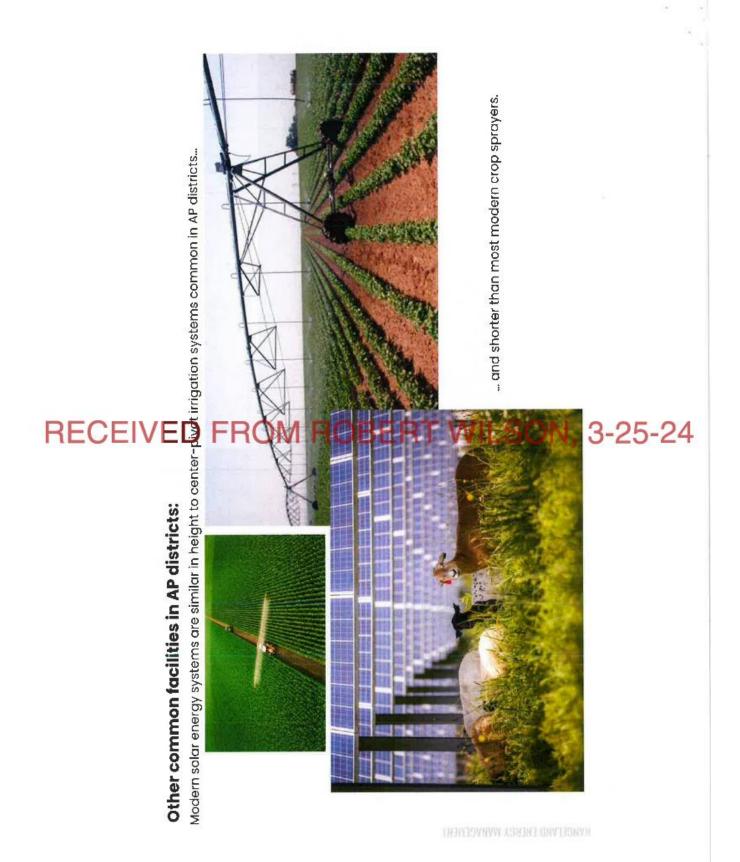
wafers, cells and more finished panels.

PV Hardware expects the plant to be operational in 2023. This is the tagest in a wave of solar supply chain PVH to open 6 GW U.S. solar tracker manufacturing site

onsharing in the wake of the Inflation Reduction Act.

Not only are projects more competitive after utilizing domestic content and meeting prevailing wage and apprenticeship requirements, but utilizing steel and components that are manufactured in the United States has become an industry "best practice" because of the value added with job creation and domestic supply chain rest bility.





### What is "industrial"?

RECEIVED





Woodbury Coanty Ordinance:

### 7. LI Limited Indentrial Zoning District

A. Purpose and Intent. The purpose of the Limited Industrial Zoning District is to provide for the ordering evelopment of heavy commercial, warehousing and limited industrial uses. Appropriate sites for the LI Zoning District should have excellent infrastructure especially transportation access via highways.

### 8. Gl General Industrial Zoning District

A. Purpose and Intent. The purpose of the GI, General Industrial Zoning District is to provide for the orderly development of heavy commercial and industrial uses. Appropriate sites for the GI Zoning District should have excellent infrastructure including transportation accessive highways, railroad, airports, or barge, sanitary sewerage, water service, and power supply.



SYNCETAND ENERGY MANAGEMENT

3-25-24





What is "industrial"?

## No Emissions

### No Noise No Traffic

No installation of new paved roads required

No expansion of municipal water, sewer or

electrical services required

Utility-scale Solar Parks:

During Operations





or a conditional use permit in AP districts than many of the other conditional uses currently allowed in AP quality, noise, and viewshed in areas suitable for PV development, we feel that they are better qualified Due to the low impact that our projects have on air districts.

# Provide resources for farmers to adopt best manage.

### Support sustainable agricultural practices.

- Ensure compliance with lowe state code provisions for agriculturally-corred property.
- Promote the use of agricultural best management practices to reduce soil and fertilizer runoff protect water quality, and manage animal waste.
  - Encourage participation in federal incentive programs that pay farmers and ranchers for the implementation of conservation bost practices,
- Consider the use of sliding scale ZonYng to prevent the fragmentation of large tracts of farmland.
- Advocate for the preservation of agriculture in urgan fringe areas not identified in the future land use map for urban growth,
- cession planning resources and technical assistance.
   Create a roundtable of farmers and local agricultura businesses towalce concerns and needed resources to Connectsmalland mid-sized farm businesses with suc-
- Advocate for the adoption of local food purchasing policies that support public and institutional procuremaintain sustainable business operations.

### ment from small and mid-sized local farmers. Preserve environmentally sensitive lands.

- Consider the manner in which environmentally sensitive lands are developed, including wetlands, foodplains, prime agriculture, wildlife habitat and oper-space for recreation.
- environmental advocates and landowners related to Encourage communication and cooperation between development of sensitive land.
  - Strongthen arosion control policies and grade and excavation limitations for development in the Locas Hills. Encourage landowner participation in federal conservation easement programs that provide financial in-
- Continue adding to the county's network of parks, trails,
- and campgrounds. Coordinate across jurisdictions to address litter and the cumping of waste

### mont practices. • Provide resources for farmers to adopt, BMPs such as Limit urban sprawl and mintain the rural character of Woodbury County

- Prioritize the rehabilitation of existing housing stock and niell development billing building on previous-ly-uncashoped land,
   Consider the lifetime case of new infrastructure development.
- ament to interchenges of to to preserve agricultural land the pressibilities velopment.
  • Limit interstate development within city jurisdictions
  - and maintain scenic viewer of the Loess Hills.

     Discourage leap-frog development outside of incorporated office, and limit definity in unincorporated areas, 
    • Guide luture development of non agricultural uses to a compact pattern by efficient and economical expansion of public infrastructure. Empower landowners to be a partner in combat-

fertilizer and chemical use,
• Limit the density of properties requiring individual sep-tic gystems, maintain stringent standards for system

inspections, and provide resources for homeowners to

assist in maintaining these system

Safeguard groundwater by identifying and limit-

ng sources of pollution.

and programs of the USDA's National Resources Con-servation Service for furnish. In need of assistance, - Continue sersible sating policies, - Continue sersible sating policies, - Educate residents and business owners of propor lawn - Educate residents and business owners of propor lawn

no-til methods and cover crops, to reduce nutrient loads entering waterways as non-point source pollution. Refer to the lowe Nutrient Reduction Strategy.

### ting ecologically and economically harmful inva-

ective identification, con sive and noxious specter • Educate the public about trol, and disposal of invadi

Encourage landowners to take advantage of the lowe DNRs wellhead protect or program. That provides coarshaing and assistance for sealing unused wells, and planting intrace-remediating plants may autive.

 Maintain a network of low-cost air quality monitors Maintain safe distances between industrial land

throughout the rural county.

Identify potential sources of air quality hazards

in Woodbury County.

we lheads.

Ensure that no residential communities are impacted or harmed by o'll site industrial activities, such as

Plan for the creation and use of alternative and

trucking routes or railyard air hazards.

enewable energy sources in Woodbury County.

use activities and residential, commercial, and in-

stitutional land uses.

proper disposal of woody debris and brush from privite property, and how to handle woody debris that his been imported by hive-Distribute information

sive species such as the Line aid Ash Borer. Reduce contaminants in surface water runoff.



Continuously update policies that regulate renowable energy infrastructure to ensure that it does not presented.

renewable energy infrastructure.

ent safety hazards and to minimize disruptions to sur-

rounding land uses.
Seek federal and scare funding for the expansion of electric venicle changing infrestructure.

3-25-24

# Economic Benefit of Comparable Projects

RECEIV

Project	Acama <sub>2</sub>	Technology & MWzc	Docket #
Big Dave Solar	Howard/Mitchell	PV 300 MWac	3CU-2019-0003
Coggon	Cinn	PV 100 MWac	SCU-2021-0001
Creston	Union	PV+Storage 75 MWar	\$cn-3033-0008
Duane Amold Solar	Linn	PV 50 MWac	SCU-2021-0002
Dusne Amold Solar II	cho	PV 150 MWac	SCU-2021-0005
Soldfirch	Washington	PV 200 WWac	5000-2002-0002
Srand Junction	Breere	Py+Storage 150 MWac	600-2022-0001
Hatching	Clinban	PV SO N'Wee	600-2021-0096
Hawkeye	Clinton	PV 200 WWas	GCU-2021-0035
Holiday Creek Solar	Weaster	PV 100 MWsc	GCU-2020-0001
Wapello Solar	Louisa	PV 100 MWsc	GCJ-2019-0031
West	Lee	PV 150 MWac	600-2022-0003
Worthwhie Solar Farm East	Worth	PV 148 MW3ec	500-5019-0006
Worthwhile Solar Farm West	Westh	PV 900 VWas	SCU-2019-0032

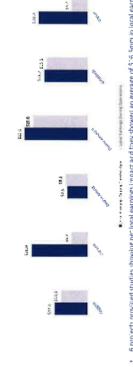


the potential positive impacts of utility-scale solar development that would otherwise be proposed under a broader Restricting the CUP process to solely General Industrial animal districts limits the ability of county officials to assess allowing participating landowners to see long-term lease revenue that doesn't fluctuate with commodity prices or County can assess long-term tax revenue and job creation on a case-by-case basis. A CUP Process would also allow county officials to designate setback requirements and viewshed buffers, negotiate road-use agreements, and establish requirements for projects that alleviate the concerns of non-participating landowners. All while CUP application. By allowing for a CUP process for utility-scale solar development in AP districts, Woodbury adverse weather events - a stated component of the Land Use Goals in SIMPCO's 2040 Comprehensive Plan.

TATAGEDAMAIN YEARENE DRAFFEDNAS

# Economic Benefit of Comparable Projects

Local Earnings Impact (\$mm)



6 projects provided studies showing net local earnings impact and they showed an average of \$16.5mm in local earn, construction and an average \$11.1 mm over the analysis impact institute approximate.
 Generally speaking, larger projects show greater local earnings impact.

revenue projects to propose Job Greation, tax revenue projections, and community benefits packages to Woodbury County is preconditioned by a CUP process being permitting on lands in addition a CUP process being permitting on lands in addition The ability for projects to propose job-creation, tax to GI districts. If projects can't demonstrate a netbenefit to the county in the CUP process, they can always be denied.

Parcels utilized in utility-scale PV projects contribute nearly 10x real and personal property tax revenue after the facility is in operation when compared to assessed taxes on agriculture parcels.

tax, fuel tax, etc. In addition, GI parcels are generally mixed-use or industrial developers by way of sales priced much greater, making PV development cost-General Industrial parcels could contribute greater tax revenue to the county when developed by prohibitive.

### Property Tax Revenue (\$mm)

BE



- 40 years) to all the local
- averages to approximately \$236k per year in property tax revenue

SON,

3-25-24

RANCELAND ENERGY MANAGEMENT

RECEIVED FROM ROBERT WILSON, 3-25-24

Appendix

HENDYWAYS JURIEL HWY LESSER



Dear Dan Priestley,

I am writing on behalf of the City of Sioux City. The City of Sioux City opposes the proposed utility-scale solar energy system Zoning Ordinance Amendment dated March 21, 2024.

The City of Sioux City's concern is the lack of a required setback from City corporate boundaries. The City of Sioux City would support the creation of a protected area of two (2) miles from a City's corporate boundary. These protected areas would be similar to the recently approved requirements for wind turbines located in Woodbury County. The City of Sioux City also supports solar energy systems as an accessory use to industrial development.

The City of Sioux City has reviewed the draft Woodbury County Comprehensive Plan 2024, and agree with a number of the findings in the plan. Goal T5.7 states:

Support efficient development of commercial and industrial operations in the Southbridge Interchange region.

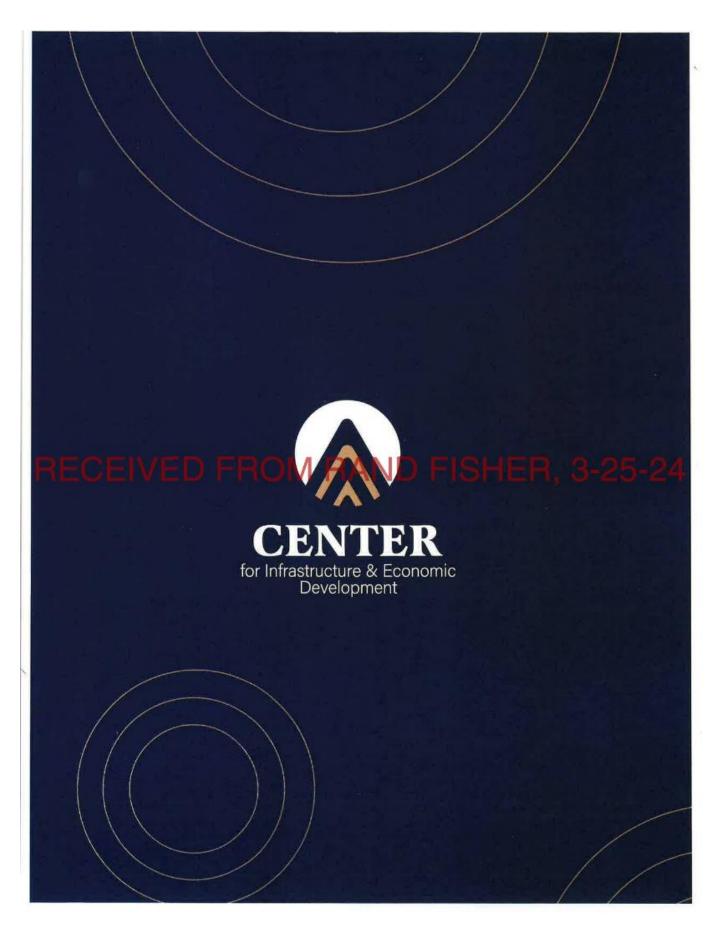
The City of Sioux City and Woodbury County have been working extensively to promote the Southbridge Industrial Park. The City and County have partnered to construct a new interokange that would increase access and marketability of the Southbridge area. The City is concerned that large Utility-Scale Solar Energy Systems would hamper these efforts and create an obstacle to further industrial development in the area.

The City of Sioux City supports the efforts of Woodbury County to provide renewable energy sources. However, the proposal would have a substantial negative impact on the potential growth of the City of Sioux City's industrial areas. Therefore, I urge you to consider a revised version of the proposal that includes the protected area from a City's corporate boundary. If City Staff can be of any assistance as you work on the proposal, please feel free to contact us.

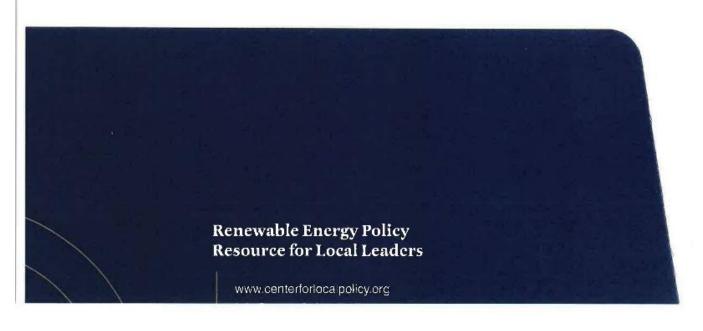
Sincerely

Pohert E-Scott

Mayor



# RECEIVED FROM RAND FISHER, 3-25-24



Remarks and Input from jonjon Infrastructure and Economic Development (*The Center*) at the Woodbury County Planning and Zoning Solar Ordinance Hearing March 25, 2024

Good evening! Rand Fisher, 15237 Woodcrest Drive, Clive, Iowa. I'm speaking this evening in my role as Director of The Center for Infrastructure and Economic Development. I will leave behind additional information and contact data that will more fully introduce the mission of our organization and its focus on local preparation, planning, and policies for facilitating renewable energy. When done thoughtfully, we believe renewable energy provides financial and quality of life improvements; creates good jobs; provides farmers and landowners income diversification and security; attracts new businesses and industries; and returns millions of dollars to local government and the regional economy.

At *The Center*, we have been following your work and deliberations. Like you, we know *good policy* is essential to *good projects*. Balancing individual choices, land owner rights, and necessary community protections isn't easy. Your commitment to citizen input, as well as policy research and discovery has been truly commendable.

## RECEIVED FROM RAND FISHER, 3-25-24

That said, this evening we're here to clearly express our concern over the current status of your ordinance restricting conditional use application and authority for utility scale solar, singularly to industrial zoned property. Industrial property typically provides for sewer, water, natural gas, multi-modal transportation, and other, often expensive infrastructure demanding services. In stark contrast, utility scale renewable energy sites do not require the investment, readiness, and marketing that accompany industrial sites and parks. We would urge you, and the Board of Supervisors to further confer with all the parties and organizations involved in county and regional economic development before restricting utility solar to this one zoning category.

By prudently allowing conditional use permits in the agricultural zoned area of the county you can avoid many issues while knowing the land will still be preserved to agriculture. Such would not be the case if land gets permanently moved to industrial. Other process inefficiencies and problems seem likely in only allowing industrial property for solar investment.

For these policy reasons, we strongly urge you to take a second look at how a limited use of agricultural property for utility scale solar energy could maintain and strengthen your agricultural heritage, quality of life, and individual freedom.

Respectfully submitted,

Rand Fisher

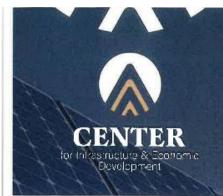
Center for Infrastructure and Economic Development

rfisher@centerforpolicy.org

515 577 5900

www.centerforlocalpolicy.org

# RECEIVED FROM RAND FISHER, 3-25-24



## **Our Mission**

The Center for Infrastructure and Economic Development works with local leaders speking to transition their communities to adapt to and realize benefits from emerging infrastructure and energy technologies. Our goal is to help counties and municipalities stay control on their core community identifies while enabling sustainable, long-term economic growth that benefits local residents and ousinesses.

## Our Approach

At The Center, we believe the best policies are those that balance citizen concerns, energy needs and economic benefits. These policies will help local communities grow and prosper in an era of energy diversification and help lower energy costs during economic uncertainty.

## Issues



#### Supporting Communities

We believe the development of renewable energy projects provides tipancial and quality of life improvements for communities that seems of them. Many major rugmufacturers consider access to

manufacturers consider access to renewable energy as a key factor in locating new facilities, providing beneficial local economic ripple affects.



## Wind Energy

We value the safe installation and operation of wind energy developments. We work with local governments and con number of develop the best policies to meet that goal white achieving emission reduction targets and delivering reliable and cost-offoctiva energy.



#### Solar Energy

We understand community concerns of large-scale solar projects and we strive to legalight policies that address them while supporting refuses solar energy to meet customer demand.

# How Renewables Can Benefit Your Community?



#### New Property Tax Revenue

Money that can be used to improve local services or infrastructure

#### **New Business**

Bus nesses are increasingly looking to locate in places with access to renewable energy

#### New Jobs

Well-paid jobs in a rapidly growing industry

## Reduce Carbon Emissions

Meet local emission reduction targets with clean renewable energy



## **Our Services**



#### Ordinance Database

Our ordinance detabase provides you with quality examples from around the country of ordinances adopted by other local governments that both protect their communities and spur economic growth. Learn from your peers and see what's best for your country, city, or fown.





#### Case Studies

# REGo beyond numbers and date; here OV Rational Co Chairs of For Court raind 8to a Chair Raind 8to a Ch

The Center provides case studies and reat world examples of how renewable energy projects, guided by sound policy, produce benefits for constituents and the greater community local officials are responsible for.



## Access to Experts & Research

The Center aims to be the one-stop shop for all of your policy needs. We provide your staff with access to world class experts in policy, energy, environment, and economic development. Get in the know with research from industry leading institutions about the ordinance for you.

Former Iowa Governor Terry Branstad is the nation's longest serving Governor and served as America's Ambassador to China. Governor Branstad has a strong history of working with leaders at the local, state and leaders levels to advocate the benefits of renewable energy development. While Governor he signed the first renewable energy portfolio standard.

Former Nebraska Governor Mike Johanns has 30 years of service at every level of government, including serving as Secretary of the U.S. Department of Agriculture. Through decades of work with farmers and ranchers, Governor Johanns learned firsthand that harvesting wind and solar energy works in tandem with current agricultural methods while providing new sources of income for landowners.

# Get in Touch Vist our website at: www.centerfor ocalpolicy org Calls on the phone: 202-708-4968 Or send us an email: rbnarson@centerforlocalpolicy.org



## Reducing Taxes while Funding Additional County Services – How O'Brien County Iowa Thrives with Wind Energy

Other Iowa Counties had to raise taxes. Wind Energy Meant O'Brien County Could Lower Them.

# RECEIVED FROM RAND FISHER, 3-25-24







www.CenterForLocalPolicy.org

## With Lower Taxes, Revenue from Wind Fills County Coffers



## Revenue from Wind Farms Fund Essential County Services and Infrastructure



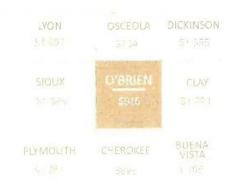
## RECEIVED FROM RAND FISHER, 3-25-24

## The Wind Farms Strengthened the County Budget during COVID



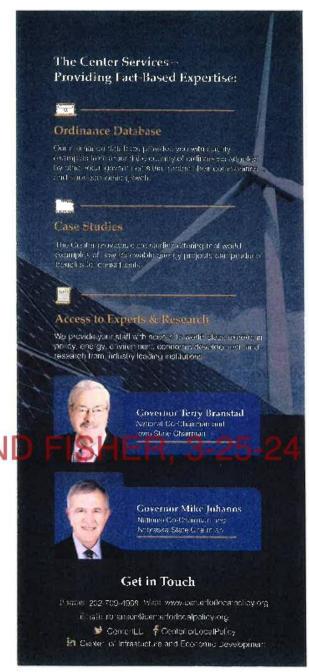
Between the added valuation and increased taxes, we were able to actually reduce tax rates when many counties in lowa were having to raise taxes immensely to cover increased costs.





O'Brien Has The 3rd Lowest Median Property Tax Payment Of Surrounding Counties

www.CenterForLocalPolicy.org



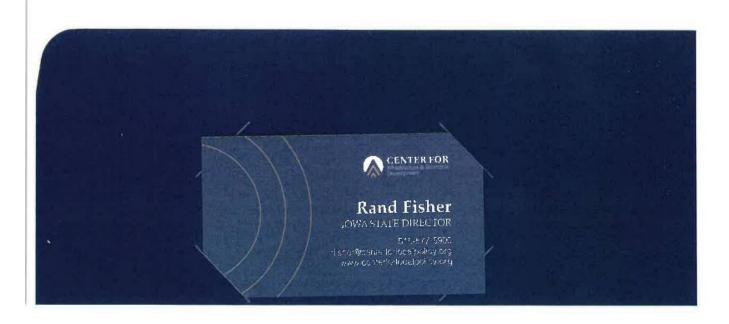
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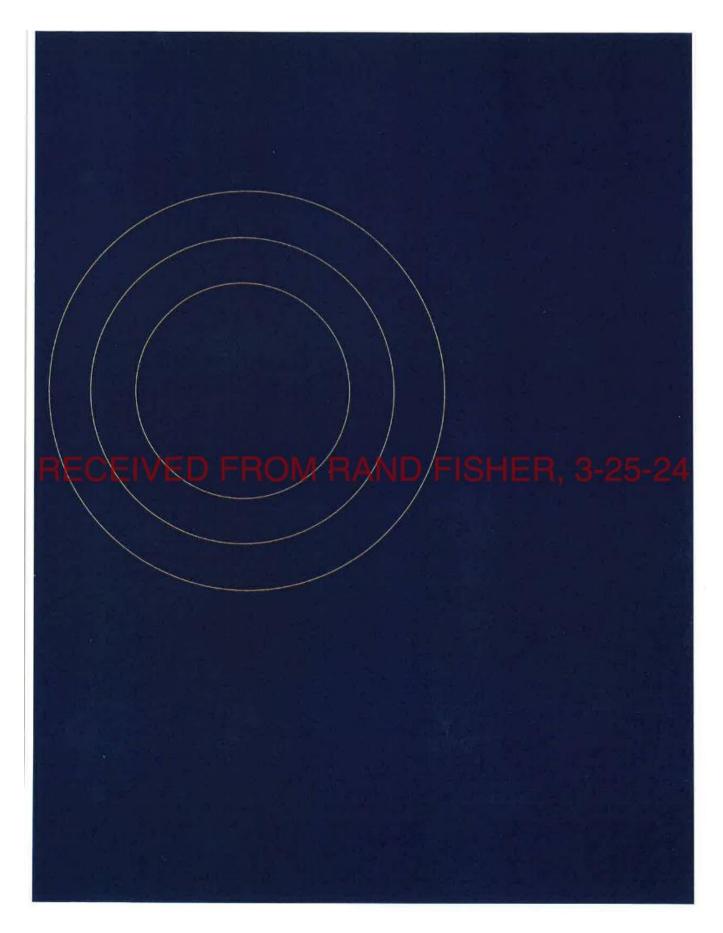


www.centerforlocalpulicy.org

## RECEIVED FROM RANI

# RECEIVED FROM RAND FISHER, 3-25-24





RECEIVED	FROM	<b>RAND</b> I	FISHER,	3-25-24
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You can help protect Woodbury County from future alternative energy abuses such as industrial wind turbines being zoned in agricultural lands, which in our case, would allow them to be placed near our homes.

Woodbury County is in the drafting phase of our new Comprehensive Plan, which gives the Board of Supervisors, Planning and Zoning, and the Board of Adjustment, direction when considering new ordinances and projects. A company called SIMPCO is in charge of taking public comments during this drafting phase. It is **very important** that they hear from you!

Please call Erin Berzina (the planning director) and dictate to her the following changes we want to see in the Land Use & Natura Resources portion of the new Development Plan 3-25-24



Ask Erin to remove: Plan for the creation and use of alternative and renewable energy sources in Woodbury. County. Support landowners' individual choices to implement renewable energy infrastructure.

Ask Erin to implement the following: Utility scale alternative and renewable energy sources should be zoned and placed in Industrial Districts in order to minimize adverse impacts to agricultural and residential living.1. Preserve agricultural land for agricultural purposes. 2. Recognize that alternative and renewable energy projects should remain on industrial zoned land. 3. Respect the intrinsic beauty of our Loess Hills, natural landscapes, and the great value of rural resident's quality of life. 4. Utility scale alternative and renewable energy projects should be viewed as industrial activities.

5. Preserve our agricultural land for future generations and protect our conservation areas for hunting, hiking, camping, and recreational use.



Daniel Priestly
Woodbury Co. Community & Economic Development
620 Douglas St. 6th Floor
Sioux City, IA 51101
dpriestley@woodburycountyjowa.gov

THIS IS NOT AN INVOICE

## AFFIDAVIT OF PUBLICATION

#363134- Public Hearing - Comprehensive Plan 2040

The undersigned, being first duly sworn on oath, states that lowa Information Media Group, a corporation duly organized and existing under the laws of the State of Iowa, with its principal place of business in Sheldon, Iowa, the publisher of newspapers of general circulation as identified below, and printed and published in the city of Moville, Woodbury, Iowa, and that a legal notice, a printed copy of which is attached as Exhibit "A" and made part of this affidavit, was printed and published in the publication(s) and editions dated as follows:

363134 The Record 4/18/24 \$49.96

Myrna Wagner Management, The Record Subscribed and sworn to before me by said Myrna Wagner this 18th day of April, 2024

Lori Wiersma Notary Public in and for State of Iowa

LORI WIERSMA
Commission Number 812609
My Commission Expires
09/12/2024

## Notice Regarding Public Hearings

NOTICE REGARDING PUBLIC
HEARINGS BEFORE THE
WOODBURY COUNTY BOARD OF
SUPERVISORS FOR THE
CONSIDERATION OF THE DRAFT
"WOODBURY COUNTY

**COMPREHENSIVE PLAN 2040'** The Woodbury County Board of

Supervisors will hold public hearings on the following item of business, on the following item of business, hereafter described in detail, on Tuesday, April 23, 2024 at 4:42 PM, Tuesday, April 30, 2024 at 4:42 PM and Tuesday, May 7, 2024 at 4:42 PM or as soon as possible thereafter as the matter may be considered. Said hearings shall be held at the Woodbury County Courthouse, 620 Douglas Street, Sioux City, lowa, in the Board of Supervisors' meeting room in the basement of the court

room in the basement of the court-house. Persons wanting to partici-pate in the public hearings may attend in person during the meetings

to comment.

Copies of said item may now be examined in the Woodbury County Auditor's office in said Courthouse by any interested persons. A digital

nitre ested persons. A digital copy may also be accessed online at: h t t p s : // t i n y u r l . c o m / WoodburyCompPlan. The digital version may also be accessed online at: https://www.woodburycountyiowa. gov/community\_economic\_develop-

gov/community\_economic\_development/woodbury\_county\_comprehensive\_plan\_2040/
You may forward your written comments by mail or email to: Woodbury County Community and Economic Development, 6th Floor, Woodbury County Courthouse, 620 Douglas St., Sioux City, IA 51101; Emails should be sent to Daniel Priestley at: dpriestley@woodbury-countyiowa.gov. Only signed com-

countyiowa.gov. Only signed com-

ments will be considered and should be received no later than 10:00 AM on Tue., Apr. 23, 2024. All persons who wish to be heard

All persons who wish to be head in respect to this matter should appear to participate in the aforesaid

hearing.

hearing.

Item One (1)

WOODBURY

COUNTY

COMPREHENSIVE PLAN 2040 
SUMMARY: To consider a comprehensive plan pursuant to lowa Code
Chapter 335.5. The proposed
Woodbury County Comprehensive
Plan 2040 is intended to serve as an
advisory document that outlines the
county's vision. The purpose of this
comprehensive plan is to provide a
current inventory of community services and resources and a thoughtful
statement of the community's vision

statement of the community's vision and goals for the future. The comprehensive plan includes analysis of the

following planning topics: Housing,
Economic Development,
Transportation, Public Infrastructure
and Utilities, Community Facilities
and Services, Land Use and Natural Resources, and Disaster Response,

Resources, and Disaster Response, Recovery and Resiliency.

The draft copy is available for inspection online at: https://tinyurl.com/WoodburyCompPlan. The digital version may also be accessed online at: https://www.woodbury.countyjowa.gov/community\_economic\_development/woodbury.county

development/woodbury\_county\_comprehensive\_plan\_2040/ Published in The Record Thursday, April 18, 2024 (#363134)